Notice of meeting and agenda

Planning Committee

10.00am, Thursday 12 October 2017

Dean of Guild Court Room, City Chambers, High Street, Edinburgh

This is a public meeting and members of the public are welcome to attend.

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1. Order of business

1.1 Including any notices of motion and any other items of business submitted as urgent for consideration at the meeting.

2. Declaration of interests

2.1 Members should declare any financial and non-financial interests they have in the items of business for consideration, identifying the relevant agenda item and the nature of their interest.

3. Deputations

3.1 If any

4. Minutes

4.1 Planning Committee of 17 August 2017 (circulated) - submitted for approval as a correct record

5. Planning Policy

5.1 Housing Land Audit and Delivery Programme 2017 – report by the Executive Director of Place (circulated)

5.2 Review of Edinburgh Design Guidance

(a) presentation by the Chief Planning Officer

(b) report by the Executive Director of Place (circulated)

5.3 Edinburgh Planning Guidance: Review of Guidance for Development in the Countryside and Green Belt – report by the Executive Director of Place (circulated)

5.4 Supplementary Guidance – Review of Tollcross, Corstorphine and Gorgie/Dalry Town Centre – report by the Executive Director of Place (circulated)

5.5 Supplementary Guidance – Nicolson Street/Clerk Street, Portobello and Stockbridge Town Centres – report by the Executive Director of Place (circulated)

5.6 Scotland's Geodiversity Charter 2017 – report by the Executive Director of Place (circulated)

6. Planning Process

6.1 Community engagement in planning – report by the Executive Director of Place (circulated)

7. Planning Performance

7.1 None.

8. Conservation

8.1 None.

9. Motions

9.1 If any

Laurence Rockey

Head of Strategy and Insight

Committee Members

Councillors Ritchie (Convener), Booth, Ian Campbell, Child, Dixon, Graczyk, Griffiths, Mitchell, Mowat, Osler and Staniforth.

Information about the Planning Committee

The Planning Committee consists of 11 Councillors and is appointed by the City of Edinburgh Council. The Planning Committee usually meets every eight weeks. It considers planning policy and projects and other matters (excluding planning applications which are dealt with by the Development Management Sub-Committee).

The Planning Committee usually meets in the Dean of Guild Court Room in the City Chambers on the High Street in Edinburgh. There is a seated public gallery and the meeting is open to all members of the public.

Further information

If you have any questions about the agenda or meeting arrangements, please contact Stephen Broughton, Committee Services, City of Edinburgh Council, Waverley Court, Business Centre 2:1, 4 East Market Street, Edinburgh, EH8 8BG, Tel 0131 529 4261, email stephen.broughton@edinburgh.gov.uk.

A copy of the agenda and papers for this meeting will be available for inspection prior to the meeting at the main reception office, City Chambers, High Street, Edinburgh.

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Minutes Item No 4.1

Planning Committee

10.00 am, Thursday 17 August 2017

Present

Councillors Ritchie (Convener), Booth, Ian Campbell, Child, Dixon, Graczyk, Griffiths, Mitchell, Mowat, Osler, and Staniforth.

1. Minute

Decision

To approve the minute of the Planning Committee of 30 March 2017 as a correct record.

2. Strategic Development Plan 2 and SESplan Operating Budget 2017-18

Details were provided on the current status of Strategic Development Plan 2 (SDP2) which had been submitted to Scottish Ministers for examination.

The SESplan Joint Committee approved the SESplan Operating Budget 2017/18 on 13 March 2017. SESplan financial rules required that this decision was ratified by member authorities.

The SESplan Joint Committee agreed on the 26 June 2017 to prepare a response to the current call for evidence on the National Transport Strategy Review.

Member authority budget contributions are due for payment by the end of April each year and the Committee was requested to note the action taken by the Executive Director of Place in consultation with the Convenor of the Planning Committee in accordance with paragraph 4.1 of the Committee Terms of Reference and Delegated Functions to authorise payment of £44,000 as the Council's contribution for the financial year 2017-18.

Decision

1) To note that SESplan's Proposed Strategic Development Plan 2 has been submitted without modifications to Scottish Ministers for examination.

2) To note the submission by SESplan Joint Committee to the call for evidence on the National Transport Strategy Review.

3) To ratify the decision of the SESplan Joint Committee to approve the SESplan Operating Budget 2017/18 detailed in appendix 1 to the report by the Executive Director of Place.

4) To note the action by the Executive Director of Place, in consultation with the Convener of the Planning Committee in accordance with paragraph 4.1 of the Committee Terms of Reference and Delegated Functions, to authorise payment of £44,000 as the Council's contribution for the financial year 2017-18.

5) To refer the report the Housing and Economy Committee for information.

(Reference – report by the Executive Director of Place, submitted.)

3. Scottish Government Review of the Planning System – Update and Position Statement

An update on progress and a summary of the Scottish Government's position statement on the review of the Scottish Planning system was provided.

Decision

1) To note the progress to date and the summary of the position statement on the Scottish Government review of the Planning system.

2) The Convener to write to Scottish Ministers urging them to explore a community right of appeal within the Scottish planning system, as supported by the City of Edinburgh Council's commitment to delivering reform in this regard

3) The Executive Director of Place to submit a report to the next meeting of the Planning Committee on proposals for expanding Community Engagement in the Planning System, including the use of technology and the involvement of young people

(References – Planning Committee 30 March 2017 (item 6); report by the Executive Director of Place, submitted.)

4. Edinburgh Planning Guidance - Review of Guidance for Householders

The Council's non-statutory Guidance for Householders interpreted Policy Des12 of the Edinburgh Local Development Plan and gave detailed advice on when proposals to alter or extend buildings were likely to be acceptable.

The guidance was originally approved in 2012 and had been reviewed regularly to ensure it was up to-date and reflected the Council's objectives and practice.

Details of the proposed changes to the guidance were provided.

Motion

1) To amend page 15 of the guidance to read "Sheds for cycle storage are subject to the same principles as sheds for any other purpose. The Council has worked with Spokes to produce a fact sheet on the storage of bikes for tenement and flat dwellers, and in gardens."

2) Otherwise to note the findings of the consultation on the draft Guidance for Householders and approve the finalised guidance.

- moved by Councillor Ritchie, seconded by Councillor Child

Amendment

To note the findings of the consultation on the draft Guidance for Householders and approves the finalised guidance, with the addition of the following wording after "and the surrounding area" in the third bullet point under "Garages and outbuildings" on page 15 of the guidance: "(though for small sheds and containers in front gardens, see the guidance in the Spokes factsheet, below)".

- moved by Councillor Booth, seconded by Councillor Staniforth

Voting

The voting was as follows:

For the motion	-	9 votes
For the amendment	-	2 votes

(For the motion - Councillors Ian Campbell, Child, Dixon, Graczyk, Griffiths, Mitchell Mowat, Osler and Ritchie)

(For the amendment - Councillors Booth and Staniforth)

Decision

To approve the motion.

(References – Planning Committee 8 December 2016 (item 5); report by the Executive Director of Place; submitted.)

5. Planning Committee Training and Awareness Raising Programme

Committee was asked to approve the workshop and awareness raising programme over the next twelve months.

Decision

To agrees the priorities for training and awareness raising over the next 12 months and the indicative programme of workshops.

(Reference – report by the Executive Director of Place; submitted.)

6. Planning and Building Standards Customer Engagement Strategy and Building Standards Improvement Plan

Details were provided on progress in the implementation of the Planning and Building Standards Customer Engagement Strategy and the Building Standards Improvement Plan on performance.

The Planning and Building Standards Customer Engagement Strategy aimed to implement the Council's Channel Shift policy, encouraging customers to self-serve online. It was recognised that this culture change could be difficult to implement and a 'one size fits all' did not always work. Details were provided on progress so far and the potential for better customer engagement.

Following an inspection in February 2017, the Building Standards Division of the Scottish Government had identified a number of recommended actions to bring the level of service in Edinburgh up to the standards expected for a verifier under the Buildings (Scotland) Act 2003. Details of the Improvement Plan being implemented to address the recommendations were provided.

Decision

1) To note the progress with the Customer Engagement Strategy and other actions to improve customer engagement.

2) To note the outcomes from the Scottish Government's Building Standards Division inspection report and the proposed Improvement Plan to address the recommended actions from this.

3) The Executive Director of Place to submit an update report in six months.

(References – Planning Committee 3 December 2015 (item 6), 8 December 2016 (item 7), 2 March 2017 (item 7); report by the Executive Director of Place; submitted.)

7. Finalised New Town Conservation Area Character Appraisal

Approval was sought for the finalised version of the New Town Conservation Area Character Appraisal.

Decision

To approve the finalised version of the New Town Conservation Area Character Appraisal.

(References – Planning Committee, 2 March 2017 (item 10); report by the Executive Director of Place; submitted.)

Planning Committee

10.00am, Thursday, 12 October 2017

Housing Land Audit and Delivery Programme 2017

Item number	5.1
Report number	
Executive/routine	Executive
Wards	All
Council Commitments	

Executive Summary

The Housing Land Audit and Delivery Programme (HLADP) is a monitoring tool used to assess the performance of Strategic Development Plan (SDP) housing land policies and targets. The HLADP records the amount of land available for house building, identifies any constraints affecting development and assess the adequacy of the land supply against the supply target and housing land requirement set by the SDP. Edinburgh's 2017 HLADP has been completed. Completion rates have been increasing over recent years and the 2017 figure is back to the pre-recession high rate.

The HLADP examines both the supply of land (an input) and the expected delivery of new homes (an output). The delivery of new homes is dependent on many economic and demand related factors unrelated to the supply of land and although the delivery programme is currently below the level needed to meet the housing supply target for the next five years, the HLADP demonstrates that this is not due to a lack of effective housing land and the supply of land is sufficient to meet the housing land requirement. Actions to help increase delivery are identified.

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Report

Housing Land Audit and Delivery Programme 2017

1. Recommendations

1.1 It is recommended that Committee:

1.1.1 notes the findings of this report including Appendix 2, 'The Housing Land Audit and Delivery Programme 2017';

1.1.2 agrees the actions proposed in paragraphs 3.27 and 3.28 to help increase delivery of new homes;

1.1.3 agrees to refer this report to the Housing and Economy Committee with a request to consider the actions identified in paragraph 3.27 and Appendix 3 to help accelerate housing delivery;

1.1.4 agrees to refer this report to the SESplan Project Board for its information; and

1.1.5 agrees to refer this report to the Scottish Government to assist in the ongoing development of planning practice in relation to housing delivery and measuring the availability of land.

2. Background

2.1 The Strategic Development Plan (SDP) for Edinburgh and South East Scotland was approved by Scottish Ministers in June 2013. SESplan supplementary guidance on housing land was approved in 2014 and sets the Housing Supply Target for the City of Edinburgh Council area.

2.2 Scottish Planning Policy (SPP) requires local authorities to maintain a five year supply of effective housing land at all times to ensure that the housing land requirement is met. The annual Housing Land Audit and Delivery Programme (HLADP) is used to monitor the effective housing land supply. It will also be used to inform infrastructure decisions through the Local Development Plan (LDP) Action Programme.

2.3 On 6 October 2016, the Planning Committee considered a report on the 2016 housing land audit that utilised a new approach to auditing land for housing and housing delivery. Previously, the housing land supply was measured in terms of the anticipated output or delivery programme. The report recognised that:

- Land for housing is an input to a process
- The delivery of new homes is an output from the process
- Housing land and the delivery of new homes should be measured as separate things.

2.4 The report concluded that although there was sufficient effective housing land to meet the housing land requirement set by the SDP, the anticipated delivery of new homes was below the five year output target. The report acknowledged that there was a need to increase delivery of new homes in the short term and set out several ways that the council was seeking to do so.

2.5 This report provides an update on the supply of housing land and the delivery of new homes based upon the findings of the 2017 HLADP and assesses the adequacy of the land supply against the housing land requirement set by the SDP.

2.6 This report also further refines the methodology used to monitor supply of housing land and delivery of new homes by identifying the factors that could increase delivery on a site by site basis.

3. Main report

3.1 In order for a housing site to be considered ‘effective’, it must be free of all constraints that would prevent development. Sites are considered against a range of criteria set out in Planning Advice Note 2/2010 “Affordable Housing and Housing Land Audits” (PAN 2/2010). These criteria include ownership, physical (e.g. slope, aspect, stability, flood risk, access), contamination, deficit funding, marketability, infrastructure and land use. PAN 2/2010 also states that “The contribution of any site to the effective land supply is that portion of the expected output from the site which can be completed within the five-year period”.

3.2 The report considered by Planning Committee in October 2016 used an alternative approach to measuring housing land supply and delivery. The new approach recognises that delivery of new homes can be affected by many economic and demand factors unrelated to the supply of effective land available for development. The anticipated output programme, therefore, is not the only assessment that the Council considers to measure the adequacy of the land supply. Land supply is also considered in terms of the capacity of unconstrained land available for development. A revised approach is supported by the SESplan Joint Committee which at its meeting on 14 December 2015, noted 'the difficulty in maintaining the five-year effective supply in Edinburgh is not related to a shortage of unconstrained land in that area'.

3.3 The 2017 HLADP is attached as Appendix 2.

Housing Land Supply

3.4 As at 31 March 2017, there was sufficient land free of planning constraints and available for development for 23,329 houses. In addition to this, there was land for a further 7,945 houses on sites where there is currently a constraint preventing development. Whilst there are many factors that affect the rate of development on particular sites, constrained sites are those where no development can take place without some form of remedial action. Schedule 4 in Appendix 2 lists the housing sites that are currently regarded as constrained and notes the nature of the constraint that is currently preventing development from taking place.

3.5 The effective land supply is varied in type, size and location. It is spread over a range of locations and includes brownfield (55%) and greenfield (45%) sites.

3.6 The locations and status of housing sites making up the established housing land supply in the City of Edinburgh is shown on the map attached as Appendix 1.

Housing Land Requirement

3.7 The housing supply target for the City of Edinburgh is set by the South East Scotland SDP (approved 2013) and its supplementary guidance (2014). The housing supply target was set at 22,300 units from 2009 to 2019 and a further 7,210 from 2019 to 2024. The LDP Report of Examination (June 2016) recommended extending the housing supply target to 2026, increasing the target by a further 2,884 houses. Taking account of completions to date, this results in a housing supply target of 18,384 for the period 2016 to 2026. Adding in a 10% 'generosity' margin to help ensure that the target will be met, the housing land requirement is 20,222. The 2017 HLADP identified an effective land supply of 23,329 units; more than sufficient to meet the requirement.

Housing Delivery

3.8 Following the steep decline in the housing market brought about by the credit crunch and subsequent recession in the mid 2000's, a recovery has been taking place. The number of new homes completed has more than doubled over the last four years from 1,191 in 2012/13 to 2,457 in 2016/17. The current completion rate is back to the pre-recession level and at 2,561 completions, 2002/03 is the only year to have recorded a higher rate since the millennium.

3.9 With the exception of last year, the forward programme of anticipated construction is also the highest it has been since the early 2000s. 11,396 houses are programmed to be built over the next five years – an average of 2,280 houses per year.

3.10 Emerging from the recession, the delivery of new housing was helped by an increase in the building of affordable homes. Prior to the recession, affordable tenures accounted for around 17% of all houses built in the city but for the period 2011 to 2015, the proportion increased to nearly 50%. Over the last two years the number of affordable completions has remained high and along with the recovery of the market completions, the total completion rate is now back to the pre-recession level.

3.11 Delivery of new homes is not solely dependent on the supply of effective land. The housing market will react to both local and national changes in the economy causing completions rates to increase and decrease according to fluctuations in demand.

3.12 The housing supply target is the policy view of the number of homes that will be delivered over the LDP period to 2026. This is set by the SDP and its Supplementary Guidance, extended to 2026 by the LDP Report of Examination. To ensure that the target can be met, additional land must be made available to allow for flexibility of range and choice. An additional 10% is added to the target to obtain the housing land requirement.

3.13 The five year delivery programme, previously referred to as the five year effective land supply, is the anticipated number of houses to be delivered from the land supply of the following five year period.

3.14 The effective housing land supply and anticipated output from the supply are summarised, alongside the housing land requirement and five year output target, in Table 1 below.

Table 1. Housing Land Supply and Anticipated Delivery Output

Housing Supply Target 2009 to 2019	22,300
Housing supply Target 2019 to 2024	7,210
Housing Supply Target 2024 to 2026	2,884
Completions 2009 to 2017	14,010
Housing Supply Target 2016 to 2027	**18,384**

Land Supply	Delivery Output
Housing Land Requirement **20,222**	Output Target 2016 to 2021 **12,616**
Effective Housing Land Supply **23,329**	Five year Delivery Programme (2017 to 2022)* **11,396**

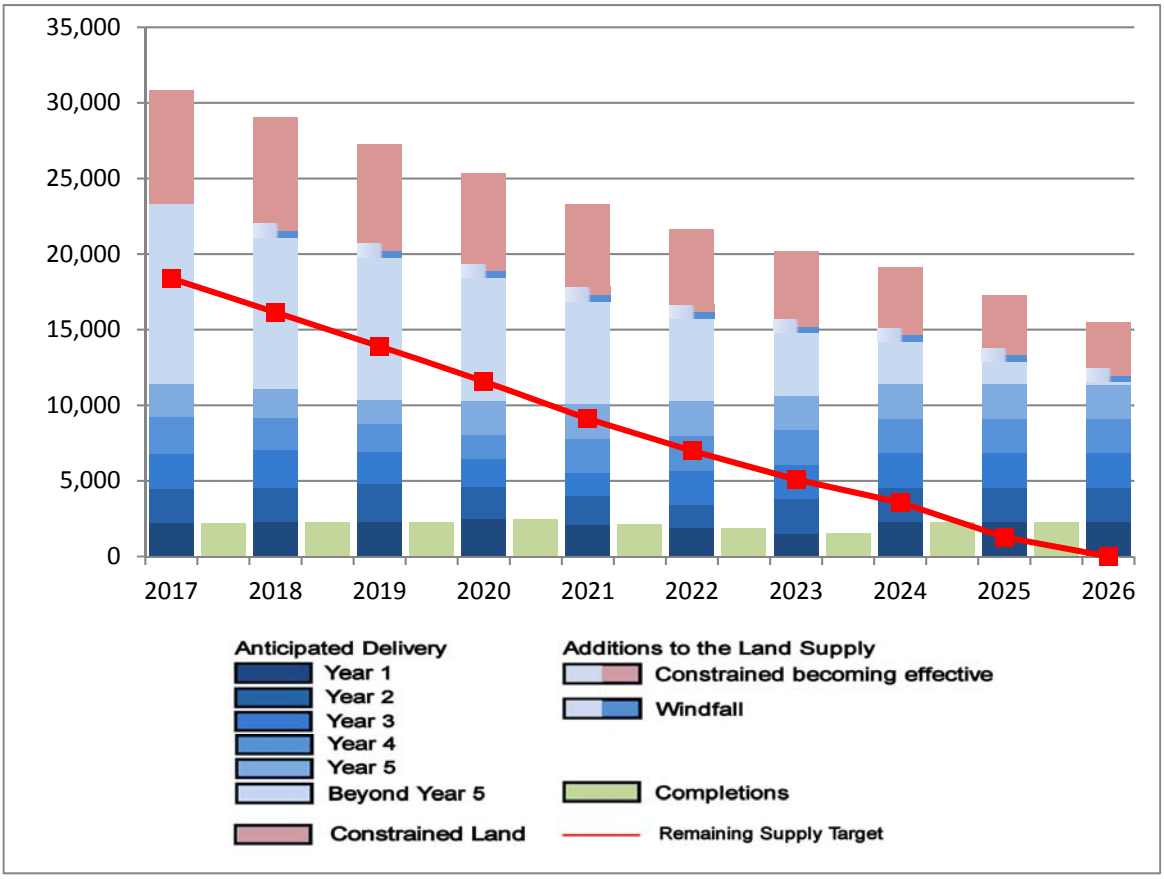
* Previously referred to as the five year effective land supply

3.15 The 2017 table demonstrates that there is sufficient land, free from development constraints, to meet the housing land requirement in the city. However, despite a recovery in the housing market, anticipated output from the five year delivery programme is still insufficient to meet the five year output target (90%). The five year delivery programme is closer to the output target now than it was in 2016. The five year delivery programme reported in the 2016 housing land audit was 11,970 – 88% of the five year output target at the time.

3.16 At current build rates, based upon the agreed five year delivery programme, there is sufficient effective housing land in Edinburgh to last for over ten years.

3.17 Chart 1 demonstrates how the current supply of housing land can meet the housing supply target to 2026. The amount of available land is represented by the bars in the chart. The housing supply target, set by the SDP, is shown as the red line. The chart demonstrates that the supply of housing land is sufficient to meet the overall target. As land is developed, the remaining target reduces as does the amount of land remaining. There will be some increases in the effective land supply, both through new windfall sites and some sites that are currently constrained becoming effective. The number of completions anticipated over the next five years may fluctuate with changes in demand and economic factors but this is not a function of the supply of land.

Chart 1. Housing Delivery



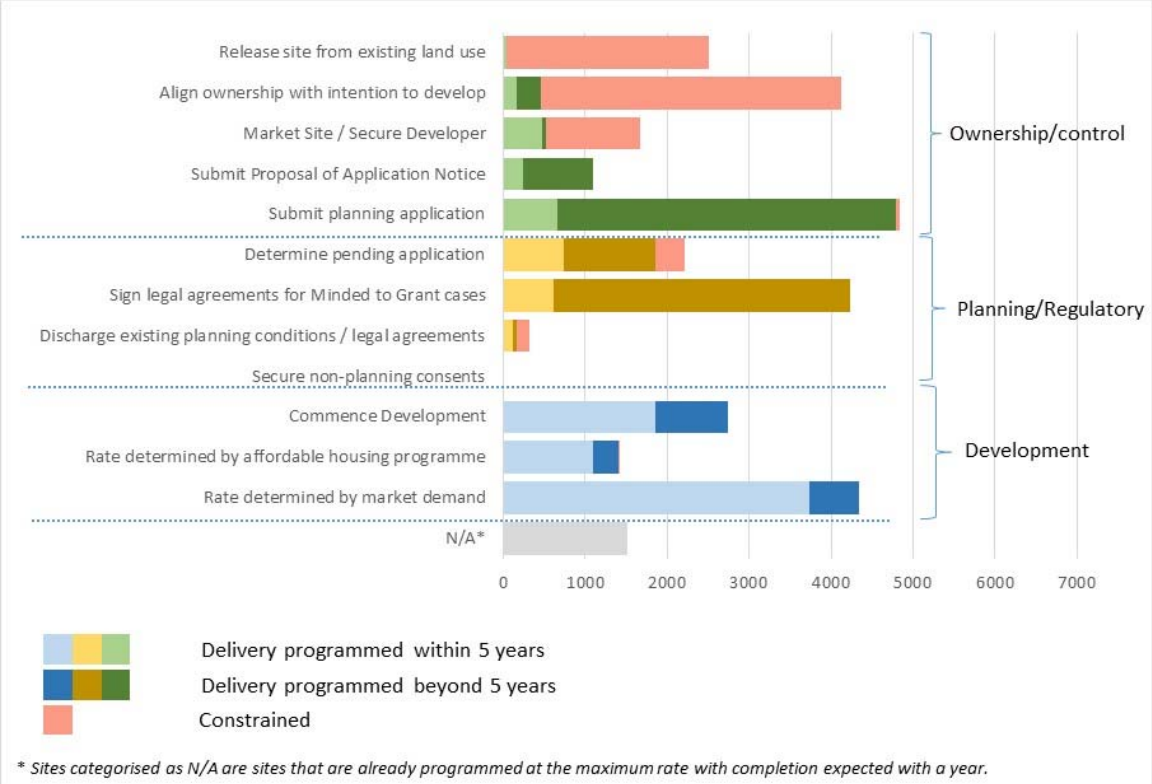
3.18 Homes for Scotland are consulted during the preparation of the HLADP and they give their advice on the likely delivery rates for each site. As well as agreeing the likely output for each site, factors that could increase the delivery rates were also agreed. The 2017 HLADP is the first audit to include an assessment of factors that could accelerate delivery. These factors are not intended to be viewed as solutions in themselves to increasing delivery, rather they should be viewed as identifying the steps that would need to be taken in order for the agreed delivery rates to be accelerated. In many cases, the site may already be being developed at an acceptable rate.12 different actions were identified and applied on an individual site by site basis. The 12 factors can be broadly grouped as;

- factors relating to ownership or control of a site
- factors related to the planning system and other regulatory processes

- factors related to the development industry

3.19 Chart 2 shows the numbers of units (excluding small sites) affected by each of the 12 delivery factors. For each factor, the graph shows the number of units programmed for completion within five years as a lighter shade and units programmed beyond five years as a darker shade.

Chart 2. Factors affecting housing delivery



3.20 Sites categorised as affected by factors related to the development industry have a greater proportion of units programmed within the next five years than sites affected by other factors. These sites are already in the control of house builders with planning consent secured and in many cases, are already under construction. However, increased delivery rates on these sites could still increase the five year delivery programme by 1,800 – more than sufficient to make up for the shortfall in the five year delivery programme. Most of the delivery programmed beyond 5 years relates to the last phases of large scale developments.

3.21 Sites affected by factors related to the planning system are fewer in number than those affected by development industry factors but, due to uncertainty around the issuing of planning permission/legal agreements, have a higher proportion of units programmed beyond the five year period. In total, there are 4,790 units programmed beyond the five year period on effective sites affected by factors related to the planning system.

3.22 Finally, there are around 5,350 units programmed beyond the five year period on effective sites affected by factors related to ownership or control. These are largely

allocated sites that are not yet in the control of a house builder or sites for which a planning application has yet to be submitted. In addition, there are a further 7,330 units on constrained sites that are affected by ownership or control of the site. In fact the majority of constrained sites are categorised as affected by ownership/control with only 510 units categorised as affected by other factors.

Increasing Housing Delivery

3.23 The 2016 HLADP was reported to Planning Committee with a series of recommended actions intended to develop this approach further and to help increase delivery rates. These were also referred to the Health, Social Care and Housing Committee for its consideration (15 November 2016).

3.24 The actions identified at that time have been progressed as follows:

3.24.1 Working with Homes for Scotland to identify factors affecting delivery rates - this has been progressed, as described above.

3.24.2 Use of the HLADP information to inform site selection for Council-led programmes to deliver housing - this is being progressed, as described below.

3.24.3 Use of the Scottish Government's Housing Infrastructure Fund to unlock brownfield sites - this has been progressed and several brownfield sites in strategic development areas are due to be supported in this way.

3.24.4 Intervention to progress housing development on brownfield land occupied by low-rise commercial uses - this has been progressed through work analysing relevant areas of the city for their housing development potential. This work has also been looking at the commercial/employment uses on site, and opportunities for providing replacement space. In particular, there is a need to provide new-build industrial unit of various sizes, to replace the ageing stock and retain diverse employment and service activities in the city. This can also help unlock potential brownfield housing sites.

3.24.5 Infrastructure planning to avoid unnecessary constraints on housing delivery - the LDP Action Programme is being used for this purpose and is the subject of separate reports to relevant committees.

3.25 The above were general actions, not site-specific. The new level of detail provided in the appended 2017 HLADP allows actions to increase housing delivery to be identified with greater precision than previously.

3.26 The following new actions are proposed to address the factors summarised in Chart 2 above. They are grouped by the three headings identified above.

3.27 Ownership/Control:

3.27.1 Identify a long-list of potential candidate sites for direct intervention by the Council with a view to ensuring timely delivery of housing. An indicative long-list is attached as Appendix 3. It is based on the analysis in the HLADP.

3.27.2 The appended long-list (Appendix 3) should be reported to the Housing and Economy Committee for its consideration, potentially as part of existing

housing and other development programmes. It may also be appropriate to identify associated actions in a future iteration of the LDP Action Programme. It should be noted that the Council has defined powers under planning and housing legislation to assemble land for the purpose of housing development. Scottish Government Circular 6/2011 provides advice on the scope and use of these powers.

3.27.3 Chart 2 demonstrates that there is also significant housing capacity awaiting the submission of proposal of application notices or planning applications. An exercise is underway to investigate the development intentions of relevant parties.

3.28 Planning/Other Regulatory Systems:

3.28.1 Some housing capacity is awaiting the determination of pending planning applications. This will always be the case for an audit carried out at a single point in time. The need to determine applications timeously is already well established, with identified targets, and use of processing agreements to support efficiency. However, it is proposed that the appended HLADP analysis will be provided to development management team managers to help identify where any issues may exist.

3.28.2 A significant amount of housing capacity is the subject of minded to grant planning applications which are awaiting the conclusion of legal agreements. There is a six-month target for this process. It is proposed to continue to work towards meeting this target. There is a parallel exercise underway to update the Council's model section 75 agreement to reflect recent changes in planning policy, to help reduce the time needed for section 75 negotiations.

3.29 Development Industry:

3.29.1 The analysis shows that increased delivery rates on these sites would be more than sufficient to cover the shortfall in the five year delivery programme. However, for the relevant sites, the time taken to commence development and the delivery rates of market housing are not unusual. It is not proposed to take action regarding these at this time. Any sites still awaiting commencement of development in next year's audit may need to be investigated further with the relevant parties.

3.29.2 A small number of sites have affordable housing units which are expected to be delivered outwith the five year period. This is to be expected, as they are the last phases of large scale regeneration programmes.

Conclusions

3.30 These are as follows:

3.30.1 Delivery of new homes is affected by many economic and demand factors unrelated to the supply of effective land available for development. The anticipated output programme will not be the only assessment that the Council will consider to measure the adequacy of the land supply. Land supply will also be considered in terms of the capacity of unconstrained land available for development.

3.30.2 There is sufficient effective land supply available for development in the City for Edinburgh to meet the housing land requirements set by the SDP for the periods 2009 to 2019, 2019 to 2024 and 2024 to 2026.

3.30.3 There is still a need to measure the rate of delivery output over the next five years and to seek ways to increase it. There are several ways that the Council is seeking to do so and this report can help to inform them.

4. Measures of success

4.1 The statutory development plan and national planning policy are implemented, resulting in housing need being met without unnecessary adverse environmental, social and economic impacts. Infrastructure is used efficiently. Council programmes are fully aligned to achieve desired outcomes.

5. Financial impact

5.1 This report and its recommendations have no financial impact on service or Council budgets.

6. Risk, policy, compliance and governance impact

6.1 The HLADP is a strategic planning policy monitoring tool. The risks associated with this area of work are not considered significant in terms of finance, reputation and performance in relation to the statutory duties of the Council as Planning Authority, Roads Authority and Education Authority.

7. Equalities impact

7.1 There is no equalities impact arising as a result of this report's analysis and recommendations. SESplan undertook an Equality and Rights Impact Assessment as part of the process of preparing the Edinburgh and South East Scotland SDP. Details can be found at: http://www.sesplan.gov.uk/assets/Strategic%20Development%20Plan%201/Strategic%20Developme/Housing%20Land%20Supplementary%20Guidance/Housing%20Land%20SG%20-%20EqHRIA.pdf

8. Sustainability impact

8.1 The SDP has been subject to a Strategic Environmental Assessment. Details can be found at: http://www.sesplan.gov.uk/assets/Strategic%20Development%20Plan%201/Strategic%20Developme/Housing%20Land%20Supplementary%20Guidance/Housing%20Land%20SG%20-%20Environmental%20Report.pdf

8.2 The impacts of this report in relation to the three elements of the Climate Change (Scotland) Act 2009 Public Bodies Duties have been considered, and the outcomes are summarised below. Relevant Council sustainable development policies have been taken into account.

8.2.1 The proposals in this report will have no impact on carbon emissions as it is simply an assessment of the housing land supply position in the City of Edinburgh Council area at 31 March 2017.

8.2.2 The need to build resilience to climate change impacts is not directly relevant to the proposals in this report because the report is simply an assessment of the housing land supply position in the City of Edinburgh Council area at 31 March 2017.

8.2.3 Social justice, economic well being and environmental good stewardship is not considered to impact on the proposals in this report because it is simply an assessment of the housing land supply position in the City of Edinburgh Council area at 31 March 2017.

9. Consultation and engagement

9.1 No formal consultation is required in connection with this report. However, the contents of the schedules within the housing land audit and delivery programme were agreed as reasonable with the representative body of the private house building industry, Homes for Scotland.

10. Background reading/external references

10.1 Planning Committee: 6 October 2016. Item 7.1 - Housing Land Audit and delivery programme 2016

10.2 Health, Social Care and Housing Committee: 15 November 2016. Item 7.6 - Housing Land Audit and Delivery Programme 2016 - referral report from Planning Committee

10.3 Health, Social Care and Housing Committee: 15 November 2016. Minute of meeting

10.4 Strategic Development Plan for Edinburgh and South East Scotland, SESplan, 2013

10.5 Local Development Plan

10.6 City Housing strategy

10.7 Scottish Government Circular 6/2011 Compulsory Purchase Orders

Paul Lawrence

Executive Director of Place

Contact: David Leslie, Service Manager and Chief Planning Officer

E-mail: david.leslie@edinburgh.gov.uk | Tel: 0131 529 3948

11. Appendices

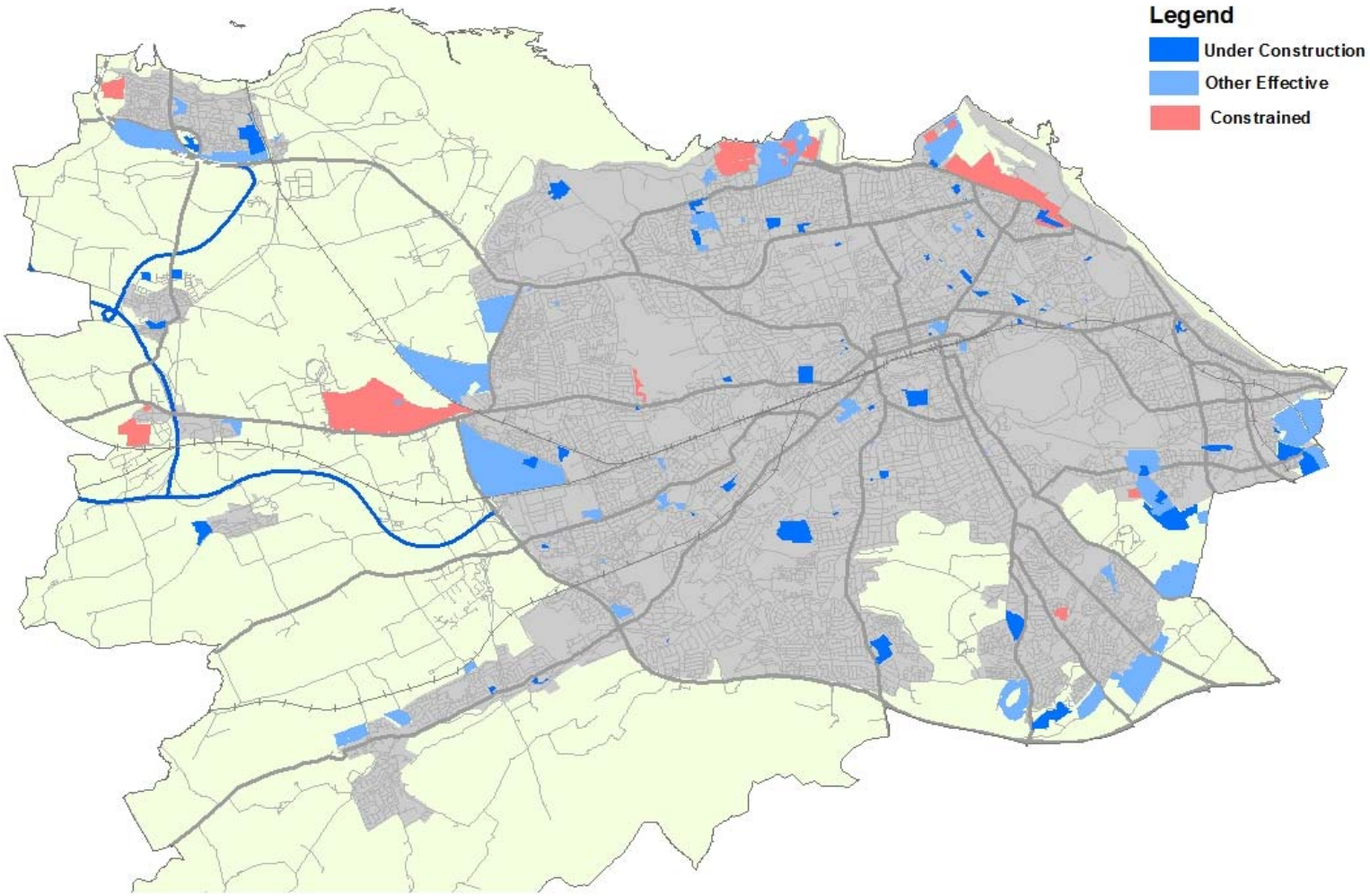
Appendix 1: Map of Established Land Supply

Appendix 2: Housing Land Audit and Delivery Programme 2016

Appendix 3: List of Sites Affected by Ownership/Control Factors

APPENDIX 1.

Established Housing Land Supply 2017



APPENDIX 2

Housing Land Audit and Delivery Programme 2017

1. Introduction

2. Housing Land Supply
- Established land supply
- Effective land supply
- Constrained land
- Greenfield / Brownfield analysis

3. Housing Delivery
- Completions
- Factors affecting delivery
- Affordable housing
- Accuracy of the audit

4. Housing Land Requirement

1. INTRODUCTION

The Housing Land Audit and Delivery Programme (HLADP) 2017 is an assessment of the housing land supply in the City of Edinburgh Council area as at 31 March 2017. The audit attempts to programme expected housing completions over the audit period, 2017 to 2022 and details completions that took place over the year April 2016 to March 2017.

Sites included in the HLADP are housing sites under construction, sites with planning consent, sites in adopted or finalised Local Plans and, as appropriate, other buildings and land with agreed potential for housing development. All new housing development, redevelopment, conversions and subdivisions are included but rehabilitation of existing housing is excluded. The HLADP gives a detailed picture of the supply of housing land in terms of the number of housing units that it can accommodate. It also sets out a programme of expected completions over the next 5 years and in the longer term.

The HLADP comprises schedules for each housing site with four or more units. Smaller sites are not detailed individually but are included as an aggregate figure only. The estimates of programmed completions are prepared by the City of Edinburgh Council in consultation with Homes for Scotland, other private sector house builders, Housing Associations and public agencies. A summary of the housing land supply, site details including delivery programme, details of units completed over the previous 12 months and a list of constrained sites are contained in schedules 1 to 4 at the end of this report.

2. HOUSING LAND SUPPLY

Established Land Supply

The established land supply is all land identified for housing including sites allocated in the local development plan, sites which have been granted planning consent for housing and other land with agreed potential for new house building. The established land supply is made up of “effective housing land” - land free of all constraints that would prevent development taking place and “constrained” sites - sites which cannot be developed without some form of remedial action.

As at 31 March 2017, the established land supply in the City of Edinburgh Council area was 31,274. This included land free of all planning constraints for 23,329 houses and land for a further 7,945 houses on sites that are currently considered constrained.

Effective land supply

In order for a housing site to be considered **effective**, it must be free of all constraints that would prevent development. Sites are considered against a range of criteria set out in Planning Advice Note 2/2010 “Affordable Housing and Housing Land Audits” (PAN 2/2010). These criteria include ownership, physical (e.g. slope, aspect, stability, flood risk, access), contamination, deficit funding, marketability, infrastructure and land use.

When assessed against the criteria contained in PAN 2/2010, there is land free of planning constraints for 23,329 houses in the City of Edinburgh Council. This includes 5,963 houses on sites currently under construction, 9,937 houses on sites with planning consent but where development has not yet started and a further 7,120 houses on sites that have not yet received planning consent – mostly sites allocated in the Local Development Plan. The remaining 309 houses are on small sites that are not listed separately in the audit.

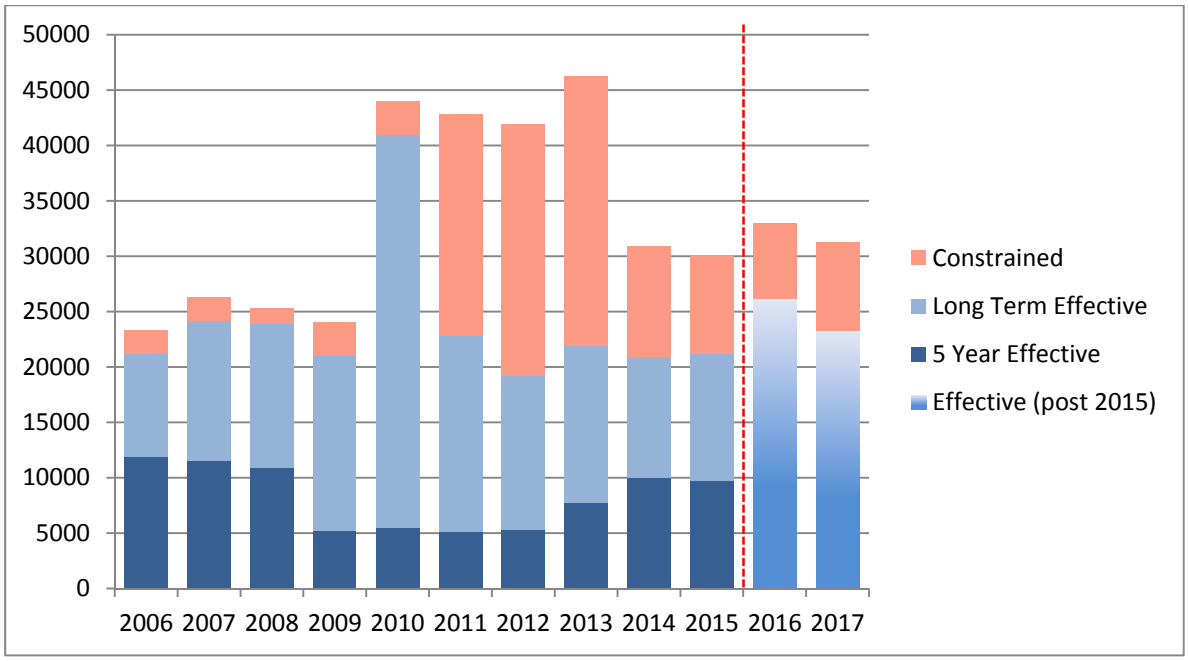
Figure 1 below shows how the established land supply in Edinburgh has changed over the last ten years. Prior to 2016, only units programmed for development over the first 5 years were considered to represent the effective land supply. Since 2016, the HLADP considers the **supply** of land separately from programmed **delivery** and defines land as either:

‘**Effective**’. Land free of development constraints and available for the construction of houses; and
‘**Constrained**.’ Land on which development cannot currently take place without remedial action.

The chart, therefore, shows three categories of land up to 2015 - the effective land supply programmed for development over the next five years, effective land supply programmed in the longer term and constrained land. From 2016, only two categories of land are shown – effective and constrained.

The five year effective land supply fell dramatically following the credit crunch in 2008/09. As reduced credit availability affected both the development industry and house buyers, the rate of development slowed, reducing the five-year programme of development intentions. Fewer new applications were submitted on windfall land, resulting in the reduction of the overall land supply as completions on land already partially developed, outstripped new land entering the supply. Between 2009 and 2012, the five-year effective supply fell to around 5,200 (1,050 per year) – around half the level of the previous three years. The effective land supply has been increasing in recent years and the allocation of new land in the local development plan for over 8,500 houses brought the effective land supply to the highest it has been for over 10 years with the exception of 2010. There was a large increase in land supply in 2010 caused by local plan allocation and an application for around 18,000 units at Leith Docks. As the consent was not issued, the site was moved from the long term effective supply into constrained in 2011. Following a change in Forth Ports' intentions to concentrate on port-related activities and changes to the national and local planning policy context, a large part of the area around Leith Docks was removed from the housing land supply entirely in 2014, reducing the capacity from 18,000 to around 5,600. This has been reduced further in 2016 to 2,700 following the publication of the LDP report of examination.

Figure 1: Make-up of the established land supply



Constrained Land

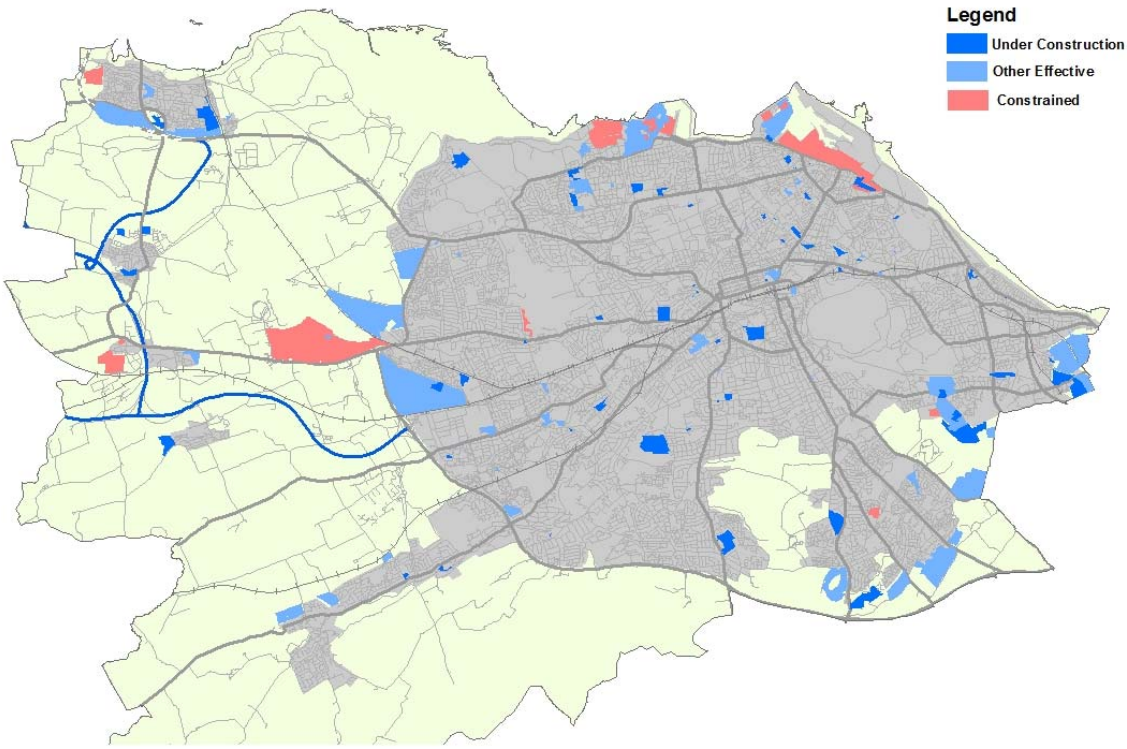
Constrained sites are those on which development cannot take place without some form of remedial action. Such constraints include:

- Ownership: the site is in the ownership or control of a party which can be expected to develop it or to release it for development. Where a site is in the ownership of a local authority or other public body, it should be included only where it is part of a programme of land disposal;

- Physical: the site, or relevant part of it, is free from constraints related to slope, aspect, flood risk, ground stability or vehicular access which would preclude its development. Where there is a solid commitment to removing the constraints in time to allow development in the period under consideration, or the market is strong enough to fund the remedial work required, the site can be included in the effective land supply;
- Contamination: previous use has not resulted in contamination of the site or, if it has, commitments have been made which would allow it to be developed to provide marketable housing;
- Deficit funding: any public funding required to make residential development economically viable is committed by the public bodies concerned;
- Marketability: the site, or a relevant part of it, can be developed in the period under consideration;
- infrastructure: the site is either free of Infrastructure constraints, or any required infrastructure can be provided realistically by the developer or is committed to by another party to allow development;
- Land use: housing is the preferred use of the land in planning terms, or if housing is one of a range of possible uses other factors such as ownership and marketability point to housing being a realistic option.

Map 1 below shows the land supply in terms of effective and constrained sites and a schedule of constrained sites, including the nature of constraint, is included as appendix 4.

Map 1. Housing Land Supply 2016



Greenfield / Brownfield analysis

Excluding small sites, 10,450 units of the remaining capacity (23.020) of effective sites are categorised as being on greenfield land. This represents 45% of the total. The proportion of effective greenfield sites is the highest ever recorded. Ten years ago, less than 10% of the effective land supply was greenfield. The Local Development Plan allocated over 8,500 units on greenfield land and this has been a major factor in increasing the overall proportion of greenfield sites in the city.

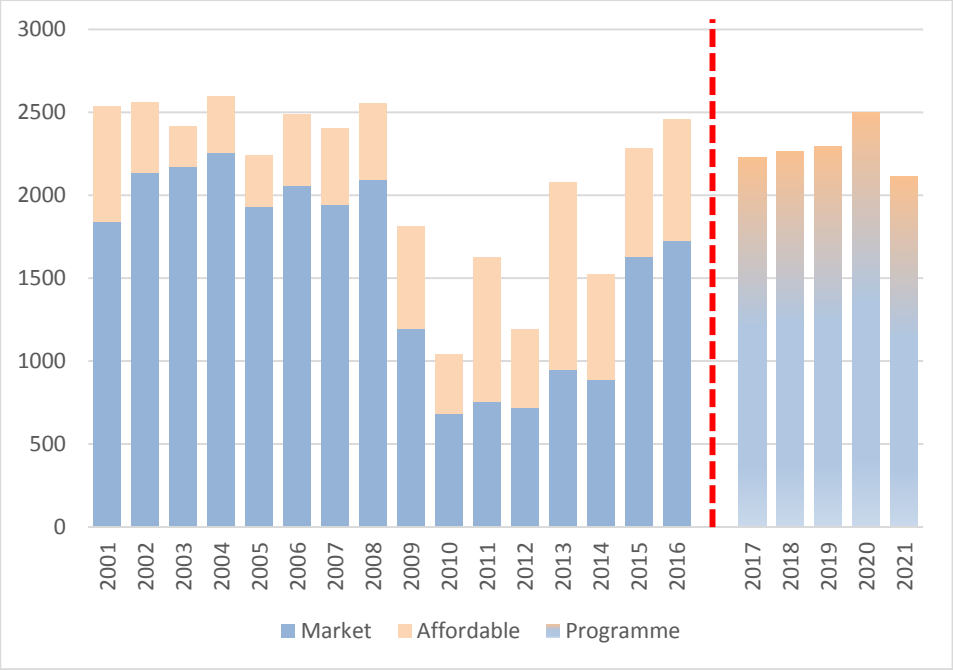
3. HOUSING DELIVERY

Completions

Mirroring the situation with changes to the effective land supply, the effect of the credit crunch and subsequent recession was followed by a steep decline in the annual number of completed dwellings. There has been an increase in completions over the last 4 years and the rate is now almost back to the pre-recession high.

The recovery in the housing market is expected to continue and the number of completions over the next 5 years is expected to average nearly 2,300 homes per year. The number of completions could actually be higher as there will likely be some additional housing completions on windfall sites. Figure 2 below charts historic housing completions and programmed completions for the next 5 years.

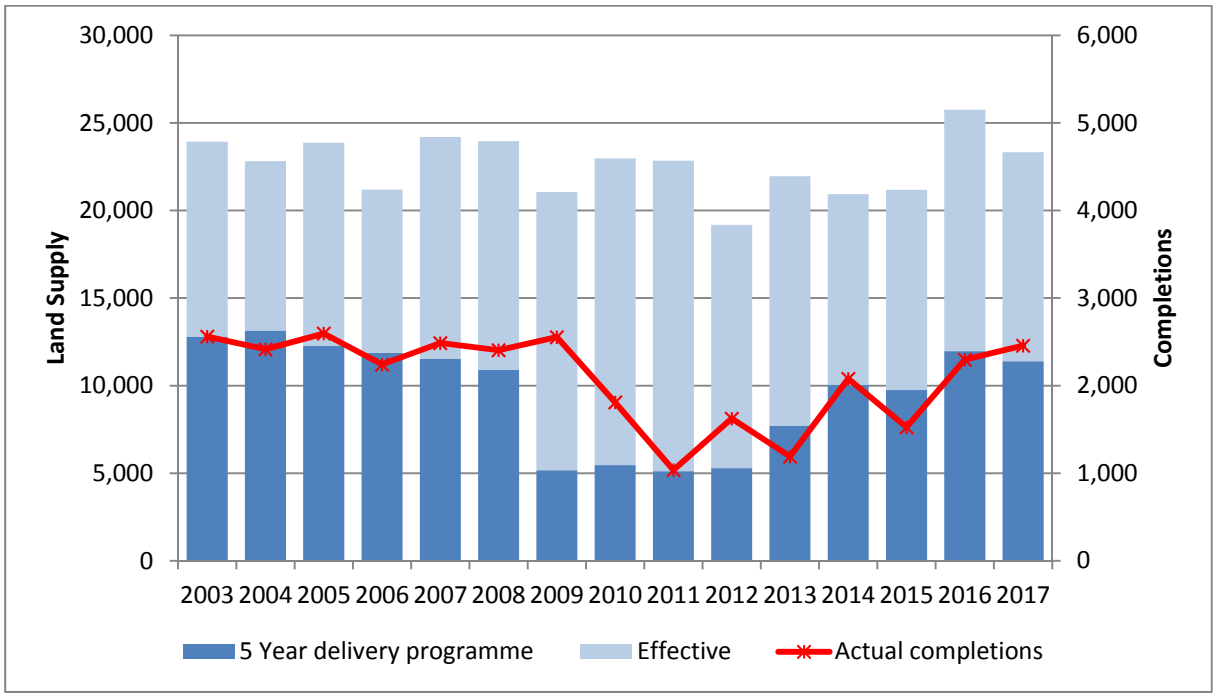
Figure 2. Historic and Programmed Housing Completions



Factors Effecting Housing Delivery

Delivery of new homes is not solely dependent on the supply of effective land. The housing market will react to both local and national changes in the economy causing completions rates to increase and decrease. This was particularly noticeable following the credit crunch in the late 2000s. Reduced credit availability affected both purchasers' ability to obtain a mortgage, thus vastly decreasing real demand for new homes and also developers' ability to secure loans to enable development to take place. With no real change to the availability of effective housing land, delivery rates fell to less than half of previous rates. Figure 3 below shows the effective land supply, the five year delivery programme (previously referred to as the five year effective land supply) and the number of completions that actually took place over the period 2003 to 2016. As the land supply and five year delivery programme relate to a period of five years and the number of completions refers to a single year, they are shown against different scales on the chart.

Figure 3. Housing land supply and housing delivery



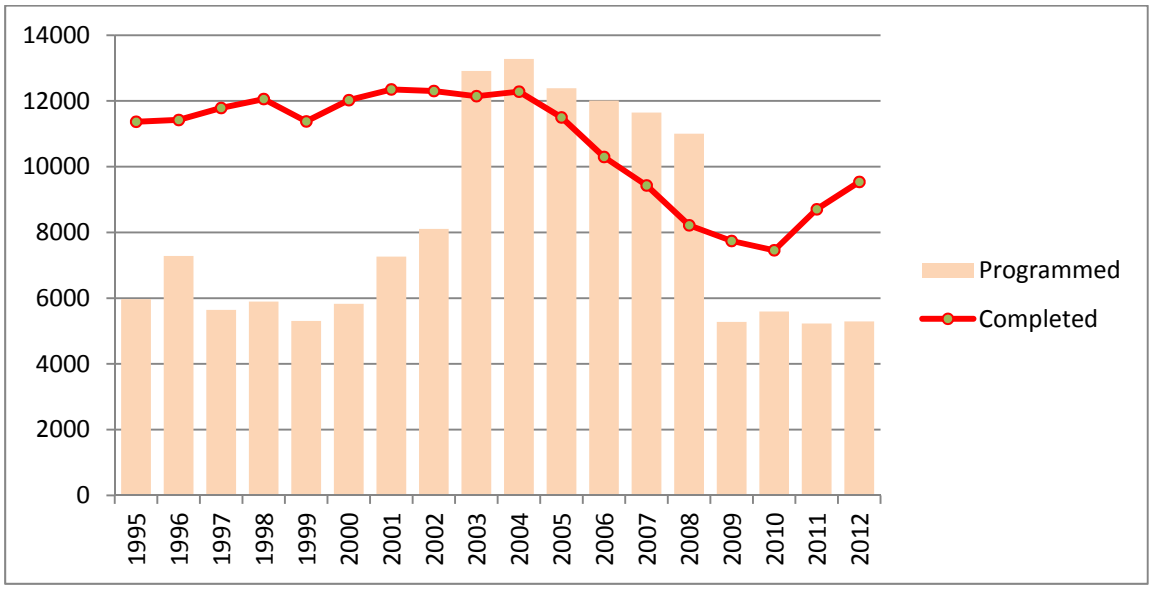
Affordable Housing

Affordable housing tenures account for 25% of the current established land supply (7,800 units). Whilst the remaining land supply reflects the 75/25 split intended by the affordable housing policy, historical completion rates have varied. Between 2001 and 2011, affordable tenures accounted for 19% of all dwellings completed in Edinburgh. Over the last few years, affordable completions have accounted for a much higher proportion, averaging over 40% of all houses completed since 2011. Numerically, affordable housing completions have increased in recent years but the large proportional shift is more a consequence of a reduction in market completions. The number of market completions has increased markedly over the last two years, from 890 in 2014/15 to 1,663 in 2015/16 and 1,726 in 2016/17.

Accuracy of Delivery Programme

Estimating future completions for the delivery programme is not an exact science – some sites will be built out faster than anticipated and some slower. Further, some sites may not be developed at all or be developed for uses other than housing and additional windfall sites will provide completions not anticipated at the base date of the audit. Figure 3 below compares the number of completions programmed for the following five year period to the number of completions that actually occurred for each audit year since 1995.

Figure 3: 5 Year delivery programme and actual completions over the five year period



During the mid 1990s to early 2000s, far fewer units were programmed than the number of completions that actually took place. This may be due to development taking place at a faster pace with many windfall sites gaining consent and being built out in the five year period in question. From 2003 until 2008, the audit programme was much closer to actual completions. The programme was actually slightly higher than actual completions, the difference increasing up to 2008. This period of time included the credit crunch which caused a steep decline in completions which wasn't anticipated when the audits were programmed. The opposite effect can be seen for 2009 and 2010 when anticipated completions were low, but as recent completion rates have started to increase once more, the five year completions count is higher than was anticipated at the base date of the audits.

4. HOUSING SUPPLY TARGET AND HOUSING LAND REQUIREMENT

SPP defines the Housing Supply Target as "*a policy view of the number of homes the authority has agreed will be delivered in each housing market area over the periods of the development plan and local housing strategy, taking into account wider economic, social and*

environmental factors, issues of capacity, resource and deliverability, and other important requirements ..."

The housing supply target for the City of Edinburgh is set by the approved 2013 Strategic Development Plan (SDP) and its supplementary guidance on housing land (SG). The SG sets the housing supply target for the city at 22,300 units for the period to 2019 and a further 7,210 for the period to 2024. The LDP Report of Examination recommended extending the supply target by an additional 2,884 for the two years to 2026. To ensure that the target can be met, additional land must be made available to allow for flexibility of range and choice. An additional 10% is added to the target to obtain the housing land requirement.
The annual average supply target for the period up to 2019 is considerably higher than for the periods beyond 2019. This is due to two factors:

- The Housing Needs and Demand Study identified a significant backlog of households currently in need of affordable housing which should be addressed early. This backlog is on top of newly arising need and demand and is all added to the housing land requirement of the first period.
- House building during the first period has been affected by the credit crunch and subsequent recession resulting in lower completion rates than required. The shortfall is added to the remaining requirement of the first period raising the annual average needed even further, to a level nearly 15% above the highs achieved in the early 2000s.

Table 1 below compares the supply of effective land available for housing in the City of Edinburgh to the remaining housing supply target. The table also shows the 5 year delivery programme compared to the output target for the next 5 years.

Table 1: Effective housing land supply against requirement by period

Housing Supply Target 2009 to 2019	22,300
Housing supply Target 2019 to 2024	7,210
Housing Supply Target 2024 to 2026	2,884
Completions 2009 to 2016	14,010
Housing Supply Target 2017 to 2026	**18,384**

Land Supply	Delivery Output
Housing Land Requirement **20,222**	Output Target 2017 to 2022 **12,606**
Effective Housing Land Supply **23,329**	5 year Delivery Programme (2017 to 2022)* **11,396**

* Previously referred to as the 5 year effective land supply

The table demonstrates that there is sufficient land, free from development constraints, to meet the housing land requirement in the City. However, despite a recovery in the housing market, anticipated output from the five year delivery programme is still insufficient to meet the five year output target.

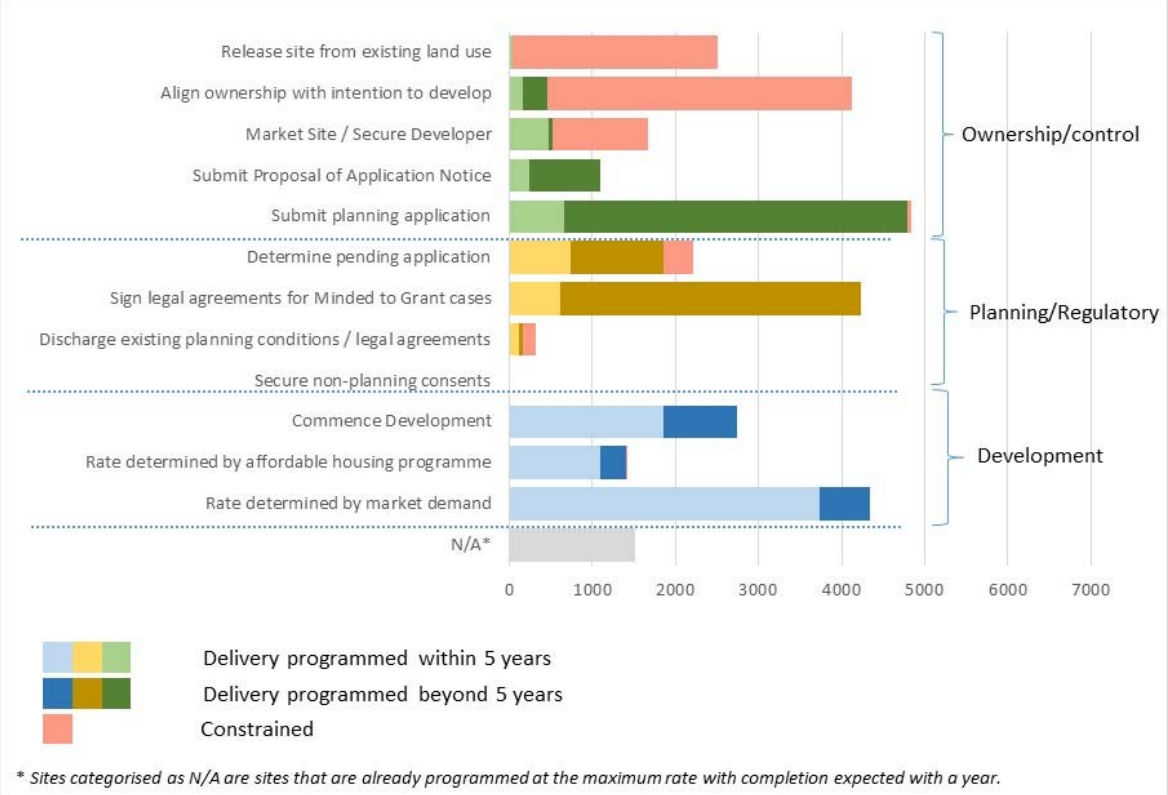
Increasing Housing Delivery

Further to identifying constraints that prevent delivery of new homes, HLADP2017 also attempts to identify the actions that would be required to increase the delivery rates on effective sites. These factors affecting delivery were discussed and agreed with Homes for Scotland alongside the programmed delivery rate. These factors are not intended to be viewed as solutions in themselves to increasing delivery, rather they should be viewed as identifying the steps that would need to be taken in order for the agreed delivery rates to be accelerated. In many cases, the site may already be being developed at an acceptable rate.12 different actions were identified and applied on an individual site by site basis. The 12 factors can be broadly grouped as;

- factors relating to ownership or control of a site
- factors related to the planning system
- factors related to the development industry

Figure 4 below shows the numbers of units (excluding small sites) affected by each of the 12 delivery factors. For each factor, the graph shows the number of units programmed for completion within 5 years as a lighter shade and units programmed beyond 5 years as a darker shade.

Figure 4. Factors affecting the delivery of homes



Sites categorised as affected by factors related to the development industry have a greater proportion of units programmed within the next 5 years than sites affected by other factors. These sites are already in the control of house builders with planning consent secured and in many cases, are already under construction. However, increased delivery on these sites could still increase the five year delivery programme by 1,800 – more than sufficient to make up for the shortfall in the five year delivery programme. Sites affected by factors related to the planning system are fewer in number than those affected by development industry factors but, due to uncertainty around the issuing of planning permission/legal agreements, have a higher proportion of units programmed beyond the five year period. In total, there are 4,790 units programmed beyond the five year period on effective sites affected by factors related to the planning system. Finally, there are around 5,350 units programmed beyond the five year period on effective sites affected by factors related to ownership or control. These are largely allocated sites that are not yet in the control of a house builder or sites for which a planning application has yet to be submitted. The majority of constrained sites are constrained by factors relating to ownership or control of the site, especially sites that are still in use for other uses and sites that are not being promoted for housing development by the land owner.

Schedule 1: Summary

Housing Land Audit and Delivery Programme 2017

Schedule 1. Land supply and delivery summary

	Housing Land Supply				Delivery Programme								
					Programmed Completions								
Status	**Total site capacity**	**Total affordable units**	**All completions by 31/3/17**	**Total dwellings remaining**	**17/18**	**18/19**	**19/20**	**20/21**	**21/22**	***Total 16/21***	**22/23**	**23/24**	**Post 2024**
Under Construction	9,507	2,784	3,544	5,963	2,089	1,451	825	587	226	5,178	158	100	527
Consent	9,937	2,457	0	9,937	55	545	1,141	1,242	1,154	4,137	881	563	4,356
No Consent	7,120	1,941	0	7,120	20	209	264	606	673	1,772	854	866	3,628
Small Sites	309	0	0	309	62	62	62	62	61	309	0	0	0
Total Effective Supply	**26,873**	**7,182**	**3,544**	**23,329**	**2,226**	**2,267**	**2,292**	**2,497**	**2,114**	**11,396**	**1,893**	**1,529**	**8,511**
Constrained	8,318	1,690	373	7,945									
Total Established Supply in City of Edinburgh	***35,191***	***8,872***	***3,917***	***31,274***									

Schedule 2: Site Details

Housing Land Audit and Delivery Programme 2017

Schedule 2: Site Details

								Housing Land Supply						Delivery Programme								
Site Ref (N=New site in 2017)	Site Name /Address	Developer (Or Owner)	Area /ha	Brf/ Grf	Consent Type	Consent Date	U/C	Total Dwellings	Houses	Flats	Total affdble units	Complete by 04/17	Remaining as at 04/17	Expected Completions 17/18	18/19	19/20	20/21	21/22	*Total 17-22*	22/23	23/24	Post 2024
LDP Allocations																						
3825	LDP CC2: New Street	Artesan	0.7807	B	FULL	May-13		164	10	154	0	0	164	0	0	34	50	50	134	30	0	0
4338.5	LDP CC3: Fountainbridge	Fountain North Ltd.	1.7233	B	FULL	Dec-16		141	0	141	0	0	141	0	0	41	50	50	141	0	0	0
4338	LDP CC3: Fountainbridge	Fountain North Ltd + Scottish Newcastl	2.25	B	OUT	Dec-16		250	0	250	0	0	250	0	0	0	0	50	50	50	50	100
4516	LDP CC3: West Tollcross	Knightsbridge Student Housing Ltd.	0.7648	B	FULL	Mar-15	Mar-10	113	0	113	22	22	91	45	46	0	0	0	91	0	0	0
4900	LDP CC3: Fountainbridge	EDI	5.7396	B	FULL	Dec-16		321	0	321	80	0	321	0	0	50	50	50	150	50	50	71
3957	LDP CC4: Quartermile	Southside Capital Ltd.	6.24	B	FULL	Mar-08	Mar-06	983	0	983	171	880	103	103	0	0	0	0	103	0	0	0
5245.1	LDP Del 5: Edinburgh Park / South Gyle	David Wilson Homes	3.666	G	FULL	Jan-15	Mar-16	200	96	104	50	103	97	47	50	0	0	0	97	0	0	0
5245	LDP Del 5: Edinburgh Park / South Gyle	LDP Site	121.75	G	NONE			375	0	0	94	0	375	0	0	0	50	50	100	50	50	175
3424	LDP EW 1A: Western Harbour	Forth Properties Limited.	17.6	B	OUT	Jul-02		1,155	0	1,155	304	0	1,155	0	0	0	0	0	0	50	50	1,055
3424.9	LDP EW 1A: Western Harbour - Newhaven Place	FP Newhaven Two Ltd.	1.2498	B	FULL	Aug-16	Mar-17	146	0	146	138	0	146	55	91	0	0	0	146	0	0	0
4894.1	LDP EW 1C: Salamander Place	Teague Developments Ltp	5.9804	B	FULL	Dec-11	Mar-13	781	15	766	195	145	636	0	0	25	50	50	125	50	50	411
3105A	LDP EW 2A: West Shore Road - Forth Quarter	Secondsite Property	4.319	B	OUT	Oct-03		350			0	0	350	0	0	0	0	50	50	50	50	200
3733A.5	LDP EW 2B: Upper Strand Phs 2	Upper Strand Developments Ltd T Waterf	0.4877	B	NONE			64	0	64	16	0	64	0	0	30	34	0	64	0	0	0
3733A	LDP EW 2B: Waterfront WEL - Central Dev Area	Various	7.1	B	OUT	Jul-03		1,604	0	1,604	235	0	1,604	0	0	50	50	50	150	50	50	1,354
3744A	LDP EW 2C: Granton Harbour	Various	14.824	B	OUT	Jan-14		951	229	722	107	0	951	0	0	0	50	50	100	50	50	751
3744.6	LDP: EW2C: Granton Harbour - Plot 3	Port Of Leith Housing Association.	0.6972	B	FULL	Dec-16		104	0	104	104	0	104	0	104	0	0	0	104	0	0	0
4723.2	LDP HSG 2: Scotstoun Avenue (Agilent)	Cala Homes	14.706	B	FULL	Dec-13	Mar-15	156	0	0	0	92	64	32	32	0	0	0	64	0	0	0
4723.1	LDP HSG 2: Scotstoun Avenue (Agilent)	Barratt	14.706	B	FULL	Dec-13	Mar-15	294	0	0	112	175	119	60	59	0	0	0	119	0	0	0
3745.4	LDP HSG 3: Queensferry Road	Walker Group	2.1693	G	FULL	Jul-14	Mar-17	75	75	0	0	5	70	41	27	2	0	0	70	0	0	0
3745.5	LDP HSG 3: Queensferry Road	Barratt East Scotland.	2.0689	G	FULL	Jul-14	Mar-15	69	69	0	0	56	13	13	0	0	0	0	13	0	0	0
3747	LDP HSG 5: Hillwood Rd	Lp Site	2.057	G	NONE			132			33	0	132	0	0	25	50	50	125	7	0	0
4898	LDP HSG 6: South Gyle Wynd	Persimmon Homes.	3.3188	G	FULL	Dec-14	Mar-16	203	92	111	48	110	93	83	10	0	0	0	93	0	0	0
4508	LDP HSG 8: Telford College (North)	Miller Homes Ltd.	3.9422	B	FULL	Jun-07	Mar-11	329	0	329	89	268	61	61	0	0	0	0	61	0	0	0
4812	LDP HSG 9: City Park	Link Group Ltd And J Smart + Co (Cont	2.0755	G	FULL	Sep-13	Mar-14	203	0	203	152	157	46	46	0	0	0	0	46	0	0	0
4899	LDP HSG 10: Fairmilehead Water Treat	CALA / Barratt	1.029	B	FULL	Nov-14	Mar-14	280	180	100	73	255	25	25	0	0	0	0	25	0	0	0
4773	LDP HSG 11: Shrub Place	Places For People (Shrubhill) Ltd.	2.0765	B	FULL	May-16	Mar-17	346	0	346	346	0	346	0	198	72	76	0	346	0	0	0
3965	LDP HSG 12: Albion Road	Places for People	2.7208	B	FULL	Mar-14	Mar-15	205	48	157	0	50	155	75	80	0	0	0	155	0	0	0
4509.3	LDP HSG 13: Eastern General Hospital ph 3	Hillcrest HA	0.6034	B	FULL	Dec-15	Mar-17	76	0	76	76	0	76	38	38	0	0	0	76	0	0	0
3756	LDP HSG 14: Niddrie Mains	Parc Craigmillar Ltd.	21.573	B	OUT	Sep-15		214	0	214	214	0	214	0	0	0	0	25	25	25	50	114
3756.8	LDP HSG 14: Niddrie Mains Road	Cruden Homes (East) Ltd.	2.1433	B	FULL	Nov-16		149	79	70	38	0	149	0	0	50	50	49	149	0	0	0
3756.7	LDP HSG 14: Niddrie Mains Road	JV - CCG (Scotland) Limited / PARC Cra	2.357	B	FULL	May-16	Mar-17	121	65	56	42	0	121	21	50	50	0	0	121	0	0	0

Housing Land Audit and Delivery Programme 2017

Schedule 2: Site Details

								Housing Land Supply						Delivery Programme								
Site Ref (N=New site in 2017)	Site Name /Address	Developer (Or Owner)	Area /ha	Brf/ Grf	Consent Type	Consent Date	U/C	Total Dwellings	Houses	Flats	Total affdble units	Complete by 04/17	Remaining as at 04/17	Expected Completions 17/18	18/19	19/20	20/21	21/22	*Total 17-22*	22/23	23/24	Post 2024
3755	LDP HSG 16: Thistle Foundation	Edinvar	7.7976	B	NONE			143			143	0	143	0	58	42	43	0	143	0	0	0
3754	LDP HSG 17: Greendykes	Craigmillar JVC	15.578	B	OUT	Oct-15		426			133	0	426	0	0	0	25	50	75	50	50	251
3754.6	LDP HSG 17: Greendykes Road	PARC Craigmillar Ltd..	3.9281	B	OUT	Dec-16		172	120	52	0	0	172	0	0	23	50	50	123	49	0	0
3754.4	LDP HSG 17: Greendykes Road	BDW Trading Ltd	2.988	B	FULL	May-16	Mar-17	158	123	35	0	0	158	25	50	50	33	0	158	0	0	0
3754.5	LDP HSG 17: Greendykes Road	21st Century Homes.	1.3552	B	FULL	Dec-16		75	13	62	75	0	75	0	25	50	0	0	75	0	0	0
3753	LDP HSG 18: New Greendykes	Persimmon Homes.	21.245	G	FULL	Oct-12	Mar-14	291	222	69	25	0	291	0	0	0	25	50	75	50	50	116
3753.1	LDP HSG 18: New Greendykes Area AH2	Persimmon Homes.	2.1409	G	FULL	Oct-14	Mar-14	130	0	130	130	91	39	39	0	0	0	0	39	0	0	0
3753.3	LDP HSG 18: New Greendykes Area F	Persimmon Homes.	0.8871	G	FULL	Jul-16	Mar-17	58	58	0	0	0	58	28	30	0	0	0	58	0	0	0
3753.4	LDP HSG 18: New Greendykes Areas G & AH3	Persimmon Homes (East Scotland)	3.0718	G	FULL	Nov-16		165	87	78	70	0	165	0	0	25	50	50	125	40	0	0
3753.2	LDP HSG 18: New Greendykes Areas I&J	Taylor Wimpey	3.3752	G	FULL	Nov-14	Mar-16	160	108	52	0	104	56	56	0	0	0	0	56	0	0	0
5246.2	LDP HSG 19: Maybury Central	West Craigs Ltd.	58.82	G	NONE			1,470	0	0	368	0	1,470	0	0	0	50	100	150	160	160	1,000
5246.1	LDP HSG 19: Maybury East	Taylor Wimpey	12.993	G	NONE			250	0	0	63	0	250	0	0	25	50	50	125	50	50	25
5246.3	LDP HSG 19: Maybury West	Roseberry Estates	4.5319	G	NONE			130	0	0	33	0	130	0	0	0	0	25	25	50	55	0
5247	LDP HSG 20: Cammo	LDP Site	28.184	G	NONE			600	0	0	150	0	600	0	0	0	25	50	75	100	100	325
5248	LDP HSG 21: Broomhills	David Wilson Homes and Barratt	24.601	G	NONE			633	611	22	158	0	633	0	50	50	50	50	200	50	50	333
5249	LDP HSG 22: Burdiehouse Road	Hallam Land Management Ltd & BDW Tradi	13.969	G	FULL	Apr-16	Mar-17	210	145	65	52	0	210	36	36	36	36	36	180	30	0	0
5250	LDP HSG 23: Gilmerton Dykes Road	Miller Homes	2.4311	G	FULL	Mar-16	Apr-16	61	0	0	15	25	36	36	0	0	0	0	36	0	0	0
5251.1	LDP HSG 24: Gilmerton Station Road	Miller Homes Ltd	8.4483	G	FULL	Mar-17		198	151	47	0	0	198	20	50	50	50	28	198	0	0	0
5251	LDP HSG 24: Gilmerton Station Road	Mac & Mic	36.314	G	OUT	Dec-16		502	0	0	175	0	502	0	0	0	50	50	100	50	50	302
5252	LDP HSG 25: The Drum	South East Edinburgh Development Compa	6.2319	G	OUT	Aug-15		149	125	24	43	0	149	0	0	0	25	50	75	50	24	0
5253	LDP HSG 26: Newcraighall North	EDI Group Ltd And Barratt Homes/BDW Tr	8.602	G	FULL	Jul-14	Mar-15	220	194	26	55	80	140	36	36	36	32	0	140	0	0	0
5254	LDP HSG 27: Newcraighall East	LDP Site	17.048	G	NONE			154	0	0	83	0	154	0	0	0	25	50	75	50	29	0
5254.1	LDP HSG 27: Newcraighall East 1sr phase	Avant Homes	9.4114	G	FULL	Mar-16	Mar-17	176	152	24	0	0	176	26	50	50	50	0	176	0	0	0
5711	LDP HSG 29: Brunstane	LDP site	48.288	G	NONE			1,330	0	0	332	0	1,330	0	0	0	25	50	75	100	100	1,055
5257	LDP HSG 30: Moredunvale Road	LDP Site	5.408	G	NONE			185	0	0	46	0	185	0	0	0	25	25	50	35	50	50
5256	LDP HSG 31: Curriemuirend	LDP Site	5.7342	G	NONE			165	0	0	41	0	165	0	0	0	25	25	50	25	45	45
5712	LDP HSG 32: Buileyon Road	LDP site	38.409	G	NONE			840	0	0	210	0	840	0	0	25	50	50	125	100	100	515
5713	LDP HSG 33: South Scotstoun	Taylor Wimpey	18.835	G	NONE			375	0	0	94	0	375	0	35	35	50	50	170	50	50	105
5714	LDP HSG 34: Dalmeny	Westpoint Homes	0.6781	G	NONE			15	0	0	4	0	15	0	15	0	0	0	15	0	0	0
5715	LDP HSG 36: Curiehill Road	Miller Homes	2.6391	G	NONE			53	0	0	15	0	53	20	33	0	0	0	53	0	0	0
5716	LDP HSG 37: Newmills Road	Cala Management	8.0162	G	None			206	91	115	58	0	206	0	18	32	54	48	152	27	27	0
5706	LDP HSG 38: Ravelrig Road	Cala	13.647	G	OUT	Dec-15		140	140	0	35	0	140	0	35	35	35	35	140	0	0	0
5717	LDP HSG 39: North of Lang Loan	Wallace Land	14.247	G	OUT			220	220	0	55	0	220	0	0	55	55	55	165	55	0	0
5704	LDP HSG 40: SE Wedge South - Edmonstone	Sheratan Limited	27.233	G	OUT	Jul-15		368	368	0	92	0	368	0	0	0	30	60	90	60	60	158
5718	LDP HSG 41: SE Wedge North - The Wisp	Springfield Properties	3.4113	G	FULL			81	81	0	18	0	81	15	35	31	0	0	81	0	0	0

Housing Land Audit and Delivery Programme 2017

Schedule 2: Site Details

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	Total for LDP allocated sites							**21,063**	**3,967**	**9,090**	**5,510**	**2,618**	**18,445**	**1,082**	**1,341**	**1,079**	**1,578**	**1,661**	**6,741**	**1,693**	**1,500**	**8,511**
Other Effective Sites																						
N 5719	Abbey Lane	Bellway Homes Ltd (Scotland).	0.7976	B	FULL	Jun-16	Mar-17	139	0	139	31	0	139	0	25	50	50	14	139	0	0	0
N 5720	Abbey Mount	Abbey Mount Estates Ltd C/O Agent	0.0483	B	FULL	Dec-16		11	0	11	0	0	11	0	0	11	0	0	11	0	0	0
N 5722	Abercromby Place	Mr Robert John Dobson	0.0795	B	FULL	Aug-16		11	0	11	0	0	11	0	0	11	0	0	11	0	0	0
5552	Annandale Street	WPH Developments Ltd.	0.3997	B	FULL	Jun-15	Mar-16	60	0	60	15	45	15	15	0	0	0	0	15	0	0	0
5687	Atholl Crescent	Westerwood Ltd.	0.0573	B	FULL	Feb-16	Mar-16	6	0	6	0	0	6	6	0	0	0	0	6	0	0	0
5562	Balcarres Street	Morningside Manor Ltd.	0.4624	B	FULL	Aug-15	Mar-16	10	0	10	0	0	10	10	0	0	0	0	10	0	0	0
3781	Bath Road	Mr Spence	0.0245	B	FULL	Oct-15		6	0	6	0	0	6	0	6	0	0	0	6	0	0	0
3206	Bath Street	Hopemangreen (East) Ltd.	0.0159	B	FULL	Nov-14	Mar-17	6	0	6	0	0	6	6	0	0	0	0	6	0	0	0
5560	Bath Street	Mr Jamal Jabir.	0.0748	B	FULL	Dec-15		6	2	4	0	0	6	0	0	6	0	0	6	0	0	0
5698	Beaverbank Place	Beaverbank Place LLP.	0.1664	B	FULL	Apr-15		41	0	41	0	0	41	0	21	20	0	0	41	0	0	0
5139	Beaverhall Road	Springfield Properties & MD & JG Rutte	0.628	B	FULL	Nov-15	Mar-14	83	5	78	20	43	40	40	0	0	0	0	40	0	0	0
5558	Bell's Brae	YOR Ltd.	0.1756	B	FULL	Mar-16	Mar-17	10	0	10	0	0	10	10	0	0	0	0	10	0	0	0
5874	Bernard Street	J & M Cameron Properties Ltd.	0.0909	B	FULL	Nov-16		6	0	6	0	0	6	0	0	6	0	0	6	0	0	0
N 5732	Bonnington Road Lane	Miller Homes Limited & Bonnington Part	1.4809	B	FULL	Nov-16		201	0	201	50	0	201	20	44	50	50	37	201	0	0	0
4402	Brunstane Road South	South Castle Properties Limited.	0.3355	B	FULL	May-14	Mar-12	12	12	0	0	6	6	0	3	3	0	0	6	0	0	0
5551A	Brunswick Road	Cala Management Ltd & Atiuia (BR) Ltd.	1.6264	B	FULL	Jun-15	Mar-16	121	0	121	0	72	49	49	0	0	0	0	49	0	0	0
5551B	Brunswick Road (AHP)	Port of Leith HA	1.6264	B	FULL	Jun-15	Mar-16	43	0	43	43	0	43	43	0	0	0	0	43	0	0	0
5406	Bruntsfield Terrace	Northumberland Street Properties.	0.1973	B	FULL	Nov-16		5	3	2	0	0	5	0	0	5	0	0	5	0	0	0
N 5739	Calder Gardens	Mr Iain Murray	0.2137	B	FULL	Feb-17		29	0	29	0	0	29	0	10	19	0	0	29	0	0	0
N 5740	Calder Gardens	Robertson Partnership Homes.	0.6781	B	FULL	Aug-16	Mar-17	37	15	22	37	0	37	0	17	20	0	0	37	0	0	0
4917B	Calder Road	The City Of Edinburgh Council.	4.3487	B	FULL	Mar-17		132	73	59	0	0	132	0	0	20	40	40	100	32	0	0
4917A	Calder Road	The City Of Edinburgh Council.	4.578	B	FULL	Nov-15		184	35	149	184	0	184	0	24	40	40	40	144	40	0	0
5665	Canning Street Lane	Mr & Mrs - Majdalani	0.0271	B	FULL	May-16	Mar-17	10	0	10	0	0	10	0	10	0	0	0	10	0	0	0
5244.1	Castle Gogar Rigg	Quarry Investments.	0.8464	B	FULL	Sep-15		9	1	8	0	0	9	0	0	9	0	0	9	0	0	0
5574	Clearburn Crescent	Mr David Rae	0.1534	B	FULL	Oct-15		10	0	10	0	0	10	0	0	10	0	0	10	0	0	0
5554	Cockburn Street	Cameron Guest House Group.	0.0188	B	FULL	Aug-15		5	0	5	0	0	5	0	0	5	0	0	5	0	0	0
5542	Corstorphine Road	Barnardos.	0.3982	B	FULL	Aug-15	Mar-16	30	0	30	7	0	30	30	0	0	0	0	30	0	0	0
5553	Couper Street	Chamberlain Bell Developments.	0.0615	B	FULL	Jul-15	Mar-16	27	0	27	6	0	27	27	0	0	0	0	27	0	0	0
4536	Craighall Road	J Anderson.	0.0211	B	FULL	Dec-13	Mar-16	5	0	5	0	0	5	5	0	0	0	0	5	0	0	0
5423	Craighouse Road	Quatermile	19.765	B	FULL	Nov-14	Mar-17	145	43	102	0	0	145	0	25	50	50	20	145	0	0	0
3667	Cramond Road North	AMA	7.7465	B	FULL	Mar-06	Mar-04	155	87	68	0	142	13	13	0	0	0	0	13	0	0	0
5550	Dalgety Road	Evantyr Properties Ltd.	0.3037	B	FULL	Nov-15	Mar-16	52	0	52	0	0	52	26	26	0	0	0	52	0	0	0
5679	Drumsheugh Gardens	Drumsheugh Gardens LLP	0.0575	B	FULL	Jan-16		9	0	9	0	0	9	0	0	0	9	0	9	0	0	0
N 5759	Drumsheugh Gardens	Westerwood Ltd/ Dunedin House Properti	0.0509	B	FULL	Sep-16		5	0	5	0	0	5	0	0	5	0	0	5	0	0	0
N 5758	Drumsheugh Gardens	Westerwood Ltd - Dunedin House Propert	0.0673	B	FULL	Jun-16		11	0	11	0	0	11	0	0	11	0	0	11	0	0	0
N 5757	Drumsheugh Gardens	Square And Crescent Ltd.	0.0972	B	FULL	Apr-16	Mar-17	11	0	11	0	0	11	0	11	0	0	0	11	0	0	0
5634	Drumsheugh Gardens	Yor Ltd	0.1277	B	FULL	Nov-15	Mar-16	17	0	17	0	0	17	17	0	0	0	0	17	0	0	0
5289	Duddingston Park South	Barratt East Scotland	4.4683	B	FULL	Feb-15	Mar-15	186	138	48	48	72	114	36	36	36	6	0	114	0	0	0

Housing Land Audit and Delivery Programme 2017

Schedule 2: Site Details

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	3544A	ECLP HSG2: Chesser Avenue - FRUIT MARKET	New City Vision/ West Register	3.5806	B	FULL	Jun-14	Mar-16	114	34	80	80	28	86	86	0	0	0	0	86	0	0	0
N	5765	Ellersly Road	S1 Developments Ltd.	1.1253	B	FULL	Jun-16	Mar-17	42	6	36	0	0	42	0	20	22	0	0	42	0	0	0
N	5769	Ferry Road Drive	Robertson Partnership Homes.	0.4353	B	FULL	Aug-16		29	14	15	29	0	29	0	0	10	19	0	29	0	0	0
	4942	Ferrymuir	Bellway Homes & Forth Bridges Business	3.9147	G	FULL	Dec-15	Mar-16	151	82	69	38	29	122	30	30	30	32	0	122	0	0	0
	5300	Fort House	The City Of Edinburgh Council.	1.8542	B	FULL	May-13	Mar-16	94	2	92	94	0	94	30	30	34	0	0	94	0	0	0
	5673	Gayfield Place	Cameron Guest House Group.	0.0321	B	FULL	Jan-16		5	0	5	0	0	5	0	5	0	0	0	5	0	0	0
	4728	Groathill Road South	Beaufort Property Company Ltd.	0.133	B	FULL	Nov-14		11	1	10	0	0	11	0	11	0	0	0	11	0	0	0
N	5777	Hailesland Place	Robertson Partnership Homes.	0.3535	B	FULL	Mar-17		32	10	22	32	0	32	0	0	16	16	0	32	0	0	0
	5641	High Street	Mr Steven Garry.	0.0409	B	FULL	Jan-16	Mar-17	13	0	13	0	0	13	13	0	0	0	0	13	0	0	0
N	5784	Horne Terrace	AMA (New Town) Ltd.	0.0196	B	FULL	Sep-16		11	0	11	0	0	11	0	11	0	0	0	11	0	0	0
	4677	Inglis Green Road	Cruden Homes (East) Ltd.	0.3284	B	FULL	Dec-15	Mar-16	54	0	54	54	0	54	25	29	0	0	0	54	0	0	0
	5314	Kinnear Road	Kinnear Road Ltd.	0.4629	B	FULL	May-13	Mar-14	15	3	12	0	14	1	1	0	0	0	0	1	0	0	0
N	5791	Ladywell Avenue	Mr J M MacDonald	0.1377	B	OUT	May-16		10	0	10	0	0	10	0	0	0	10	0	10	0	0	0
	5459	Lanark Road West	Cruden Homes (East) Ltd.	1.0514	B	FULL	Mar-15	Mar-16	48	21	27	12	29	19	19	0	0	0	0	19	0	0	0
	5463A	Liberton Gardens	David Wilson Homes	10.279	B	FULL	Oct-15	Mar-16	206	116	90	71	25	181	25	50	50	50	6	181	0	0	0
	5463B	Liberton Gardens	CALA	10.279	B	FULL	Oct-15	Mar-16	92	68	24	0	42	50	44	6	0	0	0	50	0	0	0
	5694	Loaning Road	Ryce Limited.	0.0554	B	FULL	Mar-16		6	0	6	0	0	6	0	0	6	0	0	6	0	0	0
N	5799	Loaning Road	Cullross Ltd, Hillcresst Hsg Asoc . Ca	0.4028	B	FULL	Nov-16		59	0	59	0	0	59	0	19	20	20	0	59	0	0	0
	5027	London Road	Caledonian Trust PLC.	0.9115	B	OUT	Nov-16		81	0	81	21	0	81	0	0	0	40	41	81	0	0	0
N	5800	Longstone Road	Castle Rock Edinvar Housing Associatio	5.6255	G	FULL	Nov-16		157	50	107	39	0	157	0	25	50	50	32	157	0	0	0
N	5801	Madeira Street	Port Of Leith Housing Association.	0.1191	B	FULL	May-16	Mar-17	12	0	12	12	0	12	0	12	0	0	0	12	0	0	0
	5544	Marionville Road	Glendinning Assets Limited.	0.45	B	FULL	Nov-15		34	0	34	0	0	34	0	0	17	17	0	34	0	0	0
N	5803	Maritime Lane	Zonal Retail Data System Ltd.	0.0472	B	FULL	Oct-16		6	0	6	0	0	6	0	0	6	0	0	6	0	0	0
N	5806	Mcdonald Place	Albany Street Developments Ltd.	0.0615	B	FULL	Feb-17		11	0	11	0	0	11	0	0	11	0	0	11	0	0	0
	5472	Mcdonald Road	Kingsford Developments.	0.178	B	FULL	Jan-15	Mar-16	75	0	75	18	0	75	25	25	25	0	0	75	0	0	0
N	5809	Mill Lane	000906461120	0.0403	B	FULL	Sep-16		6	0	6	0	0	6	0	0	6	0	0	6	0	0	0
N	5810	Minto Street	Merchant Capital (Edinburgh) Ltd.	0.2414	B	FULL	Sep-16		11	3	8	0	0	11	0	0	11	0	0	11	0	0	0
	5676	Montpelier Terrace	JNL Property Investments.	0.0148	B	FULL	Feb-16		5	0	5	0	0	5	0	0	5	0	0	5	0	0	0
	5707	Morrison Crescent	Fountain North Ltd And Dunedin Canmore	0.1506	B	FULL	Mar-16		19	0	19	19	0	19	0	0	9	10	0	19	0	0	0
	5197	Muirhouse Avenue	Springfield Properties.	2.9228	B	FULL	Mar-16	Mar-13	202	50	152	202	124	78	78	0	0	0	0	78	0	0	0
	5478	Newbattle Terrace	Weymss Steadings 2006 Ltd.	0.0581	B	FULL	Dec-14	Mar-17	7	0	7	0	0	7	7	0	0	0	0	7	0	0	0
	5477	Newbattle Terrace	Wemyss Steadings 2006 Ltd.	0.1251	B	FULL	Jun-14	Mar-17	11	0	11	0	0	11	11	0	0	0	0	11	0	0	0
	5709	Newbattle terrace	Wemyss Steadings 2006 Ltd.	0.0715	B	FULL	Mar-16	Mar-17	7	0	7	0	0	7	7	0	0	0	0	7	0	0	0
	5651	North Bridge	Jo Rowe Property.	0.0176	B	FULL	Dec-15	Mar-17	5	0	5	0	0	5	5	0	0	0	0	5	0	0	0
	5383	Old Dalkeith Road	Sheratan Ltd.	9.6208	G	FULL	Nov-14		110	110	0	28	0	110	0	25	50	35	0	110	0	0	0
N	5821	Parkgrove Terrace	Robertson Partnership Homes.	0.5978	B	FULL	Dec-16		44	0	44	44	0	44	0	0	22	22	0	44	0	0	0
	5159	Pennywell Road	City Of Edinburgh Council.	11.484	B	OUT	Aug-12		154	0	154	154	0	154	0	0	0	25	50	75	50	29	0
	4996.4	Pennywell Road	CEC	2.214	B	OUT	Sep-13		68	2	66	20	0	68	0	0	30	38	0	68	0	0	0
	4996.3	Pennywell Road	Urban Union.	3.6228	B	FULL	Aug-15	Mar-17	177	85	92	75	0	177	30	50	50	47	0	177	0	0	0
	4710	Pitsligo Road	Telereal Trillium.	1.8712	B	FULL	Aug-13	Mar-15	81	24	57	0	45	36	36	0	0	0	0	36	0	0	0
	5540A	Portobello High Street	Barratt East Scotland.	1.4116	B	FULL	Nov-15	Mar-17	105	105	0	0	0	105	38	38	29	0	0	105	0	0	0

Housing Land Audit and Delivery Programme 2017

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	5540B	Portobello High Street	Cruden Property Developments Ltd.	0.4264	B	FULL	Nov-15	Mar-17	52	0	52	52	0	52	26	26	0	0	0	52	0	0	0
	5540C	Portobello High Street	McCarthy & Stone Retirement Lifestyles	0.2859	B	FULL	Nov-15	Mar-17	42	0	42	0	0	42	42	0	0	0	0	42	0	0	0
	5561	Portobello High Street	Kerwick Ltd.	0.1947	B	FULL	Nov-15	Mar-16	26	0	26	0	0	26	26	0	0	0	0	26	0	0	0
N	5829	Princes Street	Malcolm Hollis.	0.0341	B	FULL	Apr-16		6	0	6	0	0	6	0	0	0	6	0	6	0	0	0
	5496	Queensferry Road	Mr Jim Dolan	0.3234	B	FULL	Mar-15		6	0	6	0	0	6	0	0	6	0	0	6	0	0	0
	3762	RWELP HSG : Ferrymuir Gait	Corus Hotels Ltd.	4.6627	B	OUT	Oct-15		108	78	30	0	0	108	0	0	0	18	40	58	50	0	0
	1000	RWELP HSG 1: Kinleith Mills	Cala Homes	1.4115	B	FULL	Jan-15	Mar-16	89	65	24	22	33	56	30	26	0	0	0	56	0	0	0
	3746	RWELP HSP 3: Kirkliston Distillery	Miller Homes and Cruden	3.6111	B	FULL	Jun-15	Mar-13	122	89	29	20	85	37	37	0	0	0	0	37	0	0	0
	3750	RWELP HSP 6: Craigpark Quarry	Cala Management Ltd.	7.5386	B	FULL	Nov-14	Mar-16	111	111	0	17	36	75	25	25	25	0	0	75	0	0	0
	5585	Saughton Mains Street	Haig Housing Trust.	1.4604	B	FULL	Sep-15		15	0	15	0	0	15	0	15	0	0	0	15	0	0	0
	5265	South Gayfield Lane	TRI Scotland.	0.0686	B	FULL	Apr-16		5	0	5	0	0	5	0	5	0	0	0	5	0	0	0
N	5844	St Andrew Square	St Andrew Square (Property) Limited.	0.1321	B	FULL	Jun-16	Mar-17	53	0	53	0	0	53	0	23	30	0	0	53	0	0	0
	4793	St James Centre	TIAA Henderson Real Estate.	0.487	B	FULL	Sep-16		150	0	150	0	0	150	0	50	50	50	0	150	0	0	0
N	5850	Sunnybank Place	Enemetric.	0.2041	B	FULL	Jun-16		35	0	35	35	0	35	0	0	15	20	0	35	0	0	0
N	5851	Tennant Street	Persimmon Homes (East Scotland).	0.4318	B	FULL	Jun-16	Mar-17	33	13	20	8	20	13	13	0	0	0	0	13	0	0	0
	4819	Tennant Street	Persimmon Homes	0.138	B	FULL	Jan-16	Mar-16	49	27	22	11	35	14	14	0	0	0	0	14	0	0	0
	5699	Timber Bush	KAAS Properties Limited	0.0171	B	FULL	Jan-16		6	0	6	0	0	6	0	0	6	0	0	6	0	0	0
N	5857	Trinity Road	Mr John and Moira Paterson	0.1355	B	FULL	Feb-17		5	5	0	0	0	5	0	0	5	0	0	5	0	0	0
	5546	Warriston Road	Gurney Ghatoray.	0.0699	B	FULL	Nov-15		10	0	10	0	0	10	0	0	10	0	0	10	0	0	0
	5370	West Bowling Green Street	J Smart & Co.	0.8321	B	FULL	Mar-17		97	0	97	24	0	97	0	25	25	25	22	97	0	0	0
N	5866	West Bowling Green Street	Johnstone & Graham.	0.3892	B	FULL	Sep-16		24	0	24	0	0	24	0	0	12	12	0	24	0	0	0
	4502	West Coates	Cala Evans Restoration Ltd And City &	7.4209	B	FULL	Jun-16	Mar-17	203	0	203	0	0	203	0	25	50	50	50	175	28	0	0
N	5868	West Harbour Road	David Gallacher Retirement Benefit Sch	0.1264	B	FULL	Mar-17		13	0	13	0	0	13	0	0	13	0	0	13	0	0	0
	4191	West Mill Road	Change Homes (West Mill Road) Ltd + Ca	0.1963	B	FULL	Aug-12	Mar-16	7	7	0	0	1	6	6	0	0	0	0	6	0	0	0
N	5869	West Pilton Place	Salus Developments.	0.0063	B	FULL	Oct-16		8	0	8	0	0	8	0	0	8	0	0	8	0	0	0
		Small sites							309				0	309	62	62	62	62	61	309	0	0	0
		Total for Non-allocated sites							**5,810**	**1,595**	**3,902**	**1,672**	**926**	**4,884**	**1,144**	**926**	**1,213**	**919**	**453**	**4,655**	**200**	**29**	**0**
	Total for City of Edinburgh								**26,873**	**5,562**	**12,992**	**7,182**	**3,544**	**23,329**	**2,226**	**2,267**	**2,292**	**2,497**	**2,114**	**11,396**	**1,893**	**1,529**	**8,511**

Schedule 3: Completions

Housing Land Audit and Delivery Programme 2017

Schedule 3: Completions 2016/17

Site Ref (C= Site completed during 2016/17)	Site Name	Brf/ Grf	Total Dwellings	Houses	Flats	Total affordable units	Completions To Mar-16	**16-17**	To Mar-17	Remaining at Apr-17	Delivery Programme 17/18	18/19	19/20	20/21	21/22	*Total 17-22*	22/23	23/24	Post 2024
Y 5548	Advocate's Close	B	14	0	14	0		**14**	14	0									
5552	Annandale Street	B	60	0	60	15		**45**	45	15	15	0	0	0	0	15	0	0	0
C 5394	Baberton Loan	B	6	6	0	0		**6**	6	0									
C 5269	Barnton Park Wood	B	8	8	0	0		**8**	8	0									
C 5596	Baxter's Place	B	5	0	5	0		**5**	5	0									
5139	Beaverhall Road	B	83	5	78	20	31	**12**	43	40	40	0	0	0	0	40	0	0	0
C 5384	Blackchapel Close	B	91	67	24	22	46	**45**	91	0									
C 5575	Blackfriars Street	B	8	0	8	0		**8**	8	0									
5551A	Brunswick Road	B	121	0	121	0		**72**	72	49	49	0	0	0	0	49	0	0	0
C 5419	Cockburnhill Road	B	5	5	0	0		**5**	5	0									
C 5573	Craigmount Avenue	B	5	5	0	0		**5**	5	0									
3667	Cramond Road North	B	155	87	68	0	139	**3**	142	13	13	0	0	0	0	13	0	0	0
C 5134	Derghorn Loan (Polo Fields)	G	79	66	13	19	43	**36**	79	0									
C 5682	Dublin Street	B	5	0	5	0		**5**	5	0									
5289	Duddingston Park South	B	186	138	48	48	36	**36**	72	114	36	36	36	6	0	114	0	0	0
C 4365	Duke Street	B	53	0	53	0		**53**	53	0									
C 4249	ECLP HSG 10: Clermiston Campus	B	328	118	210	118	317	**11**	328	0									
3544A	ECLP HSG2: Chesser Avenue - FRUIT MARKET	B	114	34	80	80		**28**	28	86	86	0	0	0	0	86	0	0	0
C 4544	Ellersly Road	B	19	6	13	1	6	**13**	19	0									
4942	Ferrymuir	G	151	82	69	38		**29**	29	122	30	30	30	32	0	122	0	0	0
C 4841	Gracemount Drive	B	116	46	70	116	80	**36**	116	0									
C 5674	Great Stuart Street	B	5	0	5	0		**5**	5	0									
C 5310	Greenbank Drive	B	9	9	0	0		**9**	9	0									
C 5450	Harvesters Way	B	183	40	143	183	38	**145**	183	0									
C 5549	Horne Terrace	B	17	0	17	0		**17**	17	0									
5459	Lanark Road West	B	48	21	27	12		**29**	29	19	19	0	0	0	0	19	0	0	0
C 4338.2	LDP CC3: Fountainbridge	B	191	0	191	0	115	**76**	191	0									
3957	LDP CC4: Quartermile	B	983	0	983	171	835	**45**	880	103	103	0	0	0	0	103	0	0	0
5245.1	LDP Del 5: Edinburgh Park / South Gyle	G	200	96	104	50	16	**87**	103	97	47	50	0	0	0	97	0	0	0
C 3424.8	LDP EW 1A: Western Harbour	B	96	0	96	96	12	**84**	96	0									
4899	LDP HSG 10: Fairmilehead Water Treat	B	280	180	100	73	221	**34**	255	25	25	0	0	0	0	25	0	0	0

Housing Land Audit and Delivery Programne 2017

Schedule 3: Completions 2016/17

Site Ref (C= Site completed during 2016/17)	Site Name	Brf/ Grf	Total Dwellings	Houses	Flats	Total affordable units	Completions To Mar-16	**16-17**	To Mar-17	Remaining at Apr-17	Delivery Programme 17/18	18/19	19/20	20/21	21/22	*Total 17-22*	22/23	23/24	Post 2024
3965	LDP HSG 12: Albion Road	B	205	48	157	0		**50**	50	155	75	80	0	0	0	155	0	0	0
C 4509.2	LDP HSG 13: Eastern General Hospital	B	155	10	145	155	24	**131**	155	0									
C 3756.4	LDP HSG 14: Niddrie Mains Road	B	110	26	84	17	87	**23**	110	0									
C 3753.0	LDP HSG 18: New Greendykes Area E	G	75	45	30	0	60	**15**	75	0									
3753.2	LDP HSG 18: New Greendykes Areas I&J	G	160	108	52	0	25	**79**	104	56	56	0	0	0	0	56	0	0	0
4723.1	LDP HSG 2: Scotstoun Avenue (Agilent)	B	294	0	0	112	90	**85**	175	119	60	59	0	0	0	119	0	0	0
4723.2	LDP HSG 2: Scotstoun Avenue (Agilent)	B	156	0	0	0	71	**21**	92	64	32	32	0	0	0	64	0	0	0
C 5133	LDP HSG 22: Burdiehouse Road phase 1	G	122	91	31	30	83	**39**	122	0									
5250	LDP HSG 23: Gilmerton Dykes Road	G	61	0	0	15	0	**25**	25	36	36	0	0	0	0	36	0	0	0
5253	LDP HSG 26: Newcraighall North	G	220	194	26	55	34	**46**	80	140	36	36	36	32	0	140	0	0	0
C 3745.6	LDP HSG 3: Queensferry Road	G	125	81	44	81	105	**20**	125	0									
3745.5	LDP HSG 3: Queensferry Road	G	69	69	0	0	40	**16**	56	13	13	0	0	0	0	13	0	0	0
3745.4	LDP HSG 3: Queensferry Road	G	75	75	0	0		**5**	5	70	41	27	2	0	0	70	0	0	0
C 5255	LDP HSG 35: Riccarton Mains Road	G	17	17	0	0		**17**	17	0									
4898	LDP HSG 6: South Gyle Wynd	G	203	92	111	48	38	**72**	110	93	45	48	0	0	0	93	0	0	0
4508	LDP HSG 8: Telford College (North)	B	329	0	329	89	211	**57**	268	61	31	30	0	0	0	61	0	0	0
4812	LDP HSG 9: City Park	G	203	0	203	152	56	**101**	157	46	46	0	0	0	0	46	0	0	0
5463A	Liberton Gardens	B	206	116	90	71		**25**	25	181	25	50	50	50	6	181	0	0	0
5463B	Liberton Gardens	B	92	68	24	0	6	**36**	42	50	44	6	0	0	0	50	0	0	0
C 5469	Manor Place	B	9	0	9	0	7	**2**	9	0									
C 5556	Mcleod Street	B	25	0	25	6		**25**	25	0									
5197	Muirhouse Avenue	B	202	50	152	202	122	**2**	124	78	78	0	0	0	0	78	0	0	0
C 5476	Murrayfield Drive	B	17	0	17	0		**17**	17	0									
C 5484	North Castle Street	B	11	0	11	0		**8**	8	3									
C 4996.1	Pennywell Road	B	193	70	123	108	63	**130**	193	0									
4710	Pitsligo Road	B	81	24	57	0	18	**27**	45	36	36	0	0	0	0	36	0	0	0
C 5495	Princes Street	B	5	0	5	0		**5**	5	0									
C 5570	Queen Street	B	6	0	6	0		**6**	6	0									
C 5102	Queensferry Road	B	8	8	0	0		**8**	8	0									

Housing Land Audit and Delivery Programme 2017

Schedule 3: Completions 2016/17

Site Ref (C= Site completed during 2016/17)	Site Name	Brf/ Grf	Total Dwellings	Houses	Flats	Total affordable units	Completions To Mar-16	**16-17**	To Mar-17	Remaining at Apr-17	Delivery Programme 17/18	18/19	19/20	20/21	21/22	*Total 17-22*	22/23	23/24	Post 2024
C 5507	Russell Road	B	6	0	6	0		**6**	6	0									
1000	RWELP HSG 1: Kinleith Mills	B	89	65	24	22	2	**31**	33	56	30	26	0	0	0	56	0	0	0
3746	RWELP HSP 3: Kirkliston Distillery	B	122	89	29	20	30	**55**	85	37	37	0	0	0	0	37	0	0	0
3750	RWELP HSP 6: Craigpark Quarry	B	111	111	0	17	16	**20**	36	75	25	25	25	0	0	75	0	0	0
C 5510	Salvesen Gardens	B	5	5	0	5		**5**	5	0									
C 5702	Slateford Road	B	34	13	21	8	6	**28**	34	0									
C 5143	South Oswald Road	B	10	0	10	0		**10**	10	0									
C 4528	St Andrew Square	B	6	0	6	0		**6**	6	0									
4819	Tennant Street	B	49	27	22	11		**35**	35	14	14	0	0	0	0	14	0	0	0
5851	Tennant Street	B	33	13	20	8		**20**	20	13	13	0	0	0	0	13	0	0	0
C 5569	Torphichen Street	B	11	0	11	0		**11**	11	0									
4191	West Mill Road	B	7	7	0	0		**1**	1	6	6	0	0	0	0	6	0	0	0
C 5375	Westfield Court	B	5	0	5	0		**5**	5	0									
C 5647	York Place	B	11	0	11	0		**11**	11	0									
	Small sites							**114**											
Total completions 2016/17								**2457**											

Schedule 4: Constrained Sites

Housing Land Audit and Delivery Programme 2017

Schedule 4: Constrained Sites

Ref	Address	Developer/applicant	Total	Housing Units Afford.	Comp.	Remain	Consent Type	Date	Constraint
5244	LDP Emp 6 IBG	LDP Site	350	88	0	350			No specific residential capacity established in statutary planning document
3424.1	LDP EW 1A: Western Harbour - Platinum Point	Gregor Shore Plc.	452	0	226	226	Full	Apr-04	Developer in administration
3424.6	LDP EW 1A: Western Harbour View	AB Leith Ltd.	258	0	0	258	Full	May-13	Intention of owner unknown
4893	LDP EW 1B: Central Leith waterfront	Forth Ports	2,680	670	0	2,680			Various including air quality and current land use
4894	LDP EW 1C: Leith Waterfront - Salamander Place		719	180	0	719			Site in use (light industry)
3105B	LDP EW 2A: West Shore Road - Forth Quarter	Secondsite Property	691	125	0	691	Out	Oct-03	Land contamination
3733A.1	LDP EW 2B: Granton Park Avenue	Buredi + Waterfront Edinburgh Ltd.	95	26	14	81	Full	Sep-05	None housing use being investigated
3733A.6	LDP EW 2B: West Harbour Road	Waterfront Edinburgh Limited.	42	7	0	42	Out	Apr-09	Consent expired
3744.2	LDP EW 2C: Granton Harbour	Gregor Shore PLC.	288	0	133	155	Full	Jul-05	Developer in administration
3744B	LDP EW 2C: Granton Harbour	Various	426	190	0	426	Out	Jan-14	Site in use (Industrial)
3733B	LDP EW 2D: Waterfront - WEL - North Shore	Various	850	170	0	850			Site in use (Industrial)
3760	LDP HSG 1: Springfield	Lp Site	150	0	0	150			Controlled by Forth Road Crrossing until project complete
4157	LDP HSG 15: Castlebrae	LP site	145	0	0	145			Site in use (High School)
3754.3	LDP HSG 17: Greendykes Road	Craigmillar Eco Housing Co-op	10	0	0	10	Full	Oct-14	Consent about to expire - no progress
5132	LDP HSG 4: West Newbridge	Lp Site	500	125	0	500			No developer interest / site viability
4897	LDP HSG 7: Edinburgh Zoo		80	20	0	80			Site in use (Edinburgh Zoo)
5710	LDP HSG 28: Ellens Glen Road	LDP site	240	60	0	240			Still in use as donor centre
3623	Ocean Drive	Wimpey City	193	29	0	193	Full	Jul-02	No consent / not marketed
3533	RWELP HSP 4: Newbridge Nursery	Kinleith Industrial Estates Ltd.	25	0	0	25	Out	Sep-06	No consent / not marketed
5547	Craigleith Road	Motor Fuel Limited.	10	0	0	10	Out	Dec-15	In use as petrol station
5011	Shandwick Place	Mr T Diresta	11	0	0	11	Full	Nov-15	Not marketed
	Small sites		103			103			
			8,318	1,690	373	7,945			

Schedule 5: Factors affecting delivery

Housing Land Audit and Delivery Programme 2017

Schedule 5: Factors affecting delivery

Ref	Site Name	Developer/applicant	Capacity	Affordable	Complete	Remaining	Delivery in 5 years	Delivery beyond year 5
Programming allready at maximum								
5552	Annandale Street	WPH Developments Ltd.	60	15	45	15	15	0
5687	Atholl Crescent	Westerwood Ltd.	6	0	0	6	6	0
5562	Balcarres Street	Morningside Manor Ltd.	10	0	0	10	10	0
3206	Bath Street	Hopemangreen (East) Ltd.	6	0	0	6	6	0
5139	Beaverhall Road	Springfield Properties & MD & JG Rutte	83	20	43	40	40	0
5558	Bell's Brae	YOR Ltd.	10	0	0	10	10	0
5551A	Brunswick Road	Cala Management Ltd & Atiuia (BR) Ltd.	121	0	72	49	49	0
5551B	Brunswick Road (AHP)	Port of Leith HA	43	43	0	43	43	0
5665	Canning Street Lane	Mr & Mrs - Majdalani	10	0	0	10	10	0
5542	Corstorphine Road	Barnardos.	30	7	0	30	30	0
5553	Couper Street	Chamberlain Bell Developments.	27	6	0	27	27	0
4536	Craighall Road	J Anderson.	5	0	0	5	5	0
3667	Cramond Road North	AMA	155	0	142	13	13	0
5679	Drumsheugh Gardens	Drumsheugh Gardens LLP	9	0	0	9	9	0
5634	Drumsheugh Gardens	Yor Ltd	17	0	0	17	17	0
5757	Drumsheugh Gardens	Square And Crescent Ltd.	11	0	0	11	11	0
3544A	ECLP HSG2: Chesser Avenue - FRUIT MARKET	New City Vision/ West Register	114	80	28	86	86	0
4677	Inglis Green Road	Cruden Homes (East) Ltd.	54	54	0	54	54	0
5314	Kinnear Road	Kinnear Road Ltd.	15	0	14	1	1	0
5459	Lanark Road West	Cruden Homes (East) Ltd.	48	12	29	19	19	0
3957	LDP CC4: Quartermile	Southside Capital Ltd.	983	171	880	103	103	0
3424.9	LDP EW 1A: Western Harbour - Newhaven Place	FP Newhaven Two Ltd.	146	138	0	146	146	0
4899	LDP HSG 10: Fairmilehead Water Treat	CALA / Barratt	280	73	255	25	25	0
4509.3	LDP HSG 13: Eastern General Hospital ph 3	Hillcrest HA	76	76	0	76	76	0
3756.8	LDP HSG 14: Niddrie Mains Road	Cruden Homes (East) Ltd.	149	38	0	149	149	0
3753.1	LDP HSG 18: New Greendykes Area AH2	Persimmon Homes.	130	130	91	39	39	0
3745.5	LDP HSG 3: Queensferry Road	Barratt East Scotland.	69	0	56	13	13	0
4812	LDP HSG 9: City Park	Link Group Ltd And J Smart + Co (Cont	203	152	157	46	46	0
5801	Madeira Street	Port Of Leith Housing Association.	12	12	0	12	12	0
5197	Muirhouse Avenue	Springfield Properties.	202	202	124	78	78	0
5709	Newbattle terrace	Wemyss Steadings 2006 Ltd.	7	0	0	7	7	0
5478	Newbattle Terrace	Weymss Steadings 2006 Ltd.	7	0	0	7	7	0
5477	Newbattle Terrace	Wemyss Steadings 2006 Ltd.	11	0	0	11	11	0
5651	North Bridge	Jo Rowe Property.	5	0	0	5	5	0
4710	Pitsligo Road	Telereal Trillium.	81	0	45	36	36	0
5561	Portobello High Street	Kerwick Ltd.	26	0	0	26	26	0
5540C	Portobello High Street	McCarthy & Stone Retirement Lifestyles	42	0	0	42	42	0
3746	RWELP HSP 3: Kirkliston Distillery	Miller Homes and Cruden	122	20	85	37	37	0
5851	Tennant Street	Persimmon Homes (East Scotland).	33	8	20	13	13	0
4819	Tennant Street	Persimmon Homes	49	11	35	14	14	0
4191	West Mill Road	Change Homes (West Mill Road) Ltd + Ca	7	0	1	6	6	0
Rate determined by market demand								
5719	Abbey Lane	Bellway Homes Ltd (Scotland).	139	31	0	139	139	0
4402	Brunstane Road South	South Castle Properties Limited.	12	0	6	6	6	0
5740	Calder Gardens	Robertson Partnership Homes.	37	37	0	37	37	0
5423	Craighouse Road	Edinburgh Napier University And Craigh	145	0	0	145	145	0
5550	Dalgety Road	Evantyr Properties Ltd.	52	0	0	52	52	0
5289	Duddingston Park South	Barratt East Scotland	186	48	72	114	114	0
5765	Ellersly Road	S1 Developments Ltd.	42	0	0	42	42	0
4942	Ferrymuir	Bellway Homes & Forth Bridges Business	151	38	29	122	122	0
4516	LDP CC3: West Tollcross	Knightsbridge Student Housing Ltd.	113	22	22	91	91	0
5245.1	LDP Del 5: Edinburgh Park / South Gyle	David Wilson Homes	200	50	103	97	97	0
4894.1	LDP EW 1C: Salamander Place	Teague Developments Ltp	781	195	145	636	125	511
4773	LDP HSG 11: Shrub Place	Places For People (Shrubhill) Ltd.	346	346	0	346	346	0

Housing Land Audit and Delivery Programme 2017

Schedule 5: Factors affecting delivery

Ref	Site Name	Developer/applicant	Capacity	Affordable	Complete	Remaining	Delivery in 5 years	Delivery beyond year 5	
3965	LDP HSG 12: Albion Road	Places for People	205	0	50	155	155	0	
3754.4	LDP HSG 17: Greendykes Road	BDW Trading Ltd	158	0	0	158	158	0	
3753.3	LDP HSG 18: New Greendykes Area F	Persimmon Homes.	58	0	0	58	58	0	
3753.4	LDP HSG 18: New Greendykes Areas G & AH3	Persimmon Homes (East Scotland)	165	70	0	165	125	40	
3753.2	LDP HSG 18: New Greendykes Areas I&J	Taylor Wimpey	160	0	104	56	56	0	
4723.2	LDP HSG 2: Scotstoun Avenue (Agilent)	Cala Homes	156	0	92	64	64	0	
4723.1	LDP HSG 2: Scotstoun Avenue (Agilent)	Barratt	294	112	175	119	119	0	
5249	LDP HSG 22: Burdiehouse Road	Hallam Land Management Ltd & BDW Tradi	210	52	0	210	180	30	
5253	LDP HSG 26: Newcraighall North	EDI Group Ltd And Barratt Homes/BDW Tr	220	55	80	140	140	0	
5254.1	LDP HSG 27: Newcraighall East 1sr phase	Avant Homes	176	0	0	176	176	0	
3745.4	LDP HSG 3: Queensferry Road	Walker Group	75	0	5	70	70	0	
5706	LDP HSG 38: Ravelrig Road	Cala	140	35	0	140	140	0	
4898	LDP HSG 6: South Gyle Wynd	Persimmon Homes.	203	48	110	93	93	0	
4508	LDP HSG 8: Telford College (North)	Miller Homes Ltd.	329	89	268	61	61	0	
5463A	Liberton Gardens	David Wilson Homes	206	71	25	181	181	0	
5463B	Liberton Gardens	CALA	92	0	42	50	50	0	
5472	Mcdonald Road	Kingsford Developments.	75	18	0	75	75	0	
5540A	Portobello High Street	Barratt East Scotland.	105	0	0	105	105	0	
5540B	Portobello High Street	Cruden Property Developments Ltd.	52	52	0	52	52	0	
1000	RWELP HSG 1: Kinleith Mills	Cala Homes	89	22	33	56	56	0	
3750	RWELP HSP 6: Craigpark Quarry	Cala Management Ltd.	111	17	36	75	75	0	
5844	St Andrew Square	St Andrew Square (Property) Limited.	53	0	0	53	53	0	
4502	West Coates	Cala Evans Restoration Ltd And City &	203	0	0	203	175	28	
Rate determined by affordable housing programme									
4917A	Calder Road	The City Of Edinburgh Council.	184	184	0	184	144	40	
5300	Fort House	The City Of Edinburgh Council.	94	94	0	94	94	0	
3744.6	LDP EW 2C: Granton Harbour - Plot 3	Port Of Leith Housing Association.	104	104	0	104	104	0	
3756	LDP HSG 14: Niddrie Mains	Parc Craigmillar Ltd.	214	214	0	214	25	189	
3756.7	LDP HSG 14: Niddrie Mains Road	JV - CCG (Scotland) Limited / PARC Cra	121	42	0	121	121	0	
3754.5	LDP HSG 17: Greendykes Road	21st Century Homes.	75	75	0	75	75	0	
3754.3	LDP HSG 17: Greendykes Road	Craigmillar Eco Housing Co-op	10	10	0	10	0	0	Constrained
5799	Loaning Road	Cullross Ltd, Hillcresst Hsg Asoc . Ca	59	0	0	59	59	0	
5800	Longstone Road	Castle Rock Edinvar Housing Associatio	157	39	0	157	157	0	
5159	Pennywell Road	City Of Edinburgh Council.	154	154	0	154	75	79	
4996.4	Pennywell Road	CEC	68	20	0	68	68	0	
4996.3	Pennywell Road	Urban Union.	177	75	0	177	177	0	
Commence Development									
5698	Beaverbank Place	Beaverbank Place LLP.	41	0	0	41	41	0	
5874	Bernard Street	J & M Cameron Properties Ltd.	6	0	0	6	6	0	
5732	Bonnington Road Lane	Miller Homes Limited & Bonnington Part	201	50	0	201	201	0	
4917B	Calder Road	The City Of Edinburgh Council.	132	0	0	132	100	32	
5554	Cockburn Street	Cameron Guest House Group.	5	0	0	5	5	0	
5759	Drumsheugh Gardens	Westerwood Ltd/ Dunedin House Properti	5	0	0	5	5	0	
5758	Drumsheugh Gardens	Westerwood Ltd - Dunedin House Propert	11	0	0	11	11	0	
5769	Ferry Road Drive	Robertson Partnership Homes.	29	29	0	29	29	0	
5673	Gayfield Place	Cameron Guest House Group.	5	0	0	5	5	0	
4728	Groathill Road South	Beaufort Property Company Ltd.	11	0	0	11	11	0	
5777	Hailesland Place	Robertson Partnership Homes.	32	32	0	32	32	0	
5784	Horne Terrace	AMA (New Town) Ltd.	11	0	0	11	11	0	
3825	LDP CC2: New Street	Artesan	164	0	0	164	134	30	
4900	LDP CC3: Fountainbridge	EDI	321	80	0	321	150	171	
4338.5	LDP CC3: Fountainbridge	Fountain North Ltd.	141	0	0	141	141	0	
3753	LDP HSG 18: New Greendykes	Persimmon Homes.	291	25	0	291	75	216	
5248	LDP HSG 21: Broomhills	David Wilson Homes and Barratt	633	158	0	633	200	433	
5251.1	LDP HSG 24: Gilmerton Station Road	Miller Homes Ltd	198	0	0	198	198	0	

Housing Land Audit and Delivery Programme 2017

Schedule 5: Factors affecting delivery

Ref	Site Name	Developer/applicant	Capacity	Affordable	Complete	Remaining	Delivery in 5 years	Delivery beyond year 5	
5715	LDP HSG 36: Curiehill Road	Miller homes	53	15	0	53	53	0	
5718	LDP HSG 41: SE Wedge North - The Wisp	Springfield Properties	81	18	0	81	81	0	
5806	Mcdonald Place	Albany Street Developments Ltd.	11	0	0	11	11	0	
5809	Mill Lane	000906461120	6	0	0	6	6	0	
5707	Morrison Crescent	Fountain North Ltd And Dunedin Canmore	19	19	0	19	19	0	
5821	Parkgrove Terrace	Robertson Partnership Homes.	44	44	0	44	44	0	
5829	Princes Street	Malcolm Hollis.	6	0	0	6	6	0	
5585	Saughton Mains Street	Haig Housing Trust.	15	0	0	15	15	0	
4793	St James Centre	TIAA Henderson Real Estate.	150	0	0	150	150	0	
5857	Trinity Road	Mr John and Moira Paterson	5	0	0	5	5	0	
5370	West Bowling Green Street	J Smart & Co.	97	24	0	97	97	0	
5869	West Pilton Place	Salus Developments.	8	0	0	8	8	0	
Discharge existing planning conditions / legal agreements									
3760	LDP HSG 1: Springfield	Lp Site	150	0	0	150	0	0	Constrained
3754.6	LDP HSG 17: Greendykes Road	PARC Craigmillar Ltd..	172	0	0	172	123	49	
Sign legal agreements for Minded to Grant cases									
3733A	LDP EW 2B: Waterfront WEL - Central Dev Area	Various	1604	235	0	1604	150	1454	
3744A	LDP EW 2C: Granton Harbour	Various	951	107	0	951	100	851	
3755	LDP HSG 16: Thistle Foundation	Edinvar	143	143	0	143	143	0	
5711	LDP HSG 29: Brunstane	LDP site	1330	332	0	1330	75	1255	
5716	LDP HSG 37: Newmills Road	Cala Management	206	58	0	206	152	54	
Determine pending application									
5244	LDP Emp 6 IBG	LDP Site	350	88	0	350	0	0	Constrained
3733A.5	LDP EW 2B: Upper Strand Phs 2	Upper Strand Developments Ltd ┬ Waterf	64	16	0	64	64	0	
5246.1	LDP HSG 19: Maybury East	Taylor Wimpey	250	63	0	250	125	125	
5250	LDP HSG 23: Gilmerton Dykes Road	Miller Homes	61	15	25	36	36	0	
5252	LDP HSG 25: The Drum	South East Edinburgh Development Compa	149	43	0	149	75	74	
5712	LDP HSG 32: Buileyon Road	LDP site	840	210	0	840	125	715	
5713	LDP HSG 33: South Scotstoun	Taylor Wimpey	375	94	0	375	170	205	
5714	LDP HSG 34: Dalmeny	LDP site	15	4	0	15	15	0	
3747	LDP HSG 5: Hillwood Rd	Taylor Wimpey	132	33	0	132	125	7	
Submit planning application (if PAN period concluded for major applications)									
5791	Ladywell Avenue	Mr J M MacDonald	10	0	0	10	10	0	
4338	LDP CC3: Fountainbridge	Fountain North Ltd + Scottish Newcastl	250	0	0	250	50	200	
5245	LDP Del 5: Edinburgh Park / South Gyle	LDP Site	375	94	0	375	100	275	
3424	LDP EW 1A: Western Harbour	Forth Properties Limited.	1155	304	0	1155	0	1155	
3733A.6	LDP EW 2B: West Harbour Road	Waterfront Edinburgh Limited.	42	7	0	42	0	0	Constrained
3754	LDP HSG 17: Greendykes	Craigmillar JVC	426	133	0	426	75	351	
5246.2	LDP HSG 19: Maybury Central	West Craigs Ltd.	1470	368	0	1470	150	1320	
5246.3	LDP HSG 19: Maybury West	Roseberry Estates	130	33	0	130	25	105	
5251	LDP HSG 24: Gilmerton Station Road	Mac & Mic	502	175	0	502	100	402	
5704	LDP HSG 40: SE Wedge South - Edmonstone	Sheratan Limited	368	92	0	368	90	278	
3762	RWELP HSG : Ferrymuir Gait	Corus Hotels Ltd.	108	0	0	108	58	50	
Submit Proposal of Application Notice (major applications)									
5247	LDP HSG 20: Cammo	LDP Site	600	150	0	600	75	525	
5254	LDP HSG 27: Newcraighall East	LDP Site	154	83	0	154	75	79	
5257	LDP HSG 30: Moredunvale Road	LDP Site	185	46	0	185	50	135	
5256	LDP HSG 31: Curriemuirend	LDP Site	165	41	0	165	50	115	
Market Site / Secure Developer									
5720	Abbey Mount	Abbey Mount Estates Ltd C/O Agent	11	0	0	11	11	0	
5722	Abercromby Place	Mr Robert John Dobson	11	0	0	11	11	0	

Housing Land Audit and Delivery Programme 2017

Schedule 5: Factors affecting delivery

Ref	Site Name	Developer/applicant	Capacity	Affordable	Complete	Remaining	Delivery in 5 years	Delivery beyond year 5	
3781	Bath Road	Mr Spence	6	0	0	6	6	0	
5560	Bath Street	Mr Jamal Jabir.	6	0	0	6	6	0	
5406	Bruntsfield Terrace	Northumberland Street Properties.	5	0	0	5	5	0	
5739	Calder Gardens	Mr Iain Murray	29	0	0	29	29	0	
5244.1	Castle Gogar Rigg	Quarry Investments.	9	0	0	9	9	0	
5574	Clearburn Crescent	Mr David Rae	10	0	0	10	10	0	
5641	High Street	Mr Steven Garry.	13	0	0	13	13	0	
3424.1	LDP EW 1A: Western Harbour - Platinum Point	Gregor Shore Plc.	452	0	226	226	0	0	Constrained
3424.6	LDP EW 1A: Western Harbour View	AB Leith Ltd.	258	0	0	258	0	0	Constrained
3744.2	LDP EW 2C: Granton Harbour	Gregor Shore PLC.	288	0	133	155	0	0	Constrained
5717	LDP HSG 39: North of Lang Loan	Wallace Land	220	55	0	220	165	55	
5132	LDP HSG 4: West Newbridge	Lp Site	500	125	0	500	0	0	Constrained
5694	Loaning Road	Ryce Limited.	6	0	0	6	6	0	
5027	London Road	Caledonian Trust PLC.	81	21	0	81	81	0	
5803	Maritime Lane	Zonal Retail Data System Ltd.	6	0	0	6	6	0	
5810	Minto Street	Merchant Capital (Edinburgh) Ltd.	11	0	0	11	11	0	
5676	Montpelier Terrace	JNL Property Investments.	5	0	0	5	5	0	
5496	Queensferry Road	Mr Jim Dolan	6	0	0	6	6	0	
5011	Shandwick Place	Mr T Diresta	11	0	0	11	0	0	Constrained
5265	South Gayfield Lane	TRI Scotland.	5	0	0	5	5	0	
5850	Sunnybank Place	Enemetric.	35	35	0	35	35	0	
5699	Timber Bush	KAAS Properties Limited	6	0	0	6	6	0	
5546	Warriston Road	Gurney Ghatoray.	10	0	0	10	10	0	
5866	West Bowling Green Street	Johnstone & Graham.	24	0	0	24	24	0	
5868	West Harbour Road	David Gallacher Retirement Benefit Sch	13	0	0	13	13	0	
Align ownership with intention to develop									
4893	LDP EW 1B: Central Leith waterfront	Forth Ports	2680	670	0	2680	0	0	Constrained
3105B	LDP EW 2A: West Shore Road - Forth Quarter	Secondsite Property	691	125	0	691	0	0	Constrained
3105A	LDP EW 2A: West Shore Road - Forth Quarter	Secondsite Property	350	0	0	350	50	300	
3733A.1	LDP EW 2B: Granton Park Avenue	Buredi + Waterfront Edinburgh Ltd.	95	26	14	81	0	0	Constrained
3623	Ocean Drive	Wimpey City	193	29	0	193	0	0	Constrained
5383	Old Dalkeith Road	Sheratan Ltd.	110	28	0	110	110	0	
3533	RWELP HSP 4: Newbridge Nursery	Kinleith Industrial Estates Ltd.	25	0	0	25	0	0	Constrained
Release site from existing land use									
5547	Craigleith Road	Motor Fuel Limited.	10	0	0	10	0	0	Constrained
4894	LDP EW 1C: Leith Waterfront -Salamander Place		719	180	0	719	0	0	Constrained
3744B	LDP EW 2C: Granton Harbour	Various	426	190	0	426	0	0	Constrained
3733B	LDP EW 2D: Waterfront - WEL - North Shore	Various	850	170	0	850	0	0	Constrained
4157	LDP HSG 15: Castlebrae	LP site	145	0	0	145	0	0	Constrained
5710	LDP HSG 28: Ellens Glen Road	LDP site	240	60	0	240	0	0	Constrained
4897	LDP HSG 7: Edinburgh Zoo		80	20	0	80	0	0	Constrained
5544	Marionville Road	Glendinning Assets Limited.	34	0	0	34	34	0	

Constrained sites are highlighted in grey

Appendix 3 Sites affected by ownership/control

Market Site / Secure Developer

Ref	Site Name	Capacity
5132	LDP HSG 4: West Newbridge	500
3424.6	LDP EW 1A: Western Harbour View	258
3424.1	LDP EW 1A: Western Harbour - Platinum Point	226
5717	LDP HSG 39: North of Lang Loan	220
3744.2	LDP EW 2C: Granton Harbour	155
5027	London Road	81
5850	Sunnybank Place	35
5739	Calder Gardens	29
5866	West Bowling Green Street	24
5641	High Street	13
5868	West Harbour Road	13
5011	Shandwick Place	11
5720	Abbey Mount	11
5722	Abercromby Place	11
5810	Minto Street	11
5546	Warriston Road	10
5574	Clearburn Crescent	10
5244.1	Castle Gogar Rigg	9
3781	Bath Road	6
5496	Queensferry Road	6
5560	Bath Street	6
5694	Loaning Road	6
5699	Timber Bush	6
5803	Maritime Lane	6
5265	South Gayfield Lane	5
5406	Bruntsfield Terrace	5
5676	Montpelier Terrace	5

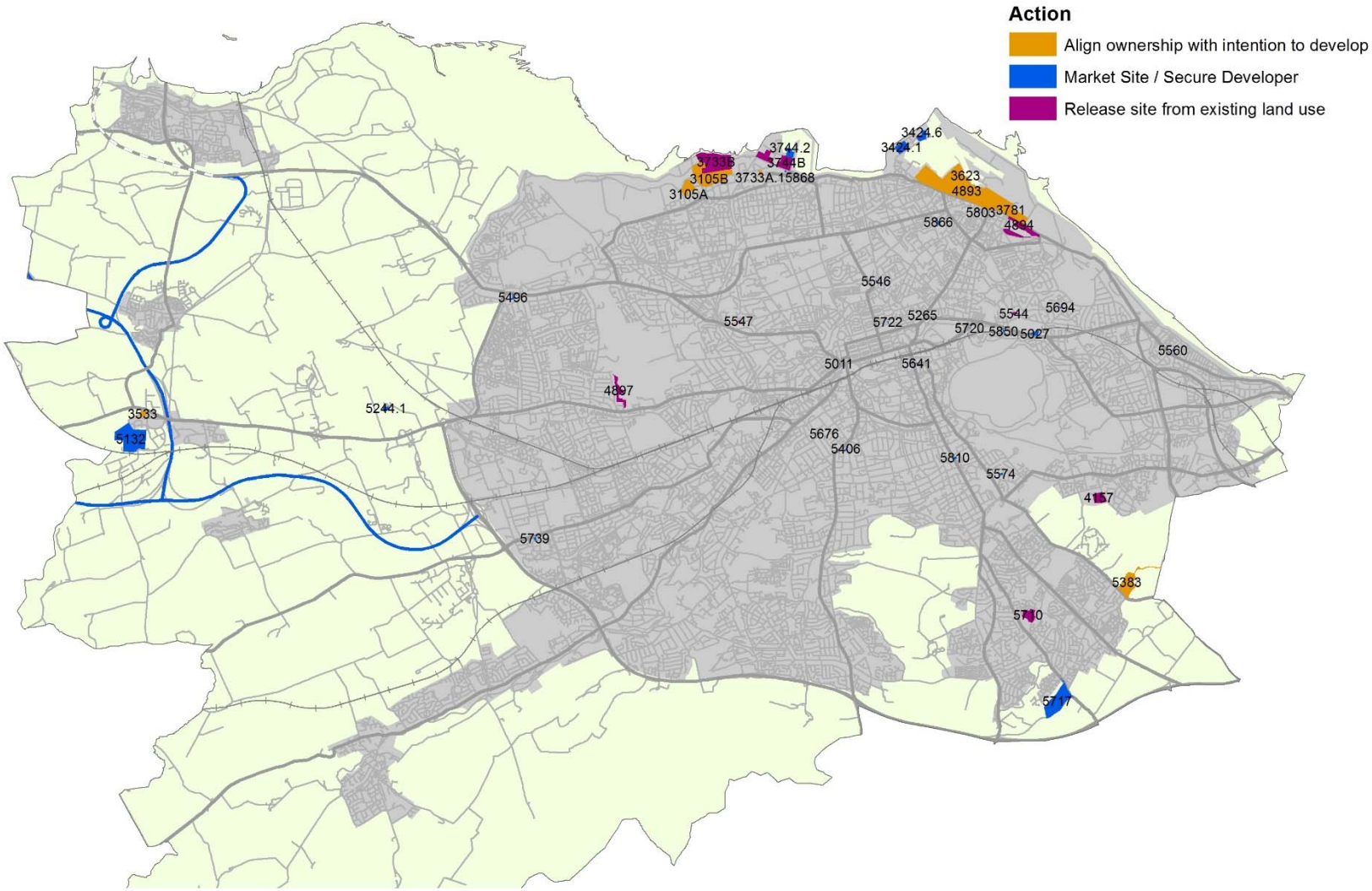
Release site from existing land use

Ref	Site Name	Capacity
3733B	LDP EW 2D: Waterfront - WEL - North Shore	850
4894	LDP EW 1C: Leith Waterfront -Salamander Place	719
3744B	LDP EW 2C: Granton Harbour	426
5710	LDP HSG 28: Ellens Glen Road	240
4157	LDP HSG 15: Castlebrae	145
4897	LDP HSG 7: Edinburgh Zoo	80
5544	Marionville Road	34
5547	Craigleith Road	10

Align ownership with intention to develop

Ref	Site Name	Capacity
4893	LDP EW 1B: Central Leith waterfront	2680
3105B	LDP EW 2A: West Shore Road - Forth Quarter	691
3105A	LDP EW 2A: West Shore Road - Forth Quarter	350
3623	Ocean Drive	193
5383	Old Dalkeith Road	110
3733A.1	LDP EW 2B: Granton Park Avenue	81
3533	RWELP HSP 4: Newbridge Nursery	25

Sites Affected by Ownership/Control



Planning Committee

10.00am, Thursday, 12 October 2017

Review of Edinburgh Design Guidance

Item number	5.2(b)
Report number	
Executive/routine	Executive
Wards	All
Council Commitments	

Executive Summary

The purpose of this report is for the Committee to consider the consultation responses to the draft revised Edinburgh Design Guidance, note the inclusion of the Edinburgh Street Design Guidance (ESDG) into the finalised Edinburgh Design Guidance, and to seek approval for the finalised Edinburgh Design Guidance.

The report also seeks approval for the referral of the finalised Edinburgh Design Guidance to the Transport and Environment Committee for information.

EDINBVRGH
THE CITY OF EDINBURGH COUNCIL

Report

Review of Edinburgh Design Guidance

1. Recommendations

1.1 It is recommended that the Planning Committee:

1.1.1 agrees the response to the issues raised from the consultation on the draft revised Edinburgh Design Guidance;

1.1.2 approves the revisions to parts 1, 2 and 3 of the finalised Edinburgh Design Guidance;

1.1.3 notes that the Edinburgh Street Design Guidance (ESDG) will be embedded as a new part 4 of the Edinburgh Design Guidance following consideration by the Transport and Environment Committee; and

1.1.4 refers this report to the Transport and Environment Committee for noting in respect of revised standards for car parking.

2. Background

2.1 Scottish Planning Policy (SPP, 2014) states that Planning's purpose is to create better places and Planning should take every opportunity to create high quality places by taking a design-led approach. This directly links the idea of placemaking with good design. The Edinburgh Design Guidance is the Council's key policy document which addresses placemaking and design.

2.2 On 2 March 2017, Planning Committee approved the draft revised Edinburgh Design Guidance for consultation. The outcomes of the various consultation exercises and proposed amendments to the Guidance are detailed through this report.

3. Main Report

3.1 The Edinburgh Design Guidance (the Guidance) was approved by Planning Committee in May 2013. As detailed in the 2 March 2017 report to Planning Committee, although the Guidance is viewed has been effective in promoting good design, a revision could strengthen it through:

3.1.1 a greater emphasis on placemaking;

3.1.2 recognising and reflecting changes to policy and guidance nationally, Placemaking (2014) and Low Emissions (2015), and locally, Local Development Plan (2016);

3.1.3 integration and simplification of the Parking Standards for Development Management (Parking Standards) which are viewed as overly complex;

3.1.4 aligning the three interlinked guidance documents of the Guidance, the ESDG, and Parking Standards;

3.1.5 introducing new content covering Parking Standards, Build to Rent housing, views to the Forth Bridge World Heritage Site, and environmental protection; and

3.1.6 updating content in some sections, notably the water environment section.

3.2 The entire draft revised Guidance was the focus of the consultation exercise (detailed under section 9 of this report Consultation and Engagement). This included a consultation survey (see Appendix 1) focussing on the key changes proposed, namely key views to the Forth Bridge World Heritage Site[1], new guidance for Build to Rent housing, and revised Parking Standards.

3.3 While a diverse range of consultation feedback was received covering the broader document/topic areas, feedback tended to concentrate on the revised Parking Standards, and new Guidance for Build to Rent housing. Due, however, to the varying nature of responses received, specific feedback points (see Appendix 2) that were cited by three or more respondents are explored further.

Parking Standards for Development Management (Parking Standards)

3.4 The Council's Parking Standards, approved by Planning Committee in December 2009, are a tool for controlling parking numbers and managing the levels of traffic associated with new development. As the Parking Standards were developed eight years ago, a review was required to:

3.4.1 build on experience ascertained through their use in practice;

3.4.2 respond to National Policy developments that have subsequently arisen;

3.4.3 consider the relationship of the Standards with public transport accessibility;

3.4.4 consider best practice elsewhere; and

3.4.5 reflect on the increased priority given to cycling and walking in Edinburgh, and the advent and growth of electric vehicles.

3.5 Some of the key propositions were explored through the consultation survey, which demonstrated that:

3.5.1 two-thirds of respondents agreed (40% of these strongly agreed) that where a new development is well served by public transport, there is less need for car parking spaces, whilst 28% disagreed (6% of these strongly disagreed);

[1] 87% of respondents agreed with the four new protected views to the Firth Bridge from Edinburgh (47% of these strongly agreed). No new views were suggested, that are not already protected in the Guidance.

3.5.2 just over half (54%) agreed that the removal of a minimum level requirement for car parking in new developments will help to manage the number of parked cars (almost one-third strongly agreed: 31%), whilst over one-third disagreed (38%, 15% of these strongly disagreed);

3.5.3 60% agreed that the provision of a maximum level requirement for car parking in new developments will help to manage the number of parked cars (28% strongly agreed), whilst one-quarter of respondents disagreed (4% of these strongly disagreed);

3.5.4 over three-quarters agreed (77%, 29% of these strongly agreed) that the provision of electric charge point provision in new developments will increase the use of electric vehicles, whilst one-tenth disagreed (nobody strongly disagreed); and

3.5.5 57% agreed that there is less need for private parking spaces if a new development contains designated car club vehicles and spaces (just over one-quarter strongly agreed: 26%), whilst almost one-third disagreed (31%, 4% of these strongly disagreed).

3.6 The survey results show that there is general support for the propositions. Support ranges from over half the respondents to over three-quarters of respondents, whilst levels of those non-supportive range from one-tenth to one-third, with the exception being 38% of respondents not supporting the removal of the minimum level requirement for car parking in new developments.

3.7 The key points (cited by three or more respondents) relating to Parking Standards raised through the broader consultation exercise are provided in Appendix 2, and are explored as follows.

3.8 A relatively high level of concern was expressed at the removal of the parking minimum. The concern being is that if insufficient parking is provided by a development there will be over-spill parking onto surrounding streets. This was previously explored through the Parking Standards working group as detailed in 2 March report to Planning Committee and a clear process has been established in the Guidance to determine and address potential parking over-spill issues. Applicants must provide supporting transport information which should include walking, cycling, public transport and car club considerations, as these alternative modes can help to offset journeys by private car and, in turn, the levels of car parking requirements. Additionally, the provision of parking surveys (undertaken both day and night), will be required to provide location-specific information on parking pressures in surrounding streets. Collectively, this supporting information will help officers to determine appropriate parking levels for each development.

3.9 The Guidance also introduces a new parking standard for smaller format food retailer shops which have increased in prominence since the 2009 Parking Standards were created. By introducing a new standard, this provides a slightly higher level of parking provision (specifically in Zone 2) when compared with the values outlined in the 2009 Parking Standards. This slight increase will not create a situation where such shops have many more car parking spaces, as the reality over recent years was that actual

levels of parking provision often exceeded parking levels outlined in the 2009 Parking Standards, due in-part to planning permission appeals, or site-specific reasons (i.e. lack of on-street parking). Therefore, whilst the new standards themselves are slightly less stringent than previously, it is felt that they will better balance the needs of accommodating parking demand, whilst mitigating the potential issue of over-spill parking.

3.10 In addition to the specific points raised through the consultation exercise, a number of unrelated comments were made regarding the broader proposals to remove minimum standards, as well as the provision of maximum standards. A review of cities across the UK (and indeed overseas) that have developed Parking Standards in more recent years confirms that parking minimums are rarely proposed. Edinburgh seeks to promote better placemaking, walking, cycling and public transport and is aligning itself with current practice elsewhere.

3.11 For points raised relating to electric vehicles, in addition to introducing a minimum requirement for Electric Vehicle charge point provision, the Guidance provides technical details regarding charge point infrastructure.

3.12 With regard to cycle standards for visitors, whilst the 2009 Parking Standards asked for both visitor and employee parking spaces for the majority of developments, the two types of provision rarely materialised. The revised draft Guidance sets out the need for two types of cycle parking provision as well as the number of spaces required. For the majority of developments, this continues to be a two level requirement, covering long (employee) and short-stay (customer) parking. Another important aspect covered in the Guidance is the quality of provision, and details will be provided in the Street Design Technical Manual factsheets ‘Cycle parking in new developments’ later in 2017/18.

3.13 In terms of the provision for disabled motorists, accessible car parking spaces are supported by minimum parking requirements (as with cycling and electric vehicle provision). In most instances, the minimum requirement for accessible parking provision has increased, reflecting British Standards BS8300:2009 (Changing Places). The specific section in the Guidance has been updated to provide more detail regarding accessible parking.

3.14 Critically, the draft revised Guidance also emphasised that where car parking is needed its visual impact can be significantly reduced through design-led and place specific approaches. Such a design led approach which integrates parking within developments to ensure places for people and not cars, was advocated by the Edinburgh Urban Design Panel (see section 9 of this report Consultation and Engagement, and Appendix 3). Following the overall consultation, it was established, however, that more was required to demonstrate what is meant by design-led approaches. Technical guidance including diagrams has therefore now been provided to emphasise a range of parking solutions that put placemaking first.

Housing mix and size

3.15 Feedback on the housing mix and size section of the Guidance related to the residential floorspace standards.

3.16 A number of respondents sought amendments to the standards so that they referred to the number of persons staying within a dwelling as opposed to solely referring to bedroom numbers. However, the number of persons staying in a dwelling cannot be controlled and does not directly determine a unit size in the same way that bedroom numbers do.

3.17 It is considered that the range of unit sizes based on the number of bedrooms covers a wide range of options from single person dwellings to those for growing families. The Guidance therefore meets the terms of Local Development Plan Policy Hou 2 'Housing Mix' and no changes are proposed.

Build to Rent

3.18 A new section in the draft revised Guidance addresses recent innovations in the Private Rented Sector (PRS), and the growth in proposals by major operators for the development and long-term management of housing for rent. This is commonly referred to as Build to Rent (BTR). The draft revised Guidance acknowledged the role that BTR development can have in expanding Edinburgh's housing mix and set out the key characteristics of BTR housing, as informed by recent experiences in Scotland and England. The draft revised Guidance also emphasised that BTR is mainstream housing and therefore relevant Local Development Plan policies and guidance will apply.

3.19 In terms of design, the draft revised Guidance suggested that a level of flexibility against amenity standards relating to floorspace and the percentage of single aspect units may be applied in certain circumstances where evidence of the quality of the accommodation and particularly, the provision of high quality shared facilities, justifies an exception. The draft revised Guidance noted that any deviations from the Council's standards will require to be fully justified on a case by case basis.

3.20 The principle of BTR housing and the proposed approach to design flexibility were explored through consultation survey questions which demonstrated that:

3.20.1 three quarters (75%) of respondents agreed (23% of these strongly agreed) that BTR housing can make a positive contribution to the housing mix in Edinburgh, whilst 23% disagreed (9% of these strongly disagreed). 14% of respondents neither agreed nor disagreed; and

3.20.2 just over half (52%) agreed with the design approach which suggested flexibility to some amenity standards subject to the quality of the development (4% strongly agreed), whilst a quarter disagreed (25%, 7% of these strongly disagreed). 23% of respondents neither agreed nor disagreed.

3.21 The overall consensus from the consultation survey is that there is support for the principle that BTR can make a positive contribution to the housing mix in Edinburgh. However, the consequential flexibility in the design approach presented a number of concerns among respondents and views were less supportive on this issue.

3.22 When consulting the Edinburgh Urban Design Panel (see section 9 of this report Consultation and Engagement, and Appendix 3), BTR discussions centred on

adaptability, amenity, layout, and design quality, as well as good practice examples from elsewhere.

3.23 The key points relating to BTR developments raised through the broader consultation exercise are provided in Appendix 2, and are explored as follows.

3.24 In terms of concerns raised regarding the longevity of individual tenures, this cannot be controlled through the Planning system. However, research suggests that BTR schemes will, as a norm, offer longer tenancy agreements of three years or more compared to traditional private rented sector properties where tenancies offered are usually no longer than 12 months at a time. No change to the Guidance is therefore proposed with regard to this matter.

3.25 With respect to maintaining BTR schemes in the private rented sector, emerging practice in England has seen local authorities enter into a covenant with developers to ensure they remain in rental use for the longer term e.g. 15 years or more. The use of a covenant would be particularly relevant where flexibility has been applied to the amenity standards in response to the delivery of the BTR model e.g. shared facilities to be professionally managed by a single landlord, as there is concern these facilities would not be available/maintained if the units were sold individually. This mechanism would be delivered through a legal agreement and can be explored further in practice on a case by case basis. Further clarification has been added to the draft revised Guidance in response to this.

3.26 With respect to concerns that BTR developments will be used for short stay commercial visitor accommodation, both the Council (cross-service working group of officers) and Scottish Government are exploring how this type of use can be made distinctive from mainstream housing through legislation. Currently there is limited scope to control such matters as the Planning system can only intervene where there has been a material change in use (e.g. from residential to hotel). No change to the Guidance is proposed with regard to this matter.

3.27 With regard to concern over BTR developments reverting to student accommodation, the Planning system has no power to control whether a student or non-student resides in a residential development once built, as student housing is classed as mainstream housing. New purpose-built student accommodation will continue to be controlled though Local Development Plan Policy Hou 8 ‘Student Accommodation’, while the primary market for BTR developments appears to gear more towards young professionals. No change to the Guidance is therefore proposed with regard to this issue.

3.28 Due to concerns raised over the relaxation of amenity standards, changes to the Guidance include a statement confirming that flexibility in the standards will be applied only in exceptional circumstances; comparative floorplan diagrams to demonstrate that even if overall floorspace is reduced, it does not have to result in a reduction in habitable space or internal storage; acknowledgment that the creation of more open plan units relates in part to the removal of non-habitable space such as lobbies; and confirmation that the retention of the homes for rent for a specified time period is particularly relevant where flexibility has been applied to amenity standards.

3.29 Concerns raised regarding the standard of communal facilities are addressed through the emphasis that they should be high quality, accessible and safe. The Planning system, however, has no power to ensure that these facilities are maintained to a high standard throughout the lifetime of the development. Proposals will be determined based on the information presented as part of applications for planning permission. No change to the Guidance is therefore proposed in this regard.

3.30 In response to concerns raised regarding the delivery of affordable housing, the Guidance expects compliance with the Local Development Plan affordable housing policy (policy Hou 6), and confirms that affordable homes should be tailored to meet the greatest housing need, and should preferably be owned or managed by a Registered Social Landlord (RSL). No change to the Guidance is therefore proposed in this regard.

3.31 With respect to concerns associated with the provision of accessible homes to meet the needs of people with disabilities, the Guidance similarly expects compliance with Local Development Plan housing mix policy (policy Hou 2) to meet a range of housing needs. No change to the Guidance is therefore proposed in this regard.

3.32 Overall the consultation exercise confirms support in principle for the delivery of BTR housing as a part of the housing mix in Edinburgh. Concerns raised relating to matters of detail, particularly with regard to the application of flexibility in the amenity standards, are now addressed in the Guidance through emphasising that flexibility will only be considered in exceptional circumstances on a case by case basis. Matters which fall outwith Planning control are highlighted and relate to all forms of housing development, and not solely BTR.

Edinburgh Street Design Guidance (ESDG)

3.33 The committee report of 2 March 2017 regarding the draft revised Edinburgh Design Guidance, proposed the alignment of the ESDG with the finalised version of the Guidance.

3.34 The ESDG provides consolidated guidance on the design of projects that maintain, alter or construct streets (including urban paths) in Edinburgh, by adopting a design approach focused on placemaking and sustainable forms of transport.

3.35 The ESDG serves to ensure that new development proposals comply with planning policy objectives, while also ensuring the Council's responsibilities under roads and transport legislation, including the delivery of public realm, comply with government policy. For this reason, the ESDG was approved by the Transport and Environment Committee on 25 August 2015 and Planning Committee on 3 October 2015.

3.36 The placemaking agenda and the outcome-focused approach of the Council provides clear value in bringing together the design oriented ESDG, and the Guidance, especially since new developments and their associated street environments have critical dependencies which collectively contribute to the creation of high quality places.

3.37 The existing text of the ESDG will form the new section 4 entitled 'Designing places: streets' in the Edinburgh Design Guidance. Minor editorial changes will ensure

consistency with the remainder of the document but as no substantive changes from the approved ESDG are proposed, the consultation exercise did not include this subject area and committee approval is not required. This alignment will include signposting to the ESDG Technical Manual which is being developed and signed off in batches under delegated authority by the Executive Director of Place (see item 2 in section 10 of this report: 'Background reading') throughout 2017/18.

3.38 Appendix 5 contains the proposed finalised parts 1, 2 and 3 of the Edinburgh Design Guidance. The changes from the draft revised Edinburgh Design Guidance, approved for consultation by Planning Committee appended in for 2 March 2017, are marked in red text.

Next steps

3.39 Once approved and merged with the existing ESDG, the Guidance will be published online and the 2009 Parking Standards for Development Management document will be superseded and removed from the Council's website.

3.40 The remit of Transport and Environment Committee is to oversee the Council's responsibilities under roads and transport legislation, so the alignment of the ESDG into the finalised Guidance needs to be considered by that committee.

3.41 The approval of, and any subsequent significant changes to, the Technical Manual for streets has been delegated by the Transport and Environment Committee to the Executive Director of Place.

3.42 Once the Technical Manual factsheets are completed later in 2017/18 they will be published online, and once published, clear links will be established to the online version of the Guidance.

4. Measures of success

4.1 Measures of success will include:

4.1.1 rationalisation of non-statutory guidance;

4.1.2 planning guidance is kept up-to-date and relevant, and ensures that a high quality of development is delivered through the planning application process;

4.1.3 planning guidance is easier to understand for applicants and other stakeholders; and

4.1.4 adoption of the Finalised Edinburgh Design Guidance.

5. Financial impact

5.1 The draft revised Guidance involves no additional financial commitment, with the costs of publishing any updated guidance being met from existing budgets.

6. Risk, policy, compliance and governance impact

6.1 This report does not raise any concern in relation to risk, policy, compliance and governance. Where possible, each section of the Guidance is clearly aligned to, and explicitly states, specific Local Development Plan policies. This helps to promote adherence to the policies, and rigour in-terms of the quality of design.

7. Equalities impact

7.1 The impact of this report in relation to the Public Sector Equalities Duty and the ten key areas of rights has been considered. The report has no predicted negative impacts on the delivery of the Council's three equality duties.

7.2 The Guidance aims to raise the quality of the built environment in Edinburgh by enhancing accessibility and promoting the protection of the built and natural environment for future generations.

7.3 The guidance helps to enhance rights to health by supporting the creation of attractive urban environments with access to good quality private and public green space, and sustainable modes of transport. The guidance helps to enhance rights to a good standard of living, including rights to individual, family and social life through supporting the creation of attractive mixed use environments with a mix of housing types that are well designed and have reasonable levels of day/sunlight.

7.4 The guidance is primarily concerned with the physical environment. In this regard, the protected characteristics which are most impacted by the guidance are Age and Disability. It has the potential to impact positively on these protected characteristics by promoting adaptable housing and tenures to meet their varying needs, as well as better use of materials, layouts and legibility of public streets and spaces. The guidance has the potential to impact positively to reduce socio-economic disadvantage by promoting accessibility, provision of open space and affordable housing. The guidance helps to reduce living costs through reduced energy demands. The guidance also aims to improve personal security by ensuring natural surveillance in all new developments.

8. Sustainability impact

8.1 The impacts of this report in relation to the three elements of the Climate Change (Scotland) Act 2009 Public Bodies Duties have been considered, and the outcomes are summarised below:

8.2 The updated Guidance will help to reduce carbon emissions and other air borne pollutants (i.e. Nitrogen Dioxide) by setting a cap on parking numbers across the city, encouraging developers to provide electric vehicle charging infrastructure and car club spaces, and also through the provision of guidance covering air quality considerations as part of the building design process. The Guidance also reflects last years update to the 'Open Space 2021' strategy to reflect green network

improvements for walking and cycling, encouraging use of green space for food growing and by reaffirming quality standards that include environmentally sustainable management practices.

8.3 This report's proposals will increase the city's resilience to climate change impacts through the use of natural materials and sources that are local to the area, protection of existing green space/planning of new provision as the city grows, helping to conserve soils, wildlife habitats, and by increasing tree and woodland cover to intercept and absorb rainfall.

8.4 The proposals in this report will also help achieve a sustainable Edinburgh by improving access to quality green space for all, reflecting a range of recreational needs that contribute to wellbeing, providing inclusive places to meet and participate in socially cohesive activities involving local decision making. In addition, improvements to streets and places are recognised as being critical to economic wellbeing.

8.5 The proposals in this report will assist in improving social justice by improving places to cater for all users and increasing accessibility for all.

9. Consultation and engagement

9.1 Between April 2017 and July 2017 consultation on the draft revised Guidance was undertaken. A consultation survey was created and hosted on the Council's Consultation Hub along with the draft revised Guidance, inviting comments between 10 April 2017 and 16 June 2017. A consultation description including the survey website link, and an invitation to attend one of two consultation workshops was sent to approximately 2000 stakeholders including community and amenity groups, Neighbourhood Partnerships, MSPs, MPs, local councillors, statutory consultees, architects, landscape architects, developers, agents, and consultants.

9.2 The same consultation information was advertised on Planning's Twitter account, as well as via posters that were issued to libraries across the city. Printed copies of the draft revised Guidance were also made available upon request.

9.3 Two 'external' consultation events were held on 15 May 2017, with one in the afternoon, and one in the evening, to provide flexibility for professionals wishing to attend. Twenty five groups or organisations were represented at the events. The focus of both was the two main changes proposed in the draft revised Guidance – Build to Rent Housing and Parking Standards. Both workshops entailed a short presentation for both topics, followed by question and answer and discussion, while a practical group-work exercise explored the key principles of the new approach to Parking Standards for two indicative development proposals. Positive feedback was received in-terms of the workshop approach.

9.4 Two consultation events were also held at the City Chambers, on 15 May 2017 and 25 May 2017, to engage officers from a variety of Council services. The officer workshops followed the same format as the external workshops, and ascertained the views of those who regularly use the Guidance and Parking Standards).

9.5 Over the course of the consultation period several internal discussions were held with officers from across the Council's Place Directorate.

9.6 Presentations were given to, and advice received from, the Edinburgh Urban Design Panel (31 May 2017- reported in Appendix 3) and the Transport Forum (13 April 2017), both of whom were supportive of the approach the review of Guidance has taken. A presentation and discussion with the Edinburgh Civic Forum was also undertaken on 6 June 2017, focusing on the two main changes highlighted above. This was a useful opportunity to understand some of the issues, especially from the perspective of Community Councils.

9.7 On 7 August 2017, a design workshop was held with members of the Planning Committee and led by David Page of Page\Park Architects. Members of the Transport and Environment Committee and the Housing and Economy Committee were also invited. This provided the opportunity to discuss the principles of good design and the benefits of coordinated guidance in helping to create better places. The workshop reinforced the value of good design guidance and the role that the Committee has in helping to deliver better outcomes.

9.8 In addition to comments, issues and opportunities received directly through these consultation events, all attendees were also directed towards the consultation survey, or the Spatial Policy team email address, to provide specific detailed feedback. The workshops not only help to raise awareness, but they also ensure feedback, as the success of the Guidance will depend upon the extent to which the users have confidence in it.

9.9 In total, 51 survey responses and 21 written submissions were received in response to the consultation exercise. The groups or organisations that provided feedback are listed in Appendix 4.

9.10 The Guidance has therefore been subject to robust consultation in advance of Committee consideration, both in March 2017 and between April and July 2017. These processes enabled amendments and refinements to be made to the structure and content of the Guidance based on understanding the needs of a broad range of stakeholders with interests ranging from urban design, transport planning, development management, and community planning.

10. Background reading/external references

Relevant Committee Reports:

1. Review of Edinburgh Design Guidance for consultation, Report to Planning Committee (2 March 2017)
2. Edinburgh Street Design Guidance – Process for Approving Part C Detailed Design Manual, Report to Transport and Environment Committee (17 January 2017)
3. Parking Standards – Finalised for Approval, Report to Planning Committee (3 December 2009)

4. Edinburgh Street Design Guidance - FINAL, Report to Transport and Environment Committee (25 August 2015)
5. Annual Review of Guidance, Report to Planning Committee (25 February 2016)

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11. Appendices

Appendix 1 Online Survey Summary

Appendix 2 Key points emerging from the consultation

Appendix 3 Edinburgh Urban Design Panel Report

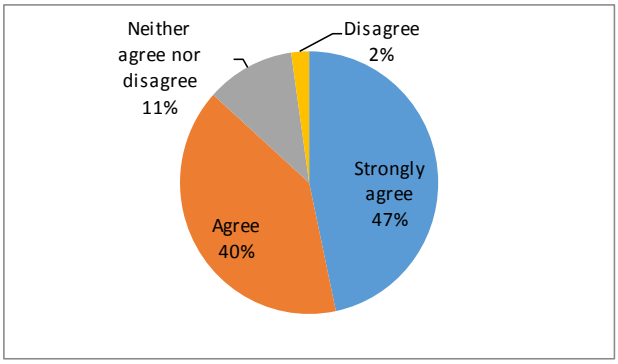
Appendix 4 Stakeholders who responded through the consultation

Appendix 5 Edinburgh Design Guidance

Protected Views

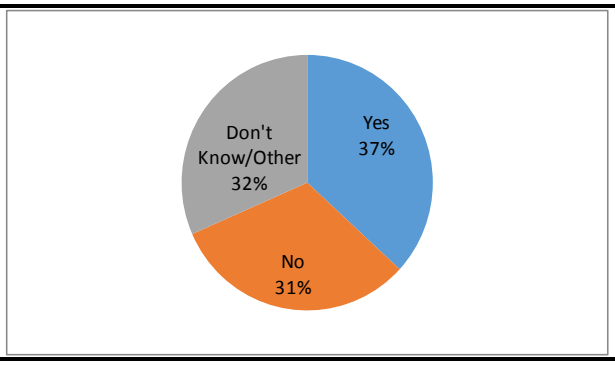
Edinburgh's four strategic views to the Forth Bridge are shown above. To what extent do you agree with these protected views? - Section 1:2 - Please select

Strongly agree	21
Agree	18
Neither agree nor disagree	5
Disagree	1



Are there any other public views to the Forth Bridge from the City of Edinburgh Council boundary area that have been missed?

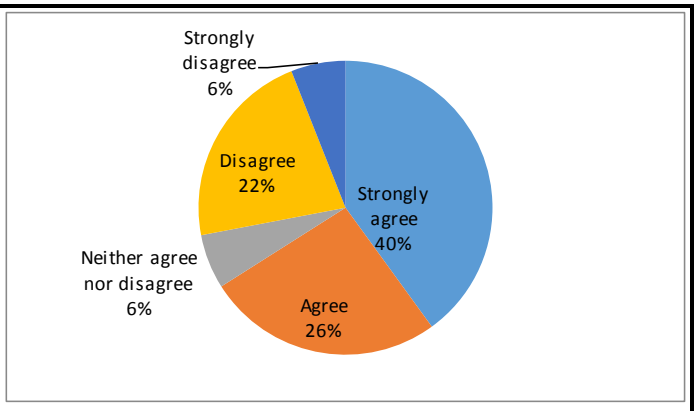
Yes	7
No	6
Don't Know/Other	6



Parking

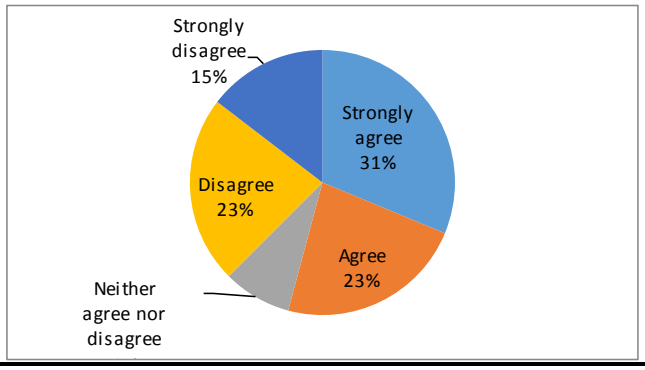
If a new development is well served by public transport, there is less need for car parking spaces.

Strongly agree	20
Agree	13
Neither agree nor disagree	3
Disagree	11
Strongly disagree	3



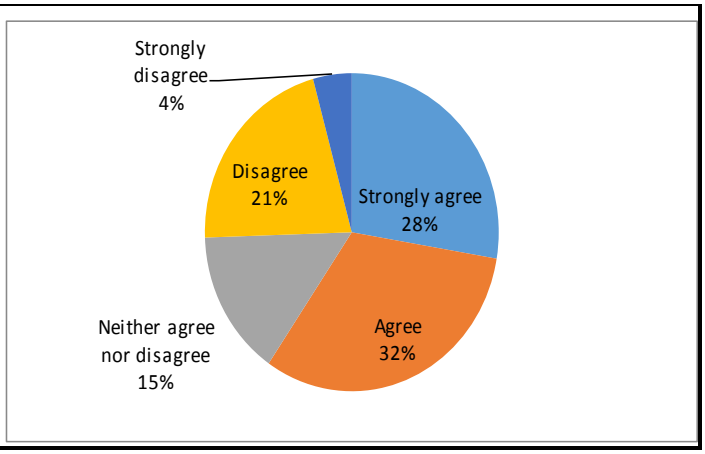
The removal of a minimum level requirement for car parking in new developments will help to manage the number of parked cars.

Strongly agree	15
Agree	11
Neither agree nor disagree	4
Disagree	11
Strongly disagree	7



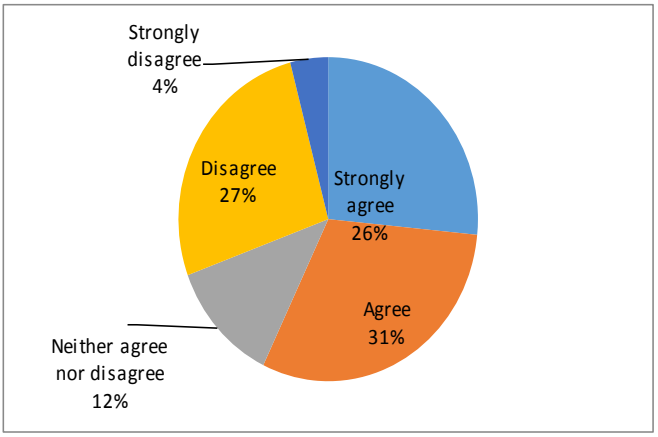
The provision of a maximum level requirement for car parking in new developments will help to manage the number of parked cars.

Strongly agree	13
Agree	15
Neither agree nor disagree	7
Disagree	10
Strongly disagree	2



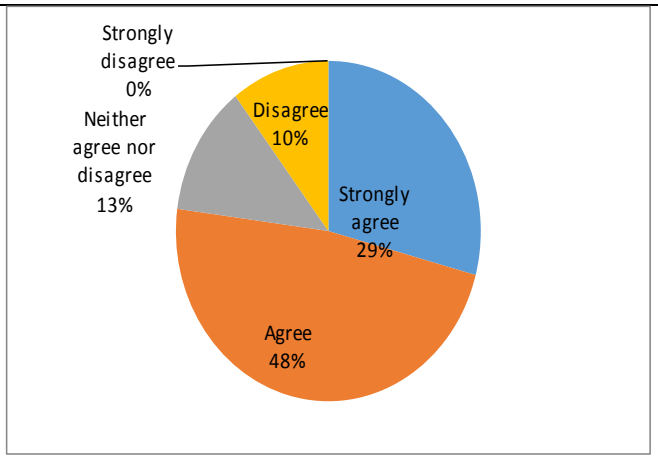
If a new development contains designated car club vehicles and spaces, there is less need for private car parking spaces

Strongly agree	13
Agree	15
Neither agree nor disagree	6
Disagree	13
Strongly disagree	2



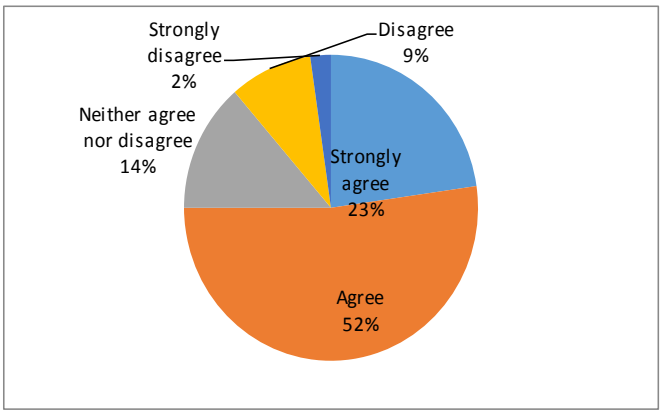
The provision of electric vehicle charge points in new developments will encourage an increase in the use of electric vehicles.

Strongly agree	14
Agree	23
Neither agree nor disagree	6
Disagree	5
Strongly disagree	0

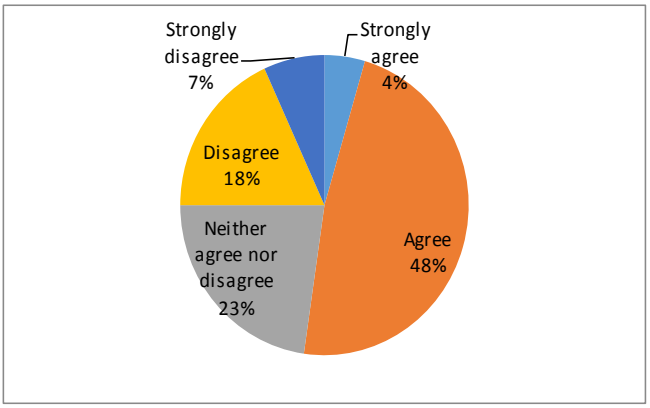


Build to Rent

To what extent do you agree that Build to Rent (BTR) housing can make a positive contribution to the housing mix in Edinburgh?	
Strongly agree	10
Agree	23
Neither agree nor disagree	6
Disagree	4
Strongly disagree	1



To what extent do you agree with the design approach outlined in this section of the draft Guidance?	
Strongly agree	2
Agree	21
Neither agree nor disagree	10
Disagree	8
Strongly disagree	3



Appendix 2 Key points emerging from the consultation

Specific 'key points' that emerged from the consultation, which were cited by three or more respondents, are detailed as follows:

Comments regarding 2.4 Design, Integration and Quantity of Parking

- **12** raised concerns in relation to the issue of potential over-spill parking or the pressure inadequate levels of parking provision may have on surrounding streets;

    1. *Inadequate parking provision will put pressure on on-street parking in surrounding communities*
    2. *If new developments have less parking people are forced on to nearby streets causing more problems*
    3. *Vision of CEC transport department is unrealistic and contributing to choking of on street parking in suburbs*
    4. *It simply isn't so that not providing car parking spaces reduces car use, people simply park cars all over the road, causing an unattractive obstruction*
    5. *In residential areas out with the CPZ if parking is restricted in developments local streets are "awash" with overspill parking, therefore the parking standards aren't doing their job.*
    6. *Concern that the guidance does not sufficiently consider the implications for on-street parking if not enough parking spaces are provided. In many city centre streets additional parking pressures cannot be accommodated on-street.*
    7. *Provision of a maximum level of parking on new developments may also just transfer the problem onto the surrounding streets.*
    8. *Concern regarding overspill onto surrounding streets – guidance needs to be clear about process of ensuring overspill will not have negative impact*
    9. *Standards need to provide for at least one car per dwelling otherwise parking on streets will continue to be out of hand*
    10. *The lack of available parking in new developments can lead to parking problems not only in adjacent streets but on other public places around the development itself*
    11. *Can be over-spill within development, diminishing place aspect*
    12. *New housing developments need to have sufficient parking included in the design, the alternatives being suggested by this questionnaire and at Monday's meeting are delusional; people will (in the main) continue to use cars whether they are catered for and will only contribute to further choking the existing road transport infrastructure system*

- **4** commented on minimum parking standards, favouring their retention;

    1. *No minimum standard leaves parking provision open to exploitation; still need a minimum standard*
    2. *No minimum provision raises concern; logic understandable but this proposed change is open to exploitation by opportunist developers seeking to maximise financial return and minimise the cost of on-site amenities and facilities, to the detriment of good place-making*
    3. *People will still have cars at home even if using public transport for city travel. Anything else is irresponsible and I urge that the removal of minimum standards does not go further.*
    4. *Still need a minimum standard*

- **4** comments were made suggesting standards for electric vehicle charging infrastructure should apply to all new developments;

    1. *At the very least all parking spaces should have provision for charge points, whatever the final ratio adopted, since by 2030 or whenever we shouldn't be running carbon fuelled vehicles anyway.*
    2. *EVC Infrastructure; should be for all new development not just individual dwellings*
    3. *All new developments should have electric charging points for public use or contribute towards them.*
    4. *It is questioned why the passive provision of EV charging infrastructure should only apply to individual dwellings, it is suggested that this should apply to all developments. Furthermore, scaleable provision of charging points (future proofing) is advisable.*

- **4** comments were made in relation to the need to better specify visitor cycle standards;

1. *The section on provision of cycle parking should be much stronger, e.g. rather than "long stay (cycle), parking is likely to be required", should be "will be required". Cycle parking long and short must be provided and the document should reflect this, e.g. why should it not be possible to provide visitor cycle parking on site? as suggested in the document, and it is not suitable to have it "in the vicinity", it must be very convenient for the place the cyclist is visiting or working.*
2. *While the text recognises the importance for both long stay and short stay bike parking, Sustrans recommends that there may be scope to specify targets for visitor bike parking to a greater degree. For residential developments, other cities require 1 visitor space per 4 units (Glasgow) or 1 short stay space per 40 units (London). Other areas that could be further developed include parking provision for scooters / buggies / special bikes and bike trailers at primary schools. Cycle parking standards could also be included for Universities and Colleges, and other public uses such as art galleries or sports stadia.*
3. *Do we differentiate between resident and visitor cycle parking? How will that work if we want resident cycle parking to be covered and secure?*
4. *Need for adequate cycle parking at small supermarkets usually run as branches of the main ones, with names like'Metro', 'Local' etc. These are rapidly increasing in number but often have no cycle parking at all. The reason given is that they arise as 'changes of use' and are therefore not subject to the regulations for cycle parking. If this is so, the regulations need to be changed so that Planning can insist on the addition of cycle parking, possibly provided by the Council (in the street) but at the developers' expense.*

- **3** comments were made suggesting more detail is needed regarding the provision of accessible parking spaces;

  1. *It's disappointing that no mention has been made of blue badge (bb) spaces. Perhaps this will come up later. The standards for minimum bb spaces must be complied with. And in new developments where there are accessible flats or houses, the bb spaces must be near them*
  2. *No minimum means no parking at all? What about disabled parking spaces (a requirement in terms of Building Standards and DDA compliance?*
  3. *Disabled car parking is insufficient, especially in resident parking zones where disabled people cannot park unless they themselves are residents. There are several one-off specialist shops located in resident parking areas and I simply cannot ever go to these. The distance disabled people can mobilise is often severely over-estimated, the guideline for the issue of a blue badge being 50m, that for PIP being only 20m, yet disabled parking is often more than 100m from any doorway. Disabled parking provision has to be enforceable and regularly enforced, otherwise it is pointless. A residential development in Leith almost always has a vehicle belonging to the letting agency parked in BOTH disabled bays, and when it's not there a cone is left saying that parking is for the lettings manager vehicle only. The bays are near to an NHS dental practice, and the road carries double hashed double yellow lines so there is nowhere else accessible to park. Developers think they own the disabled bays and can decide who gets to use them.*

- **3** respondents commented on the current maximum parking standards;
  - *Use of maximum parking spaces should be guide rather than requirement*
  - *The maximum allocation for housing is too restrictive.*
  - *Providing a maximum cap won't stop people having cars*

- **3** raised general concerns about reduced parking provision;
  1. *Car is still regarded as a social necessity even where public transport is available, which is why suitable capacity for car parking is important*
  2. *Have to maintain design based on normal car usage*
  3. *It simply isn't so that not providing car parking spaces reduces car use*

Comments regarding 2.11 Housing mix and size

- **3** comments were made regarding the space standard provided in EDG for a two-person flat, suggesting;

  1. *A space standard to be listed for a 3 person and a 4 person, two bedroom flat. Currently the standard is for a 3 person flat only.*
  2. *Developers at present prepare affordable proposals to comply with the Edinburgh Design Guide and as such two bed flats are designed to 66m2. Properties of this size are a 3 person flat. RSLs generally prefer a 4 person 2 bed flat as this offers greater flexibility from a letting perspective. Due to the way the design standard is presented the size of property preferred by RSLs is rarely provided by developers in their proposals. To ensure appropriate*

affordable housing is provided minimal internal floor areas should be set out in terms of number of persons per dwelling – i.e. 2 apartment 2 person, 3 apartment 3 person, 3 apartment 4 person.

3. *Do not think it is helpful to only provide one minimum floor area for all two bedroom dwellings (i.e. 66m2). Port of Leith Association has two minimum sizes for two bedroom flats, one for 3 persons (63m2) and one for 4 persons (76.5m2). The problem with having a single minimum area for all two bedroom flats is that private developers will generally only provide the minimum requirement, and will show their 66m2 flat layouts as being 4 person dwellings, with two 'double' bedrooms. Flats of this size are not Housing for Varying Needs (HfVN) compliant for 4 person households and we would not allocate them as such, as they are 10m2 below our own minimum (HfVN compliant) area. The effect of this is that, as section 75 housing takes an increasing share of the Council's affordable housing supply programme, the number of genuine four person dwellings (as opposed to private developers' interpretation of four person) will continue to reduce in number over the coming years unless the Council specifies a minimum floor area requirement for four person dwellings and requires a certain percentage of units to be of this size.*

Comments regarding 2.12 Purpose Built Homes for Rent

- **10** respondent's questioned what controls there would be over security of tenure/ change of use for BTR developments;

  1. *BTR provision should find ways to allow long-term tenancy*
  2. *Due to the nature of these developments, the retention of the homes for rent for a specified time period is critical*
  3. *What are controls over tenure?*
  4. *As long as they are not purely more student accommodation. That type of rented accommodation is too concentrated and contributes nothing to council tax.*
  5. *What's to stop a property being built as build to rent then handed over to something like Air BnB?*
  6. *CEC has no control over short term lets*
  7. *Can these not just be turned into student housing / holiday flats / HMO?*
  8. *Far too little control of designation and enforcement has resulted in far too much short term rental and not enough long term rental. eg. too many rental flats are in fact rented by air serial BnB operators. There must be proper differentiation and enforcement between a flats rented to families etc, and those let to students and often out of term used as holiday lets*
  9. *Having large quantities of homes/flats owned by a single person or entity is not a fair way to proceed. That works well for students, and as a city with multiple universities and colleges, is probably necessary to some extent. But it isn't only students that live in Edinburgh.*
  10. *Why wouldn't developers build a development as BTR to benefit from "relaxed standards" then change use when development is complete.*

- **8** concerns were raised in regards to the problems that may arise when the market/ demand for this type of accommodation becomes saturated or changes, causing future problems with potentially unadaptable, single person units;

  1. *Problems arise when a market becomes saturated or changes, with as a consequence applications for change of use to normal market housing possibly creating the slums of tomorrow. It is suggested that this emphasis on the acceptability of a flexible approach to standards in the draft Guidance is not itself acceptable and must be rejected.*
  2. *Application should show how what is proposed could be changed to meet normal housing market standards if market conditions change. The planning system must be responsive to changes in housing tenure as set out in the draft Guidance, but additional safeguards in respect of BTR are required to protect future occupants and the wider community*
  3. *Longevity of the proposed single planning unit including communal services etc?*
  4. *Accepting that there is market demand for this type of development, what happens when the market reaches saturation point, the bubble bursts and demand falls away.*
  5. *The market for this type of housing in Edinburgh is untested and the build form is inflexible. It may not be attractive to potential home owners. There is a risk that, over time and as the market changes, homes can only be let as student accommodation or short term lets rather than sold or rented as permanent housing. Edinburgh needs more permanent housing*
  6. *This could fall into dilapidation when the demand for student flats projects around Edinburgh bursts like the bubble that it will be and we have a glut of single bed units with no parking*

7. *The idea of small units, little parking and shared facilities will result in enormous complexes (re dilute the cost of facilities) that may go well at first initially but will likely become a headache for future generations.*
8. *Should the bottom fall out of the BTR market in later years, Edinburgh would then be left with a legacy of a large number of small, single aspect studio flats which may require expensive adaptation to meet the needs of future generations*

- **7** comments/ concerns were raised over the relaxation of standards or a flexible approach to be adopted for the BTR sector;

1. *The design guide space standards should not be relaxed for this sector.*
2. *Concern over having different standards*
3. *We do not feel that people renting privately should have to put up with lower design standards than affordable housing tenants or owner occupiers, and we would be concerned that a relaxation of standards may encourage a reduction in design quality in the BTR sector.*
4. *While the concept [of BTR] is commendable there are dangers in allowing reduced standards.*
5. *3 references to the acceptability of a "flexible approach to current space and amenity standards" in BTR schemes and this acceptability could be used by developers to justify the omission of proper standards of open space, amenity for residents, parking and waste and recycling facilities. This would be to the detriment of good place-making and although the draft states that "deviations from the standards need to be fully justified" it is difficult to see how hard-pressed case officers will be able to withstand the pressure to widen the scope of this "flexibility". There is already a worrying lowering of standards of provision in the now highly speculative purpose built student housing market, compared with the normal housing market requirements. why should there be lower standards in the BTR market compared with normal housing standards?*
6. *Relaxation on design standards concerning - result in sub-standard accommodation*
7. *Flexibility on floor space standards concerning if results in sub-standard accommodation*

- **6** concerns were raised over how communal facilities will be guaranteed, managed and enforced in BTR developments;

1. *There should be something about the council guaranteeing that the developers maintain the properties and the shared facilities and do not charge too much for it.*
2. *CEC must guarantee developers maintain properties and shared facilities, not charging too much to do so*
3. *Planning approval should therefore only be agreed where high standards of communal facilities are guaranteed to prevent increased density of development being unintentionally approved.*
4. *This section states that a range of high quality, well-managed and accessible on-site shared facilities will be provided in BTR housing. However, presumably this will be market driven, and unless these facilities are required as a planning condition, they will be omitted if market conditions (i.e. demand for private rented housing at the levels of rents that will be required to service these areas) do not favour them. We would have concerns about the planning system reducing its standards for BTR housing (i.e. allowing reduced floor areas and relaxing the rules on single aspect flats) where there is no guarantee that these additional areas will be provided, or, where they may be provided in the first instance and then designed out at a later stage when market conditions change.*
5. *The planning system cannot ensure that "professional on-site management" will be employed over time and communal facilities properly and safely maintained, so an additional requirement has to be introduced, as is hinted at in the draft Guidance but not clarified. We suggest that for this type of housing there should also be a licensing system set up similar to that for HMO to ensure on-site management and maintenance standards are maintained and action taken if necessary.*
6. *CEC has no power to enforce if applicant doesn't follow through with elements of a proposal (eg deciding not to provide concierge*

- **5** respondents commented on affordable housing provision, advising they would prefer affordable housing to be delivered on site by a Registered Social Landlord to ensure standards required for housing association housing elsewhere/ grant funding are achieved etc;

1. *BTR developers appear to favour pepper potting "affordable" housing across the site managed by a company appointed by the developer/investor, with tenants required to pay for additional services such as parking, ground maintenance etc. Our preference is for affordable housing to be delivered on site by a Registered Social Landlord and at rents that are affordable to people on low to moderate incomes.*

2. *We are concerned and doubt that development of BTR would be able to provide affordable housing on site to the standards required for grant funding, or to provide housing that is flexible enough to meet peoples changing needs.*
3. *Specification requirements for the 25% affordable housing could usefully be added to the document including for example: - external drying facilities, enclosed backgreen for flatted developments, wheelchair parking provision private to wheelchair adapted properties, proportion of wheelchair adapted properties, meeting grant requirement of Housing for Varying Needs.*
4. *While we welcome the fact that BTR housing will have a 25% affordable housing requirement, we would want to ensure that the standards for the design and layout of the 25% affordable element are maintained at the levels required for housing association housing elsewhere.*
5. *BTR should be delivering affordable housing as per LDP Policy - preferably through RSL but recognition that mid-market rent suits the BTR model*

- **4** comments made relating to the need for BTR properties to be suitable for disabled users, particularly for them to be fully accessible for occupation or able to be retrospectively adapted;

1. *Need to make sure there are enough fully accessible rented houses for disabled people especially homes with level access and walk in showers*
2. *Provide mix of housing suitable for disabled people*
3. *I'd like to see design guidance on making BTRs conducive to occupation by disabled people.*
4. *BTR properties need to be accessible for disabled tenants. Consider: a target percentage designed for accessibility; a larger percentage designed to be conducive to retrospective adaptation for accessibility. See previous comment re accessible BTRs. This applies to housing developments in general.*

- **3** comments suggested that the design and space quality of BTR developments should be compatible with buy to sell/any new build;

1. *The design quality of BTR should be at least compatible with new Buy to Sell developments*
2. *Where the buildings are intended as long term lets, shouldn't the same space and layout regulations apply as for any new build?*
3. *We would like to see minimum building standards raised to be closer to best practice*

EDINBURGH URBAN DESIGN PANEL
Edinburgh Design Guidance

REPORT of meeting held at the City Chambers on 31 May 2017

Presenters

Steven Murrell	City of Edinburgh Council
Greg McDougall	City of Edinburgh Council

Panel

Emily Peel Yates	Chair - Landscape Institute Scotland	Ben Rainger	EAA
Adam Thomson	RTPI in Scotland	Ken Lochrie	EAA
Ola Uduku	ESALA	Irene Barkley	EAA
Lila Angelaka	Historic Environment Scotland	Susan Horner	Secretariat – City of Edinburgh Council

Observer

Kofi Appial	City of Edinburgh Council

1 Summary

1.1 This report relates to the current review of the Edinburgh Design Guidance, 2013. The Panel welcomes the opportunity to review the approach being taken.

2 Introduction

2.1 This report relates to the review of the Council's Edinburgh Design Guidance, originally approved in May 2013. This guidance has set out the Council's expectations for the design of new developments in Edinburgh.

2.2 A report was approved by Planning Committee, 25 February 2016 outlining the requirement to review and update the Edinburgh Design Guidance. A project was initiated to take forward the review process in August 2016.

2.3 An updated draft of the guidance is submitted to the Planning Committee in March 2017. Following draft consultation, the final version will be submitted in 2017.

2.4 The Design Panel have previously considered both the Edinburgh Design Guidance (25 April 2012, 30 May 2012 and 26 October 2016) and the Street Design Guidance (27 November 2013 and 30 April 2014).

2.5 No declarations of interest were made by any Panel members in relation to the review of the guidance.

2.6 This report should be read in conjunction with the presentation material.

2.7 This report is the view of the Panel and is not attributable to any one individual. The report does not prejudice any of the organisations who are represented at the Panel forming a differing view about the proposed design guidance at a later stage.

3 Build to Rent Housing

3.1 The Panel discussed this type of housing. Several Build to Rent developments have been reviewed by the Panel. They noted that this type of housing is aimed primarily at higher education leavers and company lets. Some of the Panel members have visited examples of Build to Rent buildings in Copenhagen. It was noted that these buildings generally are designed to a high standard and often include extensive shared facilities for the residents.

3.2 Adaptability in the future: Given the potential volume of this type of development within the city the Panel noted the importance of these buildings being flexible and easily adaptable for other uses in the future. Therefore, adaptability should be considered as part of the design process.

3.3 Amenity: The Panel advocated especially if the units are single aspect and designed to the minimum area standard that good levels of daylighting should be achieved. Shared amenity areas are also very important and like the examples in Copenhagen should be designed to a high quality while offering a wide range of uses.

3.4 Layout: The layout of the units are generally off a central corridor arrangement like a hotel. The Panel suggested that the design of these circulation areas require careful consideration for example it was suggested that they could be designed as a street.

3.5 Design Quality: The Panel advocated innovated and well designed developments which integrate with the city and help to reinforce the place.

3.6 The Panel were supportive of this type of housing forming part of the Edinburgh housing mix. However, expressed concern at the amount of Build to Rent and student accommodation coming forward in the city centre. The Panel advocated that a balance is require which should ensure that main stream housing is also delivered within the city centre.

4 Parking Standards

4.1 The Panel advocated a design led approach which integrates parking within developments to ensure places for people and not cars.

4.2 The Panel welcomed a simplification of the parking standards.

4.3 Public Realm and Landscape Design: Air pollution can be reduced by the introduction of hedging, trees, ie greening elements into the design of the public realm. Therefore, the Panel suggested that a landscape design with greening elements should be considered in the designing of urban spaces.

4.4 Sustainability: The Panel advocated a sustainability approach to all development proposals.

4.5 Ground Floor Uses: The Panel noted that in most urban sites the use of the ground floor for residential is not ideal. The Panel advocated that where possible car parking should be located below ground.

4.6 Case Study - Copenhagen: The Panel noted an example in Copenhagen where all of the car parking for a housing development has been contained within a 5 storey car park. This car park serves the entire site and has been designed as an integrated part of the site layout. This approach has allowed cars to be removed from the residential streets.

4.7 Slateford Green Development Edinburgh: This development, built several years ago is a 'car free' development. The Panel suggested that this could be considered by CEC as an example of a car free development in the city.

Appendix 4 Stakeholders who responded through the consultation

As well as representation received from individuals, the below tables identify organisations or groups who provided feedback via the consultation (where representation details were provided):

CONSULTATION SURVEY RESPONDENTS:	Historic Environment Scotland
Barratt Homes (East Scotland)	LGBT Youth Scotland
Broughton Spurtle (community paper/website)	Living Streets Edinburgh
Carplus Bikeplus	McGregor Bowes
Central Taxis	Morgan McDonnell Architecture Ltd
City of Edinburgh Council (various sections)	New Town & Broughton Community Council
Cockburn Association	Old Town Community Council
Community Land Advisory Service	Places for People
Corstorphine Community Council	Port of Leith Housing Association
Craiglockhart Community Council	Scotland's Garden and landscape Heritage
Dunedin Canmore Housing	Scottish Natural Heritage
Edinburgh Access Panel	Scottish Wildlife Trust
EGHT Residents' Association	Scottish Wildlife Trust Lothians Local Group
EMA Architects	Valuation Office Agency
Hackland + Dore Architects	Whiteburn Projects Ltd

WRITTEN SUBMISSIONS RECEIVED FROM:	Moda Living
City of Edinburgh Council (various sections)	Port of Leith Housing Association
Cockburn Association	Scottish Environmental Protection Agency
Edinburgh Adapts	Scottish Wildlife Trust
Grange and Prestonfield Community Council	Spokes
GVA Grimley	Sport Scotland
Historic Environment Scotland	Strange Associates
Homes for Scotland	SWECO

'EXTERNAL' WORKSHOP ATTENDEES:	GVA Grimley
Allan Murray Architects	Ironside Farrar
Car Plus	J Smart & Co (Contractors)
Charles Alexander Strang Associates	Jones Lang LaSalle
Comprehensive Design Architects	NHS Lothian
Craiglockhart Community Council	Port of Leith Housing Association
Dandara	Rettie & Co Ltd.
Dunedin Canmore Housing	Spokes
EDI Group	SWECO
ema Architects and Masterplanners	Systra
Enterprise Car Club	Transport Planning Limited
Format Design	University of Edinburgh
Graham Construction	Whiteburn Projects

Edinburgh Design Guidance

EDINBVRGH
THE CITY OF EDINBURGH COUNCIL

Foreword

Edinburgh Design Guidance - Raising the Bar

Edinburgh is a unique city of extraordinary quality. Contained between the Pentland Hills in the south and the Firth of Forth to the north, our city has grown from the medieval form of the Old Town across the Waverley Valley to the classical layout of the New Town and beyond into the tenemented and terraced stone suburbs of the 19th and 20th century.

Over the centuries architects, builders and developers have exploited the topography and the natural environment to create the stunning city we have today: a city with two world heritage sites that consistently ranks as one of the best places in the UK to live, work and study.

The task facing us now is to ensure that future developers and builders reflect on the nature of the city and design with that enduring quality in mind. Some recent developments have failed to grasp this challenge resulting in bland, universal architecture. In the context of an expanding city, this is something we need to address – just good enough will no longer be good enough.

We need to create developments that we are proud of, and not just add another suburban extension to the last one. We need to create new city suburbs and new employment areas, places which reflect and build upon the city's rich architectural and design qualities, but are places in their own right.

To achieve this we must all work with the same ambition. Councillors, planning officers and developers must all have the same aims for the city – to raise the bar, create great places and match the quality of our predecessors.

The Edinburgh Design Guidance is a tool to help achieve this.

It sets out the standards that must be met in the design of new buildings and spaces. The principles contained within the guidance are informed by the qualities that make Edinburgh special.

For the first time, the guidance contains advice on parking standards and merges in the Edinburgh Street Design Guidance as a new Chapter 4. This ensures a holistic approach to new development covering buildings, open space and roads.

As society changes, the city too is entering a new era of change and development. There is an opportunity for us all to play a part in creating an urban legacy for the future generations.

This document has been strengthened, reviewed and amended as a result of the time and input from several individuals, groups and partners. I would like to thank everyone who has been involved in that process.

Councillor Lewis Ritchie
Convener of Planning

Contents

Foreword 2

Contents 3

Edinburgh Design Guidance 4

Introduction 5

- Policy context 6
- Edinburgh 8
- The Challenge 10
- Promoting good design 11

1. Context, placemaking and design 12

- 1.1 Appraising the site and context 13
- 1.2 Protected views 20
- 1.3 Assessments and statements 26
- 1.4 Coordinate development 28
- 1.5 Density 32
- 1.6 Incorporate existing views 36
- 1.7 Incorporate natural and landscape features 37
- 1.8 Incorporate existing buildings and built features 39

2. Designing places: buildings 41

- 2.1 Height and form 42
- 2.2 Scale and proportions 44
- 2.3 Position of buildings on site 45
- 2.4 Design, integration and quantity of parking 50
- 2.5 Environmental protection 62
- 2.6 Minimise energy use 64
- 2.7 Materials and detailing 65
- 2.8 Adaptability 74
- 2.9 Mix of uses 75
- 2.10 Daylight, sunlight, privacy and outlook 76
- 2.11 Housing mix and size, and supporting facilities 79
- 2.12 Purpose built homes for rent 82
- 2.13 Community safety 84

3. Designing places: landscape, biodiversity and the water environment 85

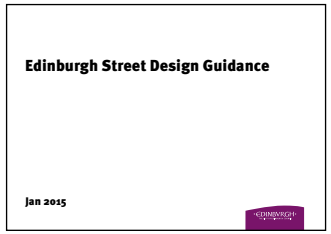
- 3.1 Green infrastructure and green networks 86
- 3.2 Publicly accessible open space 89
- 3.3 Private open space 93
- 3.4 Biodiversity 95
- 3.5 Trees 99
- 3.6 Planting 101
- 3.7 Hard landscape 104
- 3.8 Water environment 106

Appendix A: Information required for submission with a planning application 111

Edinburgh Design Guidance

How does it relate to other guidance?

This document is part of a suite of non-statutory planning guidance:



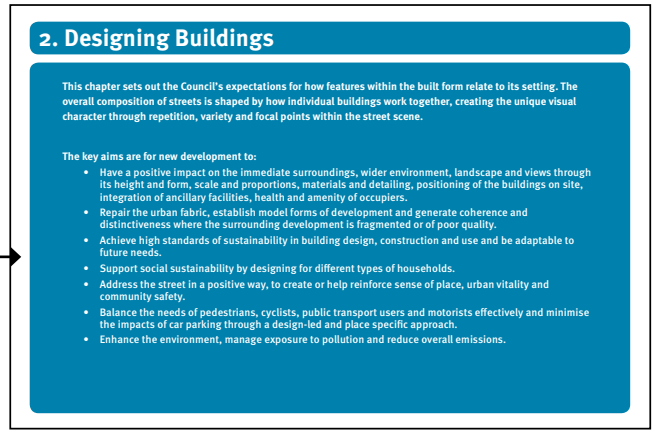
Further information

If you require any further information or clarification, please visit our website at ***www.edinburgh.gov.uk/planning*** or contact the Planning Helpdesk on 0131 529 3550.

How is it structured?

There are chapters on Context, placemaking and design; Designing places - buildings; and Designing places – landscape, biodiversity and the water environment.

The introduction to each chapter sets out over-arching aims and expectations for new development.



2. Designing Buildings

This chapter sets out the Council's expectations for how features within the built form relate to its setting. The overall composition of streets is shaped by how individual buildings work together, creating the unique visual character through repetition, variety and focal points within the street scene.

The key aims are for new development to:

- Have a positive impact on the immediate surroundings, wider environment, landscape and views through its height and form, scale and proportions, materials and detailing, positioning of the buildings on site, integration of ancillary facilities, health and amenity of occupiers.
- Repair the urban fabric, establish model forms of development and generate coherence and distinctiveness where the surrounding development is fragmented or of poor quality.
- Achieve high standards of sustainability in building design, construction and use and be adaptable to future needs.
- Support social sustainability by designing for different types of households.
- Address the street in a positive way, to create or help reinforce sense of place, urban vitality and community safety.
- Balance the needs of pedestrians, cyclists, public transport users and motorists effectively and minimise the impacts of car parking through a design-led and place specific approach.
- Enhance the environment, manage exposure to pollution and reduce overall emissions.

Each subject area has its own section.

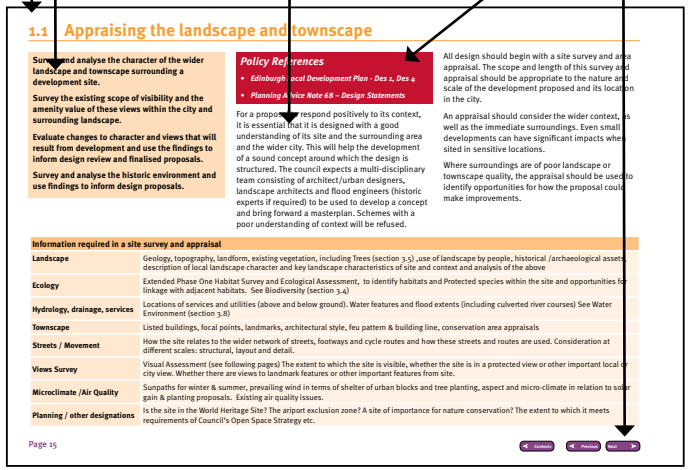
Main design principles introduce each section.

Explanatory text is included, where relevant to provide more detail.

Technical guidance is contained in the grey pages.

Local plan policy references are included.

The navigation panel allows online users to interact with the document.



1.1 Appraising the landscape and townscape

Survey and analyse the character of the wider landscape and townscape surrounding a development site.

Survey the existing scope of visibility and the amenity value of these views within the city and surrounding landscape.

Evaluate changes to character and views that will result from development and use the findings to inform design review and finalised proposals.

Survey and analyse the historic environment and use findings to inform design proposals.

Policy References

- *Edinburgh Local Development Plan - Des 1, Des 4*
- *Planning Advice Note 68 – Design Statements*

For a proposal to respond positively to its context, it is essential that it is designed with a good understanding of its site and the surrounding area and the wider city. This will help the development of a sound concept around which the design is structured. The council expects a multi-disciplinary team consisting of architect/urban designers, landscape architects and flood engineers (historic experts if required) to be used to develop a concept and bring forward a masterplan. Schemes with a poor understanding of context will be refused.

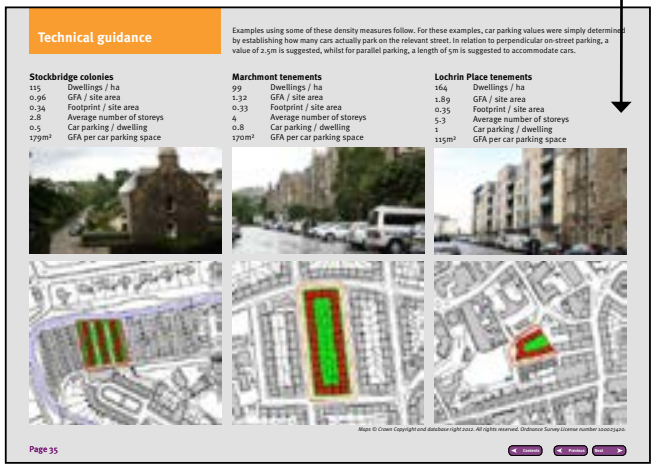
All design should begin with a site survey and area appraisal. The scope and length of this survey and appraisal should be appropriate to the nature and scale of the development proposed and its location in the city.

An appraisal should consider the wider context, as well as the immediate surroundings. Even small developments can have significant impacts when sited in sensitive locations.

Where surroundings are of poor landscape or townscape quality, the appraisal should be used to identify opportunities for how the proposal could make improvements.

Information required in a site survey and appraisal	
Landscape	Geology, topography, landform, existing vegetation, including Trees (section 3.5) ,use of landscape by people, historical /archaeological assets, description of local landscape character and key landscape characteristics of site and context and analysis of the above
Ecology	Extended Phase One Habitat Survey and Ecological Assessment, to identify habitats and Protected species within the site and opportunities for linkage with adjacent habitats. See Biodiversity (section 3.4)
Hydrology, drainage, services	Locations of services and utilities (above and below ground). Water features and flood extents (including culverted river courses) See Water Environment (section 3.8)
Townscape	Listed buildings, focal points, landmarks, architectural style, feu pattern & building line, conservation area appraisals
Streets / Movement	How the site relates to the wider network of streets, footways and cycle routes and how these streets and routes are used. Consideration at different scales: structural, layout and detail.
Views Survey	Visual Assessment (see following pages) The extent to which the site is visible, whether the site is in a protected view or other important local or city view. Whether there are views to landmark features or other important features from site.
Microclimate /Air Quality	Sunpaths for winter & summer, prevailing wind in terms of shelter of urban blocks and tree planting, aspect and micro-climate in relation to solar gain & planting proposals. Existing air quality issues.
Planning / other designations	Is the site in the World Heritage Site? The ariport exclusion zone? A site of importance for nature conservation? The extent to which it meets requirements of Council's Open Space Strategy etc.

Page 15



Technical guidance

Examples using some of these density measures follow. For these examples, car parking values were simply determined by establishing how many cars actually park on the relevant street. In relation to perpendicular on-street parking, a value of 2.5m is suggested, whilst for parallel parking, a length of 5m is suggested to accommodate cars.

Stockbridge colonies	
115	Dwellings / ha
0.96	GFA / site area
0.34	Footprint / site area
2.8	Average number of storeys
0.5	Car parking / dwelling
179m²	GFA per car parking space

Marchmont tenements	
99	Dwellings / ha
1.32	GFA / site area
0.33	Footprint / site area
4	Average number of storeys
0.8	Car parking / dwelling
170m²	GFA per car parking space

Lochrin Place tenements	
164	Dwellings / ha
1.89	GFA / site area
0.35	Footprint / site area
5.3	Average number of storeys
1	Car parking / dwelling
115m²	GFA per car parking space

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Page 35

Introduction

This updated guidance sets out the Council's expectations for the design of new development in Edinburgh.

Greater emphasis has now been placed on creating places that support the development of a compact, sustainable city. Support for active travel and public transport is reflected in revised parking controls in new developments. Landscape, biodiversity and green infrastructure are given greater prominence to reflect the wider contribution they make to placemaking and wellbeing. Air quality, which is fundamental to public health and quality of life, is addressed through various mechanisms, including the requirement to make provision for electric charging points to support the use of vehicles that emit lower levels of emissions.

The Council wants new development to create great places for people to live, work and enjoy. In order to do this, we need to achieve the highest quality of design that integrates successfully with the existing city.

Many recent developments have achieved this aim and some are used as examples in the guidance. These developments establish a standard for the design quality of new development. Where appropriate, the guidance includes examples from outwith Edinburgh.

This guidance is intended for all new buildings but also includes a revision to the parking standards and will ultimately sit alongside a revised Street Design Guidance. This will allow a holistic, place-based approach to design and development. The examples given show principles and concepts that apply to a range of different building types. These will also include examples of good street design, once the Street Design Guidance has been aligned with this guidance.

The guidance should be used as a point of reference, as a basis for the planning and design of new development proposals and will be a material consideration in assessing planning applications. It aims to:

- provide guidance on how to comply with the policies in local plans;
- support good placemaking by bringing together guidance for streets, spaces and buildings;
- explain the key ideas which need to be considered during the design process;
- give examples of good quality design; and
- set out the requirements for design and access statements.

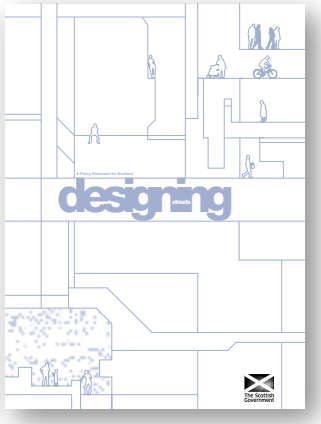
Each section provides guidance on specific topics that should be used as appropriate. It is important that it is read in conjunction with statutory development plans and other planning guidance depending on the type and location of development.

The Council's design-related policies can be broadly divided into themes relating to context, built form, landscape and biodiversity. This is reflected in the structure of the guidance. Where appropriate, technical guidance is included. A fourth section, related to streets, will be appended to the finalised guidance.

Policy context

Scottish Government policy

A Review of the Planning System, a new National Transport Strategy and Cleaner Air for Scotland – the Scottish Governments policy document on Air Quality, all reflect a changing policy context. A more co-ordinated approach with outcomes that deliver better places is a common theme.



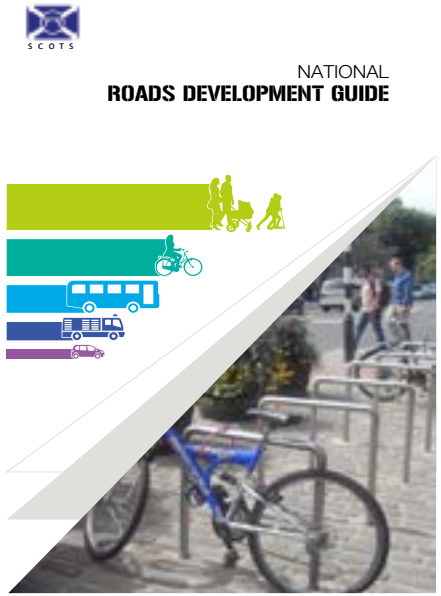
Creating Places and ***Designing Streets*** are the two planning policy documents for Scotland that relate to design. They set out government aspirations for design and the role of the planning system in delivering these. They are material planning considerations.

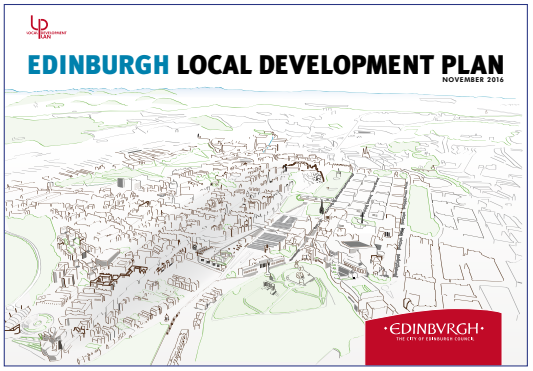
Creating Places sets out the six qualities of successful places as:

- distinctive;
- safe and pleasant;
- easy to move around;
- welcoming;
- adaptable; and
- resource efficient.

These guiding principles underpin the approach to delivering good places.

The Society of Chief Officers for Transportation in Scotland's (SCOTS) ***National Roads Development Guide*** provides technical guidance to support the design aspects of Designing Streets, by focusing on how to achieve Roads Construction Consent (RCC) for all new or improved roads for a local authority to adopt.





The Development Plan

The ***SESplan Strategic Development Plan*** and the ***Edinburgh Local Development Plan*** make up the Development Plan for Edinburgh. This guidance interprets and applies the policies set out in the Local Development Plan and provides more detailed advice.

The Local Development Plan, which was adopted in November 2016, provides the main basis for determining planning applications.

Relationship to other guidance

This Design Guidance is one of a number of user-focused pieces of guidance which interpret the policies set out in the Local Development Plan. It is important that, where applicable, these are read in conjunction with one another. For example, when designing a new building in a conservation area, reference should be made to this guidance and the Guidance on Listed Buildings and Conservation Areas.

Edinburgh also has a number of site/area specific planning guidance, including Development Briefs.

© Aerial Photo

View to the Pentland Hills from Edinburgh Castle

Tightly packed buildings in the Old Town—Cowgate viewed from South Bridge

A New Town Street: Northumberland Street

Edinburgh

Edinburgh is a unique and beautiful city - recognised by the UNESCO inscription of its two world heritage sites: the Old and New Towns of Edinburgh and the Forth Bridge. Its distinct geography and rich and varied heritage of buildings and urban design combine to create a unique cityscape. Edinburgh is a city of startling contrast – between its landscape and buildings and in its streets and spaces.

Landscape is vitally important. Containment is provided by the Firth of Forth to the North and the Pentland Hills to the South, but it is the hills within Edinburgh that create some of the most striking aspects of its setting. Castle Hill, Arthur's Seat, Calton Hill and others create a three dimensional city. Not only do they dominate views throughout the city, but they also create vistas, allowing the city to be seen and understood from a series of different vantage points.

The topography of hills, ridges and valleys have enabled the development of a series of distinct areas that juxtapose with one another. Nowhere is this interplay between landscape and buildings clearer than in the city centre. Both the Old and New Town are designed around their landforms. In the Old Town, the Royal Mile slopes gently down the Old Town ridge; buildings are tightly packed together off closes that run down to the Waverley and Cowgate valleys. The New Town's more undulating landscape is reflected in its spacious and geometrically ordered streets.

Throughout history, the city has evolved in response to changing needs and growth. In the 18th and 19th centuries, bridges and streets were thrust into the medieval pattern of the Old Town to create links with the wider city and improve the environment by providing more air and light. Edinburgh has also embraced change to meet current needs.

Subsequent expansion of the city have has created distinctive neighbourhoods with their own sense of place but which also contribute to the character of the city as a whole. Areas like the Grange, Marchmont and Bruntsfield, Inverleith, Leith, Gorgie and Dalry, have different building forms, but with their consistent heights, sandstone walls, slate roofs, vertical windows and architectural motifs they feel very much part of Edinburgh.

An Old Town Improvement Street: Cockburn Street

Tenements in Marchmont—Warrender Park Terrace

Suburban housing with view to Edinburgh Castle—Greenbank Crescent

Although the later post war suburban areas of the city are less distinct, their simple layouts knit well into the wider city. Where streets align with the city's landmark features, their sense of belonging to Edinburgh is amplified.

Confident modern developments sit alongside some of the oldest buildings in the city. Ironically, this process of change means many parts of the Old Town are younger than large swathes of the New Town.

Edinburgh contains the greatest concentration of built heritage assests in Scotland, with nearly 5,000 listed items comprising over 30,000 separate buildings. These range in scale from the Forth Rail Bridge to the statue of Greyfriars Bobby, and in age from the 12th century to the late 20th century. The city accounts for about one-third of all the 'A' listed buildings in Scotland and has a much higher proportion of 'A' listed buildings than the national average.

Edinburgh has a total of 49 conservation areas covering 25% of the urban area with a resident population of over 100,000. Each conservation area has its own unique character and appearance. The variation in character illustrates the history of Edinburgh. They range from the internationally famous New Town, which is the largest conservation area in Scotland, to small villages which have been absorbed as the city expanded.

The public realm of Edinburgh offers a wealth of streets, squares and spaces, gardens and pedestrian spaces, which act as gathering places for people and settings for the historic buildings making an important contribution to the architectural character of the area. It can be seen as the glue that binds places together.

This combination of natural and built heritage should be maintained and enhanced. The principles presented here are informed by qualities that make Edinburgh special. They seek to achieve new development that draws on and interprets the past; with an emphasis on creativity and innovation rather than prescription.

The Challenge

The quality of our environment undoubtedly contributes towards Edinburgh's success as an international city to which people and businesses are attracted. For this to remain the case, it is vitally important that we continue to respect the existing built fabric. In doing so, Edinburgh should not become a museum piece. Instead, the city must continue to embrace change so that it can adapt to its evolving needs. However, this sets up a possible tension—between preservation and change. As many of the examples used in this guidance demonstrate, design led solutions can resolve a range of competing needs.

Where surrounding development is fragmented or of poor quality the aim is to establish a new context that better reflects the inherent character of Edinburgh. The Council encourages model forms of development that generate coherence and distinctiveness. Both the historic environment and the many modern developments shown in this guidance provide context of quality that should be reflected in these situations.

We can reduce the impact of a changing climate through innovative placemaking. For example integrating greenspaces into new and existing developments can reduce the risk of flooding and act as a buffer against noise and air emissions from vehicles, whilst providing open spaces for walking, cycling and nature.

A design process that challenges conventional ways of doing things will be key to creating successful places, particularly for new and emerging suburban areas.

Air quality has become a particular challenge in cities across the world. Considered use of design and placemaking can minimise the impacts of pollution while, at the same time, promoting spaces for walking, cycling and nature.

If the aims of this guidance are met, forthcoming developments will be more successful in the longer term - meeting the needs of all who use and experience the city.

Promoting good design

It is important to achieve the highest quality of design possible. This means committing to good quality at every stage of the design process.

Well designed developments can actively enhance the environment; manage exposure to air, noise and light pollution and reduce overall emissions. In contrast, other new developments may increase the emission of pollutants that are harmful to human health and impact on the quality of life.

Pre-application advice

The Council encourages and promotes engagement on design issues through pre-application advice. Providing advice prior to the formal submission of a planning application can ensure that the quality of a development is improved and certainty in the outcome can be increased for the applicant.

This process provides an opportunity to consider the development in principle and to influence its design, so that potential problems are resolved or reduced. This will avoid the need for expensive and time-consuming retrospective re-design.

Design review

The Council supports the process of design review. Depending on the size, complexity and sensitivity of the site, proposals may be referred to either ***Architecture + Design Scotland*** (the Scottish Government's advisory body on urban design matters) or the Edinburgh Urban Design Panel. This should be done at the pre-application stage.

Architectural quality and competitions

The Council's policies and guidance aim to raise the urban design quality within the city. For particularly important or sensitive sites or for some nationally important uses, architectural competitions may be the best way of ensuring the highest architectural quality.

Community and place

Good design needs to take account of community needs and community aspirations. The Review of the Planning System and the Community Empowerment Act require that the community become more involved in helping to deliver better places. Use of tools like ***The Place Standard*** show how local needs can be incorporated into development briefs and other planning processes.

View from Meadows of new housing

1. Context, placemaking and design

This chapter sets out the Council's expectations for how new development should relate to its context; a key theme throughout this document. High quality design supports the creation of good places and has a positive impact on health and wellbeing. The highest standards of design can be achieved through the factors set out in the Scottish Government's Creating Places and Designing Streets policies, to create new vibrant places which are distinctive, safe and pleasant, easy to move around, welcoming, adaptable and sustainable.

The key aims for new development are:

- demonstrate an understanding of the unique characteristics of the city and the context within which it is located;
- demonstrate an understanding of the historical development of the site;
- reinforce its surroundings by conserving and enhancing the character and appearance of the landscape and townscape; including protecting the city's skyline and locally important views;
- ensure that adjacent development sites are not compromised and that there is a comprehensive approach to layout;
- provide appropriate densities depending on their existing characteristics;
- incorporate and use features worthy of retention, including natural features, buildings and views; and
- demonstrate a good understanding of the existing water environment on site and provide a creative response to manage future surface water.

1.1 Appraising the site and context

Survey the site and immediate context and analyse the character of the wider landscape and townscape surrounding a development site.

Survey the existing scope of visibility and the amenity value of these views within the city and surrounding landscape.

Evaluate changes to character and views that will result from development and use the findings to inform design review and finalised proposals.

Survey and analyse the historic environment and use findings to inform design proposals.

Local Development Plan policies

- *Des 1 - Design Quality and Context*
- *Des 3 - Development Design*
- *Des 4 - Development Design*
- *Des 11 - Tall Buildings*
- *Env 1 - World Heritage Site*
- *Env 6 - Conservation Areas*
- *Env 7 - Historic Gardens and Designed Landscapes*
- *Env 11 - Special Landscape Areas*
- *Env 17 - Pentland Hills Regional Park*

For a proposal to respond positively to its context, it is essential that it is designed with a good understanding of its site and the surrounding area and the wider city. This will help the development of a sound and sustainable concept around which the design is structured. The council expects a multi-disciplinary team consisting of architect/urban designers, landscape architects, flood engineers, historic experts to be involved in developing and bringing forward a masterplan. Schemes with a poor understanding of context will be refused.

Contextual evaluation should consider the impact of the proposal in terms of its physical structure: mass, density, materials, height, as well as its function and uses. Consideration should be given to whether it has a positive impact on the local community and whether that impact is local or area-wide.

Information required in a site survey and appraisal	
Landscape	Geology, topography, landform, existing vegetation, including Trees (section 3.5), use of landscape by people, historical /archaeological assets, description of local landscape character and key landscape characteristics of site and context and analysis of the above.
Ecology	Extended Phase One Habitat Survey and Ecological Assessment, to identify habitats and protected species within the site and opportunities for linkage with adjacent habitats. See 3.4 Biodiversity on **page 95**.
Hydrology, drainage, services	Locations of services and utilities (above and below ground). Water features and flood extents (including culverted river courses). See 3.8 Water environment on **page 106**.
Townscape	Listed buildings and their setting, focal points, landmarks, architectural style, feu pattern & building line, conservation area appraisals.
Streets / Movement	How the site relates to the wider network of streets, footways and cycle routes and how these streets and routes are used. Consideration at different scales: structural, layout and detail.
Views Survey	Visual Assessment (see following pages) The extent to which the site is visible, whether the site is in a protected view or other important local or city view. Whether there are views to landmark features or other important features from site.
Microclimate /Air Quality	Sunpaths for winter & summer, prevailing wind in terms of shelter of urban blocks and tree planting, aspect and micro-climate in relation to solar gain & planting proposals. Existing air quality issues.
Planning / other designations	Is the site in the World Heritage Site? The airport exclusion zone? A site of importance for nature conservation? The extent to which it meets requirements of Council's Open Space Strategy etc.

Much of the city's built up area is defined by a traditional townscape character that creates a high quality, sustainable and vibrant urban environment. Consideration should be given to the way new buildings are inserted into the framework of the existing townscape; respecting its scale and producing architecture of the highest quality.

Architectural form and building heights must, therefore, be appropriate to location and function. The objective is to preserve and enhance the existing townscape character, and pursue the highest architectural and urban design quality, incorporating social; environmental and economic needs.

New development should be sensitive to historic character, reflect and interpret the particular quality of its surroundings, and respond to and reinforce locally distinctive patterns of development, townscape, landscape, scale, materials and quality. New development should strengthen the context of existing conservation areas, respecting the topography, physical features, views and vistas.

There is no simple prescription for good architecture beyond the precepts of 'commodity, firmness and delight'. Good new buildings in historic settings should not merely be fashionable, but should stand the test of time. Conformity to restrictive formulae or the dressing of modern structures in traditional forms may fail to produce quality architecture. The aim is to encourage development which reflects and creatively interprets the past. Consistency and continuity is important, and new buildings should not draw attention to themselves disproportionately.

Historic environment

The historic environment includes ancient monuments, archaeological sites and landscape, historic buildings, townscapes, parks, gardens, designed landscapes and other features.

Sites within the two World Heritage Sites (WHS), The Old and New Towns of Edinburgh and the Forth Bridge require particular consideration. Historic Environment Scotland's 'Managing Change in the Historic Environment: World Heritage' provides advice. There are management systems in place for both of the WHS.

The proposals should explain the impact on the Outstanding Universal Values within the Environmental Impact Assessment.

It is also important to understand the setting of historic assets. Historic Environment Scotland's (HES) ***Managing Change in the Historic Environment Guidance*** provides advice on a range of subjects. Their guidance on ***New Design in Historic Setting*** explains the process of design that can help deliver exciting contemporary interventions that energise and enhance our historic areas.

Conservation Area Character Appraisals explain the special architectural and historic interest for each of the City's conservation areas. Edinburgh also has a heritage of listed buildings. If these fall within or adjacent to proposed development their significance and setting should be surveyed and appraised.

Where a site is of known or suspected archaeological significance a programme of archaeological works will need to be agreed with the Council. As the archaeology may influence the extent of development, this should be done at the site appraisal stage. On some sites, excavations may be required.

Historic Environment Scotland's ***national Inventory of Gardens and Designed Landscapes in Scotland*** describes landscapes of national importance. Proposals should assess the impact the development will have on the Gardens and their setting. Proposals that potentially will affect local and regionally important landscapes also require assessment.

Landscape character

Characterisation is a way to describe and understand the distinct patterns of elements which combine to create a 'sense of place', including geology, landform, soils, vegetation, land use, urban form, architectural style and experiential qualities.

A landscape character assessment can assist in defining objectives to protect, manage or restructure the landscape.

Edinburgh's unique and diverse landscape contributes to the city's identity and international renown. The landscape context is described in the ***Lothians Landscape Character Assessment*** and in more detail in the ***Edinburgh Landscape Character Assessment. Special Landscape Areas*** have been identified as being of particular quality and their Statements of Importance also provide relevant information.

These should be referred to as part of a sites landscape appraisal, helping to ensure that developments interact with their surroundings and aspire to shape high quality future landscapes. The urban edge for example should be designed to conserve and enhance the special character of the city. See **page 18** for technical information and requirements.

Visual assessment

Visual assessment is a method to help understand the changes to views that would be experienced by people in the short, medium and long term should the development go ahead.

It is an essential tool to explore design options and assess the visibility of new proposals and how they will be viewed in relation to existing built and natural features.

In some instances the use of tethered balloons or scaffolding structures will be required to allow people to understand the visual impact.

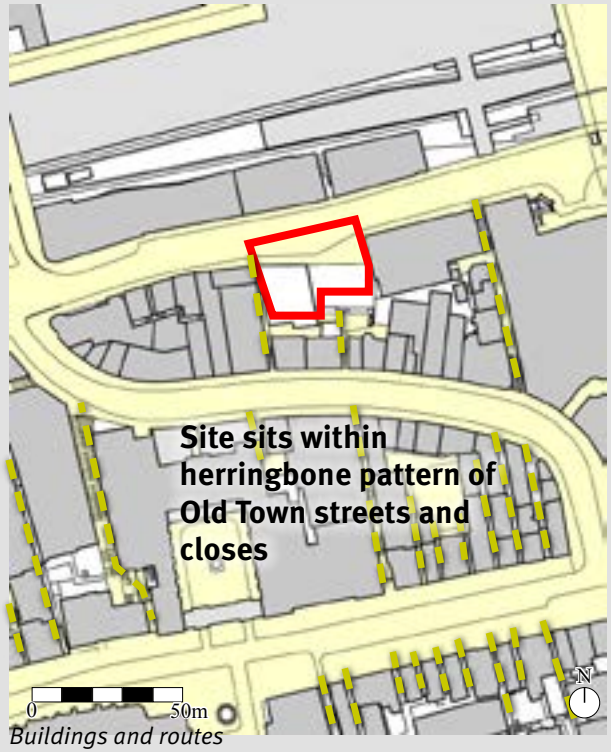
Findings should be presented in **Environmental Impact Assessments**, Design Statements or Landscape and Visual Appraisals and follow the approaches set out by the document 'Guidelines for Landscape and Visual Assessment' (most recent edition).

This process should identify all the views within the landscape or townscape from a range of distances and orientations from the proposed development and take into account how this will be viewed from particular vantage points. These include hill tops, paths and greenspaces, visual corridors along streets and roads, bridges and residential neighbourhoods. See **page 22 -25** for technical information and requirements.

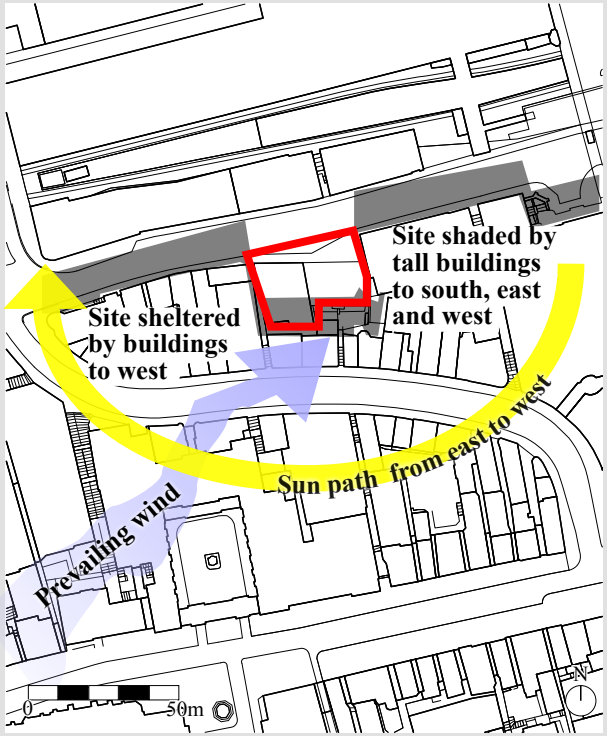
Site appraisal

These drawings and images illustrate some of the ways a site can be be appraised—in this case the gap site next to the City Art Centre. Information like this helps build up an understanding of a site—it does not prescribe the way it should be developed.

Views to site



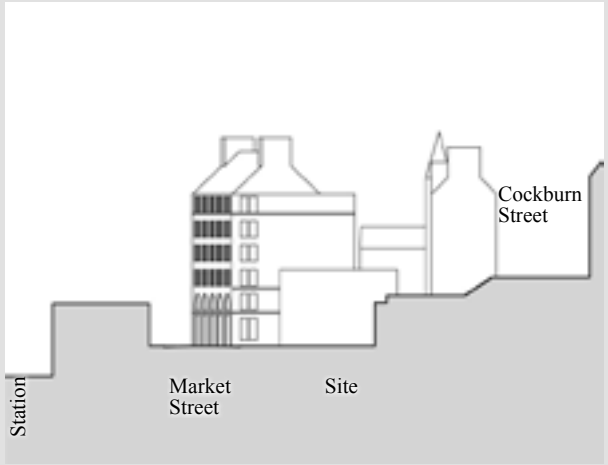
Buildings and routes



Microclimate

Important nearby features

Building heights and form



Site section

Historic Environment

Development should relate to the historic context in terms of the following principles:

- New developments should be sensitive to historic character and attain high standards in design, construction and materials.
- New buildings should be designed for a long life and soundly constructed of durable materials chosen to suit their context. They should be capable of alteration and adaptation in response to changing needs in the future.
- Historic settlement patterns, plot boundaries, pedestrian routes and enclosures should be respected, as should the form, texture, grain and general character of the site as a whole.
- Most of Edinburgh's conservation areas have a predominantly consistent design, or one which is layered and made up of diverse components, yet with an overall integrity. The consistent use of a limited range of materials for roof coverings, walls, ground surfaces, and for other elements and details, can be vital to the integrity of an area.
- New buildings should be designed with due regard to their site and surroundings using materials that will weather and age well and settle into their place in the townscape.
- Development should remain within the range of heights of historic neighbouring properties.
- Facades should respond to the rhythm, scale and proportion of neighbouring properties.
- Development should respect the established building line.
- The density and architectural style of new development should respect the scale, form and grain of the historic context.
- Roof forms and materials should reflect the tradition of the locality.
- The use of materials should respect and strengthen local traditions, reflecting the naturally predominant material.
- Traditional means of enclosure should be provided, erecting either a wall sympathetic to the local context or railings of an appropriate design.
- Development should retain significant gaps or open spaces which contribute to the street scene or provide the setting for buildings of architectural or historic importance.
- Development should retain trees which contribute the character of the streetscape.
- In exceptional circumstances, where there is a gap in a formal scheme, for example, it may be appropriate to rebuild or build to a pre-existing or reconstructed design.

In assessing whether or not unlisted buildings make a positive contribution to the special architectural or historic interest of a conservation area, the following questions will be considered:

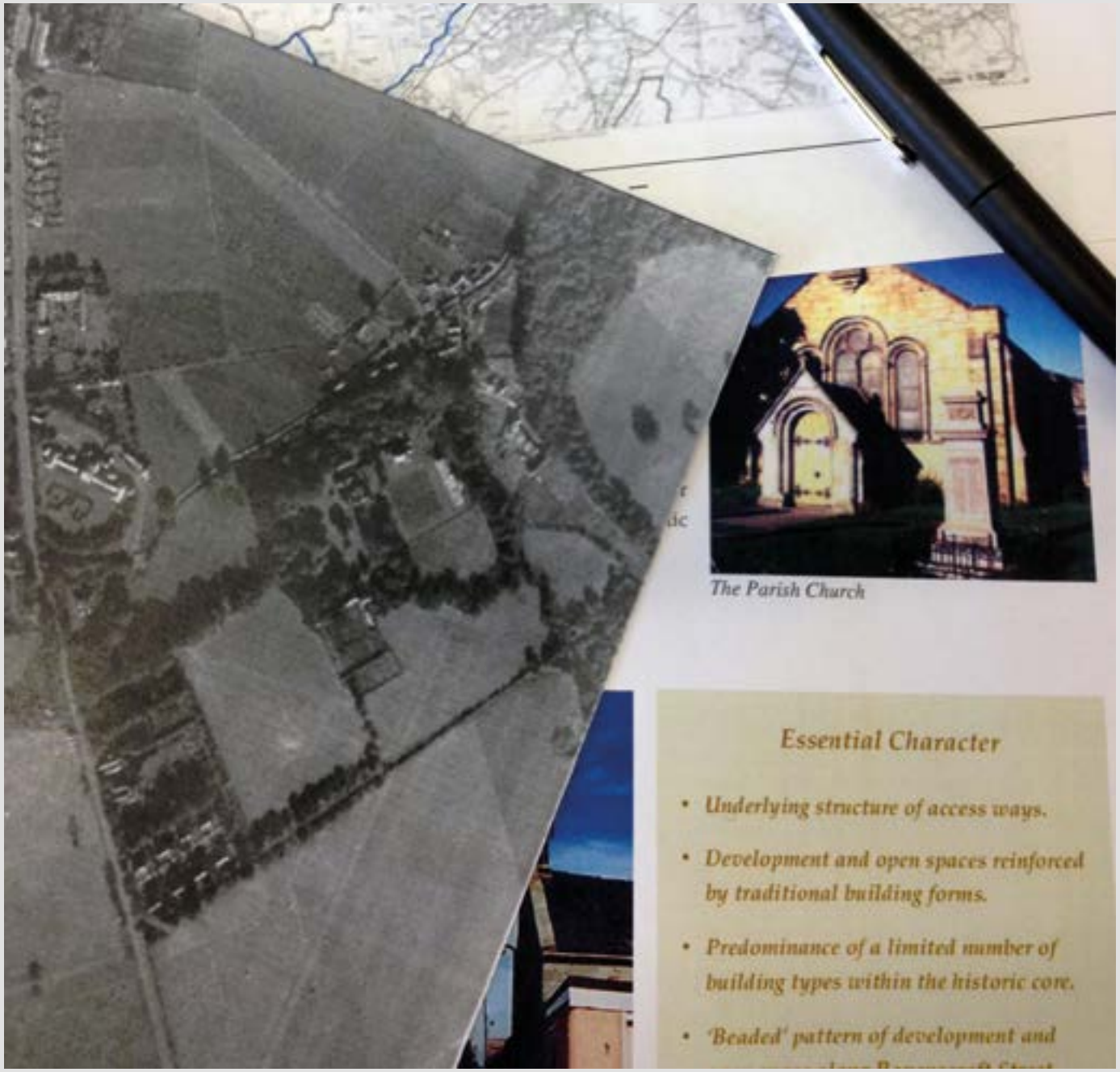
- Does the age, style, materials or any other characteristics of the building reflect those of a substantial number of other buildings in the conservation area?
- Does it relate in age, style, materials or any other historically significant way to adjacent historic buildings and contribute positively to their setting?
- Does it reflect the development of the conservation area?
- Does it have significant historic associations with the established features such as the road layout or traditional plot sizes?
- Does it have landmark quality?
- Does it reflect the traditional functional character of the area?
- Does it have significant historic associations with local people or past events?

Landscape Character

Technical checklist
Determine the relevant study area in relation to the proposed development. Agree with planning authority.
Describe and categorise the surrounding landscape and townscape based on the predominant topography, land use, eras of settlement and patterns of form, scale and enclosure. Refer to existing sources of information as necessary.
Identify sensitive receptors within the study area, such as designated sites, listed buildings and scheduled sites, existing trees and woodland and describe key characteristics of site.
Provide a succinct written appraisal assessing the landscape/townscape impact of the proposal. Describe and evaluate change to character by considering how aspects of the proposal relate to its surroundings and whether change will weaken or enhance existing character. Where relevant incorporate design mitigation measures.
Additionally, designed landscapes will require a historic landscape assessment.

Lothians Landscape Character Assessment (1998). Edinburgh Landscape Character Assessment (2010)

Historic Scotland – Conservation Plans – A Guide to the Preparation of Conservation Plans (2000)



A range of doucments and techniques can be used when preparing landscape character assessments

Technical guidance

Visual Assessment

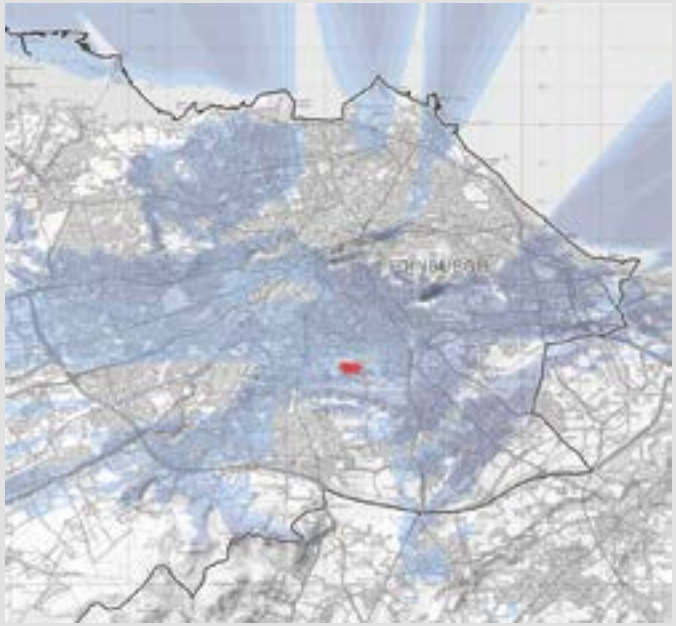
The Landscape Institute's 'Guidelines for Landscape and Visual Impact Assessment' sets out the recognised approach. It should be read in conjunction with the ***Landscape Institute Advice Note 01/11—Photography and Photomontage in Landscape and Visual Assessment*** and Visual Representation of Wind Farms (Scottish Natural Heritage 2014) . The visual assessment should assess city and local views as well as protected views. Views within any cultural heritage assessments or assessments of setting should be to the same standard as the visual assessment. They are likely to be the same views.

The requirements set out in the technical checklist should be confirmed and agreed at an early stage.

Protecting new views
The view from Edinburgh Park Station towards Arthur's Seat & the Castle (right) has similar qualities to the view towards the Castle from Carrick Knowe railway footbridge. It should be protected.

Protecting an incidental view
Although the glimpsed view to Edinburgh Castle from the West Port is not a key view, care should be taken to protect it. Limiting the height of buildings to maintain a view

Limiting the height of buildings to maintain a view
The height of buildings in the Bio-Quarter has been limited to maintain views towards the Edmonstone ridge. This helps to reinforce the landscape setting of the city by providing visual containment contributing to the sense that Edinburgh is a compact city.



Zone of theoretical visibility
Use of computer generated mapping to determine a site's zone of theoretical visibility i.e. the area across which a proposed development may have an effect on visual amenity, can inform the selection of viewpoints for visual assessment.

Technical checklist
Map the site's visual envelope or prepare a computer generated Zone of Theoretical Visibility (ZTV).
Identify viewpoints representing different visual receptors, from a range of distances and orientations from the proposed development. Any relevant protected views may be included.
Confirm viewpoint location with planning authority.
Identify night time views, if required.
Prepare baseline site photography using equivalent of a 50mm focal length, usually set at 1.8m level
It may be helpful to subsequently confirm site photography with planning authority
Present the proposals alongside baseline photography, by means of an accurately constructed 3d CAD model, including 'wire line' views and rendered photomontages.
'Before' and 'after' views should enable direct comparison in the field, and should, therefore, be printed at the appropriate perspective, resolution and size with details recorded on the title block.
Provide a written appraisal assessing the visual effects of the proposal, and where relevant

1.2 Protected views

Conserve the city's skyline, by protecting views to landmark buildings and topographical features.

Protect the setting of the Forth Bridge by protecting the characteristics of the key views.

Local Development Plan policies

- ***Des 4 - Development Design***
- ***Des 11 - Tall Buildings***
- ***Env 1 - World Heritage Sites***

The topography of Edinburgh has shaped the way the city has evolved. The setting of the city, between the open hills and the Firth of Forth, and the impact of volcanic hills and ridges which define the built form, create a very strong sense of place. This establishes views to and from many key features around the city and allows the city to be defined by its topography rather than the height of its buildings.

The way buildings have used the topography of the city also defines what is special about Edinburgh; with the distinctive and contrasting patterns of the Old and New Town recognised through the World Heritage Site status. In order to protect this aspect of Edinburgh's character, the city's most striking visual features and views to them from a number of public vantage points are identified. The landmark features which are to be protected include:

- The Castle, Castle Rock and Tolbooth St John's Spire.
- Calton Hill.
- The Old Town spine.
- Arthur's Seat and the Crags.
- The New Town.
- Coastal backdrop and Firth of Forth.
- Open Hills.
- The Forth Bridges.
- St Mary's Cathedral Spires.
- Fettes College.
- Craigmillar Castle.

One mechanism for protecting the views has evolved from a study of views and skylines undertaken for the Council. Essential to implementing the guidance is an understanding of the concept of 'sky space'. Sky space is the space around the city's landmark features that will protect their integrity. Once the sky space is 'pierced' by a development, it has started to impact on a protected view. Although there is a general presumption against breaking the sky space, if a development can demonstrate that it adds to the city's skyline in a positive way and enhances the character of the city, it will be supported subject to it meeting other relevant policy considerations. It

Protected skyline view of Calton Hill from west escarpment of Long Row, Whinny Hill (view no. E05)

should also be noted that a development can have an adverse effect on the skyline, not by breaking the sky space, but through being too large in its built form or by failing to recognise the importance of rooftop detailing and modulation. Technical guidance is provided on the following page.

Forth Bridge

The Forth Bridge and its setting are also recognised as creating a very strong sense of place. The Bridge was inscribed as a World Heritage Site in July 2015, reflecting the innovation in engineering, construction and materials used to create the iconic structure, which remains in its original use. The scale and power of the Forth Bridge creates a visually dominant landmark and a number of designations around the bridge ensure that it is protected at an appropriate level.

To help further safeguard its setting, a viewshed analysis identified a total of 10 key views; four of which lie within the City of Edinburgh. The protection of these key views and their characteristics will be a key planning consideration.

In general, development in the North West and particularly in and around Queensferry and Port Edgar must take into account any possible impacts on the Forth Bridge.

The four views of the Forth Bridge from within the City of Edinburgh boundary are:

- 4 Mons Hill;
- 5 Dalmeny Water Tower;
- 6 Bankhead, Dalmeny; and
- 7 Contact and Education Centre.

Click on the map arrows to reveal further details of the viewpoint.

Other important views

It is important that other views to landmark features and important views to landscape and built features, including statues and monuments, in and around the city are also protected.

New views can be incorporated within new development.

The following pages set out the Council's expectations for incorporating existing views.

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Assessing the impact on key views

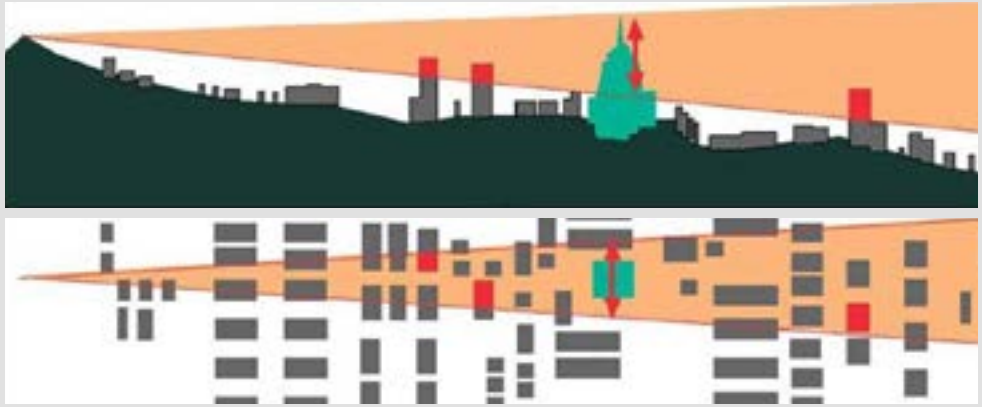
The bottom of the sky space can be measured and is calculated from Ordnance Datum, so once the height of any proposed development is known, it will be possible to assess its impact on any feature in the city by the extent to which it pierces the bottom of the sky space.

Each feature listed has different sky space around it depending on the nature of the feature. The amount of sky space around a feature will be sufficient, not just to protect a view of the feature, but to protect its context or setting. In some cases, the sky space can be accurately defined, whilst in others, it will be more of a matter of judgement. Views to the landmark features from any key view are in the form of view cones. The diagram to the right illustrates how view cones take account of topography and how proposals in different parts of the view cone might impact on a particular view.

Impacts on key views will vary depending on the nature of what needs to be protected in the key view itself, the location of the proposal and its height and form. Explaining in detail all circumstances in which the key views can be affected is beyond the scope of this guidance. However, it is possible to highlight some issues;

- Some areas are more sensitive to even small increases in height in relation to existing development due to their prominence in key views and exposure to sky space. An example of this is development in the area between Princes Street and Queen Street, where even the addition of an extra storey could impact upon views.

The concept of view cones and sky space
This diagram shows that depending on a building's position, its height and the topography surrounding, elements of a development (shown in red) can impact on the sky space around a landmark building or feature. Note that the sky space sits to the side, above and below the landmark feature.



- In other areas, there may be scope for taller buildings but care needs to be taken that impacts on key views are fully considered. For example, some parts of the Port of Leith may have the capacity for buildings that will exceed building heights typical of the immediate context. However, these areas may be very near parts of the docks within which similar development could have an adverse effect. An assessment of the suitability of these or any other proposed locations for high buildings, in terms of their contribution to the strategic development of the city, will be required.

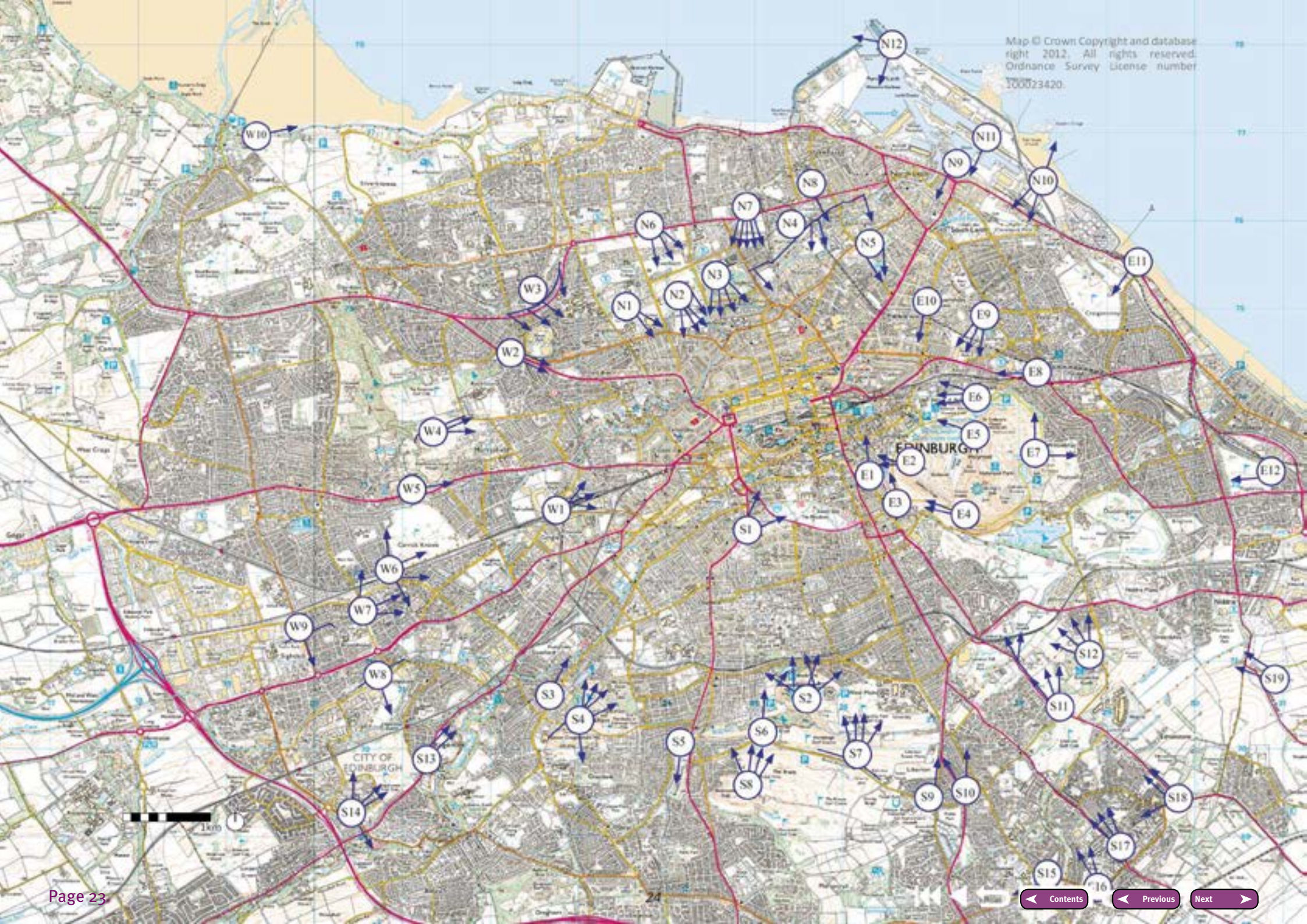
Key views that are to be protected are set out on the following pages. These are to be kept under review.

The design of any high building will be of exceptional quality and it must demonstrate an understanding of its context and impact. This should be presented in a townscape and visual impact assessment. The application should be accompanied by:

- Sight and height levels;
- An analysis of the context including a strategic justification for the proposed location;

Environmental modelling that addresses pedestrian wind safety issues related to;

- Wind force (relative velocities related to a base line study of surrounding area).
- Wind safety (turbulence, suction, lift).
- Thermal comfort (Wind chill).
- Noise level.
- Air quality.
- Streetscape aesthetics (impact of any mitigating measures).
- Photomontages showing the impact of the proposal on key views.
- A helium balloon test may be required, where the true height of the building is described by a series of markers attached to a cable suspended by a balloon filled with helium, so that a true understanding of the impact on the surrounding area can be gained.
- A statement demonstrating that there is an understanding of the impact of the development and showing how the development enhances its context.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EDINBURGH
CITY OF EDINBURGH
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List of Protected Skyline Views in the North, West, East and South of the City

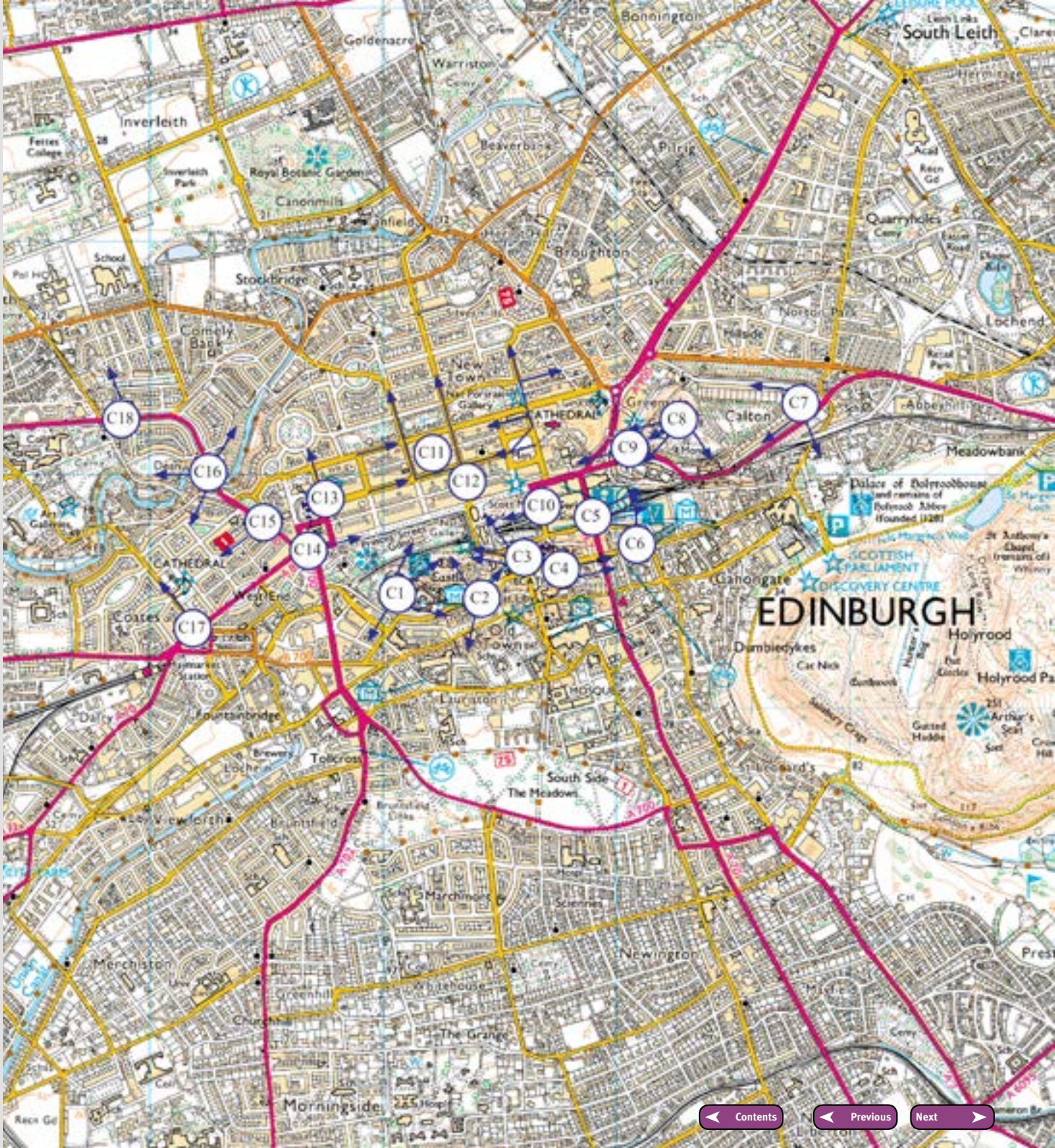
N1a Carrington Road - Arthur's Seat
N1b Carrington Road - Charlotte Square dome, Castle & Hub spire
N2a Inverleith Park - Arthur's Seat
N2b Inverleith Park - Charlotte Square dome, Castle & Hub spire
N2c Botanic Gardens, west gate - along Arboretum Place to Castle
N2d Inverleith Park - St Mary's spires and west Edinburgh skyline
N3a Botanic Gardens - Arthur's Seat
N3b Botanic Gardens, in front of Inverleith House - Castle, Hub spire and Charlotte Square dome
N3c Botanic Gardens - Pentland Hills
N3d Botanic Gardens, in front of Inverleith House - St Mary's spires
N4a Eildon Road - Arthur's Seat
N4b South Fort Street - Salisbury Crags
N4c Newhaven Road and Warriston Path - Calton Hill
N5a Pilrig Park and Pilrig Street - Arthur's Street
N5b Pilrig Park - Calton Hill
N6a Ferry Road & Merchant Maiden Playing fields - Arthur's Seat
N6b Ferry Road at Merchant Maiden Playing Fields - Castle, Hub spire and Charlotte Square dome
N6c Ferry Road at Merchant Maiden Playing Fields - St Mary's spires
N7a Ferry Road at Goldenacre - Arthur's Seat
N7b Ferry Road at Goldenacre - Salisbury Crags
N7c Ferry Road at Goldenacre - Pentland Hills
N7d Ferry Road at Goldenacre - St Marys' spires
N7e Ferry Road opposite Clark Road and Eildon Street - Castle and Old Town skyline
N8 Newhaven Road and Victoria Park - Arthur's Seat
N9 Constitution Street, north end - Calton Hill monuments
N10a Inchkeith Island, Arthur's Seat - Arthur's Seat, Inchkeith Island
N10b Leith Docks - Calton Hill
N11a Leith Docks - Arthur's Seat
N11b Leith Docks - Calton Hill and Hub spire
N12a Leith Docks, west end - Castle and Hub spire
N12b Leith Docks, west end - Forth Bridge
W1a Western Approach Road raised bridge - St Mary's spires
W1b Western Approach Road raised bridge - Castle
W1c Western Approach Road raised bridge - Arthur's Seat
W2a Queensferry Road, west of Craigleith Road junction - Castle and Arthur's Seat
W2b Queensferry Road, west of Craigleith Road junction - St Mary's spires
W3a Telford Road, east of old railway bridge - Arthur's Seat
W3b Telford Road, near old railway bridge - Castle and Hub spire
W3c Telford Road, old railway bridge - St Mary's spires
W3d Telford Road - Pentland Hills
W4a Corstorphine Hill - Calton Hill and New Town Monuments
W4b Corstorphine Hill, south east end - Castle and Arthur's Seat
W5 Corstorphine Road, south of Zoo - Castle & St Mary's spires
W6a Carrick Knowe railway footbridge - Corstorphine Hill
W6b Carrick Knowe railway footbridge - St Mary's spires
W6c Carrick Knowe railway footbridge - Castle
W6d Carrick Knowe railway footbridge - Arthur's Seat
W6e Carrick Knowe - Pentland Hills
W7a Saughton Road south of railway bridge
W7b Saughton Road, south of railway - Castle and Hub spire
W7c Playing field east of Broomhouse Community Centre - Arthur's Seat
W8 Longstone - Pentland Hills
W9 Sighthill and Broomhouse - Pentland Hills
W10 Cramond foreshore looking east
E1a Pleasance - Salisbury Crags
E1b Pleasance Calton Hill
E2a Salisbury Crags, south side - Pentland Hills
E2b Salisbury Crags, Radical Road - St Mary's spires, Castle, Hub spire
E2c Salisbury Crags, Radical Road - Corstorphine Hill
E2d Salisbury Crags, Radical Road - Calton Hill
E3 Queen's Drive - Calton Hill
E4a Queen's Drive, Powderhouse Corner - St Mary's spires
E4b Queen's Drive, Powderhouse Corner - Castle and Hub spire
E5 Holyrood Park, Whinny Hill, Lonw Row - Calton Hill
E6a Holyrood Park, Meadowbank Lawn - Castle and Old Town
E6b Holyrood Park, St Anthony's Chapel - Castle and Old Town
E6c Holyrood Park, Meadowbank Lawn and St Anthony's Chapel - Calton Hill
E7a Holyrood Park, Dunsapie Loch - the sea
E7b Holyrood Park, Dunsapie Loch - Inchkeith Island
E8 London Road, Meadowbank - Calton Hill
E9a Lochend Park, upper level and Lochend Road South - Arthur's Seat
E9b Lochend Park - Arthur's Seat and Salisbury Crags
E9c Lochend Park, upper level - Calton Hill
E10 Easter Road - Salisbury Crags
E11 Seafield Road, Craigentinny - Arthur's Seat
E12 Magdalene Field - Arthur's Seat
S1a Bruntsfield Place - Castle
S1b Bruntsfield Links, south side - Castle
S1c Bruntsfield Links and Meadows - Arthur's Seat & Salisbury Crags
S2a Blackford Hill crest - Castle, spires and Firth of Forth
S2b Blackford Hill, Royal Observatory - Castle, spires & Firth of Forth
S2c Blackford Hill - the sea with Inchkeith Island
S2d Blackford Hill - Arthur's Seat and Salisbury Crags
S2e Midmar Drive - Arthur's Seat and Salisbury Crags
S2f Blackford Hill Crest - Corstorphine Hill
S3 Colinton Road - St Mary's spires
S4a Craiglockhart Hills - St Mary's spires
S4b Wester and Easter Craiglockhart Hills - Castle and Hub spire
S4c Wester Craiglockhart Hill - Salisbury Crags
S4d Wester Craiglockhart Hill - Arthur's Seat and sea
S4e Craiglockhart Hills - Pentland Hills
S5 Braidburn Valey Pentland Hills
S6 Braid Hills Drive West - Castle, Hub spire & Barclay Church spire
S7a Braid Hills Drive East - Castle, Hub spire & distant mountains
S7b Braid Hills Drive, east end - Calton Hill
S7c Braid Hills Drive, east end - the sea
S7d Braid Hills Drive, east end - Arthur's Seat and Salisbury Crags
S7e Braid Hills Drive, east end - Pentland Hills
S8a Buckstone Snab - Castle, Firth of Forth and distant hills
S8b Buckstone Snab - the sea
S8c Buckstone Snab - Arthur's Seat
S8d Buckstone Snab - Corstorphine Hill
S9 Liberton Drive along Alnwick Hill Road to Arthur's Seat
S10a Liberton Cemetery - Arthur's Seat and Salisbury Crags
S10b Junction of Liberton Brae and Kirkgate - Castle
S11a Old Dalkeith Road, by Craigmillar Castle - Castle
S11b Old Dalkeith Road, by Cameron Toll - Salisbury Crags
S11c Old Dalkeith Road, south of Cameron Toll - Arthur's Seat and Salisbury Crags
S12a Craigmillar Castle - Inchkeith Island
S12b Craigmillar Castle, upper battlements - Castle and Hub spire
S12c Craigmillar Castle - Salisbury Crags
S12d Craigmillar Castle - Arthur's Seat
S13a Lanark Road, Dovecot Park - St Mary's spires
S13b Lanark Road, Dovecot Park - Castle and Hub spire
S14a Clovenstone Community Woodlands - Corstorphine Hill
S14b Clovenstone Community Woodlands, west side - St Mary's spires
S14c Clovenstone Community Woodlands, west side - Castle and Hub spire
S14d Clovenstone Community Woodlands - Pentland Hills
S15 Captain's Road - Pentland Hills
S16a Hyvots Bank, Gilmerton Dykes - Castle and Hub spire
S16b Gilmerton Dykes Street - Arthur's Seat and Salisbury Crags
S17a Gilmerton Road, near junction with Ferniehill Road - Castle and Hub spire
S17b Gilmerton Road - Salisbury Crags
S17c Gilmerton Road - Arthur's Seat
S18a Junction of Old Dalkeith Road and Ferniehill Road and Moredun Park Road - Castle and Hub spire
S18b Moredun Park Road - Arthur's Seat and Salisbury Crags
S18c Ferniehill Road, east end - Pentland Hills
S19 A68, near Wester Cowden - Castle, Hub spire and Old Town
S20 A68, near Wester Cowden - Arthur's Seat

Technical guidance

List of Protected Skyline Views in and around the City Centre

C1a Castle Ramparts - Calton Hill
C1b Castle Ramparts - Inchkeith Island
C1c Castle Ramparts - Arthur's Seat
C1d Castle Ramparts - Pentland Hills
C2a Camera Obscura - Calton Hill
C2b Camera Obscura and Castle Esplanade - Pentland Hills
C2c Junction of Ramsay Lane and Castlehill - Firth of Forth
C3a North Bank Street - Corstorphine Hill
C3b Milne's Close - Firth of Forth
C4a Royal Mile, Lawnmarket - the sea
C4b Royal Mile, North/South Bridge junction - the sea
C5a North Bridge - Calton Hill
C5b North Bridge - Firth of Forth
C5c North Bridge - Salisbury Crags
C6 Jeffrey Street and Cranston Street - Calton Burial Ground monuments
C7a Waterloo Place and Regent Terrace - Arthur's Seat and Salisbury Crags
C7b Carlton Terrace Tron spire - along Regent Terrace
C7c Royal Terrace, east end - Greenside church tower
C8a Calton Hill - Arthur's Seat and Salisbury Crags
C8b Calton Hill - Pentlend Hills
C8c Calton Hill - Castle, Hub spire, St Giles crown and Tron spire
C8d Calton Hill - along Princes Street
C9 Waterloo Place and Princes Street - St Mary's spires

C11a Junction of Queen Street and North Castle Street - east along Queen Street
C11b Junction of Queen Street and Dublin Street - west along Queen Street
C11c Dublin Street - east along Albany Street
C11d Junction of George Street and Frederick Street - east to St Andrew Square column
C11e Junction of George Street and Frederick Street - west along George Street
C12 East half of George Street - Firth of Forth Central
C13 George Street at Charlotte Square - Firth of Forth
C14 Princes Street - Calton Hill
C15 Queensferry Street - along Melville Street to St Mary's spires
C16a Dean Bridge - north to Rhema church tower
C16b Dean Bridge - Firth of Forth
C16c Dean Bridge south-west view
C16d Dean Bridge - Corstorphine Hill and Dean Gallery towers
C17 West Maitland Street - along Palmerson Place
C18 Queensferry - Road Fettes College



1.3 Assessments and statements

Design and Access Statements are expected for all major planning applications as well as other significant or complex proposals.

Design statements are expected for some local planning applications.

An Environmental Impact Assessment (EIA) will be required for applications with significant environmental impacts.

Landscape and visual Appraisal/Assessments will be required for most applications. The extent of the assessment will be dependent on the scale and location of the development.

A Conservation Plan, Historic Landscape Assessment and Assessment of the Setting of Listed Buildings, or Assessment on the Outstanding Universal Value (OUV) of a World Heritage Site will be required when proposals include the historic environment.

Local Development Plan policies

- ***Des 1 - Design Quality and Context***
- ***Env1 - World Heritage Sites***
- ***Env 6 - Conservation Areas***
- ***Env 7 - Historic Gardens and Designed Landscapes***
- ***Env 8 - Protection of Important Remains***

All development should communicate the visual and landscape / townscape change by the use of appraisals or assessments. The appraisal required depends on the scale and context of the change. In certain local applications this will be a stand alone document, in other cases this assessment will be within a design statement. Where Design and Access Statements are required the landscape and visual information should normally be in a stand alone document. For development with a significant visual or landscape/environmental impact, the findings should be presented in an Environmental Impact Assessment.

The appraisal should show existing views, and existing natural and built features. Sections 1.6, 1.7 and 1.8 set out the Council's expectations for these matters.

Key townscape principles, such as height, form, scale, spatial structure and use of materials are set out in the Designing Buildings chapter.

The different appraisals include:

Design Statements

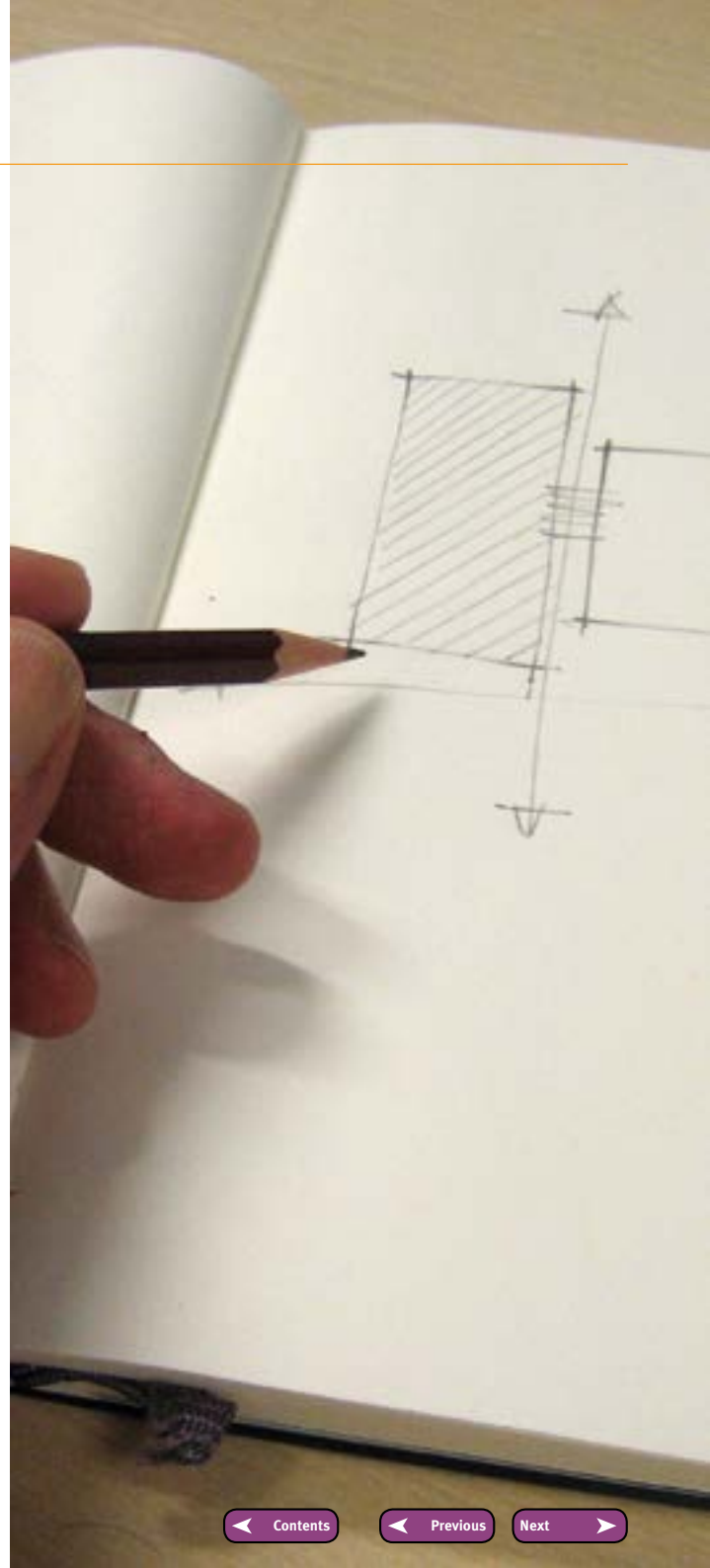
Design statements are required for local developments in the following areas:

- the World Heritage Sites;
- a conservation area;
- a historic garden or designed landscape;
- the site of a scheduled ancient monument; and
- the curtilage of a category 'A' listed building.

Design Statements are not required for:

- development of existing dwelling houses;
- changes of use; and
- applications for planning permission in principle.

Planning Advice Note (PAN) 68 - Design Statements shows how to prepare a design statement. Key headings are set out in the table overleaf.



Design and Access Statements

Design and Access Statements will be expected for all major planning applications as well as complex or significant local planning applications.

The Design and Access Statements are the same as a Design Statement except that they include a section about how issues relating to access to the development for people with disabilities have been addressed. The statement must explain the policy or approach in relation to adopted access. The table below sets out the requirements.

Information required in a Design Statement	
Background information	Name of scheme; Name of applicant; Name of architect / developer / urban designers / etc. Description of client brief; Date.
Site details	Location and site plan; Description; History including planning history; Ownership.
Site and area appraisals	See ***section 1.1***
Policy context	Relationship of proposal to national and local planning policies and guidance.
Public involvement	Outcome of consultation and public involvement.
Programme	How will the project be phased?
Concept	Diagrams illustrating key concepts and ideas that underpin the proposal.
Design solution	An explanation of the design solution, including site layout and parking provisions, and how the solution has taken account of factors above, including, site and area appraisal, policy context, public involvement and concept.

Information required in an Access Statement	
Policies	It must explain how policies relating to access in the Local Development Plan have been taken into account.
Specific issues	Identify specific issues which might affect access to the development for disabled people. This should explain how the applicant's policy / approach adopted in relation to access fits into the design process.
Access to and through the site	Developers should consider setting out in the statement how access arrangements make provision both to and through the site to ensure users have equal and convenient access.
Maintenance	It must describe how features which ensure access to the development for disabled people will be maintained. The publication Designing Places notes that the arrangements for long-term management and maintenance are as important as the actual design. Therefore, issues regarding maintenance will help inform the planning authority in coming to a view on how best, possibly through agreements or conditions, such features are to be maintained in the longterm.
Consultation	It must state what, if any, consultation has been undertaken on issues relating to access to the development for disabled people and what account has been taken of the outcome of any such consultation.

The ***Edinburgh Access Panel*** advises on how to improve accessibility for people with disabilities in the built environment. Its advice should be sought early in the design process.

Proposals within a WHS will require an assessment. The extent of this should be agreed with the planning authority, however it will usually be within an EIA for large complex developments. Views presented to explain impacts on the Outstanding Universal Values should follow the guidance in ***section 1.1*** visual assessment.

Sites which contain listed buildings will require an assessment of the setting of the listed building. This should include an assessment of the landscape setting if appropriate, identifying key characteristics and views that create the character and define the setting. This should be presented following Historic Environment Scotland's advice. The location of the assessment should be agreed with the Planning Authority. Section 1.1 sets out the Council's expectations for positioning new development within historic sites.

For sites listed in ***Historic Scotland's national Inventory of Gardens and Designed Landscapes in Scotland***, or the Council's local survey records, a historic landscape assessment written by a chartered landscape architect should be submitted.

Where a Conservation Plan is required these should be written by an accredited Conservation Architect or Architectural Historian and should set out the important characteristics and evolution of the buildings and the landscape.

1.4 Coordinate development

Have a comprehensive approach to development and regeneration.

Comply with development frameworks or master plans that have been approved by the Council.

Develop masterplans with a multi-disciplinary team.

On larger sites, prepare and adhere to master plans that integrate with the surrounding network of streets, spaces and services.

On smaller sites, make connections to surrounding streets and spaces.

Local Development Plan policies

- ***Des 2 - Co-ordinated Development***
- ***Des 7 - Layout Design***

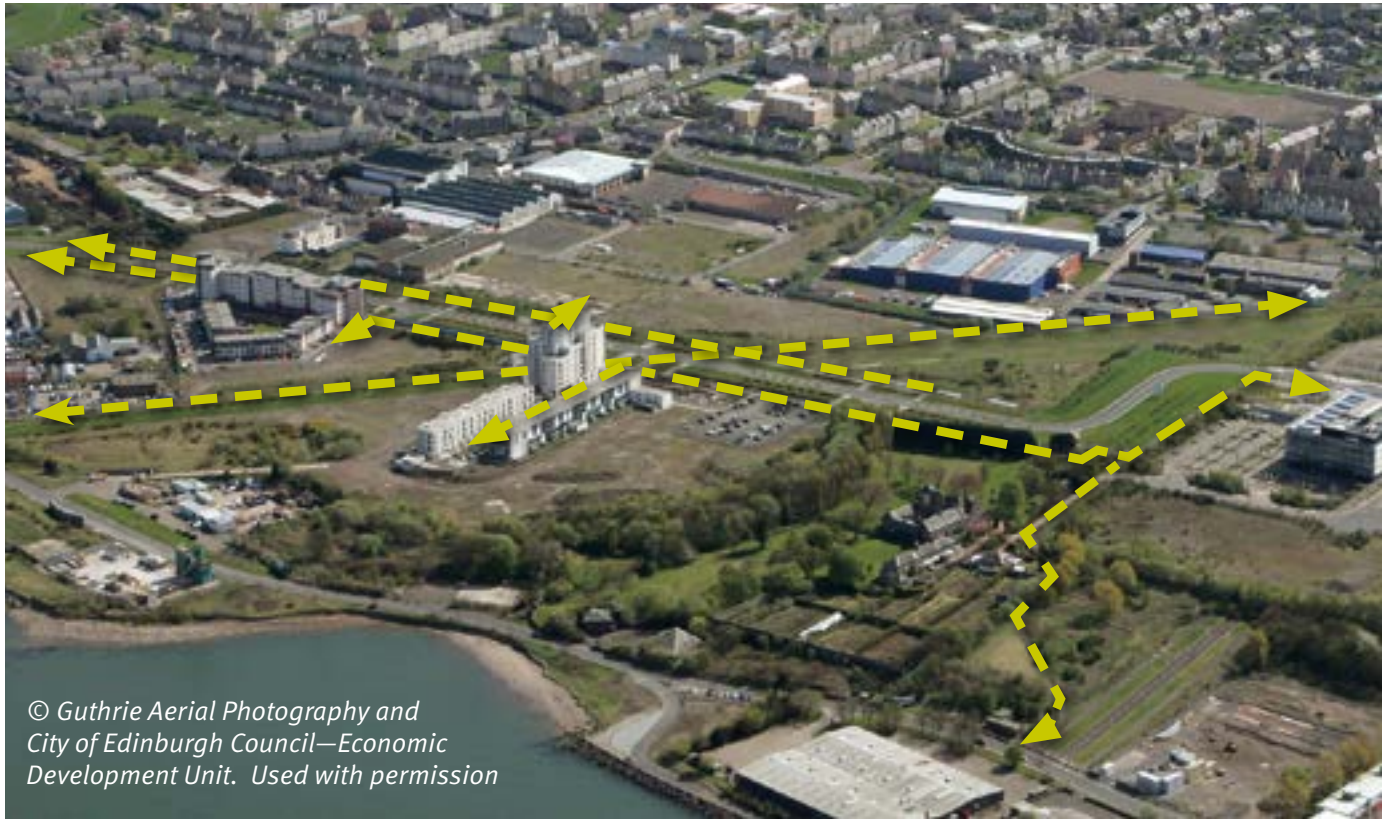
A comprehensive approach to development is important,if well designed and cohesive networks of streets and spaces (including the green network (section 3.2) are to be created. This is particularly important on sites which could be large enough to become neighbourhoods in their own right.

It is also important with smaller developments, where there is a possibility that neighbouring sites will be developed in the future. Applicants may be asked to demonstrate sketch layouts of how neighbouring sites could be developed. This will help ensure that the future development of neighbouring sites is not compromised.

It is expected that proposals will comply with the principles in this guidance and be prepared by a multidisciplinary team of consultants including architects, urban designers, landscape architects and flood engineers. It requires that streets must consider place before movement—a key part of establishing suitable urban layouts. An important aspect of this is to create streets and spaces that reflect the unique character and distinctiveness of Edinburgh. The Council wants new development to provide streets and spaces that are attractive for all potential users of them.

Opportunities for travel should be prioritised in the order of walking, cycling, public transport, then car, and should ensure equal access opportunities for people with disabilities. Design considerations should therefore reflect this user group hierarchy, by giving particular focus to the individual needs of pedestrians, cyclists and disabled people, while avoiding a 'one size fits all' approach to design.

Maintaining development potential
This new tenement housing development will allow the neighbouring land and buildings including the drive through restaurant to be redeveloped in a similar pattern. This will help create a cohesive network of streets.



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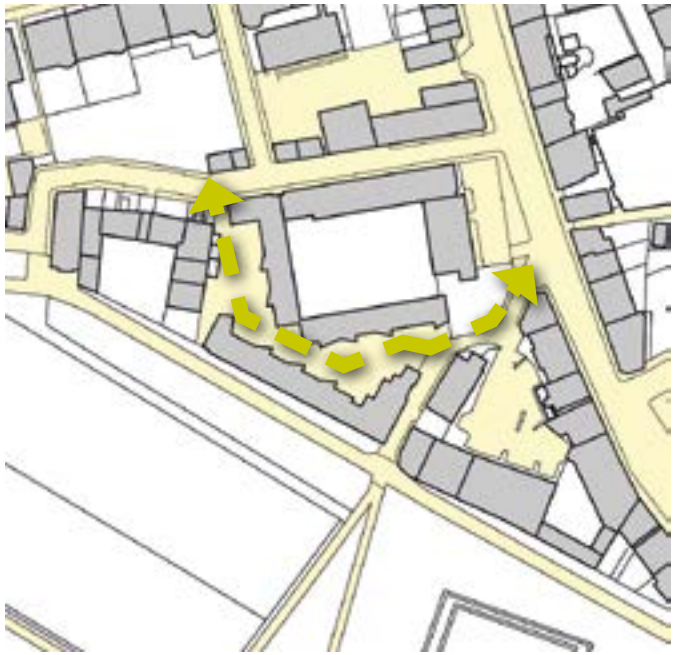
New cycle routes
A new cycle route at West Granton Road helps connect this development into the wider area. It is designed so that in the future, new development can overlook it. This is important to help make the route safe.

Creating a masterplan and following it
A series of masterplans and frameworks were created to guide the development of the former industrial land and gas works site at Granton (pictured above). This allowed infrastructure - roads, cycle routes, avenues, parks and squares - to be put in place at the start of the project. All the new buildings that followed have fitted into this structure. This means it is likely that the aim of the masterplans to create a high quality new district for the city are more likely to be met.
In addition, this development contains a mix of uses. These include housing, a new college, supermarket, and business space. Mixing uses within new development sites helps them to become more interesting, vibrant and sustainable places. This is because people will use them throughout the day and night. A greater mix of uses also helps to create more sustainable transport options.

This new housing at Saltire Street in the masterplanned area has a view to the sea.

The office at Waterfront Avenue has a square in front and the space for a future public transport hub.



Shared surface for new student housing—Boroughloch
Because there is very little need for car parking and, therefore, access for cars, this development was able to be designed around a shared surface street. Due to the limited amount of vehicles and the fact it is well overlooked, it is attractive for pedestrians and cyclists.

Making connections to roads and cycle routes
This development was built on the site of a former suburban station. It makes connecdtions to the cycle route and the roads at each end of it.

Bridge for pedestrians and cyclists—Westfield Avenue
This new bridge connects the development to the Water of Leith Walkway and areas beyond.

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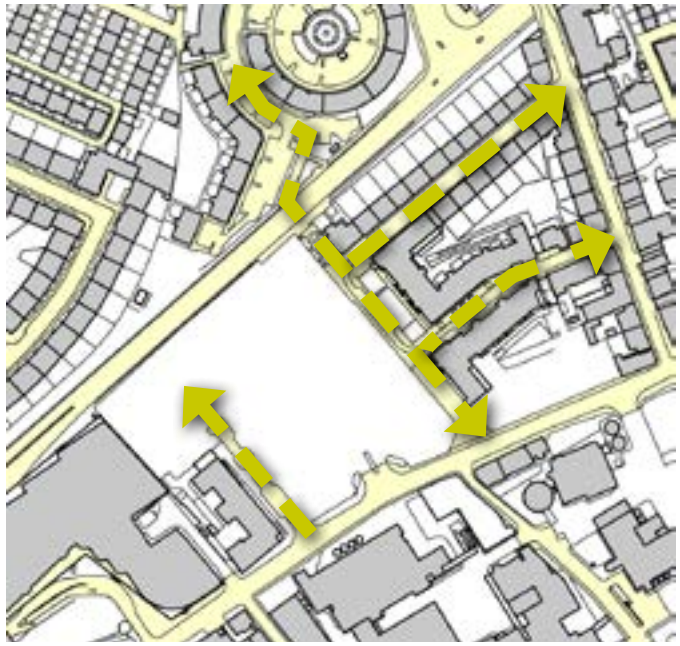
Shared surface in housing—Cakemuir Gardens.
The houses come right up to the edge of the carriageway. The tight space that results means that motor vehicles have to move around slowly. This helps make the space safe for pedestrians and children playing.

Pedestrian route in the city centre—Multrees Walk
This shopping and office development creates an attractive street. The shops and little square within it make it an interesting space to pass through. The Council will seek to make more routes like this where opportunities arise.



Connections outside the city centre—Brandfield St.
An important new connection has been made through the former brewery site. It is made as accessible as possible by the inclusion of the ramp. Landscape and overlooking contribute to its attractiveness.

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1.5 Density

Increased density can be achieved on sites where the surrounding density is lower provided that:

- **there is a strong urban design rationale for the increase in density; and**
- **the increased density would not have an adverse impact on neighbouring amenity or valuable natural heritage features.**

Local Development Plan policies

- ***Hou 4 - Housing Density***

High density development helps Edinburgh be a compact and vibrant city. Having higher densities allows land to be used more efficiently, helps regeneration and minimises the amount of Greenfield land being taken for development. Higher densities also help maintain the vitality and viability of local services and facilities such as schools and local shops, and encourage the effective provision of public transport.

New development should achieve a density that is appropriate to the immediate site conditions and to the neighbourhood. This is particularly important in Victorian and Edwardian villa areas. Here the form of any new building and its positioning should reflect the spatial characteristics, building forms and heights within the area. Back-land development must be designed to ensure that any proposed building is subservient to surrounding buildings and it does not have an adverse impact on spatial character.

The appropriateness of high density housing to a particular site will depend on site context and on the way in which the development addresses the issues of open space (including impacts on landscape character and trees), unit mix, daylight, sunlight, privacy, outlook, house type, car parking requirements, waste management and the design and site layout of the development itself. Density should be a product of design, rather than a determinant of design. Where there is a failure to meet the Council's expectations in relation to these factors, this would indicate that the proposed density is too high and that the quantity of development on the site should be reduced or the design re-configured.

Where appropriate, higher density low rise building types like colony housing, or terraced housing could be inserted into some low density/low rise areas without adverse impact on amenity or character. There can be a rationale for a modest increase in building heights (and density) at nodes such as transport intersections of arterial and other significant roads, as the change in height can help signal the importance of the location and assist navigation.

High density development is encouraged where there is, or it is proposed to be, good access to a full range of neighbourhood facilities, including immediate access to the public transport network (i.e. within 500m of development). The map on the following page illustrates where these areas are within Edinburgh.

In new suburban developments, the Council encourages the efficient use of land and a mix of housing types. Introducing housing types such as flats, colonies, four in a block, terraces, mews houses and townhouses can help to increase densities on sites that are otherwise designed for detached and semi-detached housing.

Density in suburbia
In these examples, the street layout is similar. The left hand example has fewer houses and so is less dense. The Council encourages the approach on the right hand side where there is a mix of terraced and semi detached houses. The right hand layout is more likely to help sustain services such as shops and public transport since there will be more people to use them.

Terraced housing—Wauchope Terrace
Terraced housing is one way of delivering houses with front doors and back gardens that makes efficient use of land.

Mixing houses and flats—Fala Place
Having a mix of houses and flats helps to create a range of dwelling types—which improves social sustainability—and makes good use of land.

Flats in villa areas—Succoth Place
These flats integrate well into an existing villa area due to their scale and refined architectural design.

Examples using some of these density measures follow. For these examples, car parking values were simply determined by establishing how many cars actually park on the relevant street. In relation to perpendicular on-street parking, a value of 2.5m is suggested, whilst for parallel parking, a length of 5m is suggested to accommodate cars.

Stockbridge colonies

115	Dwellings / ha
0.96	GFA / site area
0.34	Footprint / site area
2.8	Average number of storeys
0.5	Car parking / dwelling
179m²	GFA per car parking space

Marchmont tenements

99	Dwellings / ha
1.32	GFA / site area
0.33	Footprint / site area
4	Average number of storeys
0.8	Car parking / dwelling
170m²	GFA per car parking space

Lochrin Place tenements

164	Dwellings / ha
1.89	GFA / site area
0.35	Footprint / site area
5.3	Average number of storeys
1	Car parking / dwelling
115m²	GFA per car parking space

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Westfield

172 Dwellings / ha
1.23 GFA / site area
0.24 Footprint / site area
5 Average number of storeys
0.4 Car parking / dwelling
165m² GFA per car parking space

Margaret Rose Avenue

23.6 Dwellings / ha
0.43 GFA / site area
0.20 Footprint / site area
2.1 Average number of storeys
1.7 Car parking / dwelling
106m² GFA per car parking space

21st Century Homes - Gracemount

69 Dwellings / ha
0.65 GFA / site area
0.23 Footprint / site area
2.9 Average number of storeys
0.8 Car parking / dwelling
119m² GFA per car parking space

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1.6 Incorporate existing views

Where views to interesting or landmark features exist, incorporate them into new development.

Local Development Plan policies

- ***Des 3 - Development Design***
- ***Des 4 - Development Design***

This is particularly important in public areas such as streets, squares and open space.

Sometimes a potential outward view of the wider landscape/townscape might not be apparent on a site, for example because there is a building in the way.

Site analysis will help establish whether a new view can be secured through redevelopment. If it can, it should be incorporated into the design.

Private views are not generally protected through the planning system.

Notwithstanding this, there are some circumstances where views can be provided in new development and will contribute positively to the amenity of the scheme. Such circumstances include sites where it is unlikely that the view can be interrupted by subsequent development and where the view is to a landmark feature.

The height and massing of buildings can have a significant impact on views. The section on height and form contains specific guidance on this matter.

View to Craigmillar Castle—Castlebrae Wynd
The street is lined up to create the view to the castle.

Publicly accessible view
A publicly accessible view to Edinburgh Castle was created from the roof level of the Museum of Scotland.

Creating new views - Jackson's Entry off Canongate
Views to Salisbury Crags are framed by the retained historic buildings and the new development that resulted from the masterplan.

1.7 Incorporate natural and landscape features

Respond to existing variations in landform.

Protect and incorporate existing trees that are worthy of retention into the design of new open spaces.

Retain and incorporate other existing natural features into the design to reinforce local identity, landscape character, amenity and optimise value of ecological networks.

Address the coastal edge and watercourses positively and protect flood plains.

De-culvert watercourses and integrate them with the site layout and function.

Define the urban edge to conserve and enhance the landscape setting and special character of the city.

Local Development Plan policies

- ***Des 3 - Development Design***
- ***Des 7 - Layout Design***
- ***Des 9 - Urban Edge Development***
- ***Des 10 - Waterside Development***
- ***Env 12 - Trees***
- ***Env 21 - Flood Protection***

Existing landscape features can contribute strongly to the quality of new development. The layout of proposals should integrate into the design. The Council will take particular interest in the retention of historic features and existing habitat.

Watercourses should be addressed positively by incorporating them into accessible green networks, and ensuring security through natural surveillance and appropriate design such as active frontages. Waterside sites can present a unique opportunity for innovative design. Flooding issues should be fully understood.

In some instances, public access is inappropriate in some areas because of the need to protect wildlife habitat. For example, the south side of the Union Canal is of particular habitat value and care should be taken to ensure protection of its biodiversity value. Similarly, the biodiversity of the Water of Leith benefits from a lack of public access to some of its banks. In the redevelopment of sites along the Water of Leith a 15m setback or substantial ecological mitigation will be required to maintain the ecological potential of this strategic blue/green network. (see also section **3.1**)

Retaining trees
New mature trees were planted alongside this retained tree in the Grassmarket.

The design of the urban edge should form a clear transition between the urban area and surrounding countryside. The retention, enhancement and integration of existing trees, shelterbelts and hedgerows helps integrate development with the character of the surrounding countryside and provide opportunities to extend habitat networks (see section **3.5**). Existing trees should be located in open space as opposed to residential gardens.

Where suitable landscape features do not exist it may be necessary to create a substantial woodland edge. These should provide the necessary space for native woodland habitat to achieve maturity and accommodate multi-user paths and links to the wider countryside.

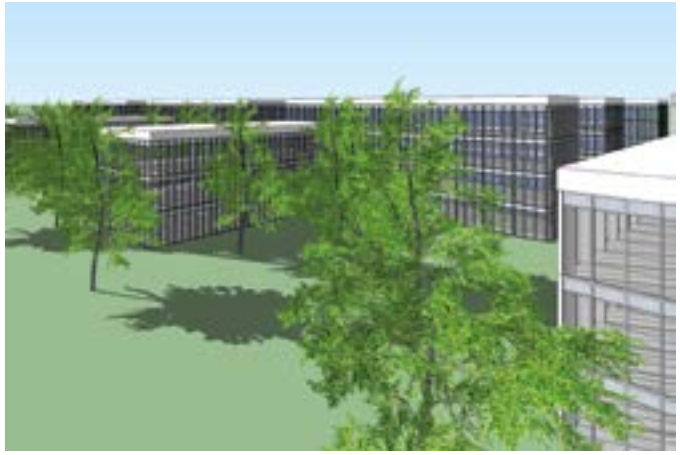
Integrating trees—Glasgow Road
Trees from the former Gogarburn Hospital site were carefully integrated into the development

In some situations, where new residential and civic architecture will enhance the townscape, or the urban edge adjoins recreational facilities or greenspace, a permeable edge of parkland trees and active travel routes may be considered.

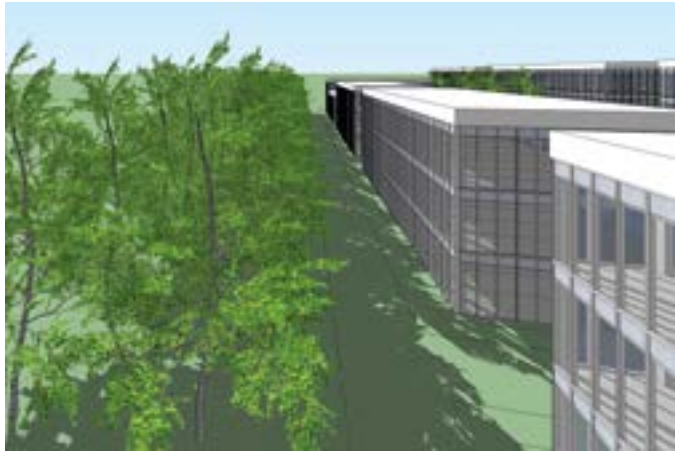
Topographical features such as ridges and valleys also combine to provide natural barriers, which can help to direct development to the most appropriate locations whilst contributing to the setting and identity of the city.

Archaeological Interpretation
The archaeological remains of the Flodden Wall are below these markings in the hard landscape of the Grassmarket. Their retention helps the understanding of the history of the city.

New connections—Westfield Avenue
As well as providing an attractive frontage to the Water of Leith, this development provides a new footbridge over it. This greatly improves access within the area.



A soft edge between development and landscape
By creating 'fingers' of buildings, landscape can be brought into the development, blurring the edge between the two.



A strong edge between development and landscape
Where development forms a strong urban edge it is important to create an equally robust landscape edge.

Frontage onto the Union Canal—Fountainbridge
As well as providing mooring space and so promoting the Canal's recreational use, the development at the end of the Canal provides an attractive frontage with bars and restaurants facing onto it.

1.8 Incorporate existing buildings and built features

Incorporate existing buildings and boundary elements (even if they are not listed or in a conservation area) where they will contribute positively to new development.

Re-use elements from existing buildings, particularly where there is a historical interest.

Protect and enhance existing archaeology.

The incorporation of existing built features benefits place making , sustainability and provides an identity for a development.

Local Development Plan policies

- ***Des 1 - Design Quality and Context***
- ***Des 3 - Development Design***
- ***Des 7 - Layout Design***
- ***Des 8 - Public Realm and Landscape Design***
- ***Env 8 - Protection of Important Remains***
- ***Env 9 - Development of Sites of Archaeological Significance***

There is a strong presumption in favour of retaining existing buildings which contribute to the special interest of an area. However, the replacement of individual buildings can sometimes be justified. The redevelopment of buildings, which are considered by their appearance and scale to be detrimental to the character of the area, will be encouraged. Development proposals will be assessed in relation to:

- proposed mass, scale, design and materials of the replacement building; and
- the extent to which the replacement building will enhance the character and appearance of the street scene.

Where there are known or suspected archaeological remains within the landscape surveys, evaluation and desk top studies should be carried out in consultation with the Council's Archaeological Service. The evaluations may highlight features to be considered in any design proposal and the formulation of future mitigation strategies. In some cases this should be explained by the use of interpretation or an enhanced landscape setting. (see section 3.2 - Open Space)

Reusing an existing building—East Market Street
The shell of this building was transformed into a gallery.

Incorporating a boundary wall—Hart Street
This stone wall was re-used and incorporated into the new house.

Boundary walls in villa areas—Newbattle Terrace
Boundary walls are extremely important to the character and appearance of villa areas. The size and number of new openings to them should be minimised.

Transforming a building's use—Anderson Place
This bond building was transformed into flats.

Reusing building materials—Holyrood Road
Stone from the partially demolished Queensberry House was used in the walls on the exterior of the Scottish Parliament.

2. Designing places: buildings

This chapter sets out the Council's expectations for how features within the built form relate to its setting. The overall composition of streets is shaped by how individual buildings work together, creating the unique visual character through repetition, variety and focal points within the street scene.

The key aims are for new development to:

- Have a positive impact on the immediate surroundings; wider environment; landscape and views, through its height and form; scale and proportions; materials and detailing; positioning of the buildings on site, integration of ancillary facilities; and the health and amenity of occupiers.
- Repair the urban fabric, establish model forms of development and generate coherence and distinctiveness where the surrounding development is fragmented or of poor quality.
- Achieve high standards of sustainability in building design, construction and use
- Be adaptable to future needs and climate change.
- Support social sustainability, by designing for different types of households.
- Address the street in a positive way to create or help to reinforce a the sense of place, urban vitality and community safety.
- Balance the needs of pedestrians, cyclists, public transport users and motorists effectively and minimise the impacts of car parking through a design-led and place specific approach.
- Reduce exposure to pollution and where possible seek to reduce overall emissions.

2.1 Height and form

Match the general height and form of buildings prevailing in the surrounding area.

Where new developments exceed the height of neighbouring buildings ensure they enhance the skyline and surrounding townscape.

Ensure new high buildings conform to the section 1.2 on City skyline and views.

Local Development Plan policies

- ***Des 4a - Development Design***
- ***Des 11 - Tall Buildings***

The Council wants new development to integrate well with existing buildings and spaces. This means new buildings that are clearly higher than their neighbours should be avoided. This helps protect the visual character of areas where there are uniform building heights. It also helps protect key views.

The height of the part of the building where the external wall meets the roof (the eaves) is at least as important to the perception of height as the height of the top of the roof (the ridge). This means that new buildings should sit within the form set by the eaves and ridge of neighbouring buildings. This is particularly important in situations where there are established building heights, for example tenement streets, mews streets and villa areas.

Well designed architectural features that rise above this height, and which would contribute to the visual interest of the city's streets and skyline and not adversely affect key views, may be acceptable in exceptional circumstances.

Existing high and intrusive buildings will not be accepted as precedents for the future. They should be replaced with more sensitively scaled buildings, when their redevelopment is in prospect.

The impacts of height in relation to aerodrome safety should be considered.

The right height—Fountainbridge
The height of the modern building is very similar to its historic neighbour. This helps it integrate with its surroundings.

Too low—Pitt Street
This recent development above could have been improved if its eaves height had matched those of it neighbours. The effect is that the building appears too small.

Matching heights in villa areas
It is important that new buildings in villa areas have similar heights to their neighbours. In this example, the modern building in the middle of the image is designed so that the height of its main walls matches the eaves heights of the buildings on both sides.

Matching the height of existing mews—Circus Lane
This newly built house matches the eaves and ridge heights of the adjacent historic mews buildings.

A landmark for the wrong reasons—Walker Street
The office tower has a negative impact on views from surrounding streets due to its inharmonious height & form.

Integrating into a street and key view
The set back of the upper floors and the materials chosen help integrate the buildings in the centre of the image into view from the Castle Esplanade.

Villa—Merchiston Park
The height and massing of this villa, which are similar to surrounding buildings, help to integrate it.

2.2 Scale and proportions

Harmonise the scale of buildings including their size and form, windows and doors and other features by making them a similar size to those of their neighbours.

Where the scale of proposed new development is different to that of surrounding buildings, ensure there is a compelling reasoning for the difference.

Local Development Plan policies

- ***Des 4b - Development Design***
- ***Des 11b - Tall Buildings***

A typical example of a difference in scale being problematic is where new tenements are located next to older stone built tenements. Often the windows on the new building are smaller and a different shape and because the floor-to-floor heights are lower than the older buildings there will be an extra row of windows. This creates a visual mismatch that can erode the character of the area.

In sensitive sites, floor to floor heights of new buildings should match their neighbours.

Where elevations have large projections or recesses, three dimensional views may be sought so that the scale and proportions can be assessed.

Modern development with a similar scale—Wester Coates Gardens
This villa has large windows which help to integrate it with the scale of surrounding historic villas. The proportions of stonework help also.

Matching height, proportions and form—Hopetoun Crescent
The housing either side of the historic townhouses above has been designed to match the scale originally intended for this street.

Windows too small?
While five storey tenement has the same eaves height it has much smaller windows than those of neighbouring tenements. The small scale creates an inharmonious relationship.

2.3 Position of buildings on site

Position new buildings to line up with the building lines of neighbouring buildings.

Where building lines do not exist, position new development to engage positively with streets and spaces and where the surrounding townscape character of the area is good, it should be reflected in the layout.

Use the positioning of buildings to create interesting and attractive streets and spaces.

Where locating buildings in a historic landscape, ensure the essential characteristics of the landscape are protected.

When locating buildings adjacent or close to a historic building ensure the key views to and from the building and characteristics of the setting of the historic building are protected.

Position buildings carefully with a full understanding of the topography and environmental constraints of adjacent spaces and the site.

Local Development Plan policies

- ***Des 4c - Development Design***

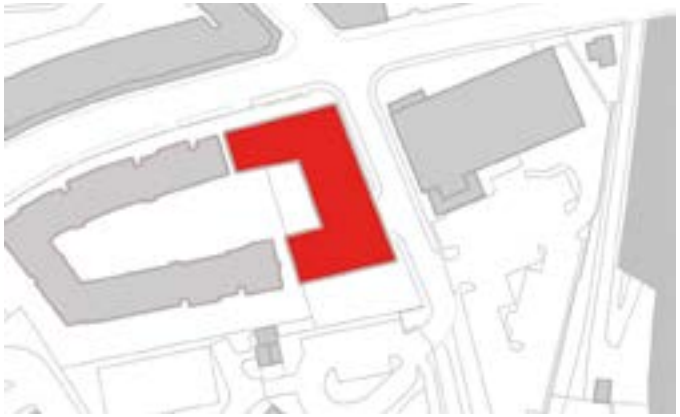
In areas of the city where buildings do not line up (for example the Old Town), plans of the wider context are extremely useful in helping to determine how well the proposed position of buildings on site is likely to make a positive contribution to the spatial character of an area.

Where back-land development would disrupt the spatial character of an area, it must be avoided.

Layouts should be designed to be attractive for all users and particularly pedestrians, cyclists and people with disabilities.

Inserting buildings into the setting of listed buildings must be done in such a way as to ensure principal elevations of the listed building remain visible from main viewpoints and the relationship of the listed building and the street is not disrupted.

Inserting buildings into a historic landscape must be done without upsetting the landscape integrity and with an understanding of the sensitive views and characteristics, and the setting of any historic buildings, in order that these can be protected. Landscape, visual and setting appraisals (section 1.1) should be used to guide the process.

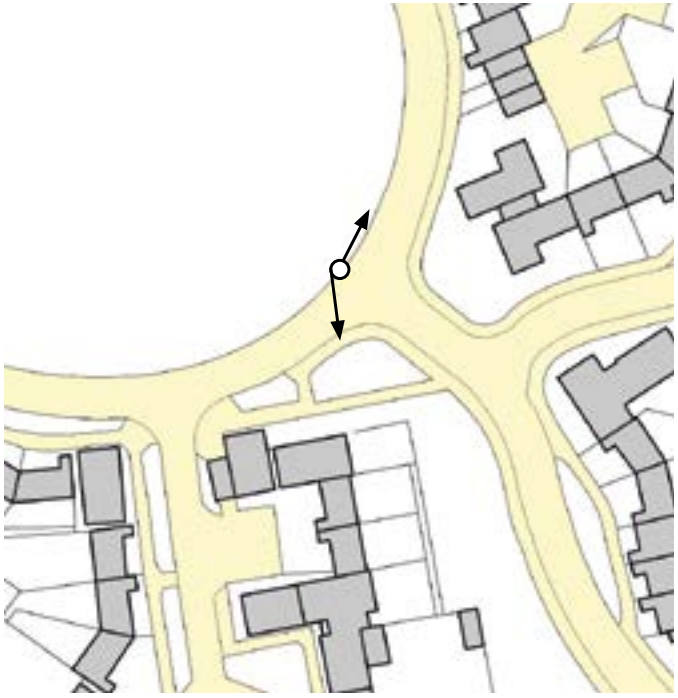


Infill development in a tenement area
The proposed building completes a block of development. This will allow active frontages to be placed onto streets and allow private space for the development in the courtyard that is formed between the buildings.

The wrong position
Positioning large buildings (coloured red) in the rear of villa plots can undermine the spatial character of the area.

Infill development in a villa area:
The proposed building (shown in red) is roughly the same size in plan as its neighbours and is positioned so that its frontage is the same distance from the road as its immediate neighbours.

Varied building positions—Cakemuir Gardens
Varying the positions of the buildings in relation to the street helps create an interesting sequence of streets and spaces in the development—contributing to its attractiveness as a whole.

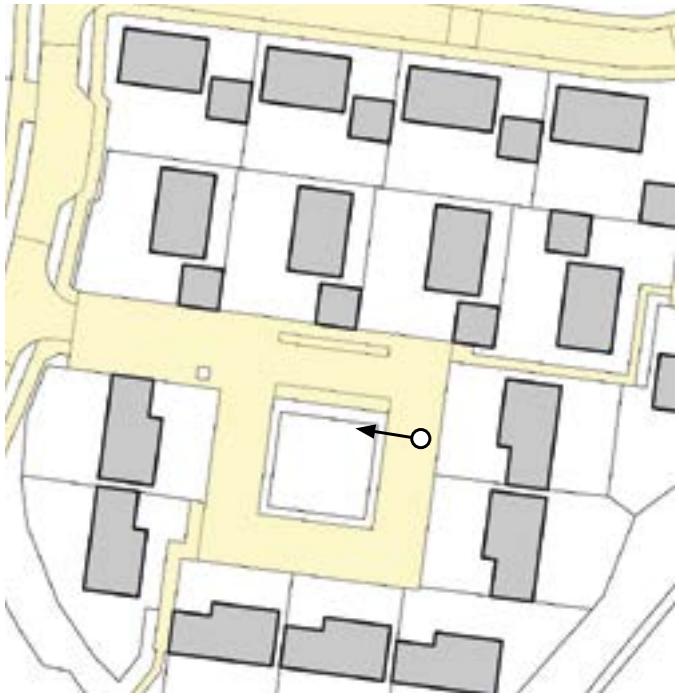


Creating contrasting spaces
Positioning the flats and houses close together, provides space for a green in the middle of the development. This large space creates an interesting contrast with the streets around.

Courtyards—Brighouse Park Gait
Small groups of housing can be made to form courtyards.

Image courtesy of Steve Tiesdell Legacy Collection

15m wide street—Woolmet Place
By integrating the parking into the street and having small front gardens, the street has been made narrower than a typical suburban street.



A village green—Muirhouses Square, Bo'ness
The houses are arranged to form a space that is similar to a village green. This can be used by residents for a range of uses and has good visual amenity.

Space within a space—Dublin Street Lane North
The buildings are positioned to create a range of spaces that contrast with the ordered streets of the New Town surrounding the site.

Image © Tim Francey

Image © Tim Francey

Mews street—Donnybrook Quarter, London
This development provides terraces at upper levels, allowing relatively high density housing to come close together and achieve good quality outdoor space
Image courtesy of Steve Tiesdell Legacy Collection

A range of spaces—Accordia, Cambridge
In this development in Cambridge, the houses are placed 6m apart to create a mews street. Its narrowness means that cars cannot be parked in the street so garages have to be used. This helps the street be more pedestrian friendly and suitable for play. The images above right show some of the open space within the development.

Image © Tim Francey

Ordered frontage to Canal—Amsterdam
These houses are arranged to provide an attractive frontage to the Canal. The moorings provided are set out to allow a relatively continuous strip of habitat for wildlife.
Image courtesy of Steve Tiesdell Legacy Collection

Positioning trees carefully—Allerton Bywater, England
Trees are an integral part of this housing development, lining the streets throughout the development.
Image courtesy of Steve Tiesdell Legacy Collection

Narrow street—Amsterdam
Pedestrians, cyclists and cars are all considered in this narrow street. A key feature are the climbing plants which add visual softness.
Image courtesy of Steve Tiesdell Legacy Collection

New suburban developments
In new suburban developments it will be expected that a variety of different housing types will be provided and that these will be laid out to give a variety of different types of streets and spaces. These should integrate with the hierarchy of the streets in the surrounding area. This layout shows that a range of different streets and spaces can be created using similar housing types: squares (1), narrow streets with garages to the side (2) and mews streets (3) can all be created with standardised house types.

2.4 Design, integration and quantity of parking

Welcoming, attractive and sustainable places balance the needs of pedestrians, cyclists and motorists effectively with priority given to creating walkable and cycle friendly environments.

Proposals for parking within new developments should be design-led and reflect the positive characteristics of the place.

Car parking within new developments should not visually dominate the streetscene.

On larger developments a range of parking solutions should be explored that use land efficiently and are set within a high quality public realm.

Pedestrian desire lines within and adjacent to the site should be identified at the outset to inform proposals which prioritise safe and convenient pedestrian movement.

Safe, secure and convenient cycle and motorcycle parking facilities should be provided as part of new developments.

Electric vehicle charge points should be provided for developments where 10 or more car parking spaces are proposed.

Car club initiatives are encouraged to promote car use as a shared resource and reduce pressure for parking.

Local Development Plan policies

- ***Des 3 - Development Design***
- ***Des 4 - Development Design***
- ***Des 5 - Development Design***
- ***Des 6 - Sustainable Buildings***
- ***Des 7 - Layout Design***
- ***Des 8 - Public Realm and Landscape Design***
- ***Tra 1 - Location of Major Development***
- ***Tra 2 - Private Car Parking***
- ***Tra 3 - Private Cycle Parking***
- ***Tra 4 - Design of Off-Street Car and Cycle Parking***

The design, integration and quantity of parking associated with new development has a huge impact on the quality of our places and the way we use them.

Proposals for new development should be design-led and reflect the positive characteristics of the place with an emphasis on creating walkable and cycle friendly environments.

Car parking in new developments

Reducing the impact of the car will create more sustainable, attractive places to live and will help to address congestion, air pollution and noise.

The type, location and quantity of car parking in new developments should be informed by the positive characteristics of the place and its accessibility by foot and bicycle to amenities and services, including public transport.

Sites which are within highly accessible locations close to amenities such as within the city centre or town centres will require less, or in some cases zero, car parking provision. It should be noted, however, that this does not mean that zero car parking provision will be acceptable in all cases - see page 58 'Parking Standards' for more information.

In all new developments, car parking should be designed to have a minimal visual impact on the site and surrounding area. Large expanses of uninterrupted car parking, particularly located to the front of new developments, will not be acceptable as they have an adverse visual impact and encourage non-essential car trips.

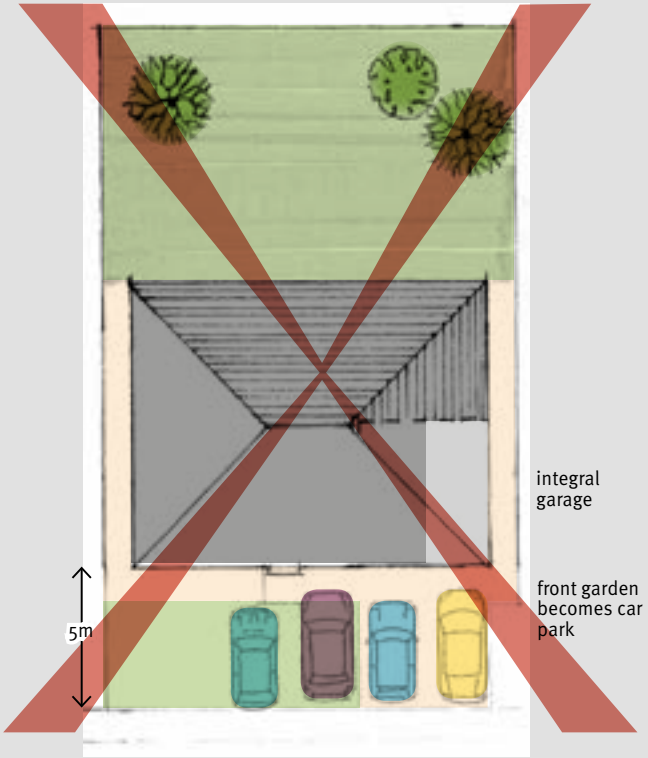
Where car parking is required on larger developments, a range of solutions that use land efficiently and are well integrated within a high quality public realm should be delivered. A number of these options are explored in the following Technical guidance.

Residential development at Hopetoun Crescent respects the character of the street and incorporates underground parking to assist in minimising parking pressures on the surrounding area

Exploring options for car parking in new developments

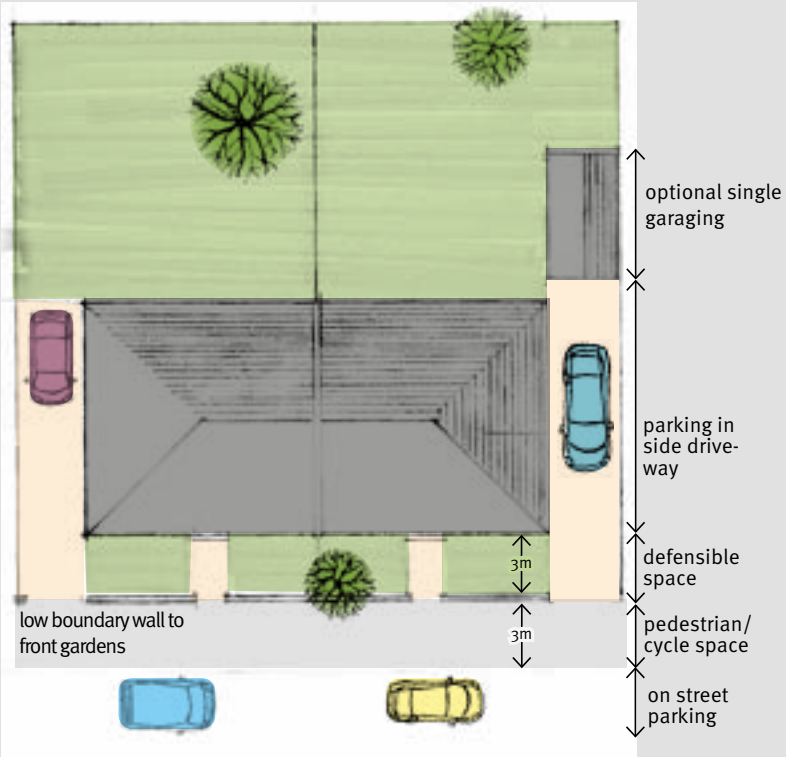
High amenity residential areas generally have car parking located on the street, set to the side or concealed from public view within the site, such as within underground or undercroft parking areas. Many modern housing developments locate the car in front of the dwelling thereby creating a streetscene which is dominated by the car. This guidance seeks to encourage sensitively located car parking and facilitate high quality places for all users.

Poor example showing the dwelling pushed back with parking to the front of the plot

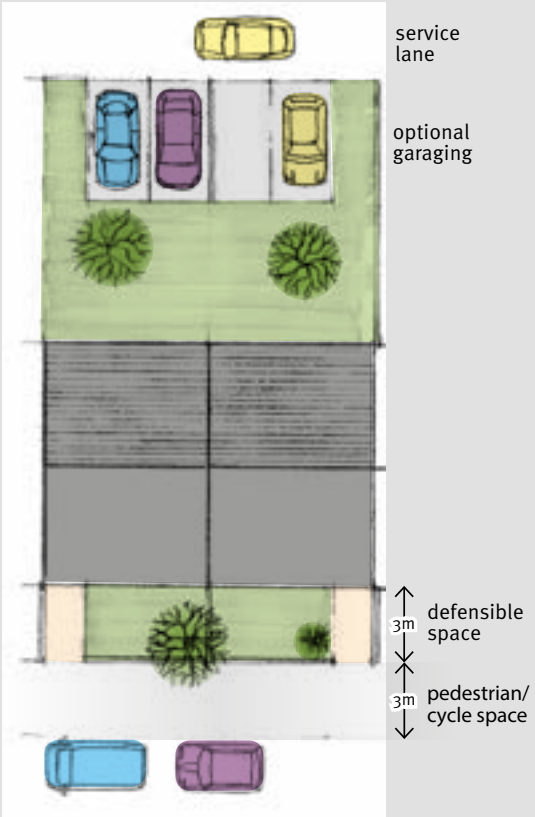


Good examples of parking options within dwelling plots where dwellings are pushed forward to create defensible space and avoid parking within the front garden

Semi detached plots example with parking to side & on street



Terraced plots example with parking to rear and on street



Dwellings at Redhall House Drive pushed forward on the plot with strong boundary treatment and defensible space to the front

Alternative approaches

Alternative approaches to accommodating car parking will be supported where hard and soft landscaping creates defensible private space and helps create high quality public realm, while minimising the visual impact of car parking.

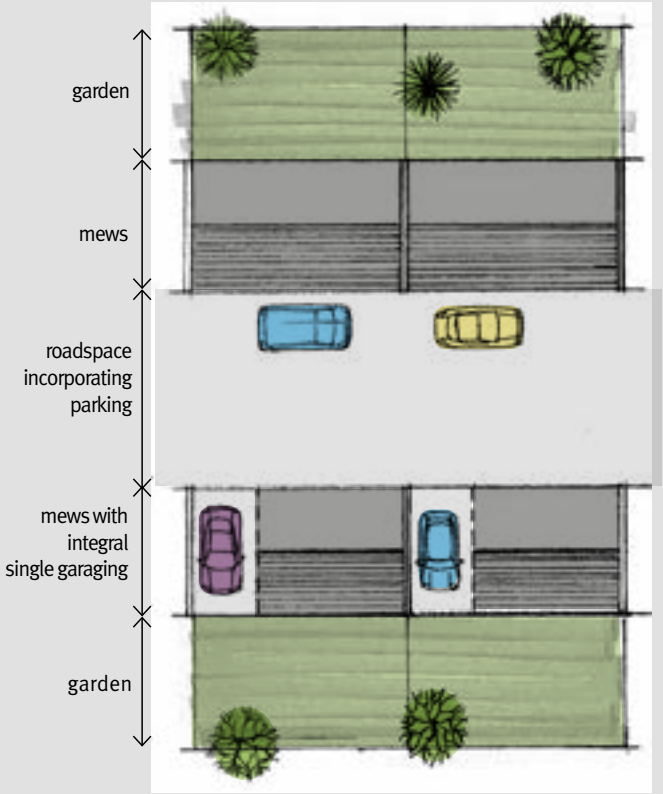
Strong boundary treatment and landscaping define plots and reduce the visual impact of parked cars at Wallace Gardens

The use of integral garages and off-street parking to the front of buildings should generally be avoided. However, Grange Loan, Eyre Place and Wallace Gardens illustrate successful approaches which deliver high quality living environments including the use of boundary treatment to form defensible space. Where the use of integral garages is appropriate such as within mews-style developments where they are an established part of the character, they should be designed so as not to over-dominate the front elevation of the building or result in 'dead frontages'. The inclusion of windows within garage doors can also assist activating the street frontage (see example at Eyre Place).

Mix of integral garages and on-street parking within the mews development at Eyre Place

Existing stone wall retained with parking area behind results in minimal visual impact of parked cars at Grange Loan

Good mews plots examples with integral garage / on street parking



Technical guidance

Rear parking courtyards should be minimised unless they are designed to help create well overlooked and attractive amenity spaces. The position and quantity of cars should not overdominate the space or reduce its usability. The use of good quality boundary treatments, landscaping and structures such as garaging can help to avoid uninterrupted areas of parking.

Use of underground, undercroft and rooftop parking

Underground and undercroft parking should be implemented for larger developments where access ramps can be accommodated or topography permits its use. This type of parking arrangement allows buildings to be located forward on the plot creating a more active street environment and maximising space for amenity to the rear.

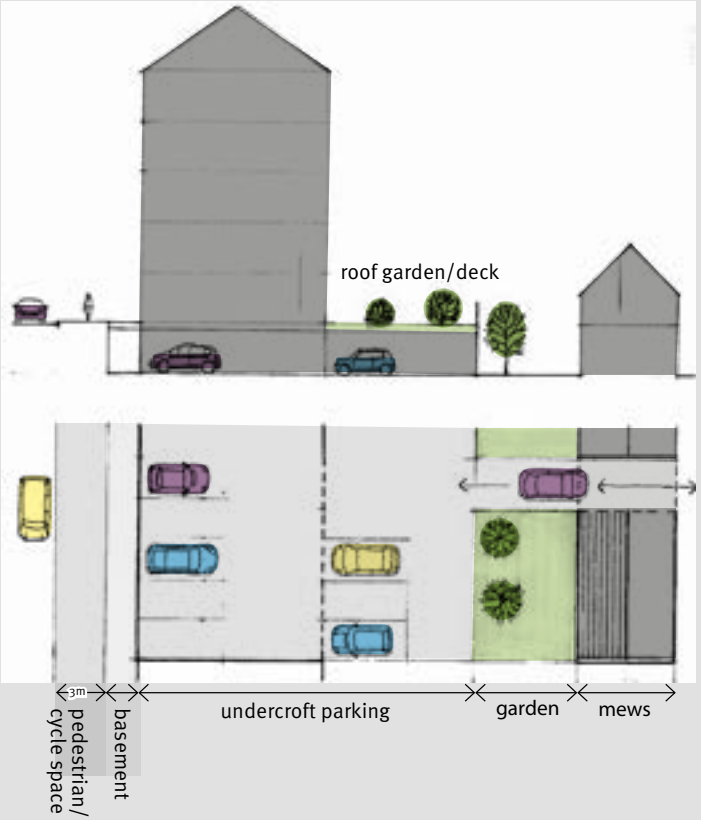
On larger developments, rooftop parking should also be explored to maximise the efficient use of space and avoid large areas of surface car parking where underground or undercroft parking cannot be delivered.

Mixed use developments

For mixed use developments, parking areas should be shared between the uses provided this works without conflict, for example, where uses are populated at different times of day. This arrangement should therefore result in a reduction in the number of total parking spaces.

Rear courtyard parking within well overlooked landscaped amenity space off Gayfield Square

Good flatted development example with undercroft parking & mews to rear



Rooftop car park for supermarket uses space efficiently and the building fully activates corner position along Morningside Road

Zero parking provided within the site for this accessible town centre retail unit on Raeburn Place

Open space and landscaping

Car parking should not be provided at the expense of delivering open space required as a setting to development.

External car parking should be enhanced by a structure of tree and hedge planting arranged both within the parking area and along its boundaries. It is expected that the quantity of planting within car parks will correspond to the number of parking spaces. 50m^2 of planting, incorporating four trees, is required for every 20 car parking spaces, or 250m^2 of parking. For each 100 car spaces an additional 100m^2 of planting will be required.

Where proposals justify larger areas of external car parking, planting should be used to clarify pedestrian and vehicular circulation and be subdivided into compartments of 50-100 cars for ease or orientation.

Tree planting in car parks should preferably be provided in linear trenches. If tree trenches are not feasible, large treepits with underground support structures to ensure robust growth of trees should be incorporated. Accidental damage to planting by vehicles should be avoided through careful siting and design.

Inclusion of robust landscape with trees and hedges helps to reduce the potentially negative visual impact of the car parking area

Parking spaces for people with disabilities

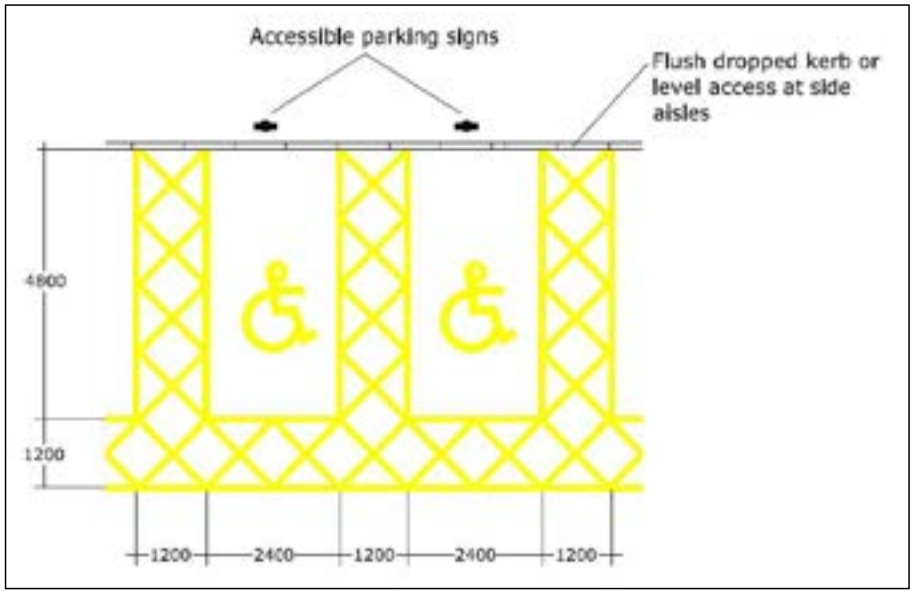
Under the Equality Act 2010 it is the responsibility of site occupiers to ensure that adequate provision is made for the needs of people with disabilities.

To ensure this, a proportion of all car parking areas must be accessible for people with mobility impairments, including wheelchair users (whether driver or a passenger).

This is achieved through a minimum accessible parking requirement for all developments. Accessible parking spaces should be created as part of the overall car parking provision, and not in addition to it. If it is known that there will be a disabled employee, spaces should be provided in addition to the minimum accessible parking requirement. A larger number of spaces may be required at facilities where a high proportion of disabled users/visitors will be expected, for example health and care facilities.

Accessible parking should be designed so that drivers and passengers, either of whom may be disabled, can get in and out of the car easily and should be located close to entrances with step-free access provided between them. ***Transport Scotland's Roads for All guidance*** (section 4.5.8) provides design details for off and on street parking bays. All road markings must be in accordance with ***Traffic Signs Regulations and General Directions***

For on-street accessible parking bays, in accordance with the Disabled Persons' Parking Places (Scotland) Act 2009, developers are required to promote a Traffic Regulation Order, so that use of such spaces can be enforced by the Council. Developers are expected to pay for the necessary road marking, signage and Traffic Regulation Order costs.



Accessible off-street parking spaces (e.g. in rest area). Source: Roads for All

Parking spaces for bicycles

The Council is committed to increasing cycling's share of travel in the city in-line with the targets set-out in the ***Active Travel Action Plan.*** High quality cycle parking, including secure storage, is essential in making cycling as attractive as possible.

Cycle parking should be considered in terms of two provision types – long stay and short stay.

Long-stay parking will be required in residential developments, nurseries/schools, further education centres and places of employment, as cycles are generally parked for long periods of the day. Focus should, therefore, be on the location, security and weather protection aspects of cycle parking design. It is recommended that associated facilities, including lockers, showers and changing rooms are provided at land uses where long stay cyclists require them.

Short-stay parking should, as a minimum, serve all other development types and should be available for customers and other visitors. Short-stay parking should be convenient and readily accessible, preferably with step-free access and located close to entrances.

In many cases there will be a requirement for both long and short-stay provision to accommodate the differing needs of employees, residents and students, versus the requirements of customers or visitors to a site.

Where it is not possible to provide suitable visitor parking within the curtilage of a development or in a suitable location in the vicinity agreed by the Council, the Council at their discretion may instead accept additional long-stay provision, or as a last resort, contributions to provide cycle parking in an appropriate location in the vicinity of the site.

Where it is not possible to provide adequate cycle parking within residential dwellings, the 'Garages and Outbuildings' section of ***Council's Guidance for Householders*** should be referred to as it provides links to practical cycle storage advice including on-street and garden provision.

Developers should include details of on-site cycle parking/storage on the relevant drawing(s) and early consideration of the location and type of provision is required to avoid retrofitting at the end of the design process.

Long stay cycle parking, image c/o Paul Downie, Falco

To ensure that cycle parking/storage is implemented, developers are expected to specify where the cycle parking/storage provision will be located (as agreed with the Council) and that they will be fully implemented prior to the operation or occupation of the approved development. This should be clearly stated on the relevant drawing(s) prior to the determination of the application. Developers will also be expected to set out how the facilities shall be retained throughout the lifetime of the development.

All cycle parking should be consistent with the design details set out in the forthcoming Technical Manual factsheet 'Cycle Parking in New Developments' and should also reflect ***section 8.3 of Cycling by Design*** which also details storage facilities.

Short stay cycle parking, image c/o Paul Downie, Falco

Parking spaces for motorcycles

Parking provision for motorcycles is likely to be in demand around educational establishments, workplaces, shopping and leisure destinations, and residential areas lacking in private car parking opportunities. If the demand for motorcycle parking is unmet, it may disincentivise motorcycling and will potentially result in informal motorcycle parking. This could prove hazardous to pedestrians by blocking footways, and may also inconvenience cyclists if cycle parking facilities are misused.

In terms of convenience, flexibility and security, motorcyclist requirements are akin to cyclists, with ***good practice*** design stating that motorcycle parking provision associated with new developments should be close by, clearly marked, secure and safe to use.

Sites should have anchor points, quality non-slip level surfacing, CCTV and/or natural surveillance. They should be located away from drain gratings and protected from the elements, as well as having good lighting. For long stay parking, such as workplaces, lockers to allow storage of clothing and equipment and changing facilities should be provided. ***SCOTS*** Section 3.6.5 provides further design details for motorcycle parking.

For houses, provision could be in a garage or a secure rear garden with suitable exterior access. For flatted developments, covered and secure facilities should be provided.

Electric vehicle charging infrastructure

Edinburgh has made huge progress in encouraging the adoption of electric/hybrid plug-in vehicles, through deployment of extensive charging infrastructure. As plug-in vehicles make up an increasing percentage of the vehicles on our roads, their lack of fuel emissions will contribute to improving air quality, and their quieter operation will mean that a major source of noise will decrease (see Section 2.5 - Environmental Protection).

The ***Sustainable Energy Action Plan*** is the main policy supporting the Council's Electric Vehicle Framework. Increasing the number of plug-in vehicles and charging infrastructure in Edinburgh will provide substantial reductions in road transport emissions.

To ensure that the infrastructure required by the growing number of electric vehicles users is delivered, one of every six spaces should include a fully connected and ready to use electric vehicle charging point, in developments where ten or more car parking spaces are proposed. Electric vehicle parking spaces should be counted as part of the overall car parking provision and not in addition to it.

Fast charging provision will be required for residential developments, whilst for all non-residential developments, rapid charging will be required (information on fast and rapid chargers is detailed in the following Technical guidance). Information on the infrastructure being provided should be included in the supporting transport submission provided with an application.

For individual dwellings with a driveway or garage, provision should be made for infrastructure to enable simple installation and activation of a charge point at a future date. This can include ducting and cabling as well as capacity in the connection to the local electricity distribution network and electricity distribution board. To further meet increasing future demand for charging points, provision for infrastructure enabling future installation should also be considered in developments where charging points are being provided.

Plans detailing who will be responsible for managing and maintaining charging infrastructure should be submitted with planning applications. Where infrastructure is installed in areas to be adopted by the Council, management and maintenance arrangements are to be aligned according to provisions detailed in the Council's Electric Vehicle framework.

Location and security of charging infrastructure needs to be carefully considered – charge points should be sited in convenient locations and CCTV or other security measures should be installed, particularly near rapid chargers.

Typical charging equipment tends to be in the form of charging posts or wall mounted charging units

Charging of an electric vehicle's drive battery can be performed in various ways by different charging equipment. The terms 'charging post', 'charge point' and 'charger' are not, strictly speaking, interchangeable but are used broadly to describe the process.

Source: Code of Practice on Electric Vehicle Charging Equipment Installation (IET Standards, 2012)

Fountain Park installation of underground car-park electric vehicle charging.

Charging infrastructure has developed greatly over the last few years. Whereas the first generation of electric vehicles could be found charging at a slow rate from a standard household socket, the current minimum standard is a dedicated 'Type 2' socket/ single phase AC supply offering outputs of up to 7kW per hour. Where a three phase AC supply is available, an otherwise identical higher powered unit can be installed offering up to 22kW per hour. Although not all electric vehicles are currently capable of accepting AC current at 22kW per hour, the trend has been for manufacturers to improve their vehicles AC charging ability. The highest power charge point should always be considered in order to future proof an installation where possible. AC charging at the above noted power outputs is performed at units which are wall or ground mounted, typically (but not exclusively) with un-tethered cables specific to the vehicle.

'Rapid charging' is a term given to the fastest current method of charging an electric vehicle's battery and is performed by a much larger unit with tethered cables and adapters. Rapid charging can provide significantly higher power and output rates than described above. A typical rate of charge to 80% capacity of an electric vehicle's battery can be performed in around 30 minutes.

Guidance and advice on sourcing electric vehicle charging infrastructure is available from the following sources:

UK Electric Vehicle Supply Equipment Association

British Electrotechnical and Allied Manufacturers' Association

Provision for car club vehicles

Car club spaces, Quartermile

Car clubs are well established and have been in operation in Edinburgh since 1999. Car clubs are membership based and provide access to pay-as-you-go cars and vans parked in clearly marked spaces in publicly accessible locations.

An increasing number of people find that using a car club is cheaper and more convenient than owning a car, and businesses may utilise this facility to provide fleet vehicles for employees. LDP Policy Tra 2 (Private Car Parking) states that where complementary measures can be put in place to make it more convenient for people not to own a car, such as access to a car club scheme, reduced car parking provision may be justified.

Early dialogue with the Council and a car club representative should take place to establish the acceptability of the location and any practicalities in implementing a car club scheme as part of a new development. Where car club spaces are considered acceptable as part of a new development the Council will require a financial contribution towards the cost of this provision (refer to the ***Council's Guidance on Developer Contributions and Affordable Housing)***.

For housing developments, prospective residents should be made aware of the car club facility as part of a welcome pack associated with a Travel Plan.

Parking Standards

Parking Standards (the Standards) are a tool for managing the levels of parking associated with new developments. To encourage a shift from the private car to more sustainable modes of travel, the Standards help by setting maximum limits for general car parking to restrict excessive provision, while setting minimum levels for accessible car parking, cycle parking, motorcycle parking and electric vehicles.

The zones and parking requirements in the Standards are aligned to public transport accessibility levels, Controlled Parking Zones, and strategic development zones. The Standards for zones with good public transport accessibility will require comparatively less car parking than for zones which are less accessible by public transport (see page 60). The Standards also align with Planning Use Classes, and are shown for different classes of development on page 61.

In all developments the level of parking proposed should be lower than, or equal to the maximum limits set by the Standards. Lower provision will be justifiable in highly accessible and dense locations such as the city centre, or where detailed parking overspill mitigation measures have been proposed. In less accessible locations, low levels of parking provision may be considered where carriageway widths are sufficiently wide to safely accommodate on-street parking (the forthcoming Technical Manual factsheet 'Carriageway Widths' provides street width details), and where it has been determined by parking surveys that there are no existing or potential parking pressures on surrounding streets.

Applications for new developments must include reasoned justification for the parking provision proposed. To enable this, comprehensive transport information is required for all developments – this should detail the impacts of the development in terms of anticipated parking levels and all forms of access to the site. Transport information provided must therefore include:

- type and scale of development (proposed use, planning use class, number of units/rooms, gross floor area);
- a detailed accommodation schedule, particularly for residential developments, listing numbers of each size of unit;
- identification of existing transport infrastructure in and around the site;
- details of proposed access to and through the site for pedestrians and cyclists, as well as links to footways, cycle paths, shared use and core paths around the site;
- details of proposed access to public transport facilities and services;
- comprehensive parking information detailing proposed parking provision (number and layout/design of spaces, including accessible spaces, electric vehicle charging points, motorcycle and cycle parking);

- parking surveys to understand the potential impact of overspill parking in surrounding streets. The surveys should identify parking space capacity and utilisation on streets surrounding the development and should ideally be 24 hour surveys over a one week period; and
- mitigation measures where low parking provision is proposed – this should include measures which reduce the impact of parking in surrounding streets, including provision of car club vehicles and travel packs detailing the accessibility of public transport and walking and cycling infrastructure.

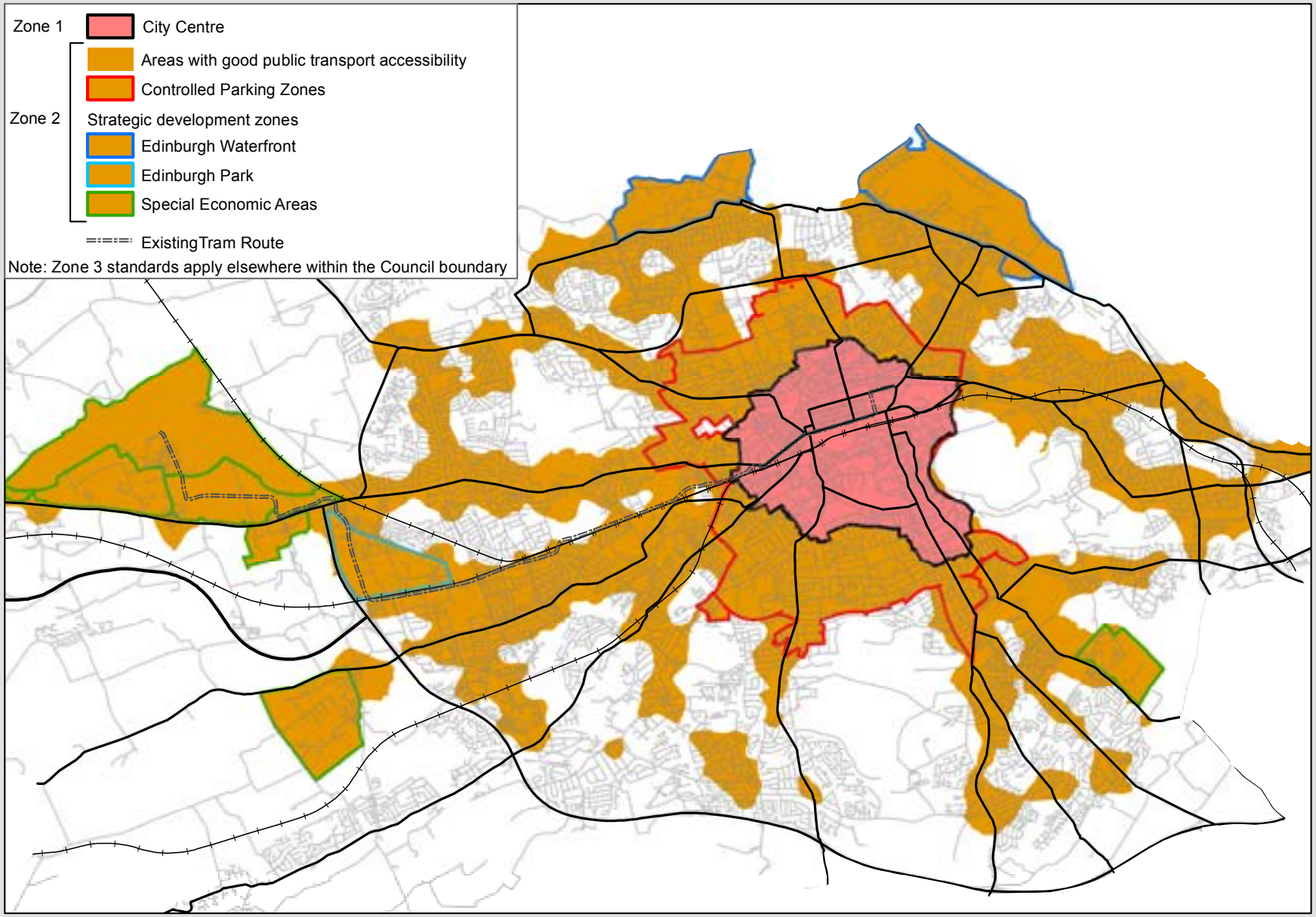
For larger developments (50+ residential units, 10,000m^2+ gross floor area for business, industry, storage and distribution developments, and 5000m^2+ gross floor area for other developments), detailed transport studies are required which include all of the transport information cited previously as well as more detailed examination of potential transport impacts, along with proposed transport measures. This includes:

- trip generation and modal split forecasts;
- traffic analysis, to understand the transport impacts of the development;
- analysis of potential safety issues caused by transport generated by the development;
- how car use in and around the development will be managed;
- measures considered to influence travel behaviour in and around the development;
- transport planning and demand management measures including mode share targets; and
- environmental impacts caused by transport in and around the development.

Before applying for planning permission a pre-application discussion with the Council can provide an opportunity to get advice on, and agree the scope of, the parking and transport information requirements of an application. As well as discussing the detailed transport and parking information required, a pre-application meeting can explore the potential need for quality audits, road safety audits and Roads Construction Consents.

Public transport accessibility levels are measured by taking account of the distance from any point to the nearest public transport stop and the service frequency at that stop. The higher the score, the greater the level of accessibility. The parking zones map should be used to inform the provision to be applied at a specific development, in a given area of the city. The map can also help when considering opportunities for higher density developments.

In calculating requirements, the Standards generally relate to gross floor areas unless otherwise stated (i.e spaces per habitable rooms in the case of residential developments). When the measurement relates to staff numbers, this should be taken as a full time equivalent member of staff.



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Parking standards for each relevant planning use class

The table below helps to determine parking allocations, based on 1 space per xm² of Gross Floor Area unless otherwise stated

Development by planning use class	Car Parking Maximum per parking zone			Cycle Minimum		Motorcycle Minimum	
Class 1 Shops	Zone 1	Zone 2	Zone 3	Employees	Customers	Employees	Customers
Retail Warehouse (public use)	1 per 500m²	1 per 50m²	1 per 30m²	1 per 500m²	1 per 1000m²	1 per 4000m²	1 per 2000m²
Retail Warehouse (trade only)	1 per 3000m²	1 per 360m²	1 per 180m²	1 per 1000m²	1 per 2000m²	1 per 8000m²	1 per 4000m²
Shops < 500m²	1 per 100m²	1 per 50m²	1 per 25m²	1 per 250m²	1 per 500m²	1 per 2000m²	1 per 1000m²
Shops 500m² to 2000m²	1 per 70m²	1 per 30m²	1 per 20m²				
Shops > 2000m²	1 per 70m²	1 per 35m²	1 per 20m²				
Class 2: Financial/Professional Services	1 per 100m²	1 per 50m²	1 per 25m²				
Accessible parking - minimum provision	One space for each employee who is a disabled motorist plus 8% of total capacity						
Electric vehicles - minimum provision	Where 10+ car parking spaces are proposed, one of every six proposed spaces should feature an electric vehicle charge point.						
Class 3 Food/Drink *(incl. pubs & takeaways: sui generis)*	1 per 20m²	1 per 14m²	1 per 11m²	1 per 75m²		1 per 20 car spaces	
Accessible parking - minimum provision	One space for each employee who is a disabled motorist plus 8% of total capacity						
Electric vehicles - minimum provision	Where 10+ car parking spaces are proposed, one of every six proposed spaces should feature an electric vehicle charge point.						
Class 4: Business	1 per 500m²	1 per 63m²	1 per 35m²	1 per 150m²	1 per 1000m²	1 per 1000m²	1 per 4000m²
Class 5: General Industry	1 per 1000m²	1 per 125m²	1 per 70m²	1 per 300m²	1 per 2000m²	1 per 2000m²	1 per 8000m²
Class 6: Storage/Distribution	1 per 3000m²	1 per 385m²	1 per 210m²	1 per 900m²	1 per 6000m²	1 per 6000m²	1 per 16000m²
Accessible parking - minimum provision	One space for each employee who is a disabled motorist plus 6% of total capacity						
Electric vehicles - minimum provision	Where 10+ car parking spaces are proposed, one of every six proposed spaces should feature an electric vehicle charge point.						
Class 7 Hotels	1 per 5 bedrooms	1 per 2 bedrooms	1 per bedroom	1per 10 bedrooms		1+1 per 20 car spaces	
Coach parking	1 coach space per 50 rooms (need not be on-site)						
Accessible parking - minimum provision	One space for each employee who is a disabled motorist plus 8% of total capacity						
Electric vehicles - minimum provision	Where 10+ car parking spaces are proposed, one of every six proposed spaces should feature an electric vehicle charge point.						
Class 8 Residential Institutions: residential homes	1 per 10 beds	1 per 5 beds	1 per 4 beds	1 per 15 beds		1 per 25 beds	
Accessible parking - minimum provision	One space for each employee who is a disabled motorist plus 12% of total capacity						
Electric vehicles - minimum provision	Where 10+ car parking spaces are proposed, one of every six proposed spaces should feature an electric vehicle charge point.						
Class 9 Housing *(including flats: sui generis)*	Zone 1 and 2	Zone 3		Cycle		Motorcycle	
Studio/ 1 room*	1 per unit	1 per unit		1 per unit		1 per 25 units	
2 rooms*				2 per unit			
3 rooms*		1.5 per unit					
4 or more rooms*		2 per unit		3 per unit			
Accessible parking - minimum provision	From a threshold of 10+ dwellings (where parking is communal): 8% of total capacity						
Electric vehicles - minimum provision	Where 10+ car parking spaces are proposed, one of every six proposed spaces should feature an electric vehicle charge point. For dwellings with a driveway/garage, passive provision should be made so that a charge point can be added in the future i.e. a 7 kw socket.						

* habitable rooms only – excludes kitchens and bathrooms

Class 10 Non-Residential Institutions Schools/nurseries	1 per 15 staff	1 per 3 staff	1 per 2 staff	2 (+1 per 7 staff + 1 per 10 pupils)	1(+ 1 per 25 staff)
Libraries (*m² Public Floor Area)*	1 per 150m²	1 per 68m²	1 per 50m²	1 per 100m² (+1 per 7 staff)	1(+ 1 per 25 staff)
Church/community hall	1 per 120m²	1 per 50m²	1 per 40m²	1 per 67m²	1
Accessible parking - minimum provision	One space for each employee who is a disabled motorist plus 8% of total capacity				
Electric vehicles - minimum provision	Where 10+ car parking spaces are proposed, one of every six proposed spaces should feature an electric vehicle charge point.				
Class 11 Assembly & Leisure Cinemas/theatres	1 per 24 seats	1 per 10 seats	1 per 6 seats	1 per 50 seats	1+1 per 20 car spaces
Golf courses	N/A	2 per hole	2 per hole	2	1+1 per 20 car spaces
Swimming (*m² pool area)*	1 per 60m²	1 per 25m²	1 per 15m²	1 per 10m²	1+1 per 20 car spaces
Accessible parking - minimum provision	One space for each employee who is a disabled motorist plus 8% of total capacity				
Electric vehicles - minimum provision	Where 10+ car parking spaces are proposed, one of every six proposed spaces should feature an electric vehicle charge point.				
Sui Generis - Motor Trade: display area	1 per 80m²	1 per 56m²	1 per 50m²	1 per 7 staff	1 (+ 1 per 25 staff)
Sui Generis - Motor Trade: spares	1 per 40m²	1 per 28m²	1 per 25m²		
Sui Generis - Motor Trade: Service/repairs	1 per 2 bays	1 per 2 bays	1 per 2 bays		
Sui Generis - Motor Trade: staff	1 per 15 staff	1 per 4 staff	1 per 1.5 staff		
Sui Generis - Student Flats	1 per 20 beds	1 per 6 beds	1 per 5 beds	1 per 1 bed	1 per 25 beds
Accessible parking - minimum provision	One space for each employee who is a disabled motorist plus 6% of total capacity				

2.5 Environmental protection

Development should actively help enhance the environment, manage exposure to pollution and reduce overall emissions.

Adopt good design principles that reduce emissions (noise, air and light pollution) and contribute to better pollution management.

Balconies should be avoided in locations which experience poor air quality, and where there is excessive noise.

Local Development Plan policies

- ***Env 2 - Pollution and Air, Water and Soil Quality***

Air Quality

The location and design of a development has a direct influence on exposure to elevated air pollution levels. This is particularly relevant where developments include sensitive uses such as residential uses, hospitals, schools, open spaces and playgrounds. Developers should maximise the contribution the building's design, layout and orientation make to avoiding the increased exposure to poor air quality and these elements, therefore, need to be considered at the initial design stage.

Good practice principles in the design stage should be aligned to ***Delivering Cleaner Air for Scotland***, and should consider the following:

- New developments should not contravene the Council's ***Air Quality Action Plan***, or render any of the measures unworkable;
- Wherever possible, new developments should not create a new "street canyon" or building layouts that inhibit effective dispersion of pollutants;
- Delivering sustainable development should be the key theme for the assessment of any application; and
- New development should be designed to minimise public exposure to pollution sources, e.g. by locating habitable rooms away from busy roads, or directing combustion exhaust through well-sited vents or chimney stacks.

Where possible, new trafficked roads should align to prevailing winds which may help with pollutant dispersal, alternatively, the creation of a buffer zone between busy roads and buildings could be another practical solution to pollution exposure.

Other relevant national guidance and policy which should be adhered to includes ***Planning Advice Note 51*** (Revised 2006): Planning, Environmental Protection and Regulation, and ***Cleaner Air for Scotland: The Road to a Healthier Future***, November 2015.

Air flow pattern in a street canyon – where vehicular traffic is expected street canyons should be avoided

Source: ***urban-air-pollution-modeling***

Developers should also consider the location of outside space including gardens, balconies and roof terraces proposed in areas of particularly poor air quality. Outside spaces should be screened by planting where practical, and be appropriately designed and positioned to minimise exposure to pollutants.

Protecting internal air quality

To protect internal air quality, developers should specify environmentally sensitive (non-toxic) building materials. The use of materials or products that produce volatile organic compounds and formaldehyde which can affect human health, should be avoided. It is also important to maintain combustion plant and equipment, such as boilers, and ensure they are operating at their optimum efficiency to minimise harmful emissions.

Noise

In addition to reducing general quality of life, excessive noise can damage health and harm the environment.

The density and mix of uses within Edinburgh contribute to the vibrancy of the place. However, noise associated with this mixture of land uses can be a nuisance to sensitive occupiers.

Where a proposed development will emit noise, the site layout should be designed to minimise future noise complaints, incorporating the most appropriate mitigation measures into the scheme.

Where a proposed sensitive development is likely to be exposed to noise, developers should design the layout to minimise noise and implement the most appropriate measures to ensure amenity is protected. This could include locating noise sensitive areas/rooms away from the parts of the site most exposed to noise or designing the building so its shape and orientation reflect noise and protect the most sensitive uses.

Reference should be made to ***Planning Advice Note 1/2011 Planning and Noise*** in addition to industry technical guidance and British Standards when addressing relevant issues, for example ***BS4142 – Method for Rating Industrial Noise Affecting Mixed Residential & Industrial Areas*** and ***BS8233:2014 - Guidance on sound insulation and noise reduction for buildings***.

Lighting

Lighting is a critical component in the design of high quality public realm and it has an important role in supporting placemaking across the city. ***The Sustainable Lighting Strategy for Edinburgh*** offers lighting principles which help to encourage lighting designs that will reduce energy use and cost, and minimise light pollution.

Good design for noise was used at Our Dynamic Earth to stop noise escaping from one of their function areas. Instead of installing doors they installed a triangle, zigzagged corridor.

Further guidance is contained within;

Guidance Note; Controlling Light Pollution and Reducing Lighting Energy Consumption;

PAN 51: Planning, Environmental Protection and Regulation; and

PAN 77: Designing Safer Places.

Contaminated Land

Early identification of land contamination issues enable the consideration of mitigation measures, phasing and the potential to implement less expensive, and more sustainable, in-situ clean up technologies. An assessment of the risks associated with developing contaminated or potentially contaminated land is essential to inform decisions about the appropriate level of treatment, clean up or sustainable remediation that may be required. The Council holds details on potentially contaminated land based on historic land uses. Where a site is affected by contamination, it is the developer's or landowner's responsibility to develop the site safely.

Odour

Chimney or flue termination points located at low levels in relation to adjacent buildings, can cause problems for residential amenity, as well as having visual impacts. Consideration should be given when designing extraction for commercial kitchens, the flue system for a wood burning stove or when dealing with the industrial processes to the location and height of these points. It is more effective to address odour at the design and planning stage of a new plant or process than to seek to abate a statutory nuisance from odours retrospectively.

2.6 Minimise energy use

Minimise energy needs through a combination of energy efficiency and incorporate low or zero carbon equipment.

Ensure low and zero carbon equipment is sensitively integrated into the design.

Support appropriate energy generation to help meet national targets.

Local Development Plan policies

- ***Des 6 - Sustainable Buildings***

Energy Reduction in New Buildings

All new developments will be expected to meet the carbon dioxide emissions reduction targets set out within Section 6 – Energy and Section 7 – Sustainability of the current Scottish Building Regulations through a combination of energy efficiency and low or zero carbon technology.

For all relevant applications, the sustainability statement form (S1) should be completed and submitted with the application. Development that has been independently assessed under BREEAM or equivalent is required to achieve a sustainability accreditation/award of at least very good. Achieving a Silver level certificate for Section 7 of the Building Regulations is considered by Planning to be equivalent to a very good accreditation for BREEAM.

Heat Mapping

Heat mapping is an important tool to help identify locations where heat distribution is most likely to be beneficial and economical. It can be used to identify individual buildings and groups of buildings which could benefit from heat distribution networks. Heat maps can utilise information on both demand (domestic, industrial and commercial) and supply for renewable heat. The Scottish Government has developed a heat mapping tool for local authorities based on using standard GIS methodologies.

A new heat map for Edinburgh will be produced and Supplementary Guidance will be prepared regarding heat mapping. The Guidance will consider the potential to establish district heating and/or cooling networks and associated opportunities for heat storage and energy centres. It will also look at how implementation of such initiatives could best be supported.

Edinburgh's ***Sustainable Energy Action Plan 2015 - 2020 (SEAP)*** shows Edinburgh's aims for minimising energy use and provides details of the actions supporting the introduction of heat mapping and district heating.

Minimising energy use through careful design—Fala Pl
This housing development achieved a BREEAM excellence award in recognition of it high standards of sustainability. It achieves this through a range of measures including insulation, airtightness and heat recovery.

Integrating micro renewables—Kings Buildings
Solar Panels are integrated into the design of the elevation.

2.7 Materials and detailing

Harmonise materials on new development with the materials used on surrounding buildings.

Use sandstone where sandstone is the commonly used building material.

Where alternative materials are used, these should either harmonise or provide a striking contrast.

Keep the number of materials on new development to a minimum.

Detail buildings to ensure they have a good visual appearance that lasts over time.

Use greenroofs where appropriate and creative detailing to help manage surface water.

Protect and enhance biodiversity by incorporating habitat structures into the detailing of buildings.

Local Development Plan policies

- ***Des 4 d) - Development Design***
- ***Des 6 - Sustainable Buildings***

Materials are key to whether or not development achieves sufficient design quality, appropriate for its context.

Edinburgh's distinctive appearance and character is partly a result of the limited palette of quality traditional materials that are used in its buildings. Much of the city's built heritage is characterised by sandstone buildings and slate roofs.

Some parts of the city use a wider range of materials in addition to these. In these areas there may be more scope to use alternative high quality materials than elsewhere.

The reasoning behind the selection of materials should be set out in a design statement.

The long term visual success of building materials is dependent on how they are detailed and how they weather. Some materials are more likely to suffer from adverse weathering such as staining. Where the Council thinks this might be the case, detailed drawings may be required to fully assess the proposals. The durability of particular materials can be assessed by examaning existing examples.

Construction techniques can be used to incorporate habitat structures into the design of new buildings in order to increase biodiversity, for example, bat and swift boxes. Further information can be found in'Biodiversity for Low and Zero Carbon Buildings: A Technical Guide for New Build'.

The following pages set out in more detail the Council's technical expectations for building materials.

The choice of building materials may be a condition of planning permission.

On larger or more prominent schemes, sample panels may need to be constructed for approval. This is to demonstrate how the proposed building materials fit together. This should include hard landscaping details.

Section 3.7 Hard landscape, sets out the Council's expectations for materials in hard landscaped areas.

High quality detailing and design—Circus Lane
Considerable attention to detail has helped create a very refined design. This building sets the standard for mews conversions within the city.

Stone

Edinburgh's distinctive sandstone forms the basis of the city's traditional character and inherrent quality.

Much of Edinburgh's sandstone was hewn from local quarries that are now closed; most famously Craigleith but also at other quarries such as Hailes, Humbie, Ravelston, Binnie and Granton.

It is expected that natural sandstone will be used as the main external building material in development where sandstone is the dominant material on neighbouring buildings or in the surrounding area. This is particularly important on facades that can be seen from the street.

This principle applies in conservation areas but also to other areas of the city with stone buildings including prominent areas such as arterial routes.

Sandstone in a villa area—Newbattle Terrace
Sandstone will be sought for new buildings in villa areas where the surrounding buildings are built of sandstone.

Scottish sandstone is still available from a few quarries, such as Clashach in Moray and Cullaloe in Fife, a good match for Craigleith stone. Pennine Sandstones – Crosland Hill can also provide suitable matches.

Where sandstone would be sought—Angle Park Ter.
If the white painted building were to be demolished, the Council would seek a sandstone for its replacement, given the site's context of sandstone buildings on each side.

Modern use of stone in an historic context
At the Museum of Scotland (above) rigorous and sculptural use of sandstone cladding provides the building with a striking contemporary aesthetic that responds positively to the surrounding historic context. Care needs to be taken with any proposal like this, that the detailing mitigates adverse weathering and staining.

Red sandstone, historically from the West of Scotland, contributes towards the city's character. It has been used effectively to help integrate modern buildings into historic areas where red sandstone is already used.

Granite is considered acceptable, where a contrast with surrounding buildings is appropriate (for example to emphasise important public buildings) and as a secondary element (for example on plinths where its robustness and good weathering characteristics helps maintain the appearance of buildings).

The size of stone used should match that of nearby buildings.

Informatics Forum—Charles Street
Sandstone is built into vertically proportioned panels which are used to order the design of the elevations.

Cast stone and concrete

Cast stone and concrete are acceptable where their uniform appearance is appropriate and where measures have been taken to avoid adverse weathering such as the build up of dirt, streaking and staining.

It is important that there is a strong underlying reason for using cast stone or concrete rather than stone. One reason is that the design may be based around an idea of having very large or unusual shaped panels that would be very difficult to construct in single blocks of stone.

Measures to avoid adverse weathering include:

- Architectural details which control the water run-off from a facade in ways which enhance the weathering characteristics;
- The specification of the surface finish; and
- The inclusion of sealants to the surface.

Cast stone is manufactured with aggregate and a cementitious binder. Its appearance is intended to be similar to natural stone. Unlike naturally formed stone, which tends to be visually rich, blocks of cast stone appear alike. This can look dull in comparison with natural stone. This effect is emphasised over time when typically cast stone will weather in a more uniform way than similarly detailed natural stone.

Further information about pre-cast concrete cladding can be found at ***www.britishprecast.org.***

A mixture of cast stone & natural stone—Morrison St.
Cast stone was used at high level on the drum shaped part of the building while natural stone was used at low level on the corners.

In-Situ Concrete—Museum of Scotland
This concrete is used to sculptural effect on the museum building.

Concrete used sculpturally—Horse Wynd
The sculptural potential of concrete is exploited in the Parliament wall with the patterned surface and integration of lights

Textures created with concrete—Princes Street
Concrete panels with a textured surface treatment are used on this recent building on Princes Street.

Cladding

High quality metal cladding may be acceptable in some historic environments where there is already a range of building materials. It may also be acceptable where overt contrast is sought and considered appropriate. Appropriateness depends on the quality of the finish and detailing as well as the character of the surrounding environment. High quality metal cladding might be acceptable in some locations in the Old Town, it is less likely to be acceptable amongst the palatial frontages of the New Town. The surface finish of the cladding should be raw or treated metal which does not have a coating. The fixings of any cladding should be hidden.

There are a range of cladding materials and ways in which these can be constructed. Metal cladding can provide buildings with a striking contemporary appearance, however, if used inappropriately it can have a negative visual effect.

Resin and cement based panels can be used on less sensitive sites and where their use is limited or will have a minimal visual impact. Because of their poorer visual characteristics in comparison with metal claddings like anodised aluminium, stainless steel and zinc—these should be avoided in conservation areas including those with villas.

Where resin based panels are used as cladding, synthetic prints which aim to emulate wood should be avoided. These are not considered to have as positive a visual effect as natural timber.

Using zinc to provide striking contrast—Infirmary St.
The zinc cladding combined with the modern building form provides a positive contemporary contrast to the historic former Infirmary Street Baths building.

Aluminium—Simpson Loan
Multi-toned anodised aluminium cladding provides a striking and positive contrast to the historic buildings making the distinction between new and old very clear.

Too many materials
The cladding, blockwork and render and their detailing used at this development would not now meet the Council's expectations for appropriate quality.

High quality detailing—Sighthill Court
Construction of a sample panel and approval were required by condition in order to ensure the design intent of a high quality finish was executed.

Timber

Timber should be appropriately detailed to ensure that it retains a good visual appearance over time, and that durable species should always be used. Sensitive sites include conservation areas and arterial routes into the city. Durable species include European Oak, Western Red Cedar and Sweet Chestnut. Moderately durable species can be used on smaller proposals which are not in sensitive sites. Moderately durable species include Larch, Douglas Fir and European redwood.

Tropical hardwoods should be avoided unless it can be clearly demonstrated that these are sourced sustainably. More information about timber can be found at ***www.trada.co.uk.***

For local developments in sensitive locations and all major developments durable species should be used. Sensitive sites include conservation areas and arterial routes into the city.

Specification and architectural details at a 1:5 or 1:10 scale of the proposed timber cladding may be sought. These should set out the thickness of the timber (which should not be less than 19mm finished size) and the types of fixings, which should be specified to ensure no staining. The details should show how water will be shed clear of the ends of timber to ensure moisture absorption is prevented.

Careful detailing—Arboretum Place
The timber cladding overhangs cladding on lower levels of the building. This helps shed water from its surface, and protects it from adverse weathering.

Durable species—Informatics Forum
The timber cladding is Oak. This is a durable species that is appropriate for use in prominent or sensitive areas.

Sculptural effect—Upton
The timber cladding is used to give these houses a striking appearance.
Image courtesy of Steve Tiesdell Legacy Collection

Brick

Brick generally has good weathering characteristics, and can be specified so that its colour and texture harmonises with surrounding buildings. In sites outwith conservation areas and where the design proposed is of a high quality, brick can be used positively.

Where brick is used in an existing context of stone buildings it is expected that the brick and mortar will be specified to harmonise with the range and tone of colours in the surrounding buildings. Note that generally, the expectation is for the use of natural stone where natural stone is the prevalent building material.

Brick can also be used to provide contrast, however, care needs to be taken with this approach to ensure that the architectural effect is not at the expense of the quality of the design of the street as a whole.

The proportions of windows play a major role in giving brick buildings an Edinburgh character. Traditional tenements have large vertically proportioned windows. Using windows of the same size and alignment can help integrate brick buildings into their surroundings.

Although not a prevalent building material, brick has been used in certain locations within Edinburgh to positive effect. Brick is commonly used in industrial structures such as maltings and as a secondary element, for example on side and rear elevations or chimney stacks. Many traditional Edinburgh examples used locally produced Portobello brick which was produced into the early 20th Century.

Subtle variation—Telford March
Two different mixes of brick have been used to provide variation in colour within the elevations.

Care needs to be taken with the specification of brick and also during construction to avoid efflorescence. This is the build up of salts present in the brick material appearing on the surface of the wall as the mortar cures.

Modern use of brick in an historic environment—McEwan Square / Fountainbridge
Brick has been used to integrate this development into its historic surroundings. The development is overtly contemporary in its appearance. The colour of bricks was chosen to harmonise with the stone of the adjacent tenements. Combined with the vertical emphasis to the window and the building's scale, the material choice has helped ensure this development adds to Edinburgh's sense of place. This development sets the standard for the use of brick within Edinburgh.

Render/harl

When appropriately specified and in appropriate locations, render can be used as an external building material which can contribute towards Edinburgh's sense of place.

Appropriate specifications include:

- Ensuring it does not discolour or fade over time and it does not suffer from algae growth or lime bloom;
- Consideration of the location of all expansion and movement joints, slim vents, boiler flues, extract ducts and rain water goods etc to ensure these do not have an adverse visual impact; and
- Consideration of architectural detailing to shed water from the surface of the render. Note that details may be sought.

There is a strong tradition of rendered buildings in parts of the city area which predate the building of the New Town, for example, the Old Town and the centre of Queensferry. This use has continued and render can be used to provide contrast in locations like these on contemporary buildings. Where render would make a building stand out in longer views, this should generally be avoided.

Render also has a contemporary appearance that is appropriate in areas where the overall character is modern.

In some areas, because of levels of vehicular traffic and microclimate, pronounced weathering is evident. On rendered buildings this can look adverse. An example area is the Cowgate, where the canyon-like form of the street contains pollution which stains external wall surfaces. Render tends to highlight these effects rather than suppress them. For this reason contextually appropriate alternative materials with better weathering characteristics may be a better choice in areas or streets like this.

Traditional lime renders and lime harling can be used in appropriate locations.

Integrating the new with the old—High Street
The controlled use of render, combined with sandstone, create a positive modern addition to the Old Town

Positive contrast—Old Fishmarket Close, off High St
The use of render and timber contrast positively with surrounding stone buildings.

Impacting adversely on views—Calton Hill
The rendered buildings stand out against the surrounding stone and slate buildings. Alternative materials may have allowed the buildings to integrate better into the view.

Hard roofing materials

Slate, pantiles and metals such as lead, stainless steel, zinc and copper contribute to Edinburgh's roofscape. All these materials are generally considered appropriate. Synthetic versions of these materials should be avoided in conservation areas.

The use of synthetic materials will be considered on a case by case basis in other areas of the city and their appropriateness will be assessed against:

- The extent of use;
- Their prominence on the building; and
- The prominence of the building on the setting of the city and setting of the street.

Edinburgh has a strong tradition of using slate (such as Ballachulish) as a roofing material. The palette of darker greys of slate helps to draw out the warmth of sandstone.

Metal roofing in a historic context—Canongate
Stainless Steel roofing has been used on the Scottish Parliament.

Synthetic materials inadequately replicate the characteristics of materials they seek to emulate and as a consequence have a poorer appearance.

The vulnerability of metal roofing to theft should be considered at the design stage.

Traditional roofing materials (right)
Slate, Lead and zinc are traditional roofing materials used in Edinburgh—seen here from the Museum of Scotland's roof.

Green roofs

Green roofs are flat or sloping roofs with some form of vegetation placed on them. They are intensively or extensively managed; the former with a deep soil profile supporting shrubs, trees and grass, and the latter with a shallow soil profile growing drought tolerant self seeding vegetation. Both are encouraged in appropriate locations, particularly adjacent to green/blue corridors and will be encouraged in locations adjacent (within 15m) of river corridors. They have numerous benefits that include prolonging the life of the roof, attenuating water, reducing sound transmission, improving thermal efficiency, enhancing air quality, and habitat creation. Green roofs should not be regarded as an alternative to open space provision on the ground. Care should be taken to ensure that they do not have an adverse visual effect, for example, disrupting a visually cohesive existing roofscape. Green walls can also be used in certain circumstances and provide many of the benefits of green roofs.

Extensively green roof—Botanic Gardens
The planting on this green roof helps integrate the building into its surroundings.

Aircraft Safety

The impacts of requirements for aircraft safety—for example the need to deter birds from roofs—should be considered at the outset to ensure any resulting features are sensitively incorporated.

Other Materials

To help the sustainability of development, uPVC should not be used as a material for windows on major planning applications unless it can be demonstrated that they are recycled and achieve a minimum rating of 'A' in the BRE 'Green Guide'. Thermally broken aluminium, aluminium / timber composites, and timber windows may provide suitable alternatives. For listed buildings and conservation areas refer to the Council's Guidance on Listed Buildings & Conservation Areas.

Timber should be from a sustainable source. The reuse and recycling of materials is encouraged. When making an application, the ***Sustainability Statement Form (S1)*** should be completed.

Opaque panels in glazing systems or windows should be avoided.

Consideration should be given to 'bat friendly' roof membranes to support bat populations.

Frameless glazing—Festival Theatre, Nicolson Street
The refined detailing of the frameless glazing helps create a striking modern addition to the street.

Curtain Walling—Beccleuch Place
The potential offered by glazing systems with variations in the window widths, patterning of the glass and mullion depths is fully taken advantage of here.

Frameless glazing—George Square Lane
Glazing is used to create the effect of a floating roof on this building.

2.8 Adaptability

Ensure buildings are adaptable to the future needs of different occupiers.

Local Development Plan policies

- ***Des 5 b) - Development Design***

Adaptable laboratory building—Old Dalkeith Road
This building was designed to allow different types and sizes of laboratory space and all their associated services to be fitted out and changed over time.

Adaptability

Many buildings are designed with specific uses in mind. If the design becomes too specific it can become very difficult to make changes to the building and give it a new use at a later date. Examples of making buildings more adaptable include:

- Creating level access so that buildings can be used by all;
- Ensuring there is sufficient space for changing needs;
- Making floor to ceiling heights high enough to accommodate a range of different uses;
- Providing space for extensions; and
- Designing roof spaces so that they can easily be turned into floor spaces.

Adaptability in suburbia
The houses are designed with sufficient space that extensions can be added while retaining relatively large gardens. In addition, attics have been converted.

2.9 Mix of uses

If appropriate, create a mix of uses.

Local Development Plan policies

- ***Des 2b - Co-ordinated Development***
- ***Des 5 b) - Development Design***

Mix of uses

Having a mix of uses in a development can help both its sustainability and the sustainability of an area as a whole. If the services that people use are located in close proximity to where they are, there will be less reliance on transport as people will be more likely to walk.

Making places vibrant and interesting through providing a mix of uses, will help them resilient to changes in the economy and more attractive to new development.

Mix of uses—Middle Meadow Walk
This new development incorporates a mix of uses including housing, offices, gym, shops and cafes.

Mix of uses—Newhall, England
This office integrates into this suburban development.
Image courtesy of Steve Tiesdell Legacy Collection.

2.10 Daylight, sunlight, privacy and outlook

Design the building form and windows of new development to ensure that the amenity of neighbouring developments is not adversely affected and that future occupiers have reasonable levels of amenity in relation to:

- **daylight;**
- **sunlight; and**
- **privacy and immediate outlook.**

Local Development Plan policies

- ***Des 5 a) - Development Design***

It is important that buildings are spaced far enough apart that reasonable levels of privacy, outlook, daylight and sunlight can be achieved. However, care should be taken that buildings do not become so far apart that the townscape becomes uninteresting. Therefore, achieving reasonable amenity needs to be balanced against achieving good townscape.

Trees have an effect on daylight and sunlight. This can be positive - for example, deciduous trees provide shading from the sun in summertime but let sunlight into buildings in winter. However, if buildings are too close to trees daylight can be adversely affected.

To achieve reasonable levels of daylight, windows must be big enough and interiors must be designed to a deep enough level that ensures daylight can penetrate within them. Reasonable levels of sunlight to buildings and spaces will be achieved if sufficient account is taken of orientation.

Edinburgh has a wealth of successful areas where good levels of daylighting, sunlight, privacy and outlook have been achieved. These can be used as a guide to the layout and form of new development. When comparing proposed new development against existing situations, scale drawings, showing layout including external spaces, building height and elevations should be provided along with the relevant calculations and methodology. It is the responsibility of the agent/applicant to ensure that this information is provided and that all affected properties are clearly shown and tested.

This section applies to all new development where these aspects of amenity are particularly valued including housing, schools, nurseries, hospitals and clinics.

Marchmont—Arden Street
These tenements manage to provide good levels of daylight to all the properties. This is a result of the high floor to ceiling heights and relatively large and tall windows which allow daylight to go deep into the rooms.

Gables—Haymarket Terrace
The upper floors of the modern office are set back from windows on the tenements' gable. This allows some daylight to reach the windows, but importantly maintains the street frontage.

Protecting daylight to existing buildings

New buildings should be spaced out so that reasonable levels of daylight to existing buildings are maintained. The layout of buildings in an area will be used by the Council to assess whether the proposed spacing is reasonable. When there is concern about potential levels of daylight, the Council will refer to the ***BRE Guide, Site Layout Planning for Daylight and Sunlight – A Guide to good practice.*** This shows how to measure daylight and sunlight. A copy is available to view at the Council's Planning Helpdesk.

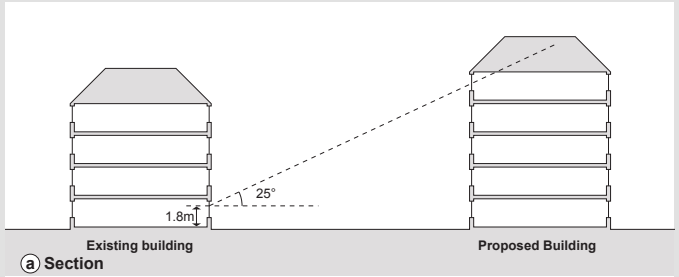
The amount of daylight reaching an external wall is measured by the Vertical Sky Component (VSC). The Council requires this to be more than 27% or 0.8 of its former value. If this is not the case, changes to the building design, including a reduction in building height may be required. 27% VSC is achieved where new development does not rise above a 25° line drawn in section from the horizontal at the mid-point of the existing window to be tested. It can be measured using more complex methods that are set out in the BRE guide.

If the townscape surrounding a development site would not meet these requirements, the Council may require information on the likely amount of daylight in affected rooms in existing buildings. This will be assessed using the Average Daylight Factor (ADF) methodology. It is expected the following criteria will be used for calculations:

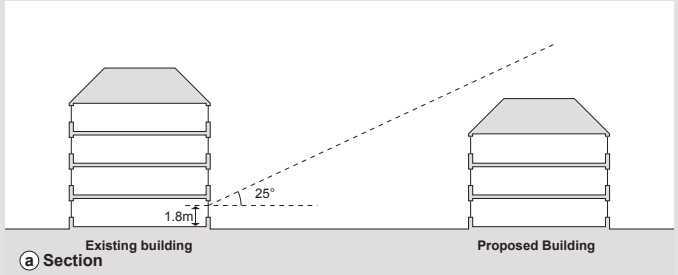
Minimum ADF for bedrooms	1%
Minimum ADF for living rooms	1.5%
Minimum ADF for kitchens	2%
Transmittance of double glazing	0.65
Correction factor for dirt, curtains etc.	0.9
Net to gross area of window	0.7
Average reflectance of room surfaces	0.5

Daylight to bathrooms, stores and hallways will not be protected.

Daylight to gables and side windows is generally not protected.



25 degree method example 1
This situation may fail to provide reasonable levels of daylight to the existing building.

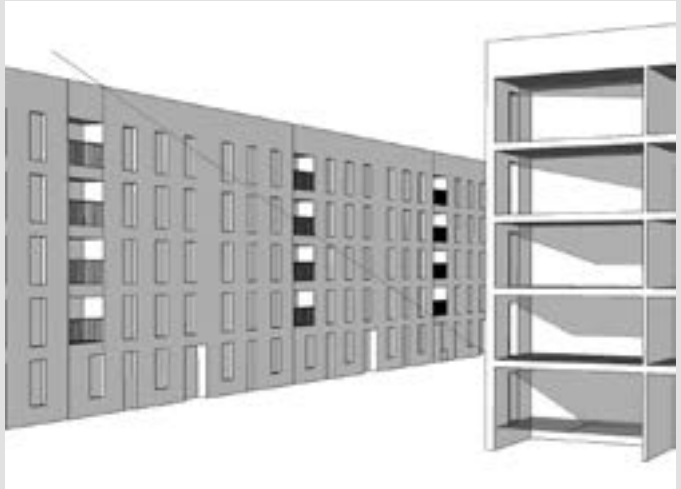


25 degree method example 2
This situation would provide reasonable levels of daylight to the existing building.

Providing daylight to new buildings

Another measure of daylight is known as the position of the "no sky line". The BRE guide explains this in detail. If drawings can be provided that show that direct skylight will penetrate at least half way into rooms within new development at the height of the working plane (0.85m above floor) and where windows make up more than 25% of the external wall area, this will ensure that adequate daylight is provided to new development.

Providing adequate daylight to new development does not guarantee that adequate daylight will be maintained to existing development. This could be the case in instances where the existing building is lower.



No sky line method
The new development to the right of the image is positioned so that the sky can be seen within the front half of the room on the ground floor. This has been achieved by providing the ground level with a higher floor to ceiling height than the floors above.

Sunlight to existing gardens and spaces

New buildings should be laid out so that reasonable levels of sunlight are maintained to existing gardens and spaces.

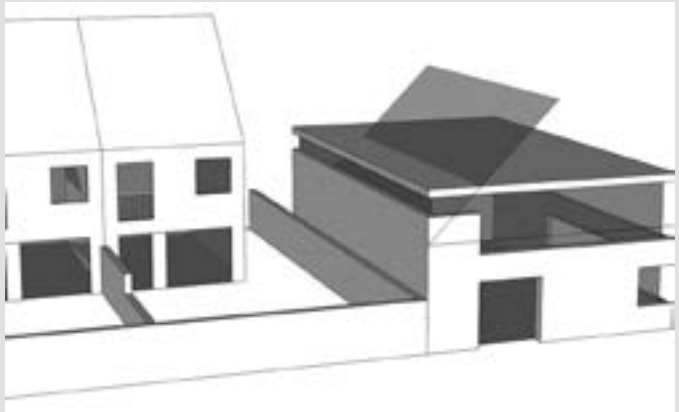
Whether sunlight to neighbouring gardens will be affected can be tested by checking whether a building rises above a 45° line drawn in section from the site boundary. If a development rises above this line, the sunlight of the neighbouring garden might be affected. To take account of orientation, draw the 45° line at the following distances above the ground level:

Orientation of boundary in relation to potentially affected garden	Height of 45° line above boundary
N	4m
NE	3.5m
E	2.8m
SE	2.3m
S	2m
SW	2m
W	2.4m
NW	3.3m

The use of the affected area of the garden and the size of the garden as a whole will be taken into account when assessing whether any loss of sunlight is adverse. The sunlight of spaces between gables will not be protected unless the affected space is of particular amenity value in comparison with the remainder of the garden. Such a space may include one that has been designed with the house as a patio.

Note that these heights do not indicate whether a development will be acceptable when assessed against other considerations.

Where there is an established high quality townscape which in itself would not satisfy the requirements of the 45° method for sunlight (such as the Old Town) sunlight will be assessed using before and after plans showing shadows for each hour on 21 March. The qualities of the existing space and the effects of sunlight, both before and after will inform whether any loss of sunlight is considered adverse.



45 degree method for sunlight
This sketch shows a proposed development located on the north side of an existing garden. The sunlight to the neighbouring garden might be adversely affected because it rises above the 45 degree line set from 4m above the boundary.

Sunlight to new gardens and spaces

Half the area of new garden spaces should be capable of receiving potential sunlight during the spring equinox for more than three hours. This will be assessed using hour by hour shadow plans for each hour of 21 March.

Privacy and outlook

People value privacy within their homes but they also value outlook - the ability to look outside, whether to gardens, streets or more long distance views. To achieve both, windows should be set out so that direct views between dwellings are avoided.

The rearward side of development often provides a better opportunity for privacy and outlook than the streetward side of development. This is because on the streetward side, privacy to some degree is already compromised by the fact that people in the street can come relatively close to the windows of dwellings. Privacy is generally achieved in these situations through the installation of blinds, curtains and translucent glass, etc.

The pattern of development in an area will help to define appropriate distances between buildings and consequential privacy distances. This means that there may be higher expectations for separation in suburban areas than in historic areas such as the Old Town.

On the rearward side, as well as spacing windows far apart, reasonable levels of privacy can be achieved by setting out windows on opposing buildings so that there are not direct views between them, angling windows and erecting screens between ground floor windows. In assessing this, the Council will look at each case individually and assess the practicalities of achieving privacy against the need for development.

Though private views will not be protected, immediate outlook of the foreground of what can be seen from within a building may be. Unless there are exceptional circumstances, this means that new development that blocks out the immediate outlook of an existing dwelling must be avoided.

This guidance does not seek to protect the privacy of gables of existing housing.

2.11 Housing mix and size, and supporting facilities

Ensure there is a mix of dwelling types and sizes to meet a range of housing needs including those of families, older people and people with special needs.

Make sure the size of homes are adequate for the numbers of people that could be living there.

Provide adequate storage for general needs, waste and recycling, and bicycles.

Ensure the design of new housing is "tenure blind".

Local Development Plan policies

- ***Hou 2 - Housing Mix***
- ***Hou 10 - Community Facilities***

A mix of unit sizes and housing types will have a positive impact on ensuring the delivery of varied and sustainable communities. This mix should respond to the differing needs of residents, immediate site conditions and citywide objectives. It is expected that within all developments of 12 or more units at least 20% of these units will have a minimum internal floor area of 91m² and should be designed for growing families. These will have direct access to private garden, from either ground or first floor level; enhanced storage and convenient access to play areas.

In larger development sites, the provision of facilities and services to support the existing and proposed community may be required. These may include local healthcare facilities, childcare facilities and meeting places. Commercial units may be needed, if these do not already exist in the area.

Affordable housing will be required in accordance with the policy in the Edinburgh Local Development Plan and associated guidance.

Tenure blind housing at Gracemount—Fala Place
Here the market housing and affordable housing is integrated by using the same materials for buildings and street and designing the housing to have a similar appearance.

Housing mix

In schemes with 12 units or more, 20% of the total number of homes should be designed for growing families. These types of homes should have three or more bedrooms, have good levels of storage, have direct access to private gardens (for example via patio doors or private external stairs) or safe play areas for children, and have a minimum internal floor area of 91m².

In order to ensure satisfactory amenity, dwellings should not fall below the following minimum internal floor areas:

36m² Studio dwelling;

52m² One bedroom dwelling;

66m² Two bedroom dwelling;

81m² Three bedroom dwelling; and

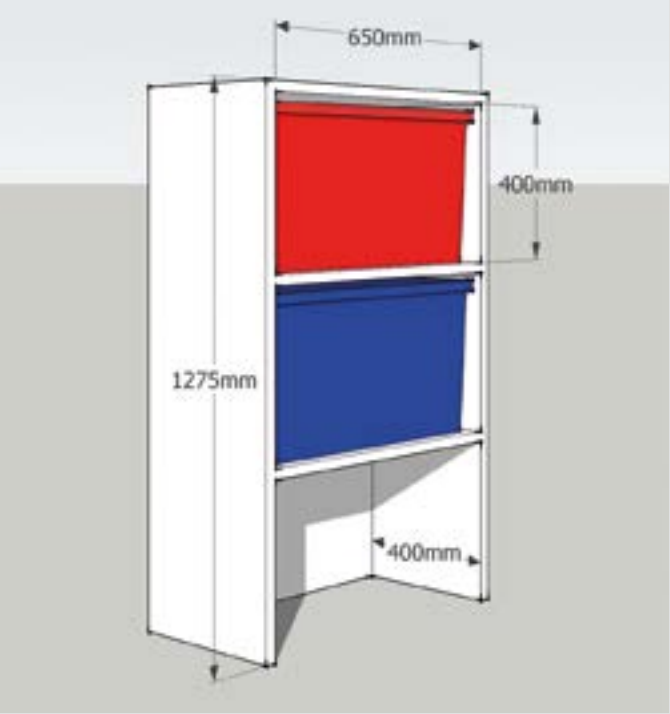
91m² Three bedrooms or more with enhanced storage designed for growing families.

The minimum floor area for studios is lower than that for one bedroom flats since the relatively larger single open plan space found in studios compensates for having a smaller space overall. It is expected that studios will be designed to be very space efficient. Imaginative solutions are encouraged for storage, the location of the bed and so on.

Internal storage

At least 5% of the net floor areas should be provided as dedicated storage cupboards in addition to any kitchen storage or wardrobes. This storage is needed to allow homes to be used by a wide range of households.

Shelving should be built into storage areas within dwellings to accommodate at least three 55 litre storage boxes for recycling, (see diagram below).



Space for internal recycling
This drawing shows a potential way of providing storage for recycling boxes.

Improving internal amenity

In order to ensure a good standard of overall amenity for new development, single aspect dwellings should not make up more than 50% of the overall dwelling numbers. Where they are incorporated, it is important they meet the requirements for daylight and sunlight.

Generous ceiling heights of 2.6m high and above are encouraged in developments as these provide a greater sense of internal spaciousness. They also allow for enhanced adaptability to other uses and with higher window heads can provide enhanced daylight penetration into dwellings. Higher floor to ceiling and window head heights are important if the requirements for daylight are to be met.

Tenure blind design

Development should be tenure blind. This means that where sites provide a range of tenures (for example market sale and affordable housing) it should not be possible to see the difference between them.

Where a site is predominantly for market housing, it is expected that affordable housing should be provided in the same housing type. If the design is for houses for sale, the affordable dwellings should also be houses. Where it is not possible to deliver the same housing type, alternative types of the same physical scale should be used. For example, colonies, four in a block and cottage flats may integrate reasonably well with two storey houses.

Building form, materials and the general design of the building elevations will all be key components in determining whether or not a tenure blind development is achieved.

The integration of ancillary facilities is important for small developments—such as those common in villa areas—as well as in larger developments. In addition to cycle parking (covered in Section 2.4), integration of facilities such as plant, including electricity sub-stations and bins, needs to be considered from the outset of the design process.

Process for agreement with Waste and Cleansing Service

As part of the planning process, designers / developers must engage with the Council's Waste and Cleansing Service to agree a waste management strategy for the development, and ensure that their requirements can be satisfactorily incorporated within the design. This must happen as early as possible.

The officer in the ***Waste and Cleansing Service*** will talk you through their requirements (i.e. vehicle tracking drawings for refuse vehicles and the location and sizes of waste storage spaces) and the Instructions to Architects document. Once agreement has been made, Waste Services will issue a letter of agreement detailing this and any further requirements.

Key points for consideration:

Your waste management strategy must ensure that:

- Bins are safely accessible and the collection system is operationally viable, taking into account swept path analysis, walking and pulling distances, slopes, vehicle sizes, access to bin stores, interactions with pedestrians, etc;
- The waste management strategy is compliant with the Council's policies and the requirement of Scottish legislation so that provision is made for the full range of recycling services and that these are fully integrated into the collection system (e.g. that each bin store has sufficient space to accommodate the full range of bins);
- A decision is made regarding the use of individual or communal bins, the initial supply for these and their ongoing maintenance; and
- That arrangements are in place to allow for the ongoing maintenance and repair of bin stores, bin housings, etc.

1280 litre recycling bins.

Sizes and bin types:

Waste and Cleansing Service will advise you whether individual or communal bins should be used. A range of bin types may be employed from kerbside collection boxes for glass and some other materials right up to 3200 litre communal bins. The Waste and Cleansing Service will advise on the capacities requird to provide for each waste stream, the detailed design requirements for bin stores etc.

The specific materials which are currently collected from households, and in compliance with Scottish legislation are:

- Residual (landfill waste);
- Food;
- Glass;
- Mixed recycling; (including paper and card, cans and foil and mixed plastics)
- Garden waste (kerbside collection areas only); and
- Small electricals, batteries and textiles (collected in the glass collection box in kerbside collection areas only).

In addition to ensuring that there is sufficient space for all collection streams, and that containers are stored off-street, considerationshould also be given to arrangements for the management of bulky waste-for example where householders should present bins on collection day.

Underground bins for residual waste allow large volumes to be held with minimal impact on the street scene. It is important that the Council's Waste and Cleansing Service are involved early, as their requirements may impact on the design.

2.12 Purpose built homes for rent

The 'Build to Rent' (BTR) sector has the potential to make a positive contribution to the overall housing mix in Edinburgh.

Proposals should support regeneration and fulfil placemaking principles.

BTR developments are considered as a strand of mainstream housing and relevant Local Development Plan policies and guidance apply.

Design should be place specific, high quality, innovative and energy efficient.

Shared on-site facilities should be high quality, accessible and safe.

A flexible approach to current internal amenity standards may be acceptable depending on the quality of the accommodation and facilities provided.

Local Development Plan policies

- ***Des 5 - Development Design***
- ***Hou 2 - Housing Mix***
- ***Hou 6 - Affordable Housing***

The Private Rented Sector continues to be a key provider of homes throughout the city.

Recent innovations in this sector have seen the emergence of purpose built accommodation for rent, also referred to as Build to Rent (BTR), which offer high quality professionally managed homes under single ownership with shared facilities that can be delivered rapidly. Private Rented Sector accommodation of this nature can also include the conversion of existing buildings where the BTR 'model' can be incorporated.

BTR developments are considered as a strand of mainstream housing and where relevant LDP policies and guidance apply including those relating to parking, open space and affordable housing.

Build To Rent model

BTR developments are generally characterised by the following key elements:

- Single ownership and professional on-site management;
- Self-contained units which are let separately;
- High quality amenities for communal use;
- Longer tenancies offered with defined in-tenancy rent reviews; and
- Property manager who is part of an accredited Ombudsman Scheme and a member of a recognised professional body.

Due to the nature of these developments and especially where flexibility has been sought against the Council's internal amenity standards (refer to 'Design Approach'), the retention of the homes for rent for the long term should be explored and secured via an appropriate method to be agreed between the Council and the developer.

Design approach

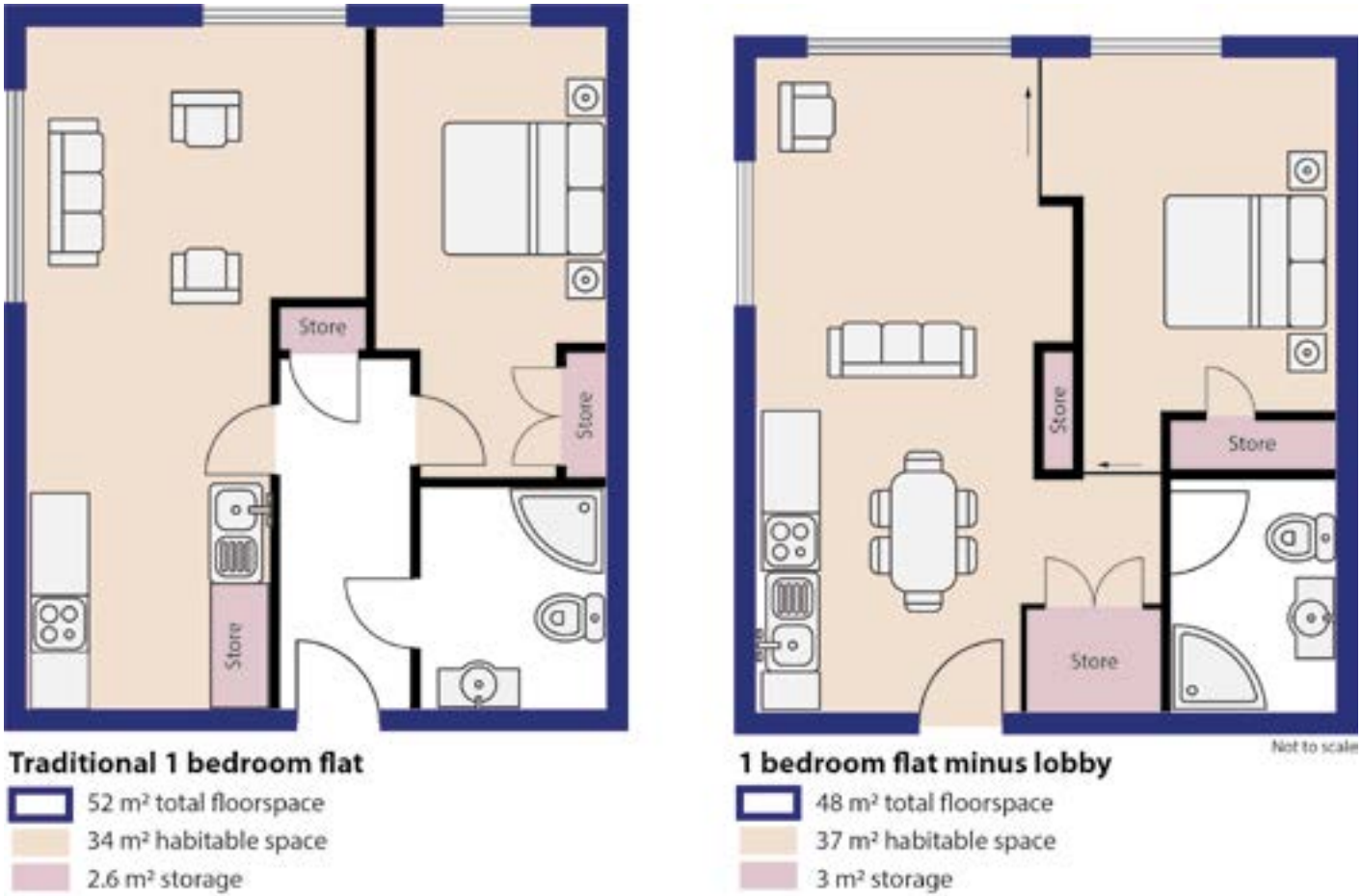
In BTR developments there tends to be key differences in their design which may justify a more flexible approach. This specifically relates to the standards for minimum internal floorspace and the quantity of single aspect units (see section 2.11.)

The key design differences with BTR developments compared to other general housing types are usually as follows:

- Provision of high quality, professionally managed accessible on-site shared facilities ie. communal gathering spaces, secure storage as well as storage within units, workspaces and gyms;
- Efficient design technologies which reduce the requirements for non-habitable space (ie. lobby areas) within units; and
- Open plan layouts, partly as a result of the reduction in non-habitable space, which increase useable space and allow light to penetrate more deeply into the units. This may justify a limited increase in single aspect units over the standard 50%. However developments should still be designed to facilitate a substantial quantity of dual aspect units.

Flexibility will only be applied to the standards in exceptional circumstances and will be dependent on the quality of the development. Any deviations from the standards needs to be fully justified and will be determined on a case by case basis. The diagram overleaf gives an example of where flexibility may be justified.

This diagram shows how flexibility may be justified against the floorspace standards subject to design efficiencies and the provision of shared facilities as part of the overall development, which may offset any loss of floorspace (both habitable and non-habitable). A 1 x bed unit should achieve a minimum internal floorspace of 52m² with at least 5% of the net floor area as storage. This example shows that with the removal of the lobby, an additional 3m² habitable space is achieved along with 0.4m²additional storage space, despite the reduction in overall floorspace of 4m².



Developer Contributions

Developer contributions will be applied towards the provision of services, works and facilities as the Council may, in its reasonable discretion, determine are required in connection with BTR developments in accordance with the Local Development Plan and associated guidance.

BTR developments will be expected to provide 25% affordable housing on site. Affordable homes within BTR developments should be tailored to meet the greatest housing need and preferably should be owned or managed by a Registered Social Landlord.

The rental levels, conditions of tenure and the length of time that the units will remain affordable will be subject to agreement between the Council and the developer.

2.13 Community safety

Create active frontages directly onto important streets and publicly accessible routes and spaces.

Provide main door access to ground floor properties from street side.

Ensure all external spaces including pedestrian and cycle paths are overlooked.

Use lighting to help community safety.

Local Development Plan policies

- ***Des 5c - Development Design***
- ***Des 7 - Layout Design***

The design of development has a key role to play in community safety. If buildings overlook and provide direct access to streets people feel safer. Active frontages, where the ground floor is designed to allow visual contact and pedestrian movement between inside and out, ensure that this is achieved.

Lighting can make a very positive contribution to the security of the external environment. To ensure the overall quality of the design, lighting should be integrated into the design from the outset and considered with the Road Construction Consent application.

The Council will refer all major planning applications and local developments that have particular security issues to the ***Police Architectural Liaison*** service for their comments. Developers are encouraged to make early contact with the Police Architectural Liaison service.

Secured by Design is the Police's initiative to design out crime in the built environment. This has many benefits. However, sometimes there can be a conflict between the needs of Secured by Design and planning requirements. It is important that these matters are understood early in the process so that they can be addressed without compromising the design as a whole. Meeting the needs of Secured by Design should not be at the expense of the overall quality of the external space within the site.

Active frontages and housing—Forbes Road
Traditional tenements (above) have main doors directly into ground floor flats which maximises activity on the street and help ensure front gardens are used.

Active frontage on a supermarket—West Port
This image demonstrates that it is possible to create an active frontage for uses such as supermarkets. This has been achieved by arranging shelves and counters perpendicular to windows so allowing views into the shop.

3. Designing places: landscape, biodiversity and the water environment

This chapter sets out the Council's expectations for landscape proposals as part of new development and how biodiversity should be maintained and enhanced. In order to achieve good design, landscape architects should be engaged early in the design process. It also sets out the Council's expectation with reference to the water environment.

The key aims are for new development to:

- Create a robust landscape structure as an integral component at all scales of development, which follows green infrastructure and green network principles.
- Meet the requirements of the Council's strategy for public open space and provide residential private gardens.
- Maintain the conservation status of protected sites and species, and enhance, connect and create new habitat.
- Protect trees and woodland and provide new tree planting.
- Ensure that hard landscape and car parking are an integral part of the overall design.
- Design developments to ensure that properties are not at risk of flooding from coastal waters, rivers, culverted rivers, or surface water flooding.
- Integrate Sustainable Urban Drainage Systems into the landscape design of development to reduce flooding and pollution, provide biodiversity benefits and create beautiful places.
- Ensure a mechanism is put in place for the establishment and long term maintenance of new landscape areas.

3.1 Green infrastructure and green networks

Establish a robust framework of multifunctional green infrastructure in new developments of all scales, and connect this to the wider network of open spaces, habitats, footpaths and cycleways beyond the site boundary.

Local Development Plan policies

- ***Des 2 - Co-ordinated Development***
- ***Des 3 - Development Design***
- ***Des 5 - Development Design***
- ***Des 7 - Layout Design***
- ***Des 8 - Public Realm and Landscape Design***
- ***Des 9 - Urban Edge Development***
- ***Des 10 - Waterside Development***
- ***Env 10- Development in the Green Belt and Countryside***
- ***Env 12 - Trees***
- ***Env 13 -15 - Nature Conservation Sites of International/National/Local Importance***
- ***Env 16 - Species Protection***
- ***Env 18 - Open Space Protections***
- ***Env 19 - Protection of Outdoor Sports Facilities***
- ***Env 20 - Open Space in New Development***

A green network is formed when green infrastructure components are linked together to give additional combined benefits. Components can include:

- Green corridors;
- Watercourses;
- Woodland;
- Tree belts;
- Habitats;
- Parks, play areas and other public open spaces;
- Sustainable Urban Drainage Systems (SUDs);
- Green roofs/walls;
- Active travel routes; and
- Street trees, hedgerows, verges.

Ideally a network of multifunctional greenspaces should run through the urban area, urban fringe and wider countryside, creating a high quality landscape and townscape. This should support new access and recreational opportunities, incorporating flood management, enhanced biodiversity and habitat linkages. Multi functional green spaces can promote healthier life styles through increased walking and cycling opportunities and creating spaces for food growing and restorative outdoor activity.

Delivery of such a network is consistent with the development of the ***Central Scotland Green Network*** and can support a healthy urban ecosystem based on natural processes. Green infrastructure and green networks also make an important contribution to climate change adaptation and mitigation.

The Local Development Plan identifies Edinburgh's established Green Network, comprising greenspaces distributed across the city's hills, neighbourhoods and waterfront. These are connected by wooded river valleys, disused rail corridors, the Union Canal and frequented paths.

The Local Development Plan identifies proposals to improve connections within the urban area, the surrounding countryside and neighbouring Council areas. It is complemented by ***Open Space 2021,*** the Council's Open Space Strategy, which defines standards and actions to improve access to good quality greenspace across the urban area.

Large public open space—Braidburn Valley Park
This public park is a major component of the green network.

The Scottish Government's ***Green Infrastructure: Design and Placemaking guidance*** illustrates how green infrastructure can be integrated within new developments during the design process.

An understanding of a site's current and potential contribution to the green network should inform decisions on scale, location and layout. The way in which this has been considered in the placemaking process should be explained in the Design Statement/ Design and Access Statement.

Development should be carefully designed to contribute positively to the expansion of green networks. All proposals will be assessed in terms of their consideration of connectivity between green infrastructure components and their contribution to national and local green network and open space objectives.

Regard should be given to linking development sites with Edinburgh's network for nature, making links to habitats found in local nature reserves, local nature conservation sites and the ***Edinburgh Living Landscape***.

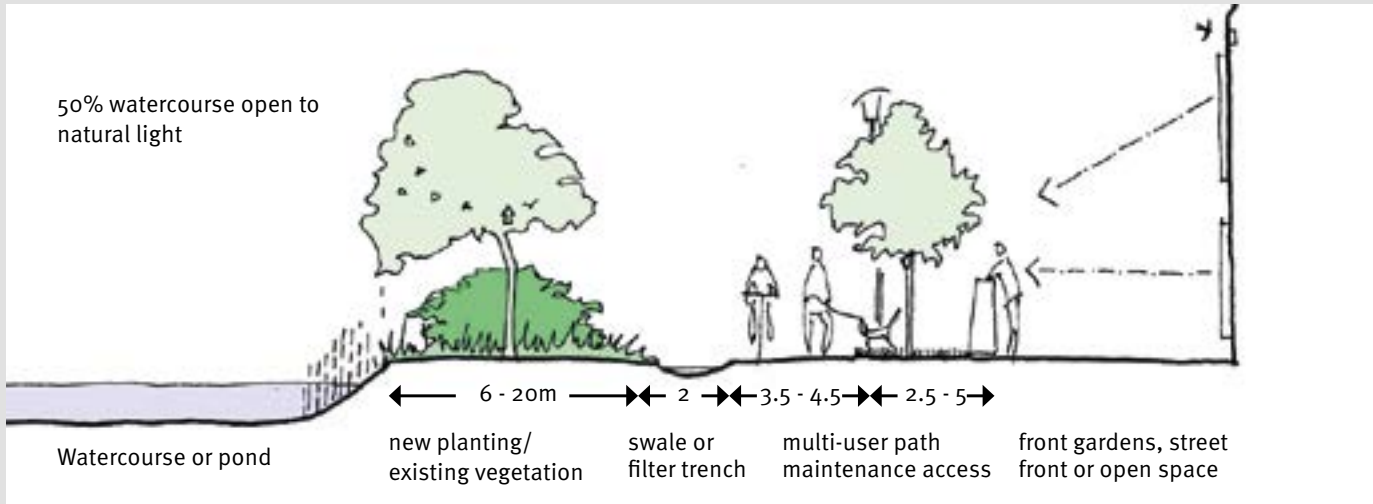
These sketches illustrate how green networks can be integrated within a range of development scenarios and at different scales.

The Council supports substantial framework planting that seeks to integrate and connect multi-functional green infrastructure features as guided by site specifics and local landscape character.

Masterplans will require adequate space for large growing native tree species to achieve maturity and form woodland habitat, provide a secure setting to multi-user paths, cater for active travel, a variety recreational uses within open space, incorporate SUDS, whilst allowing integration with the street layout and built form. In urban edge situations, a landscape edge will also be required to integrate development with the surrounding countryside and landscape setting of the city.

These provisions can vary in width depending on the development scenario but for some major developments spatial parameters of 30-50m may be necessary to accommodate a full range of green infrastructure functions.

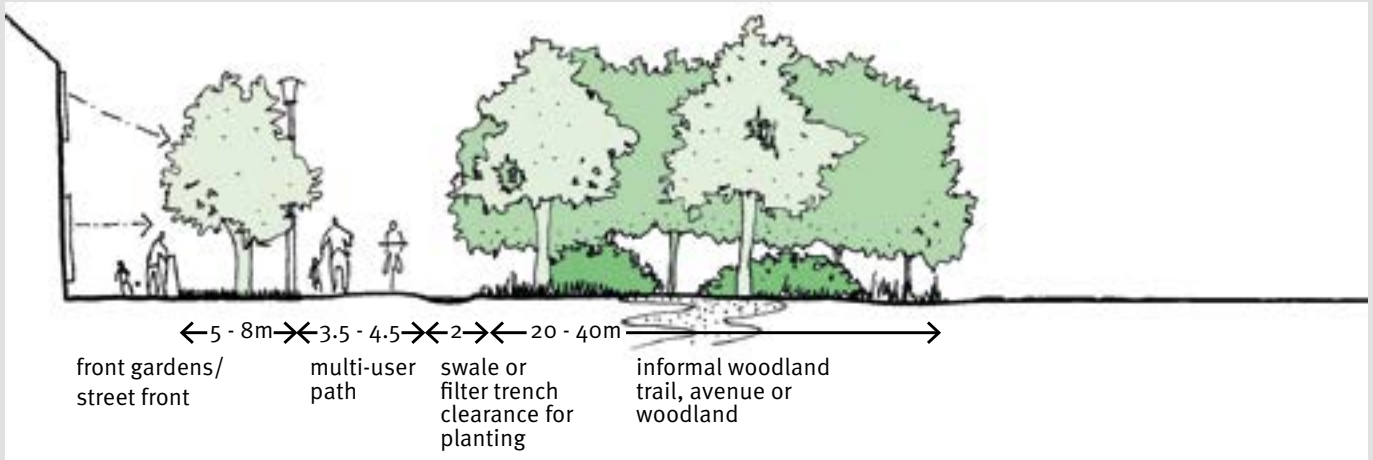
If buildings are proposed close to a watercourse, a full appraisal of flooding scenarios is required (see section 3.8) and early discussions with the Council's Flood Risk Unit. Buildings proposed on brownfield sites, adjacent to water courses except in exceptional circumstances, require at least a 15m setback to create opportunities to reinstate natural bank sides.



Blue Networks
Green networks can be aligned with watercourses or permanent (retention) ponds or detention areas providing for Sustainable Urban Drainage, to enhance existing wildlife habitat, whilst providing for amenity, recreation and active travel. New development should provide active frontages to main path routes, open spaces and SUDs features.

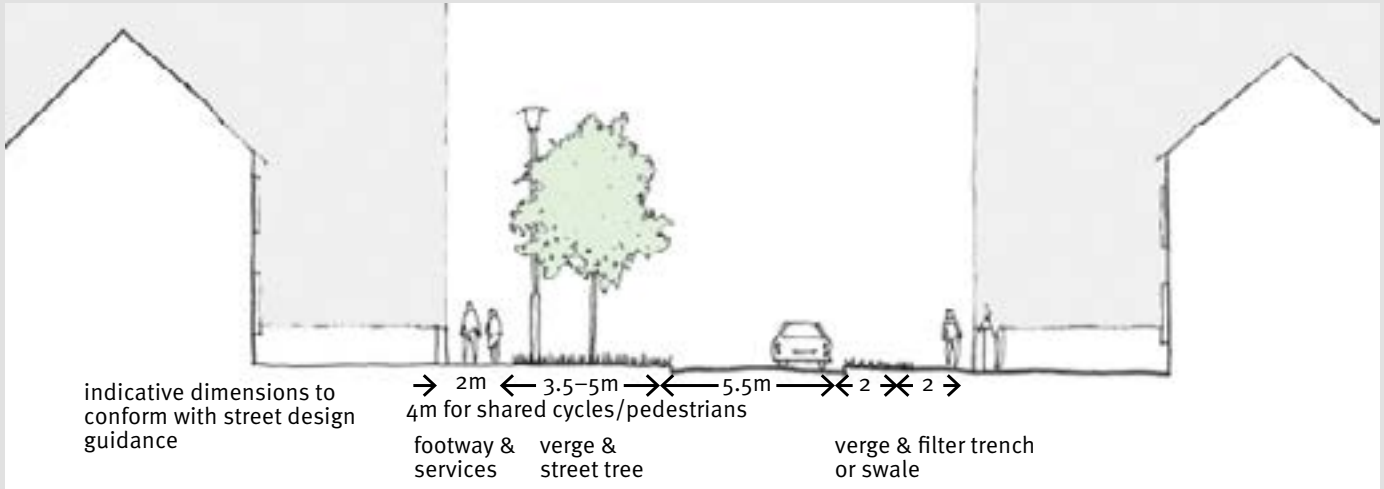
Water of Leith Walkway
Access and amenity improvements carried out at The Dene, between Dean Terrace and Mackenzie Place, within the New Town Conservation Area.

In order to promote natural bankside conditions, only riverside walls with significant archaeological value should be retained. Other retaining walls should generally be replaced with soft engineering solution. In areas of historic importance mitigate the potential for natural banks by the use of other methods such as reducing the top part of the wall to provide a wetted bank or cladding on the retaining wall to provide some riverine habitat with tree planting to provide habitat connectivity.



Green Corridor
This density and type of planting is suited to the urban situation and parkland context. Where a rural context exists at the urban edge, native woodland may achieve a more appropriate fit with surrounding landscape character whilst providing shelter for new development.

North Meadow Walk
North Meadow Walk footway and cycleway, providing for recreational use and active travel. The route is lined with large growing tree species, includes nesting boxes and is set within a broad grass verge. The path is lit and surveillance is provided from surrounding residential dwellings.



Green Street
The incorporation of trees and other planting within street design should be considered alongside the spatial parameters for movement and access - including visibility, services, lighting, the proposed approach to sustainable urban drainage and the intended density and spatial definition of the proposed built form.

Forrest Road
This street extends the tree lined avenue of Middle Meadow Walk to George IV Bridge.

3.2 Publicly accessible open space

Ensure homes are within walking distance of good quality and well designed open space.

Provide new publicly accessible and useable open space in non-residential development.

Local Development Plan policies

- ***Des 5c - Development Design***
- ***Des 7 - Layout Design***
- ***Des 8 - Public Realm and Landscape Design***
- ***Env 18 - Open Space Protections***
- ***Env 19 - Protection of Outdoor Sports Facilities***
- ***Env 20 - Open Space in New Development***

New local greenspace, Lochend

The Council's Open Space Strategy sets standards to ensure that all communities have access to quality greenspaces, which cater for a variety of needs and ages.

Local greenspace standard:

Local greenspaces close to homes play an important role in how people feel about their neighbourhood and offer convenient spaces for everyday enjoyment of the outdoors.

They can be important places to meet neighbours, havens for wildlife, spaces to play after school or enjoy on a walk to the shops.

All homes should be within 400 metres walking distance (equivalent to a five minute walk) of a 'good' quality, accessible greenspace of at least 500 square metres.

In new housing developments, good quality local green spaces should support health and well-being by providing useable outdoor spaces as well as looking attractive.

Spaces should have surfaced paths linked to the surrounding area, provide features to attract wildlife, incorporate seating or walling, cycle parking and waste bins, fruit trees and raised beds for community growing and provide a safe and stimulating place for unequipped play.

Urban tree planting and the use of hedges and shrub planting should be considered to define spaces and create appropriate shelter and shade. Areas of open grass should be balanced with the use of herbaceous perennials and bulbs to create year round interest.

Small open space in the the Old Town—Trunk's Close
It makes good use of its constrained site and provides an attractive green setting for surrounding buildings.

Local greenspaces can be complemented by drainage features, such as grass or planted swales and rain gardens. Where it is proposed that part of a local greenspace should be used to accommodate below ground surface water storage, there should be no impact on the quality or use of above ground space e.g. through restricting locations for tree planting or the need for inspection chambers.

Good quality local green spaces should complement the provision of private gardens for new houses, blocks of flats, garden flats and communal back greens.

Large greenspace standard:

Every neighbourhood should benefit from a large park to provide space for the whole community to enjoy their free-time. It is a place to exercise and play informal ball games; walk the dog or go for a run; come together for local events; watch wildlife and scenery through the seasons; and experience natural open space.

All homes should be within 800m walking distance of a good quality accessible greenspace of at least two hectares.

Where possible, new large greenspaces should incorporate existing built, cultural and natural features, including skyline views to celebrate distinctive local characteristics (Section 1.8). The overall size and form of parkland should, therefore, respond to the topography and the opportunities of the site.

The provision of facilities should ensure that spaces are well used, lively, safe and resource efficient by delivering multiple benefits; in particular providing an uplifting place to support daily self-management of physical health, including opportunities to participate in group activities.

Larger greenspaces should meet local greenspace needs, through the provision of sheltered community garden areas with seating and cycle parking, as well as larger scale features appropriate to their size.

New parkland provides the opportunity to create a landmark feature, including woodland and forest scale trees; provide well drained, level ground for community events, markets, informal ball games, outdoor learning and exercise activities; measured walking and running circuits, with links to the wider green network, and integrate orchard and allotment provision. Further details can be found in the ***Council's Allotment Strategy*** and ***Scotland's Allotment Design Guide.***

Grassland management approaches may include a mix of close mowing, naturalised grass or meadows. The use of planted swales and the location of surface water storage basins alongside and in addition to new parkland, can bring amenity and biodiversity benefits, by creating wetland habitat and introducing open water as a feature of the landscape.

Path surfaces, within greenspace, should be appropriate to context and are an important factor to encourage the use of the outdoors.

A grass edged multi-user path with Macadam wearing course will generally provide the most robust long-term solution, providing access for all including wheelchair users and pushchairs. This can be enhanced by the use of rolled stone chips. Bound gravel may be suited to local greenspaces or feature spaces. Whin dust paths will generally only be acceptable in semi-natural settings, subject to appropriate build up, drainage and ongoing maintenance.

The relationship of new parks to homes, schools, other public buildings and commercial uses can help put open space at the centre of community life and provide options for refreshment and use of conveniences. New greenspaces should be directly overlooked from key living spaces such as lounges and kitchens and never blank facades.

Aerial view of Broomhills Park (Barratt East of Scotland Ltd)

Forth Quarter Park

Forth Quarter Park was developed for National Grid Property Ltd as part of the Granton Waterfront master plan to remediate the former gas works.

This distinctive seven hectare park is bordered by a mix of uses including office accommodation to the east, Edinburgh College's Granton campus, and the established communities of Granton, Pilton and Muirhouse, together with new homes being developed at the Waterfront.

The park links the North Edinburgh paths with the promenade at Silverknowes to the west, via a meandering route through this key urban greenspace.

Lying close to the Firth of Forth, the park provides views from the city to the coast and a backdrop of hills within Fife.

A central water feature is crossed by bridges and a waterside walk including decking was formed by de-culverting the Caroline Burn.

The east end of the park is where the water feature terminates at a new public square and terraced viewing platform in front of the Scottish Gas headquarters.

New planting including 800 birch trees, 15,000 shrubs and new grassland arranged in a series of undulating terraces, surrounding the water feature, creates wetland and marginal habitats.

The park also incorporates Lime trees, which are remnants of the grounds of Granton House.

Playspace access standard:

Edinburgh's vision is to achieve a 'play friendly city, where all children and young people can enjoy their childhood.'

Parks and other large green spaces provide the ideal setting for good quality equipped play spaces. Play is vital to help children learn how to get along with each other and keep healthy.

The Council's Open Space Strategy sets out the playspace access standard and is linked to the ***Play Area Action Plan***. Houses and flats should have access to at least one of the following:

- a space of good play value within 800m walking distance;
- a play space of very good play value within 1200m walking distance; and
- a play space of excellent play value within 2000m direct distance.

Play Value measures the quality of play area design and layout, together with a range of play activities on offer to ensure children receive the right balance of risk and challenge in order to develop physical and social skills.

In addition to equipped play spaces, new green spaces and residential streets should be designed to encourage more 'free play' without equipment. Exploring woodland, meadows or running up and down slopes can provide ways for children to develop their creativity and imagination.

New play area at Burnbrae Drive meets 'good' play value.

Terraced slopes and shared surface 'home zone' street at Gracemount.

All residential developents should contribute towards these standards by providing publicly accessible open space on site. Where this is not possible, contributions may be sought for the improvement of open space within the area.

Non-residential development will also be required to provide new open space, justified by the scale of development and the needs it gives rise to.

Quality in new greenspace and play areas should be ensured by planning for these elements of green infrastructure as an integral element of place making from the start of the planning process. New greenspace provision should be informed by an understanding of local community needs, including health and wellbeing and establish the necessary framework for new neighbourhoods to thrive.

Making provision for facilities such as community gardens, growing spaces, orchards, woodlands and allotments within new greenspaces can allow both new and existing communities to have a greater influence on how places develop over time, strengthen bonds and contributes to the sustainable management of the city's greenspace resources.

The design of new open space provision will be assessed against Local Development Plan policies relating to Design and the Environment. Play area design must achieve the play value requirements set out in the Council's Play Area Action Plan.

3.3 Private open space

Provide well defined, functional, good quality private gardens to all houses and ground floor flats.

Local Development Plan policies

- ***Des 5d - Development Design***
- ***Hou 3 - Private Green Space in Housing Dvelopment***

There should be a clear distinction between public and private spaces, defined by appropriate boundaries such as walls, railings or hedges both to the street edge and between feus.

Private and communal gardens should be designed for use by residents for a range of functions, including space for play, seating, food growing, tree planting and drying laundry. Outdoor taps and/or rainwater harvesting may be needed.

Wooden fencing can be used to separate private back gardens, but should not be used in the public realm. Consideration should be given to different heights of fencing to allow the communication between neighbours and to add some visual interest.

A key factor in ensuring space is usable is its capacity to receive sunlight. This will be affected by the position of existing and proposed buildings, as well as tree planting.

The Council wants new development to be adaptable. To help meet the changing needs of residents, it is beneficial for there to be sufficient space in gardens for houses to be extended while retaining reasonably sized gardens. Developers should demonstrate how this can be achieved.

Ground floor flats should generally be provided with private gardens of a minimum depth of 3m, which open directly on to communal gardens. Where this is not the case, patio doors and a defined threshold space should be provided.

Private front gardens have an important role in softening urban environments by providing planting on streets. They also provide an intermediate space between the public realm and the privacy of dwellings. The impact of driveways on the continuity of boundary treatments and street tree planting should be considered. (Note: relationship to parking section and definition of private front gardens/ thresholds).

A clear distinction—Marchmont
It is clear what is public and private space in traditional tenements. The buildings enclose shared gardens making them private. At the front , the walls and hedges separate the public street from the private gardens.

Little private space can be successful—Lady Stair's Close
There is very little private outdoor space in the Old Town. This is compensated by the outstanding quality of the public spaces in the form of closes and courtyards.

Where private gardens cannot be provided or where their depth is limited (for example less than 3m), there will be a greater need for street trees to be provided.

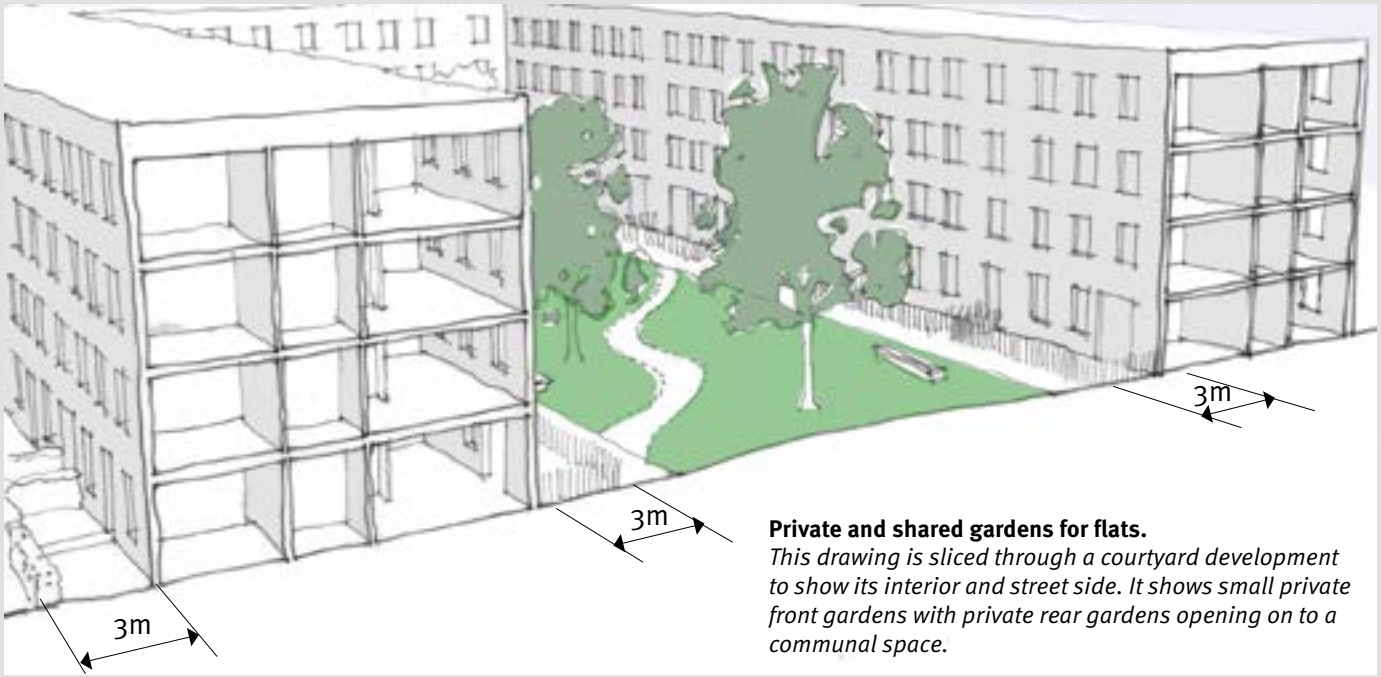
Private communal grounds should be well proportioned, well orientated and secluded from vehicles. Narrow peripheral spaces, subject to overshadowing will not be acceptable. Residents should not normally have to cross streets and car parking to access private communal greenspaces.

Where it is difficult to achieve the areas normally required for private open space - for example, because of a need to adhere to a spatial pattern in an area, the inclusion of balconies or roof terraces may be seen as a mitigating measure. Where they are included, it should be demonstrated that they will benefit from adequate sunlight or have an outstanding view, preserve reasonable privacy and have an area that is not less than 5% of the net floor area of the dwelling.

The size of gardens can contribute to the character and attractiveness of an area. This is particularly the case in villa areas. Gardens of a similar size to neighbouring gardens are likely to be required in order to preserve the character of the area.

Residential Homes and Care Homes

Particular attention should be paid to the orientation of care homes and long term residential homes. Residents should be able to access a garden space that is attractive, welcoming, well lit by natural light throughout the year, and which allows a circuitous walking route to be created.



Private and shared gardens for flats.
This drawing is sliced through a courtyard development to show its interior and street side. It shows small private front gardens with private rear gardens opening on to a communal space.

The length of private gardens
Gardens should be designed to allow houses to be adapted and extended over time. This means that gardens longer than 9m are encouraged. Gardens in the centre of the picture are longer than 9m allowing the houses to be extended. Excessive changes in level should not be taken up across private back gardens. Where housing is set out across sloping ground, useable terraced space should be provided. Additional space is also required in gardens where there is insufficient natural sunlight. North facing gardens should be longer to compensate for this.

3.4 Biodiversity

Maintain the integrity of Sites of European, National or Local Importance for biodiversity and geodiversity.

Conserve protected species and the habitats which support them.

Survey and assess development sites in terms of biodiversity.

Design sites to allow the development of varied and robust ecosystems.

Local Development Plan policies

- ***Des 3 - Development Design***
- ***Des 10 - Waterside Development***
- ***Env 13 - Nature Conservation Sites of International Importance***
- ***Env 14 - Nature Conservation Sites of National Importance***
- ***Env 15 - Nature Conservation Sites of Local Importance***
- ***Env 16 - Species Protections***

In Scotland, it is the duty of every public body and officer, in exercising any function, to further the conservation of biodiversity so far as is consistent with the proper exercise of those functions (part 1, section 1, The Nature Conservation (Scotland) Act 2004). Every public body is now required to have regard to both the Scottish Biodiversity Strategy and the UN Convention on Biological Diversity.

Although it is important to safeguard – or enhance – Priority Species, it is often the commonplace birds and plants that are important in a local context. Nationally there is a decline in Song Thrush populations and the once-common Tree Sparrow and Starling are now rare in some locations. 'Improved habitats' can be as important as untouched ones. Urban areas offer a rich mosaic of habitats suitable for an unexpectedly large variety of wildlife. This can be continually enhanced through careful design. Buildings have replaced the original cliff-top haunts of species such as Swift and House Martins; older housing provides cave-like roofs for long-eared Bats and modern properties are ideal for Pipistrelle bats; some industrial buildings offer nesting sites for Kestrels, Barn Owls and Peregrine Falcons. Buildings themselves, plus walls and bridges, can all support Bats, Bees, Beetles and Lichens.

Sites protected for nature conservation and geodiversity are identified on the Local Development Plan Proposal Maps. These include international and national designations, such as Special Protection Areas and Sites of Special Scientific Interest and local designations such as Local Nature Reserves and Local Nature Conservation Sites.

There is a strong presumption against development that will affect protected sites. Any proposal will have to meet strict policy tests to ensure the protected site integrity is not affected. In the case of internationally protected sites such as Special Protection Areas and Special Areas of Conservation, this may include long periods of survey work to inform the 'strict policy test' and Habitats Regulations Appraisal (HRA).

See the technical guidance for a list of relevant legislation.

Protected species

European protected species (EPS) include bats, otters and great crested newts. They are legally protected and it is a criminal offence to disturb, injure or kill them; or to damage or destroy their resting or breeding sites. If we consider that a development proposal is likely to affect a EPS, then the applicant will be required to carry out a survey to identify impacts and avoid, remedy or reduce them. If impacts cannot be avoided and an offence is likely to be committed, then a protected species licence is required from Scottish Natural Heritage (SNH) to enable the proposal to proceed. Both SNH and the Planning Authority must be satisfied that the proposal will pass three tests laid out in the Habitats Regulations 1994. A license will not be issued unless planning consent is given.

Soprano pipistrelle bat (Pipistrellus pygmaeus). Image: SNH/ Lorne Gill

Other species are protected by UK law. These include badgers, water voles,breeding birds and all protected species are a material consideration in the planning process.

More information on European and other protected species, survey work and relevant licenses is available from the ***Scottish Natural Heritage website***

European Protected Species (EPS) and Licensing Requirements

There are three strict legal tests which must all be passed before a licence can be granted.

In summary these are:

- Test 1: that there is a licensable purpose. (i.e that the license is required for 'preserving public health or public safety or other imperative reasons of overriding public interest including those of a social or economic nature and beneficial consequences of primary importance for the environment; SNH provides more detailed guidance on Test 1 at: ***www.snh.gov.uk/docs/B896394.pdf.***
- Test 2: that there is no satisfactory alternative;SNH provides more detailed guidance on Test 2 at: ***www.snh.gov.uk/docs/B896418.pdf***
- Test 3: that the action authorised will not be detrimental to the maintenance of the population of the species concerned at a favourable conservation status in their natural range.

Qualified ecologists should be able to provide advice on this or alternatively advice can be obtained from Scottish Natural Heritage For more information on the three species licencing tests, the Scottish Natural Heritage website provides a detailed explanatory text about these tests:

www.snh.gov.uk/protecting-scotlandsnature/species-licensing/

Site assessment and survey requirements

Proposed development sites may include features of natural heritage interest, or protected sites and /or species. An initial assessment of value must be made to establish whether further surveys are required. The process for deciding if this is neccessary is :

1. A preliminary desk-based study to collect all existing ecological data about the site; and
2. An Extended Phase 1 Habitat Survey to understand the ecology on site and the implications of the proposed development.

This will help identify what habitats are present, the protected species that they may support, further survey requirements, site constraints and potential mitigation. This information will inform site design.

Protected species surveys must follow established best practice and must be done at the correct time of year. Applications can be delayed if a survey season is missed. For example, bat survey work should comply with the Bat Conservation Trust publication ***"Bat Surveys: Good Practice Guidelines"***.

Biodiversity Duty and the Edinburgh Biodiversity Action Plan

The Nature Conservation (Scotland) Act 2004 places a duty on all public bodies to further the conservation of biodiversity. Local planning policy requires new development to demonstrate protection and enhancement of biodiversity. The ***Edinburgh Biodiversity Action Plan*** (LBAP) contains local actions for the conservation of habitats and species. Aligning the design of the development with LBAP objectives is one way of meeting this policy requirement.

Layout and design

It is important that the information gathered from surveys influences the final proposal. Existing natural features should be retained and enhanced, where possible, and kept in context rather than in isolated fragments. Integrated habitat networks and green corridors are encouraged to enhance biodiversity and help mitigate climate change effects. The landscape design of a scheme is expected to enhance the biodiversity value of the site and maintain species movement where possible. This should include enhancing connections between ecological features, within and across the site. It is also expected that a planting plan will maximise the structural diversity of the site and provide a scheme that allows biodiversity value to increase over time.

Edinburgh Living Landscape:
A pictorial meadow for pollinators and amenity benefit.

Technical guidance

Statutory requirements

The Council must ensure statutory requirements relating to biodiversity are being fulfilled.

The framework for statutory sites and species protection is provided by:

- Conservation (Natural Habitats &c.) Regulations 1994, as amended ("The Habitats Regulations");
- The Town and Country Planning (Environmental Impact Assessment) (Scotland) Regulations 2017;
- Wildlife and Natural Environment Scotland Act 2011;
- Nature Conservation (Scotland) Act 2004;
- The Protection of Wild Mammals (Scotland) Act 2002;
- Protection of Badgers Act 1992; and
- Wildlife and Countryside Act 1981 (as amended).

Types of designated sites in Edinburgh see *Local Development Plan map*

International

Ramsar Sites - Habitats

A wetland site listed under the Convention of Wetlands adopted following an international conference in Ramsar, Iran 1971.

Special Protection Areas (SPA) - Birds.

An area designated under the Wild Birds Directive to protect important bird habitat.

National

Sites of Special Scientific Interest (SSSI).

Areas of national importance for natural heritage across the UK, including diversity of plants, animals, habitats, rocks and landform.

Local

Local Nature Reserve.

Designated for its local special natural interest and / or educational value.

Local Nature Conservation sites.

Local Biodiversity Site.

Local Geodiversity Site.

Designated for its local biodiversity, geodiversity and social educational value.

Ecological Impact Assessment

An Ecological Impact Assessment (EIA) may form part of an EIA and is required for major and some small scale developments. The principle is to identify the biodiversity features of interest and propose avoidance, mitigation or compensation to reduce all impacts to the non-significant level. An EIA should be submitted as part of a planning application and should adopt the methodology of the Chartered Institute of Ecology and Environmental Management (CIEEM).

The CIEEM maintain a directory of suitably qualified ecologists who can carry out surveys. See ***www.cieem.net/members-directory.*** CIEEM also maintain a list of survey guidance materials. See: ***www.cieem.net/sources-of-survey-methods-sosm-***

Downlaods/Guidelines for Ecological Impact assessment 2016.pdf

Habitats Regulations Appraisal

Any development likely to have a significant effect on a Special Protection Area (SPA) will be subject to a Habitats Regulations Appraisal, in addition to other assessments. If likely significant effects cannot be ruled out then the Council will have to carry out an 'appropriate assessment' of the proposal. The developer will be required to supply data to support this appropriate assessment. More information on HRA can be found at the following link: ***www.snh.gov.uk/protecting-scotlands-nature/protected-areas/international-designations/natura-sites/habitats-regulations-and-hra***. Firth of Forth HRA Guidance for developers and regulators ***www.snh.gov.uk/docs/A1979038.pdf***

Timing

Project management should take into account the optimum survey period for protected species (see the survey timetable below for guidance). The findings of surveys should inform design and form part of the application. Surveys older than 12 months may be considered to be out of date and invalid in supporting an application. In some instances the timing of works may also be affected by the requirements of protected species.

The Wildlife Information Centre

Records on the presence of protected species or habitat, in or near a proposed development site, may be required from The Wildlife Information Centre. See: ***www.wildlifeinformation.co.uk.***

Invasive Non-Native Species

Scotland has many introduced plants, some of which have been identified as being invasive by out-competing native plants for light space and nutrients. The most common invasive species in Edinburgh are:

- Japanese Knotweed (Fallopia japonica);
- Giant Hogweed (Heracleum mantegazzianum); and
- Himalayan balsam (Impatiens glandulifera).

The Wildlife and Natural Environment (Scotland) Act 2011 (Annex B) has introduced measures to deal with non-native species. If a survey shows invasive non-native species are present on a site, the developers must remove them and ensure they are not spread from the site. Soil with Japanese Knotweed or Giant Hogweed is classified as controlled waste under the Environment Protection Act (1990).

The Scottish Government has produced a Non-Native Species Code of Practice that will help developers understand their legal responsibilities. For more information see: ***www.gov.scot/Publications/2012/08/7367***

www.nonnativespecies.org/home/index.cfm

Planning has a key role in supporting the UK commitment to halt the overall loss of biodiversity by 2020, in accordance with the European Biodiversity Strategy and UN Aichi targets. BS 42020 Biodiversity in planning and development – Code of practice, is a useful tool when considering biodiversity in the context of planning.

Swift Bricks—Beaverbank Place
On this development in North Edinburgh swift bricks have been designed into the external wall. These should be shown on planning drawings.

Otter *(Lutra lutra)*
Otters are active on several watercourses in Edinburgh and any development within 200 m of suitable water habitat should survey for this European Protected Species. Picture SNH/Lorne Gill.

Survey timetable

	JAN	FEB	MAR	APR	MAY	JUN	JUL	AUG	SEP	OCT	NOV	DEC
Badgers												
Bats—hibernation roosts												
Bats—summer roosts												
Bats—foraging / commuting												
Birds—breeding												
Birds—over winter												
Great Crested Newts (*1)												
Invertebrates												
Otters												
Water Voles												
Habitats / Vegetation												

Survey time
Optimal
Sub Optimal

(*1) Refer to the ***Great Crested Newt Conservation Handbook***

3.5 Trees

A suitably qualified Arboriculturalist should be used to survey and evaluate the existing tree and woodland resource within the site and 12m beyond.

Design development to take into account above and below ground constraints for retained trees and future planting.

Survey, assess and identify trees to be retained.

Protect retained trees and areas identified for new tree planting during construction.

Ensure trees for retention are marked on masterplans.

Local Development Plan policies

- ***Des 3 - Development Design***
- ***Env 12 - Trees***

Ancient woodland near Balerno
This ancient woodland makes an invaluable contribution to biodiversity and landscape character.

Trees and woodlands are important for the quality and character of the landscape, the townscape, biodiversity, cultural heritage, ecosystem services and our sense of well-being. Protection of trees and woodland within new development can give a sense of maturity and raise the overall quality of the setting of buildings whilst contributing to green networks. Where trees are damaged and then decline or where inappropriate design leads to conflict, these positive benefits are lost. Successfully marrying trees and new development requires a process of survey, analysis and design which is set out in the British Standard (BS) 5837:2012. This provides a balanced approach on deciding when trees should be retained, how design considerations will be affected by existing trees and appropriate protection for trees during development.

Former City Hospital - Greenbank
Existing mature trees retained within new green corridor.

A tree survey is required in the form specified in BS 5837:2012 for all trees with a stem diameter of 75mm or more, at 1.5m above ground on the site or within 12m of its boundary. Trees should then be categorised in accordance with their quality and suitability for retention.

In certain cases woodland may be surveyed as a whole and managed using best woodland management principles. Using this information, a Tree Constraints Plan (TCP) should be prepared to show the below and above ground issues that need to be taken into account during the design process to ensure successful survival of these trees.

Below ground, the Root Protection Area (RPA) must be identified for each tree, to be left undisturbed and protected from damage from building, road construction or service trenches and layouts of SUDS. Above ground, the physical requirements for future growth and maintenance will include, for example, the ultimate height and spread of each tree.

Input to the design layout also requires consideration of factors such as the effect trees may have on daylight, shading of buildings and open spaces, privacy, screening, wind throw and amenity issues with leaves from certain species.

Visibility splays, location of services, changes of level and allowance for construction activity will also be considered. When submitted with a planning application, the TCP should demonstrate how consideration was given to the retention of trees in the proposed site layout.

Opportunities for future planting should also be identified and plotted on the TCP to identify areas for protection from soil compaction.

Once the layout is finalised, a Tree Protection Plan should be submitted showing trees for retention and removal, and the precise location of protective barriers and ground protection forming the Construction Exclusion Zone. Fencing should be to the standard shown in Figure 2 of BS 5837:2012. These will be erected before work starts on site and maintained throughout the construction phase.

Tree Preservation Orders, as set out in the Tree Protection Charter, will be used to safeguard trees in appropriate cases.

It is a duty under Section 159 of the Planning Act (1997) that conditions must be applied to all planning applications where existing trees require protection.

Developers should be aware of the responsibility to determine the presence of bats (a European protected species) and identify potential bat roosts on site and the effect of proposals on habitat and navigation features. See section 3.4. Biodiversity.

Summary of process

1. Carry out a tree survey and categorisation to identify trees worthy of retention.
2. Prepare a Tree Constraints Plan showing physical and spatial requirements for retaining those trees. This includes a Root Protection Area for each tree and an indication of the ultimate spread of canopy.
3. Use Tree Constraints Plan to design an initial site layout and identify areas for new planting.
4. Achieve finalised site layout.
5. Prepare a Tree Protection Plan, including fence specification and provision of on site supervision, showing the Construction Exclusion Zone.
6. Submit with Planning Application.
7. Planning approval with tree protection conditions relating to the approved Tree Protection Plan.
8. Prior to start of construction, erect tree protection fencing and other identified measures to form a Construction Exclusion Zone.
9. Ensure site supervision to maintain tree protection fencing and measures until removal agreed.

3.6 Planting

New planting proposals should be prepared by a suitably qualified Landscape Architect or Arboriculturalist (for trees).

Species selection should be appropriate to the intended location, function and growing space, taking into account ultimate height and spread, and relationship to buildings, paths and roads.

Where possible, use native species in locations adjacent to designated nature conservation sites. In other areas use a mix of species to provide ecological diversity and resistance to disease.

Planting design should recognise Edinburgh's distinct landscape characteristics and provide an attractive, biodiverse and a long-lived landscape structure to help mitigate against climate change.

Woodland and structure planting should be carried out in advance of development to allow early establishment.

Proposals must allow for ease of maintenance and long term establishment.

Local Development Plan policies

- ***Des 3 - Development Design***
- ***Des 8 - Public Realm and Landscape Design***
- ***Env 12 - Alterations and Extensions***
- ***Hou 3 - Private Green Space in Housing Development***

An attractive and functional landscape scheme should use trees, shrubs, boundaries, herbaceous perennials, ground cover and hard landscaping imaginatively to provide an appropriate setting for buildings. It can assimilate and integrate new development into the locality.

All planting schemes should add to the biodiversity of the area by maximising structural diversity and providing for pollinators. They should provide all year round interest, and be playful landscapes that can be used by all age groups. Poisonous plants should be carefully specified and not used in housing schemes, school or nurseries. Bulb planting should be used to create early spring interest.

Trees in particular make a positive contribution to both urban and rural landscapes and new development should provide a spatial framework of new tree and woodland planting. Large stature tree species should form the basis of structure planting and adequate space allowed for their ultimate size. Housing proposals and major planning applications should provide sufficient space to accommodate at least 20% of long-lived large scale trees to provide a legacy for future generations.

Edinburgh's heritage of round crowned deciduous trees should be respected in planting schemes and the creation of wooded ridges should be included in proposals wherever practicable.

Birch Trees - Forthquarter Park

Trees should be used to create special places in housing proposals, for example using orchards and fruit trees, horse chestnut trees (conkers) etc.

Any unavoidable removal of trees should be compensated by replacement with at least extra heavy standard sized trees or semi-mature stock in locations where amenity is a key consideration.

At the site layout stage, the landscape framework should set out locations to provide suitable conditions for tree planting. This may include planting in open ground, such as greenspaces but also locations within hard surfacing, where careful site planning and detailed design will be required.

The correct species should be selected for the intended location, taking into account ultimate height and spread, the character of the local area and its environmental and climatic conditions. The siting of buildings, underground services, street lighting and drainage should reflect the intended landscape framework. Other factors such as road signs, parking and CCTV may need to be considered.

Within hard surfaces, the use of structural soils or underground cellular systems will be required to provide a load-bearing paved surface. The objective is to prevent compaction of the soil beneath hard surfaces to accommodate tree roots, soil water, air and biota.

Tree pits and trenches should be sized to reflect the nutritional and water requirements of a fully grown tree. Drainage and irrigation should also be installed to aid establishment, in particular where impermeable surfaces may limit natural rainwater percolation.

Planting specification

The following minimum standards will apply:

	Size at planting	Density / spacing	Other requirements
Woodland	60-80 cm height.	1m spacing.	Include 30% feathered trees of min height 180cm where immediate visual effect required.
Trees - green spaces	Extra heavy standard, 14-16 cm girth minimum. The Council may require larger dependent on location.		2m clear stem or multi-stem. Provide tree pit/trench detail, including means of support.
Trees - paved spaces	Semi mature, 30-35 cm girth.		2m clear stem, underground guyed. Provide tree pit/ trench detail to demonstrate adequate soil volume and load bearing support for surrounding paving.
Fruit trees	Light standard, 6-8cm girth.		Spacing and means of support to correspond with intended shape.
Hedges	60-80 cm height.	250mm spacing in two offset rows 300mm apart.	Protected by post and wire fencing. Min 400mm depth topsoil.
Shrubs/fruit bushes	Dependent on species.	500-600mm apart.	Min 3L pot grown unless bare root/root balled Min 300 mm depth site topsoil. Planted in groups of 3-5 of same species.
Herbaceous perennials/ ground cover	Dependent on species.	300 - 450mm apart.	Planted in groups of at least 7 of same species.
Amenity Grassland	Specify turf or seed mix g/m2.		Min 200 mm site topsoil spread over graded and free draining subsoil.
Meadow Grassland	Specify meadow seed mix g/m2 by type, including dry/wet meadow, pictorial, woodland and percentage of each species. Additional plug plants to be specified by species and nr/m2.		Use of graded and site subsoil free from compaction.
Bulbs	Specify by species, grade and nr/m2.		
Green roofs/ walls	Specify whether intensive or extensive in design.		Ensure sufficient structural capacity and depth of growing medium. Specify proprietary matting/wall systems including species mix and plug plants.

Shrubs, hedges and ground cover plants should be used to define spaces, provide shelter, privacy, amenity and enhance biodiversity.

Grassed areas are important for recreational spaces and bulbs and native wildflower seed mixes should be used to add seasonal interest and habitat value.

Where space is limited climbing plants and green roofs/walls should be introduced where practicable.

Proposals within the Edinburgh Airport Safeguarding Zone should seek early liaison with the Airport on their planting concepts in order to reach agreement.

Applications for Planning Permission in Principle

These applications should be accompanied by a landscape strategy setting out the proposed use and treatment of external spaces, indicating the location of services and changes in level, including preliminary drainage proposals (such as the layout and maintenance responsibilities for SUDS). The strategy should include cross sections of typical roads and streets and green/blue corridors. Key distances from natural features and a palette of planting material should also be included.

Full planning applications

Full Applications require all planting and hard landscape proposals to be specified as follows:

- Full botanical name of all plant stock;
- Minimum size of plant stock at planting as per the National Plant Specification;
- Expected height and spread of trees.
- Planting density, total numbers and/or planting locations;
- Tree pit details, including means of support and protection;
- Details of surfacing materials, including grass mixes and paving;
- Details of junctions between surfacing;
- Details of walls and fencing, including boundary treatments;
- Details of new play areas and equipment;
- Site furniture including bin and cycle stores; and
- Details of all functioning landscape elements of Sustainable Urban Drainage.

Management and maintenance

Details of the intended arrangements and proposed long-term maintenance and management operations for all landscape proposals should be submitted to demonstrate that a high standard of landscaping can be achieved, appropriate to the location of the site. This includes proposals for the adoption or otherwise of landscape features within streets.

For many landscape proposals in the city, the airport operator is required to assess proposed planting and water features against the risk of attracting birds which threaten the safety of air traffic. A Birdstrike Risk Management Plan may be required.

Care should be taken to ensure that community safety is promoted through the specification and maintenance of trees and shrubs. Within pedestrian routes, streets and public open spaces, trees should maintain good visibility with a minimum clear stem height of 2m. Shrub planting should also avoid impeding the opportunity for natural surveillance and must avoid the creation of hiding places. Where good visibility is essential shrubs should ultimately grow no higher than 1 metre.

Hedges and planting should not obscure doors or windows, and trees should not provide climbing aids into property or obscure lights or CCTV cameras.

Use of a well composted mulch after planting and watering can aid establishment, retain soil moisture and supress weed growth.

Holyrood North - high quality public realm and planted residential courtyards.

3.7 Hard landscape

Ensure hard landscape design helps reinforce Edinburgh's distinctive character.

Co-ordinate materials used in new hardworks design with the materials used within the surrounding townscape.

Use stone walls and railings where this is the commonly used edge detail.

Keep the number of colours and materials in the hard landscape in a new development to a minimum.

Detail the hard landscape to ensure it has a good visual appearance that lasts over time.

Local Development Plan policies

- ***Des 8 - Public Realm and Landscape Design***

Streets in new development should be designed in accordance with the Edinburgh Street Design guidance and Designing Streets.

In addition to streets and paths, new developments often include other hard landscape spaces to which this section applies.

Edinburgh's hard landscape is defined by the simple, uncomplicated use of a small palette of materials.

Materials should be chosen to define spaces of differing functions, public / private spaces and changes in level.

The materials should be suited to the character of surrounding buildings and townscape especially where the buildings are of special interest or importance. There should generally be continuity of paving materials along and on either side of the street.

Detailed design is of particular importance, ensuring the size of paving is appropriate. Features such as boundary walls, railings, seating, cycle storage or stands etc, should all be carefully specified, coordinated and integrated into the design.

There is a strong tradition of stone walls, railing on low stone walls or coping and hedges in Edinburgh. These details should be used to reinforce Edinburgh's unique characteristics. Tall boundary walls using rendering should be used sparingly and detailed very carefully to shed water.

To mitigate the impact of climate change, a balance should be struck between paved and planted areas and between permeable and impermeable paving. Drainage needs to be robust and uncomplicated.

Narrow planters should be very cautiously used as boundary elements as they generally fail over the long term. Timber fencing should not be used in the public realm unless bespoke and beautifully detailed. Proposed levels should be carefully designed to tie in with existing site levels, including on adjacent sites.

The texture and form of trees improve urban environments such as squares and contribute to the quality of the public realm. Trees in hard landscape need to be carefully specified and have adequate soil volume, water and air for healthy growth. Raised planters should generally be avoided since trees are more likely to suffer restricted growth.

Fountainbridge - Port Hamilton
A square has been formed between the new and old buildings. This simple space provides an attractive new route through the development.

Technical guidance

The concept and vision for hard landscape design should be presented in a Landscape/Public Realm framework for Planning Permission in Principle applications.

Full planning applications and applications for approval of matters specified by conditions should fully specify all paving materials, in terms of type, finish, unit size, proposed pattern/ bond and method of laying and jointing. Attention should be paid to how changes in level are addressed, detailing of drainage and the correct specification of sub-base and materials where spaces will be subject to vehicular traffic. To avoid awkward cutting and jointing of units around existing and proposed features, appropriately sized or special paving units should be used and carefully coordinated with the layout of street furniture.

Dundee Waterfront
Use of a continuous tree trench and underground cellular system to support surrounding paving surfaces as part of advanced green infrastructure at Dundee Waterfront.

High St
Old Town and other conservation areas
Traditional materials of Caithness flagstones for paving, granite and whinstone kerbs and setts have been used extensively throughout the Old Town and will be sought here and in other conservation areas around the city with the exception of the New Town.

Shared surfaces outwith conservation areas
Shared surfaces outwith conservation areas need to be kept very simple. If block paving is used, there should be no more than two tones and these should be grey.

Queen Street
New Town
In the New Town, sandstone should be used as the paving material. The paving outside the Scottish National Portrait Gallery provides a model that should be used elsewhere in the New Town.

Western Corner
Areas with significant footfall
In other areas with significant footfall, such as local centres outwith conservation areas, rectangular precast concrete slabs (coloured grey) should be used.

3.8 Water environment

Survey and analyse the existing and historic water environment on development sites.

Design developments, including the floor level of buildings, to ensure that properties are not at risk of surface water flooding.

Provide above ground surface water attenuation on development sites to reduce flooding, due to the development, on surrounding areas.

Local Development Plan policies

- ***Des 3 - Development Design***
- ***Des 6 - Sustainable Buildings***
- ***Des 7 - Layout Design***
- ***Env 21 - Flood Protection***

Any development will alter the way that water moves across a site in times of rainfall or flooding. Flooding can happen because of pluvial (overland) flow, fluvial (river) flow or coastal flooding in certain conditions. Culverted rivers, streams or historical springs can also be present. Understanding the history of a site and the risks and opportunities that water movement provides should be appraised very early on in the design process, in order to ensure that concept layout plans presented are realistic.

Along with increased flood risk, development can also increase pollution due to run-off over hard surfaces. New development must address these issues through the use of Sustainable Urban Drainage Systems (SUDS) systems attenuate water, treat polluted water and should be designed to maximise biodiversity benefits. They should also be designed so they are an attractive addition to the landscape. A range of SUDS features are available to designers including porous paving, green roofs, swales, bioretention trenches, detention basins and ponds.

In greenfield sites SUDS and flood attenuation methods should be designed by early discussions with water engineers and landscape architects within the design team. Above ground solutions should be provided on constrained brownfield sites. Underground solutions might be considered acceptable, however, these leave a legacy of hidden structures that have the potential to fail and should only be used in exceptional circumstances.

SUDS retention basin, Firrhill Neuk, Oxgangs
Permanent pond with wetland planting including Flag Irises adjacent to Oxgangs Neighbourhood Centre. The pond has become the focus for community life, is overlooked by surrounding streets and has its own Friends Group and wildlife information panel.

Sustainable Urban Drainage Systems

SUDS are a legal requirement under the Water Environment (Controlled Activities) (Scotland) Regulations 2011 when discharging surface water to the water environment (except for a single dwelling house or discharge to coastal waters).

All SUDS schemes should be designed to comply with CIRIA C753 The SUDs Manual and should gain agreement from Scottish Water.

SUDS schemes should be considered at the outset of the project to ensure multiple benefits are realised. This should be presented as a strategy with plans at Planning Permission in Principle which should align with the urban design and landscape framework.

If the SUDS system and the attenuation of flood waters up to the 1:200 plus climate change is to be combined, then the 1:30-1:200 can be designed into the open space (hard or soft) or parkland areas provided the designs of the landscape/ public realm are attractive and suitable maintenance arrangements can be put in place.

SUDS schemes should be designed to maximise the benefits we can secure from surface water management which are:

- Control the quantity of runoff;
- Manage the quality of runoff and prevent pollution;
- Create and sustain better places for nature; and
- Create beautiful places for people.

Sustainable Urban Drainage Systems should also be designed by engineers and landscape architects.

The designers should propose a system that:

- is attractive and visually interesting;
- conveys water through the site above ground in swales, biorentention trenches and filter trenches as opposed to a piped system;
- integrates the attenuation areas into the landscape design attractively;
- can be maintained by grass cutting machines with a max grass slopes 1:6;
- uses hard landscape areas in suitable locations;
- achieves water quality improvements through a series of treatment and not end of pipe control using the Simple Index Approach;
- enhances biodiversity;
- is overlooked by development as opposed to located in a hidden space; and
- only requires to be fenced in exceptional circumstances, a carefully designed landscape should be able to reduce the risk to an acceptable standard.

SUDS Requirement	Why SUDS required	Checking Authority	Adoption Authority	Design Manuals
Roads (eg infiltration, ponds).	To reduce, treat and attenuate, delay surface water on the roads reaching the sewerage system.	Roads Dept, Local Authority.	Roads Dept, Local Authority.	SUDS for Roads; Green Infrastructure - Design & Placemaking; Delivering Sustainable Flood Risk Management; SUDS manual; and SEPA guidance.
Treatment Ponds / Basins.	To treat surface water prior to discharge into a watercourse, culverted watercourse or sewerage system.	Treatment Train—SEPA. capacity—Council Flood Prevention. design—Scottish Water, Council Planning.	Scottish Water.	
Surface Water Attenuation.	To attenuate surface water flows up to the 200 year event.	Council Flood Prevention. Council Planning. Scottish Water.	Scottish Water; or private owner.	

Surface Water Management Plans

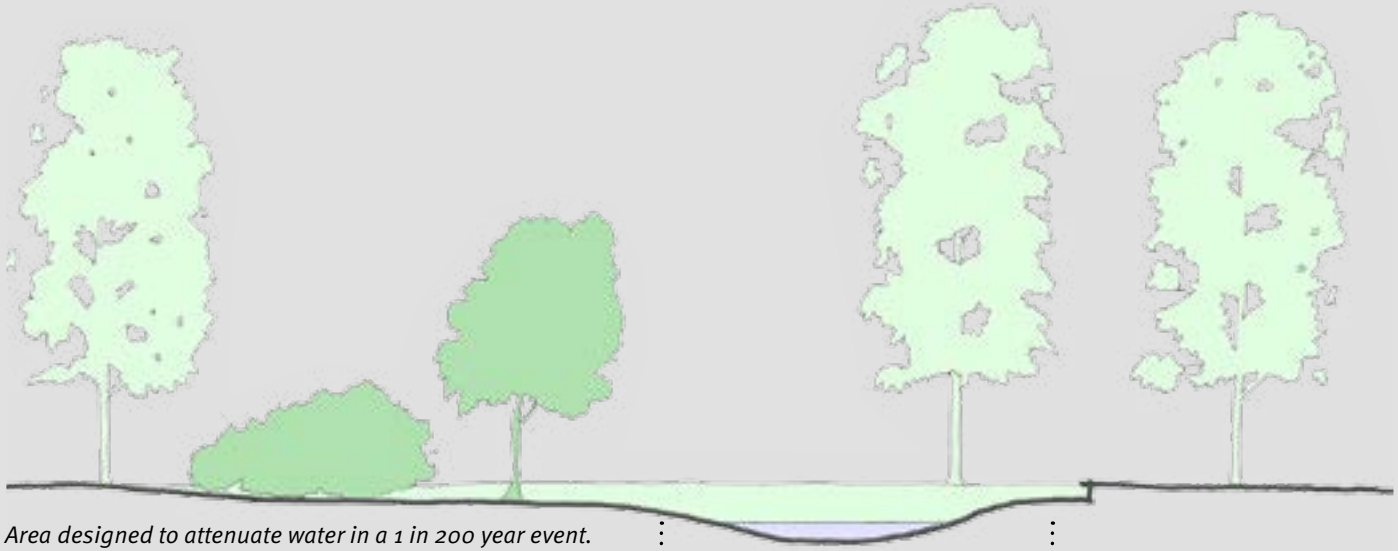
A Surface Water Management Plan is a document required by the Council to assess the flood risk from surface water and ensure that runoff from the development does not increase flood risk to properties elsewhere. The Surface Water Management Plan should identify a drainage strategy for events up to a 1:200 yr flood event (a 0.5% Annual Exceedance Probability [AEP]), with an allowance for climate change. It should include details of surface water flow paths, water quality treatment and discharge points for the drainage system. For further information see ***Planning application guidance on flooding.***

Required attenuation volumes and surface water flow paths should be considered at the feasibility stage as they can affect the location and layout of development. Surface water should be dealt with by analysing the existing and proposed flow paths together with potential ponding and runoff depths. This should include runoff from outwith the site, from unpaved areas within the site, and from roofs and paved area in the events which exceed the capacity of the system.

New buildings in the development must not be at risk of flooding as a result of these flow paths and depths. For example, where flow paths show that water will be directed to a level access, or towards an underground car park then possible preventative measures could include:

- Changing to the internal layout so that the door is not directly in line with the flow around the properties;
- Raising the floor level and providing a ramp. Floor levels to be raised to a minimum of 200mm. Ground levels either side of the ramp must fall away to enable water to flow around the property. In terraced situations a fall needs to be maintained across each individual ramp, either from the centre of a terrace to either side or from one end to the other.

Sutcliffe Park, Greenwich, London
The local community enjoy the use of this well-designed and attractive parkland landscape which attenuates water in the event of a serious flood.



Area designed to attenuate water in a 1 in 200 year event. Suitable planting including trees can be incorporated. Space can be used for a range of functions such as kickabout areas. Gently sloping embankments help make the space easier to access.

- Use other design concepts to divert the water around the properties;
- The use of soft landscaping as a form of soakaway and the reliance on linear slot drainage channels will not be sufficient as a form of flood prevention or diversion; and
- Care must also be taken that where walls are built between gardens on the 'high' side of a slope that gaps are left to avoid trapping water.

The development should provide attenuation of surface water flows up to the 1:200yr plus climate change event on site.

Attenuation should be above ground. Underground attenuation is only acceptable in exceptional cases, for example in constrained brown field sites in urban areas. Flow to the attenuation areas should be through linear features designed into the landscape/ streetscape of the site .The scheme should be designed by a team that includes an engineer and landscape architect.

Hard works details that form part of the public realm should be designed in liaison with landscape architects in the design team to provide a co-ordinated response that is appropriate to the context and is part of the overall design concept. In the public realm careful consideration is required regarding flows along the streets and the attenuation of the overland flows. In certain situations flows can be attenuated in hard landscaped areas provided they do not negatively impact flooding of proposed or existing properties.

On larger sites where banks are being used to create the attenuation features, these should not be steeper than 1:6 to allow for grass cutting. Steeper slopes will require planting with suitable plants that do not require cutting. It should be noted that arisings will not be picked up and may contribute to a gradual reduction in the amount of storage provided by a feature.

The maximum discharge rate to the 200yr attenuation should not exceed 4.5l/s/ha impermeable area or the greenfield runoff fate, whichever is the lower.

SUDS—Upton, England
This SUDS feature is sensitively integrated into the development

locked up culvert
Where possible, culverts should be opened up.

SUDS—Malmo, Sweden
Sustainable drainage is fully integrated into the design and is a major component of this recent development.
Image courtesy of Steve Tiesdell Legacy Collection

The River Environment

Flooding

A Flood Risk Assessment (FRA) is required under planning policy and the Flood Risk Management (Scotland) Act 2009 to demonstrate that a proposed development is not at risk of flooding in a 1 in 200yr flood event (a 0.5% Annual Exceedance Probability [AEP]) from a watercourse – this includes watercourses that are open or culverted. The Scottish Planning Policy (SPP) provides a risk framework to determine the appropriate planning response for three categories of flood risk. An allowance for climate change should also be included. The assessment should be supplied in a report format utilising standard industrial software. If available, technical advice can be obtained from the Flood Prevention Unit.

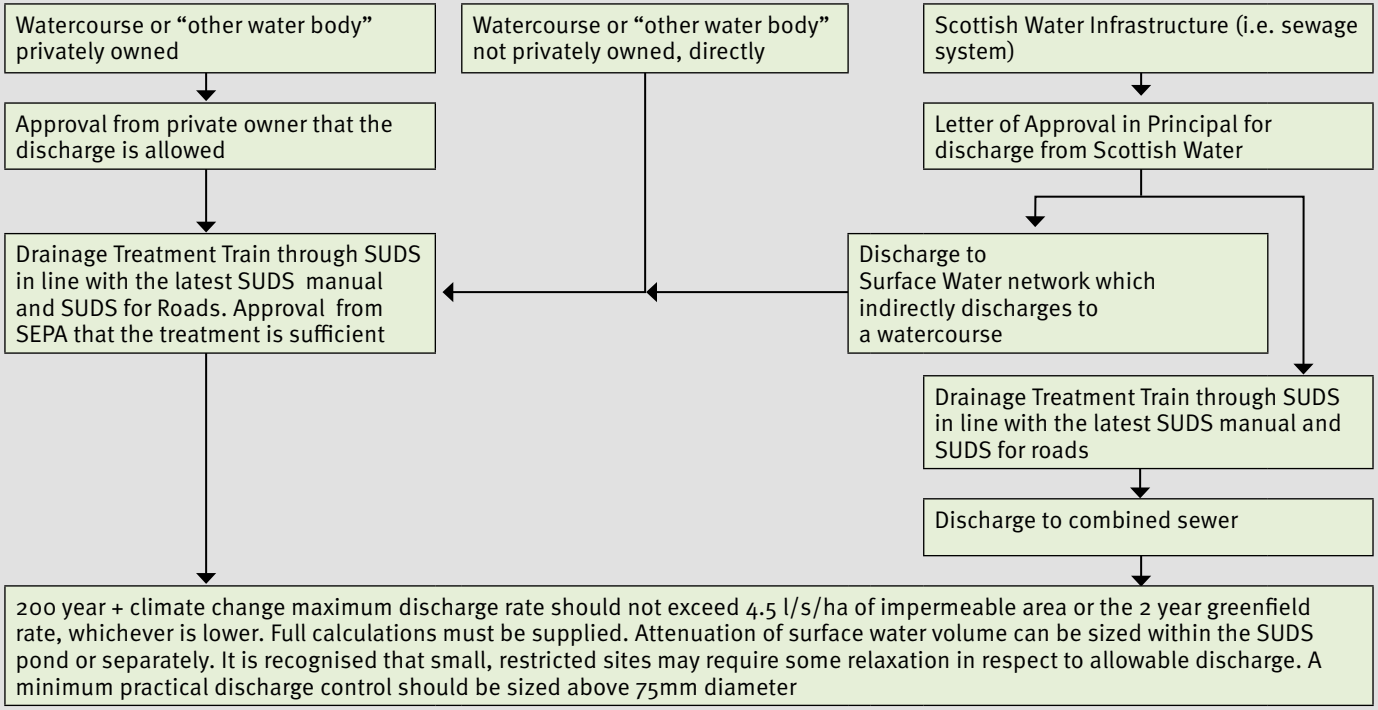
Land raising to protect the development from river flooding will not generally be acceptable within functional flood plains.

Culverts

In line with the SPP, culverted watercourses should be opened up (de-culverted), where appropriate, and a natural river environment incorporated into the development design outline. Culverts and particular screens on culvert inlets can cause flooding and are a maintenance liability for the owner and the Council.

The flowchart adjacent shows requirements for discharge points for a range of scenarios.

Discharge Points for the drainage system



Inch Park
Removal of a straightened and modified channel along the Braid Burn at Inch Park and re-meandering to create a natural watercourse with riffles, pools and vegetation as part of flood prevention works.

Appendix A: Information required for submission with a planning application

The following information is provided as a guide to the type of technical information that may be required for submission with a planning application. The list is non exhaustive and additional information may be sought. In order to ensure planning applications can be progressed within agreed timescales, applicants should agree with Planning the information to be submitted in advance of making a planning application.

SITE & CONTEXT APPRAISALS			
Description	**What should it contain / do?**	**Scale**	**What it is required for?**
Historic/ Archeological Surveys	Initial survey & appraisals of archeology and the historic environment relevant to the site context.	N/A	For developments where there may be sensitivities with regard to archaeology and the historic environment.
Landscape/Townscape & Visual Appraisals	See chapter 1.2 of this Guidance.	N/A	For developments which require detailed assessment of their impact on the landscape/townscape/views.
Flood Risk Assessment and/ or Surface Water Management Plan	Refer to flooding guidance set out on the Council's website. See Chapter 3.7 of this Guidance.	N/A	Applications for development on land with a flood risk.
Habitat and protected species surveys	Surveys in accordance with the requirements of the Biodiversity section of this guidance, set out in Chapter 3.4.	N/A	Where it has been identified that development may affect protected species or habitats.
Tree protection information	A survey in accordance with BS 5837:2012. A tree constraints plan in accordance with BS 5837:2012.	1:200 preferred. 1:500 may be appropriate on larger sites where 1:200 would not fit onto A1 paper.	For sites where there are trees with a stem of more than 75mm in diameter at 1.5m above ground level on or within 12m of the site.
Stage 1 quality audit	A strategic assessment of a range of issues relating to the design of streets that can include the following issues: • an audit of visual quality; • a review of how the street will be used by the community; • a road safety audit; • an inclusive access audit; • a walking audit; and • a cycle audit. ***Designing Streets*** (page 58) contains more information about Quality Audits.	N/A	For applications for planning permission in principle that involve that involve the design of streets and routes particularly where there are tensions between different objectives.
Stage 2 quality audit	In accordance with the Transport for Scotland - Transport Assessment & Implementation: A Guide.	N/A	Applications for full planning permission and approvals of matters specified in condition that involve the design of streets and routes.

SITE & CONTEXT APPRAISALS			
Description	**What should it contain / do?**	**Scale**	**What it is required for?**
Transport information	For all developments the following information is required: • type and scale of development; • detailed accommodation schedule; • identification of existing transport information; • details of proposed access for pedestrians and cyclists; • details of proposed access to public transport facilities; • comprehensive parking information; and • mitigation measures (when low levels of parking proposed). For larger developments the following additional transport information will be required: • trip generation and modal split forecasts; • analysis of traffic levels; • analysis of potential safety issues; • how car use will be managed; • measures considered to influence travel behaviour; • demand management measures; and • environmental impacts of transport.	N/A	Transport information is required for all developments. The following are indicative of when additional transport information is required: Description — Gross Floor Area Greater than: Housing — more than 50 dwellings Business — 10,000m2 Industry — 10,000m2 Storage and distribution — 10,000m2 Other developments — 5,000m2
Noise Impact Assessment	In accordance with requirements of Scottish Government's ***Techical Advice Note—Assessment of Noise.***	N/A	Pre application advice will help determine whether this assessment is required.

INFORMATION REQUIRED			
Description	**What should it contain / do?**	**Scale**	**What it is required for?**
Location Plan	This must identify the land to which the proposal relates and its situation in relation to the locality - in particular in relation to neighbouring land (land which has a common boundary or within 20 metres of the boundary of the land for which development is proposed).	1:1250 (1:2500 acceptable in countryside).	For all planning applications.
Existing and proposed floor plans	a) the direction of North; b) explain the proposal in detail; c) show where existing buildings or walls are to be demolished; d) show details of the existing building(s) as well as those for the proposed development; and e) show new buildings in context with adjacent buildings (including property numbers where applicable).	1:100 (1:200 may be acceptable for very large buildings where 1:100 would not fit on an A1 sheet) (A scale bar should be shown).	For all full planning applications and where relevant for approval of matters specified in condition (AMC) applications. These may also be required for some planning permission in principle applications. Pre application advice can be provided to determine this.
Existing and proposed elevations	a) show the proposed works in relation to what is already there; b) show all sides of the proposal; c) indicate, where possible, the proposed building materials and the style, materials and finish of windows and doors; d) include blank elevations (if only to show that this is in fact the case); and e) where a proposed elevation adjoins another building or is in close proximity, the drawings should clearly show the relationship between the buildings, and detail the positions of the openings on each property.		
Existing and proposed site sections	a) show a cross section(s) through the proposed building(s); b) where a proposal involves a change in ground levels, show both existing and finished levels to include details of foundations and eaves and how encroachment onto adjoining land is to be avoided; c) include full information to demonstrate how proposed buildings relate to existing site levels and neighbouring development; and d) show existing site levels and finished floor levels (with levels related to a fixed datum point off site), and also show the proposals in relation to adjoining buildings (unless, in the case of development of an existing house, the levels are evident from floor plans and elevations).	1:100 (1:200 may be acceptable for very large buildings where 1:100 would not fit on an A1 sheet). (A scale bar should be shown).	For all full planning applications and where relevant for approval of matters specified in condition (AMC) applications. These may also be required for some planning permission in principle applications. Pre application advice can be provided to determine this.
Roof plans	To show the shape of the roof and specifying details such as the roofing material, vents and their location.		
Topographical survey (existing & proposed)	Existing & proposed spot heights across the site and adjacent to the site.	1:500 or 1:200 (a scale bar should be shown).	For all planning applications (with exception of changes of use) where levels need to be considered in detail.

INFORMATION REQUIRED			
Description	**What should it contain / do?**	**Scale**	**What it is required for?**
Soft landscape plan	Plan that show the details of all proposed planting complete with accompanying planting schedule. This should include levels against Ordnance Survey datum. As well as the planted size, the eventual tree canopy spread should be shown on drawings.	1:200 preferred. 1:500 may be appropriate on larger sites where 1:200 would not fit onto A1 paper.	For all applications where soft landscape is proposed. For applications with limited soft landscape this can be combined with a hard landscape plan.
Hard landscape plan	Plan that shows the proposed hard landscape materials including surface finishes, street furntiture, boundary treatments. This should include levels against Ordnance Survey datum.		For all applications where hard landscape is proposed. For applications with limited hard landscape this can be combined with a soft landscape plan.
Tree protection plan	Plan showing trees to be protected including tree protection measures - see chapter 3.5 of this Guidance.		For all applications where existing trees require protection.
Design Statement	See chapter 1.3 Assessments & Statements of this Guidance.		Applications for planning permission for local development within: a) a World Heritage Site; b) a conservation area; c) a historic garden or designed landscape; d) a National Scenic Area; e) the site of a scheduled monument; or f) the curtilage of a category A listed building will require a design statement unless the development comprises the alteration or extension of an existing building.
Sustainability Statement Form	A completed City of Edinburgh Council 'S1 Sustainability Statement Form'.		To determine sustainability measures for non-householder applications.
Design and access statement	See chapter 1.3 Assessments & Statements of this Guidance.		Applications for planning permission for major developments. Not required for applications for planning permission in principle.
Environmental protection surveys	• Noise Impact Assessment - in accordance with requirements of Scottish Government's 'Technical Advice Note – Assessment of Noise'; • Odour Impact Assessment - in accordance with requirements with the IAQM's 'Guidance of the assessment of odour for planning'; • Air Quality Impact Assessment - in accordance with requirements of Scottish Government's 'Delivering Cleaner Air for Scotland - Development Planning and Development Management of Guidance from Environmental Protection Scotland and the Royal Town Planning Institute'; and • Ground contamination – in accordance with PAN 33 ' Development of Contaminated Land'.		For all applications where noise, odour, air quality and ground contamination may be an issue.
Environmental Impact Assessment (EIA)	Many of the above noted appraisals will form part of an EIA if one is deemed to be required. A Screening Opinion should be sought from the Planning Authority to determine what appraisals will be required as part of the EIA. Refer to Scottish Government's guidance on ***EIAs***.		To assess the environmental impacts of all developments as defined under Schedule 1 and developments under Schedule 2 where they are likely to have a significant effect on the environment.

Planning Committee

10.00am, Thursday, 12 October 2017

Edinburgh Planning Guidance: Review of Guidance for Development in the Countryside and Green Belt

Item number	5.3
Report number	
Executive/routine	Executive
Wards	All

Executive Summary

The Council's non-statutory Guidance for Development in the Countryside and Green Belt interprets Policy Env 10 of the Edinburgh Local Development Plan and gives detailed advice on when proposals for development are likely to be acceptable.

The guidance was originally approved in 2007 and is being reviewed to ensure it is up-to-date and reflects the Council's objectives and practice. This report seeks approval of proposed changes to the guidance following a period of consultation. A draft version of the guidance was available on the City of Edinburgh Council Consultation Hub from 17 July to 28 August 2017.

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Report

Edinburgh Planning Guidance: Review of Guidance for Development in the Countryside and Green Belt

1. Recommendations

1.1 It is recommended that the Committee:

1.1.1 Agrees the response to the issues raised from the consultation on the draft Guidance for Development in the Countryside and Green Belt; and

1.1.2 Approves the finalised guidance.

2. Background

2.1 The Council publishes non-statutory guidance to help its customers interpret the statutory development plan. Policy Env 10 Development in the Countryside and Green Belt of the Edinburgh Local Development Plan sets out criteria for appropriate alterations, extensions of existing buildings or new uses and buildings in the countryside and green belt.

2.2 The guidance continues to be kept under review to ensure that it is up-to-date and reflects the Council's objectives and practice.

2.3 Current non-statutory guidance dates from before the adoption of the Local Development Plan and can be viewed online.

3. Main report

Drivers for Change

3.1 The main factors which have indicated a need to consider changes to the guidance are as follows:

- Adoption of the Local Development Plan;
- Outcomes from appeal decisions by the Planning and Environmental Appeals Division and Local Review Body decision making; and
- Officer feedback on what works in practice and where further clarification is required.

The Local Development Plan

3.2 The Local Development Plan (LDP) was adopted in November 2016 and will now be the basis for decision making on planning applications alongside the non-statutory guidance. Previously the decision making was based on the adopted Edinburgh City Local Plan and Rural West Edinburgh Local Plan.

3.3 Policy Env 10 Development in the Green Belt and Countryside of the LDP is the basis for decision-making on proposals in the green belt and countryside. Policy Env 10 replaces Policy E5 Development in the Green Belt and Countryside of the Rural West Edinburgh Local Plan and Policy Env 10 Green Belt of the Edinburgh City Local Plan. A number of changes to the policy have occurred including:

- There is now a single policy across the Council boundary for development in the countryside and green belt;
- The wording of the policy has changed to require all development to meet one of the stated criteria and not detract from the landscape quality and/or rural character of the area; and
- The criteria to justify new development in the countryside and green belt has been updated.

Appeal Decisions by the Planning and Environmental Appeals Division (DPEA) and Local Review Body (LRB) Decision Making

3.4 Analysis of DPEA and LRB decision making has been undertaken to identify trends in decisions being overturned. The outcomes of the analysis have identified a number of common types of development, shown in Table 1, that have successfully overturned the refusal of the application. To improve consistency, content has been reviewed and clarified in these areas.

3.5 The guidance has been used in the refusal of 53 applications, 36 of which went to appeal or review. 12 of these decisions were subsequently overturned. The majority of these were for residential applications. Most were granted due to the weight given to other material planning considerations (e.g. the proposal did not comply with policy, but was allowed as it conformed to existing character).

Figure 1 Planning Application Appeals and Reviews (2008 – 17)

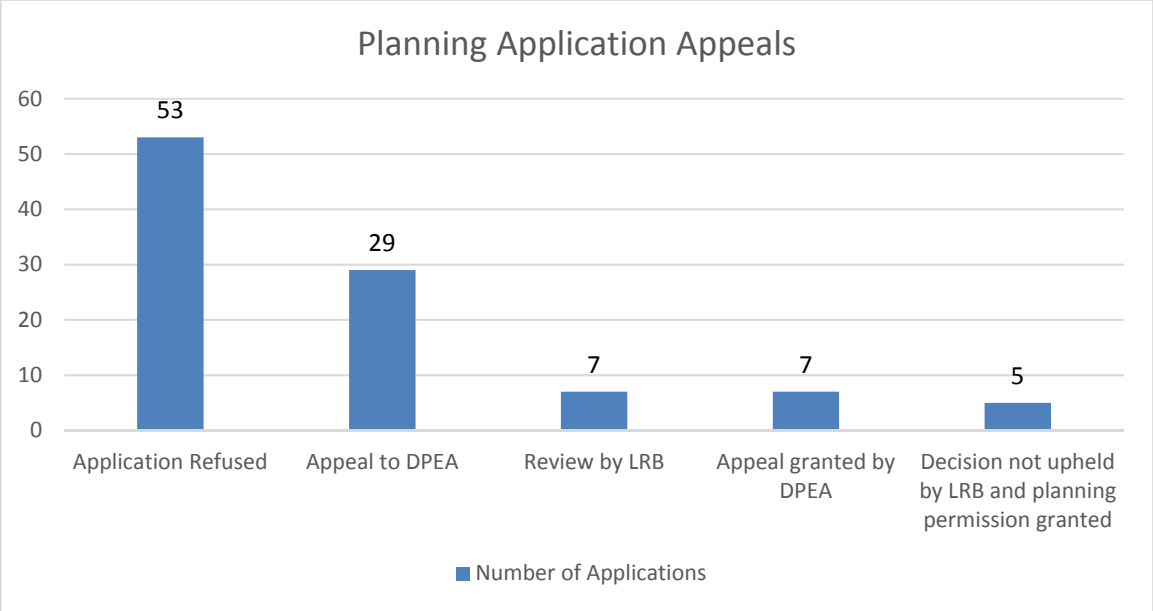

Table 1 Planning application decisions overturned

Type of Development	More than one dwelling	New dwelling	Alteration or extension	Energy development	New use
Number of overturned applications	5	3	2	1	1

3.6 A number of successful appeals and reviews occurred before adoption of the LDP. This may be attributable to the local plans being out of date and significant weight was given to other material considerations. Other reasons given for overturning decisions included the reuse of brownfield sites and proposals that are within existing clusters and do not detract from the existing character of the area.

Officer Feedback

3.7 The Council's planning teams have made various recommendations to improve the guidance based on their practice of using the document. The main areas of change suggested by officers include:

- Reordering of document;
- Update formatting to match other planning non-statutory guidance;
- Update references to policy and guidance;
- Additional text in 'general principles' section regarding new dwellings;
- Clarify guidance for replacement buildings;
- Update purpose of guidance;
- Refine policy context of guidance;
- Add information on consents that may be required;

- Emphasis of retaining landscape quality and rural character of countryside and green belt added throughout guidance;
- Update justification for new development to match wording of policy Env 10;
- Re-title ‘ancillary development’ to ‘other development’; and
- Other minor amendments.

Consultation Summary

3.8 Pre-draft engagement and consultation work was undertaken with colleagues within the planning teams in April 2017, including discussion at an internal Policy Working Group.

3.9 A formal public consultation period allowed service users an opportunity to suggest improvements to the guidance. This lasted for six weeks from 17 July – 27 August 2017, including:

- Publication on the Council’s Consultation Hub;
- Promoted on social media and blog; and
- Email to stakeholders.

3.10 22 responses were received in the consultation period. A summary of responses is provided in Appendix 1. Responses were received from householders, architects, community councils and planners.

Proposed Changes

3.11 Following the period of consultation, the following changes are proposed for approval by Committee:

- Clarify the purpose of the guidance;
- Remove requirement restricting occupancy of new dwellings;
- Clarify exceptional circumstances to justify new dwellings
- Update links to policy and guidance;
- Remove use restriction when replacing a low quality building;
- Additional criteria for replacing a building;
- Further guidance on ancillary uses;
- Additional text on energy development; and
- Additional text on the role of the Edinburgh Design Guidance, materials and high quality design.

3.12 All text changes made following the period of consultation are highlighted in red in the finalised version of the guidance, shown in appendix 2.

Conclusions

3.13 Relatively few applications have been approved contrary to the Guidance. As such, no fundamental changes are being made to the guidance for development in the countryside and green belt but it has been improved to provide clarity on a number of issues. The most significant change is the removal of the requirement to restrict the occupancy of a new dwelling through a legal agreement.

3.14 A letter from the Scottish Government Chief Planner in November 2011 directed local authorities to avoid the use of legal agreements to restrict occupancy. Instead, focus should be given to issues of location, siting, design and environmental impact. This updated guidance seeks to address this by clarifying the few exceptional circumstances where a new dwelling in the countryside and green belt will be acceptable.

4. Measures of success

4.1 Planning guidance is easier to understand for applicants and other stakeholders.

4.2 Planning guidance is up-to-date and relevant, and ensures that a high quality of development is delivered through the planning application process.

5. Financial impact

5.1 There are no direct financial impacts arising from this report.

6. Risk, policy, compliance and governance impact

6.1 This report does not raise any concern in relation to risk, policy, compliance and governance.

7. Equalities impact

7.1 The impacts of this report in relation to the Public Sector Equalities Duty and the 10 key areas of rights have been considered. The report has no significant direct impact on the Council's three equalities duties.

8. Sustainability impact

8.1 The impacts of this report in relation to the three elements of the Climate Change (Scotland) Act 2009 Public Bodies Duties have been considered. Relevant Council sustainable development policies have been taken into account. This Guidance for Householders will have no adverse impacts on carbon emissions, the city's resilience

to climate change impacts, achieving a sustainable Edinburgh in respect of social justice, economic wellbeing or good environmental stewardship.

9. Consultation and engagement

9.1 A draft update of the Guidance for Development in the Countryside and Green Belt was available on the City of Edinburgh Council consultation hub for six weeks from 17 July – 27 August 2017. Responses to the consultation have been taken into account when finalising the document for Committee approval. These are summarised in Appendix 1.

10. Background reading/external references

10.1 Annual review of the guidance, report to Planning Committee
10.2 www.edinburgh.gov.uk/planningguidelines
10.3 www.edinburgh.gov.uk/localdevelopmentplan

Paul Lawrence

Executive Director of Place

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Email: david.leslie@edinburgh.gov.uk 0131 529 3948

11. Appendices

Appendix 1: Summary of Consultation Hub Responses

Appendix 2: Guidance for Development in the Countryside and Green Belt

Appendix 1: Summary of Consultation Hub Responses

Justification for new building dwellings:

- New dwellings should respect the rural character of the area and located within existing clusters to avoid sprawl;
- New dwellings should be considered an acceptable reuse of brownfield/derelict land;
- A hard boundary between the green belt, countryside and city should be avoided;
- Exceptional circumstances for the justification for new dwellings should be clarified;
- Materials used are important in retaining rural character; and
- Remove requirement for a legal agreement restricting the occupancy.

Replacement Buildings

- The reuse of a building should not be dependent on retaining the existing use. Any change of use should be considered as part of the planning application and depend on whether the use retains the rural character and landscape quality;
- Replacement buildings should not be larger than the original building and retain the rural character and landscape quality;
- Appropriate uses and proposals should be supported to encourage economic development;
- Replacement buildings should incorporate the character of the original building; and
- Original features should be retained unless beyond reasonable repair.

Other Development

- More detail should be given on high quality design;
- Ancillary development should be proportionate to the existing use of the site;
- Clarification is needed on whether a farm house dwelling is an ancillary use;
- The guidance should focus on the functional use of the green belt and countryside rather than a rustic idyll;
- Development should be acceptable in gap sites within existing clusters of buildings; and
- More examples of types of ancillary development should be included.

General Design

- Does not reflect the actuality of a vibrant rural economy;

- Support modifications and alterations that bring buildings back into use;
- New development should respect the rural character and landscape quality but these are subjective and difficult to define;
- High quality, innovative design should be encouraged; and
- Materials and design should respect rural character and landscape quality.

Other Comments

- More should be done to promote appropriate uses to support the rural economy;
- Design standards should be carefully considered;
- Only in rare circumstances should new dwellings should be acceptable;
- Redevelopment of brownfield/derelict land should be promoted;
- Priority should be given to retaining agricultural use.

Guidance for Development in the Countryside and Green Belt

October 2017

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Guidance for Development in the Countryside and Green Belt

Misc: **Student Housing, Radio Telecommunications, Open Space Strategy etc.**

This document and other non-statutory guidance can be viewed at: *www.edinburgh.gov.uk/planningguidelines*

Who is This Guidance For?

This non-statutory guidance is for anyone considering modifications or extension of existing buildings and/or promition of new uses and buildings appropriate in the countryside and green belt areas identified in the Edinburgh Local Development Plan (LDP) Proposals Map.

New development can bring a number of benefits – assisting farm diversification, supporting the local economy and making beneficial use of an existing resource. However, the countryside and green belt also needs to be protected from inappropriate development which would detract from the rural character and landscape quality of the area.

Policy Context

This document further interprets LDP Policy Env 10 Development in the Green Belt and Countryside and will be used as a material consideration when determining planning applications.

Listed Buildings and Conservation Areas

If the building is listed or located within a Conservation Area, guidance on *Listed Buildings and Conservation Areas* must also be considered. Boxes throughout this guideline give specific information relating to Listed Buildings and Conservation Areas. You can check if your property is listed or located within a conservation area on the Council's website *www.edinburgh.gov.uk/planning*

Contents

	Page
What Consents Might Be Required?	**4**
Planning Permission	
Permitted Development	
Listed Building Consent	
Building Warrant	
Road Permit	
Biodiversity	
Trees	
General Principles	**5**
Definitions and Clarifications	**6**
Agriculture	
Horticulture	
Woodland and Forestry	
Countryside Recreation	
Other Appropriate Uses	
Justification for New Build Dwellings	**7**
Replacement Buildings	**8**
Replacing a Low Quality Building	
Demolition and Rebuilding	
Other Development	**9**
Ancillary Development Relating to an Existing Use	
Steadings	
Expansion of Existing Garden Grounds	
General Design	**10**

What Consents Might Be Required?

What does this chapter cover?

Several development consents may be required for a development to proceed. This chapter lists some examples of more common consents.

Planning Permission

Some new buildings, alterations or changes of use require planning permission. You can apply for planning permission at www.eplanning.scot.

Permitted Development

Many buildings, alterations and extensions can be carried out without the need to apply for planning permission – this is known as Permitted Development (PD). For example, a range of permitted development rights apply to land or buildings of agricultural use.

Listed Building Consent

Listed building consent is required for works affecting the character of listed buildings and also applies to the interior of the building and any buildings within the curtilage built before 1 July 1948. If your building is listed, specific guidance on *Listed Buildings and Conservation Areas* must also be considered along with this document.

Road Permit

You must get a permit from the Council if you want to carry out work in or to occupy a public street. *A road permit* will be required if forming a new access or driveway or if placing a skip or excavation in a public road. It will also be required for scaffolding or to occupy a portion of the road to place site huts, storage containers, cabins, materials or contractors plant, to put up a tower crane or to operate mobile cranes, hoists and cherry pickers from the public highway. For more information contact the Areas Roads Manager in your Locality.

Biodiversity

Some species of animals and plants are protected by law. Certain activities, such as killing, injuring or capturing the species or disturbing it in its place of shelter, are unlawful. It is also an offence to damage or destroy a breeding site or resting place (or obstruct access to).

If the presence of a European Protected Species (such as a bat, otter or great crested newt) is suspected, a survey of the site must be taken. If it is

Trees

If there are any trees on the site or within 12 meters of the boundary, they should be identified in the application. Please refer to the Edinburgh Design Guidance.

All trees in a Conservation Area or with a Tree Preservation Order are protected by law, making it a criminal offence to lop, top, cut down, uproot wilfully, damage or destroy a tree unless carried out with the consent of the council.

General Principles

What does this chapter cover?

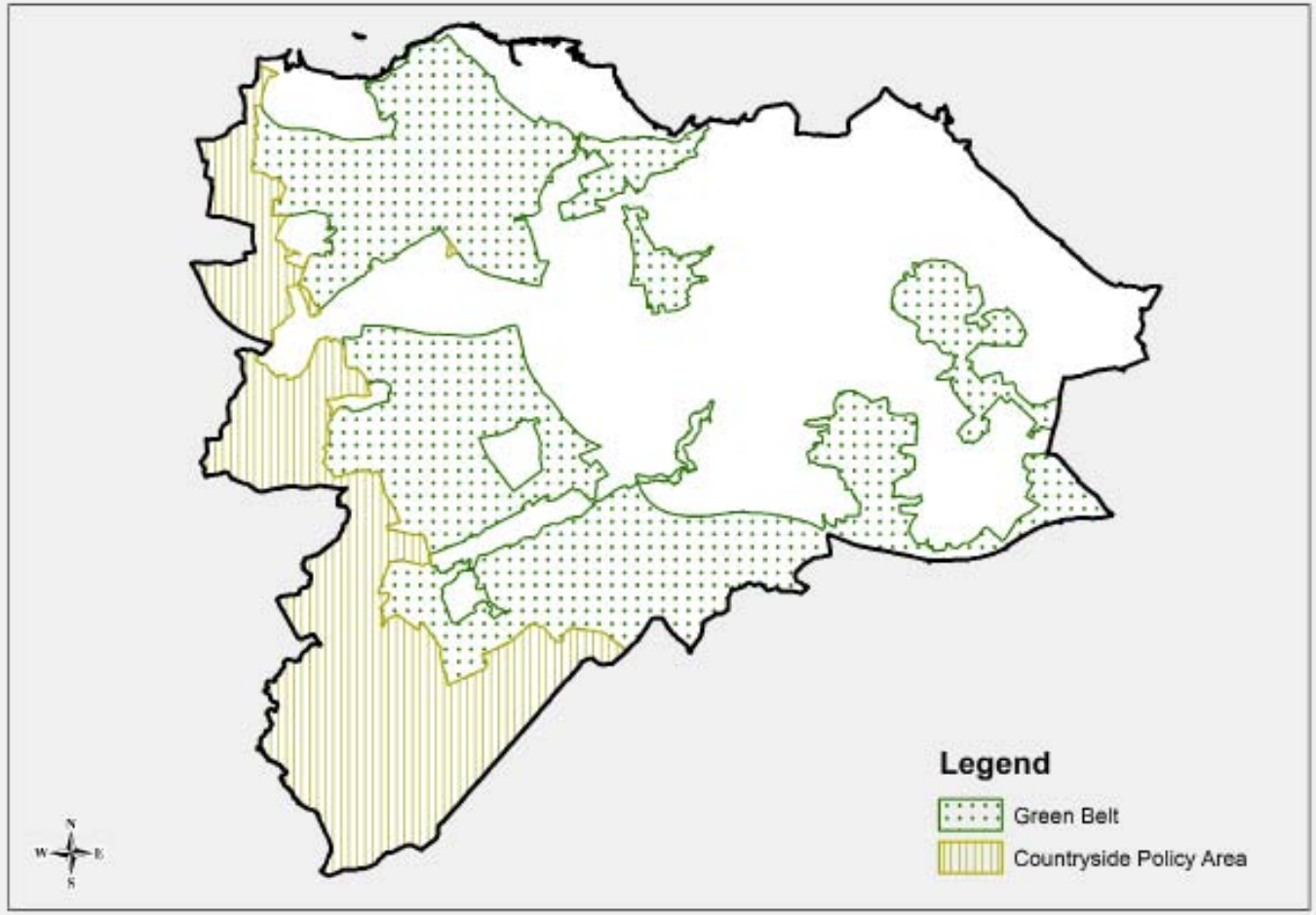
This chapter explains the general principles of acceptable development in the countryside and green belt.

Policy Env 10 of the LDP sets out the circumstances in which development will be permitted in the countryside and green belt. These include where necessary for the purpose of agriculture including farm diversification, horticulture, woodland and forestry and countryside recreation. Acceptance of the principle of a use or development does not mean that planning permission will always be granted.

Proposals also have to be assessed in terms of other relevant policies to ensure that the impact on the rural character of the countryside or green belt is acceptable. In particular, careful consideration will be given to the intensity of use and the scale, siting and design of any built elements of proposals.

This guidance does not make provision for new build housing in the countryside or green belt areas, other than the very limited circumstances identified in the section on 'Justification for New Build Dwellings'

The key test for all proposals in the countryside and green belt will be to ensure that the development does not detract from the landscape quality and/or rural character of the area.



The map identifies the areas of countryside and green belt in Edinburgh

Definitions and Clarifications

What does this chapter cover?

This chapter defines and clarifies appropriate countryside and green belt uses.

An application for a change of use between any of the uses in this chapter will be assessed on a case by case basis.

Agriculture

Agricultural Buildings

For the breeding and keeping of livestock, storage of crops or machinery (excluding for the storage of goods where this is unconnected with any form of agricultural activity).

Farm Diversification

Proposals that are clearly associated with the particular features and characteristics of the farm and help to support rather than replace, farming activities on the rest of the farm. For example, visitor accommodation, craft workshops, 'pick-your-own' and associated retail, farm parks, farm shops.

Horticulture

Development related to fruit growing, seed growing, market gardens and nursery gardens, together with ancillary retailing of the produce.

Woodland and Forestry

Includes sawmills, timber processing or timber recycling facilities where these require a location close to the wood being used.

Countryside Recreation

Uses where the proposal requires the land resource and is compatible with an agricultural or natural setting such as horse riding facilities, golf courses and golf driving ranges, touring caravan and campsites.

Other Appropriate Uses

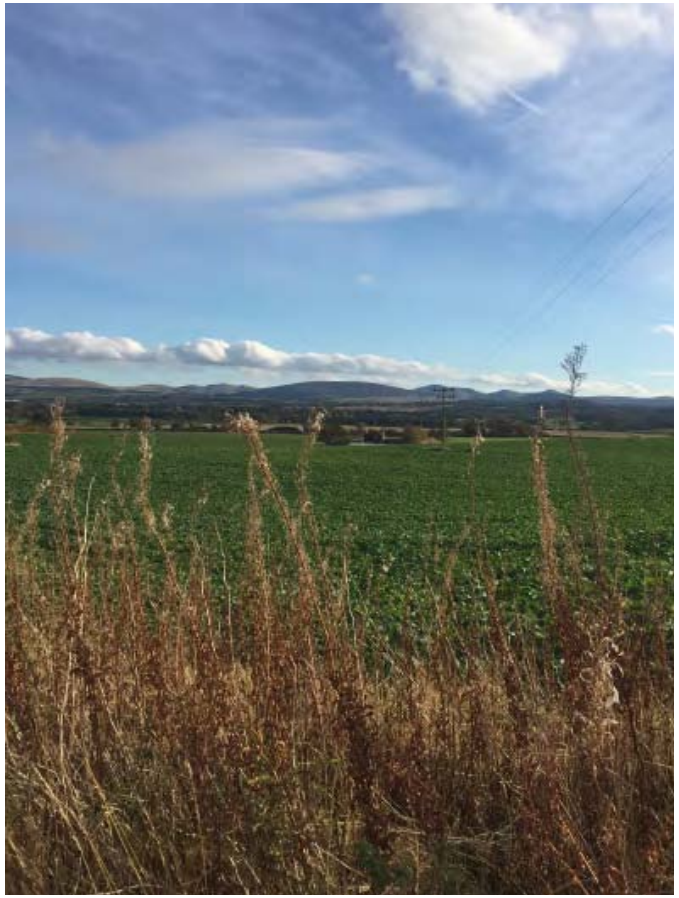
The keeping of horses for equestrian purpose is not included in the definition of agriculture (section 277 of the Town & Country Planning (Scotland) Act 1997 (as amended)) but is, in principle, a use appropriate to rural areas. Provided it can be demonstrated that a countryside location is essential, cattery and kennel uses may also be acceptable.

Appropriate countryisde recreation includes horse riding facilities

Justification for New Build Dwellings

What does this chapter cover?

This chapter sets out the circumstances where new build dwellings are acceptable.



Proposals for new build dwellings in the countryside and green belt which are associated with existing or proposed countryside uses will be permitted provided the following criteria are met:

a) a functional need for the dwelling is established;

Applicants will be asked to submit a supporting statement which states why the additional dwelling is required and how important it is to the operation of the farm or holding and why existing buildings mentioned in d) cannot fulfil the functional need of the enterprise concerned. The statement should also define the extent of the farm unit i.e. what it constitutes in terms of land and associated facilities in order to address issues such as severance.

b) the need relates to one or more full-time worker(s), or one who is employed primarily in agriculture, and does not relate to a part-time requirement;

c) the unit and the rural activity/business are financially sound, and have a clear prospect of remaining so;

Applicants will also be required to submit a business plan which must demonstrate that the business already yields (or can do so) sufficient income to support at least one full-time job. The size of dwelling proposed should relate to the functional need of the business.

d) the functional need could not be reasonably fulfilled by an existing building which is suitable and available for occupation by the workers concerned, either on the holding or nearby (this could be an existing dwelling or involve the conversion of a building currently in an alternative use);

e) the design, scale and layout of the building accords with Local Development Plan and Edinburgh Design Guidance.

New houses in the countryside

New houses not associated with countryside use will not be acceptable unless there are exceptional planning reasons for approving them. These reasons include the reuse of brownfield land and gap sites within exisintg clusters of dwellings.

Replacement Buildings

What does this chapter cover?

This section provides policy guidance on proposals for replacement buildings in the green belt and countryside.

Policy Env 10 provides guidance in relation to proposals for the replacement of an existing building in the same use. Subject to appropriate controls, such proposals can bring benefits, particularly in terms of visual impact on the character of the surrounding area.

Replacing a Low Quality Building

Proposals to replace an existing building which is of low quality in terms of design and structural condition with a new building will be permitted where the following criteria are met:

i) the existing building is substantially intact (the external walls of the existing building should be intact to at least wallhead height) and has a lawful use under the Town and Country Planning Acts i.e. the use must not have been abandoned or changed from another without planning permission;

ii) the existing building(s) is/are not listed, of architectural or historic merit, or are not a temporary structure;

iii) the new building is within the curtilage of the existing building and preferably on the same site (unless re-siting within the curtilage offers substantial environmental improvements e.g. road safety);

iv) the existing building is of a domestic scale (a building similar to the size of a standard dwelling house) and the new building is of a similar or smaller size and will not detract from the open, rural character of the green belt or countryside;

v) the proposal does not (either individually or cumulatively) increase activity to a level that would detract from the rural character of the green belt or countryside in terms of traffic or amenity;

vi) the existing building is of poor quality design and structural condition and beyond reasonable repair; and

vii) the proposal is designed to a high quality which accords with the relevant LDP policies and guidance.

Demolition and Rebuilding

Demolition or rebuilding of the existing structure will not be permitted where this would materially alter its established character or its architectural or historical qualities.

A structural engineer's report should be submitted as part of the planning application to demonstrate which parts of the building are capable of conversion. Where some demolition/rebuild is proposed, a detailed schedule of down-taking is required.

Other Development

What does this chapter cover?

This chapter sets out the circumstances where other development in the countryside or green belt is acceptable.

Ancillary Development Related to an Existing Use

LDP Policy Env 10 allows ancillary buildings and development related to existing uses in the countryside and green belt, provided the proposal is appropriate in type in terms of the existing use, is of an appropriate scale, is of a high quality design and is acceptable in terms of traffic impact.

Ancillary development is defined as a building or use which is linked to and dependent upon the main use of the site/building but is of secondary importance.

Ancillary development in the green belt or countryside will be acceptable provided the proposal is appropriate in type, scale and design to the existing building and not detrimental to the rural character or landscape quality of the surrounding area.

With regards to intensification of use, the proposal should not (either individually or cumulatively) lead to an increase in a level of activity that would detract from the rural character of the countryside or green belt in terms of traffic or amenity.

Examples of ancillary development include silos, sheds, outbuildings and car parking associated with countryside recreation uses and enclosures.

Steadings

In relation to steading buildings, new development may be permitted where:

a) it reinstates a part of the original steading group altered by later development alien to its character and appearance; or

b) it forms a logical addition to the form and layout of the steading and would complete its overall composition; or

c) it is justified by physical and/or historic evidence which clearly demonstrates that it was an integral part of the original steading; or

d) it provides environmental benefits such as a more sustainable, energy efficient design.

Expansion of Existing Garden Ground

Proposals for garden extensions beyond settlement boundaries are only likely to be supported in exceptional cases, where the new residential curtilage would be contained between the existing gardens of neighbouring properties. Proposed garden extensions which would detract from the character of the green belt or countryside will not be supported.

Energy Development

In order to protect the landscape setting of the city and rural character and landscape quality it is unlikely that free standing wind turbines will be acceptable in the green belt and countryside.

Proposals for micro-generation will be assesed under Policy RS1 Sustainable Energy of the Local Development Plan.

General Design

What does this chapter cover?

This section provides guidance on design principles that are acceptable in the countryside and green belt.

New Development in the Countryside and Green Belt

Proposals should accord with the design polices in the LDP and relevant guidance. Proposals will not be permitted where it would detract from the landscape quality and/or rural character of an area. Applications for development in the countryside and green belt will need to be accompanied by a design statement to demonstrate compliance with relevant policies and supplementary guidance (unless the proposal is of a minor nature).

Further information

Further guidance on design matters can be found in the Council's planning guidelines www.edinburgh.gov.uk/planningguidelines.

Development in the countryside and green belt should respect the rural character of the area. In order to protect its setting, existing landscape features should be protected and the impact of obtrusive 'suburban clutter' associated with the development such as roads, lamp posts, pavements, car parks, and boundary features should be minimised. For example, the use of hedging and traditional hard landscaping materials is encouraged. For applications involving the alteration of a listed building, Historic Environment Scotland will normally be consulted for comments.

In relation to conversions, existing openings in primary elevations should be used wherever practicable, particularly where these are features of architectural interest. New openings should only be installed where absolutely necessary and these must respect the character of the building.

The design and form, choice of materials and positioning of proposals must be compatible with the rural character of the area and respect the landscape quality. Proposals should consult the Edinbrugh Design Guidance.

Dwellinghouses in the countryside and greenbelt can be sympathetic to an existing rural character through use of materials and design.

HAPPY TO **TRANSLATE**

ترجمے کے لئے حاضر আনন্দের সঙ্গে অনুবাদ করব

يسعدنا توفير الترجمة MOŻEMY **PRZETŁUMACZYĆ** 很樂意翻譯

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The City of Edinburgh Council Place October 2017

Contents

Planning Committee

10.00am, Thursday, 12 October 2017

Supplementary Guidance: Review of Tollcross, Corstorphine and Gorgie/Dalry Town Centre

Item number	5.4
Report number	
Executive/routine	Executive
Wards	All
Council Commitments	

Executive Summary

The Council's Town Centre Supplementary Guidance (SG) guides the balance of uses in town centres and will be used to determine change of use planning applications. The Guidance is required by Policy Ret 9 of the Edinburgh Local Development Plan and gives detailed policy on when changes of use are likely to be acceptable.

The SG for Tollcross, Corstorphine and Gorgie/Dalry town centres was originally finalised in 2013/14 and is being reviewed to ensure it is up-to-date and reflects the Council's objectives and practice. A draft version of the revised SG was available on the City of Edinburgh Council Consultation Hub from 17 July to 28 August 2017.

The purpose of this report is to seek Committee approval of the revised SG for Tollcross, Corstorphine and Gorgie/Dalry town centres. The approved SG will be referred to the Housing and Economy Committee for approval prior to formal adoption as part of the development plan, supplementing the Edinburgh Local Development Plan.

EDINBVRGH
THE CITY OF EDINBURGH COUNCIL

Report

Tollcross, Corstorphine, Gorgie/Dalry Town Centre Supplementary Guidance Review

1. Recommendations

1.1 It is recommended that the Committee:

1.1.1 Agrees the response to the issues raised from the consultation on the review of the Tollcross, Corstorphine and Gorgie/Dalry Town Centre Supplementary Guidance (SG);

1.1.2 approves Appendix 2 as the finalised SG for Tollcross Town Centre;

1.1.3 approves Appendix 3 as the finalised SG for Corstorphine Town Centre; and

1.1.4 approves Appendix 4 as the finalised SG for Gorgie/Dalry; and

1.1.5 refers all 3 to the Housing and Economy Committee for approval prior to the adoption as part of the statutory development plan.

2. Background

2.1 The Edinburgh Local Development Plan (LDP) was adopted on 24 November 2016. The LDP requires statutory SG to be prepared for individual town centres. The SG will guide the balance of uses within the town centres. It will be used to determine planning applications for the change of use of shop units to non-shop uses and help deliver the Council's wider placemaking and sustainability aims.

2.2 The original Tollcross, Corstorphine and Gorgie/Dalry Town Centre SG documents were formally adopted in February 2017, but were originally prepared and finalised in 2013/14. They can be viewed online. It is intended to review the SG regularly to take account of changing circumstances. This is the first review to have taken place and suggests minor amendments based on analysis of the shop front survey, officer feedback and a public consultation.

3. Main report

Drivers for Change

3.1 The main factors which have indicated a need to review the SG are as follows:

- Adoption of the LDP;

- Changes in the town centres, as indicated by the shop front survey research undertaken; and
- Officer feedback on use of existing policies and where further clarification is needed.

The Local Development Plan

3.2 Policy Ret 9 of the Edinburgh LDP requires that statutory SG is prepared to set out criteria for assessing the proposals for the change of use of a shop unit to a non-shop use within the city centre retail core and town centres. Statutory SG is prepared under Section 22 of the Planning etc. (Scotland) Act 2006 and aims to deliver the policies and principles as set out in the LDP.

3.3 The SGs aim to deliver two objectives in Part 2, Section 6 (Shopping and Leisure) of the LDP:

- to maintain the existing and proposed distribution of centres throughout the city and sustain their vitality and viability; and
- to improve the appearance, quality and attractiveness of all centres of the development.

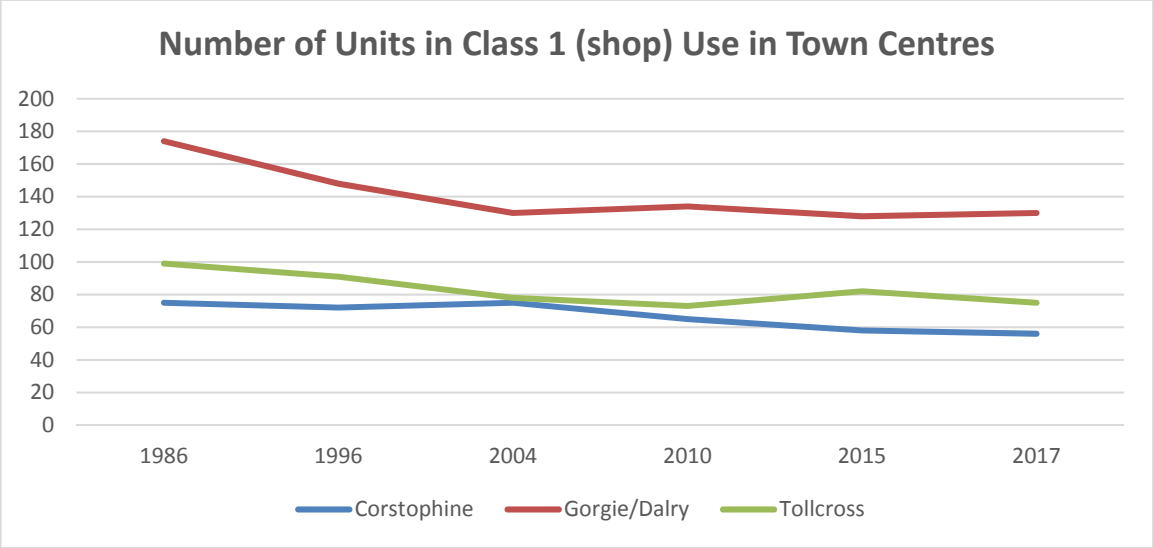
3.4 The LDP identifies nine town centres with their boundaries shown on the Proposals Map. Of the nine town centres, six SGs have already been adopted - City Centre, Corstorphine, Gorgie/Dalry, Tollcross, Bruntsfield/Morningside and Leith. Draft SG for Nicolson Street/Clerk Street, Portobello and Stockbridge was approved for consultation in March 2017. A finalised version of Nicolson Street/Clerk Street, Portobello and Stockbridge is the subject of a separate report.

Town Centre Shop Front Survey

3.5 A shop front survey of Edinburgh's town centres has been undertaken and recorded regularly from 1986 – 2017. The shop front survey records the types of use of retail units and vacancy rates of the town centres and city centre.

3.6 The 2017 survey shows similar trends across the three town centres being reviewed: Tollcross, Corstorphine and Gorgie/Dalry. All have experienced a reduction of class 1 (shop) units from 1986 – 2017. In most cases the vacancy rate remains low and the class 1 (shop) uses have been replaced by class 2 financial, professional and other services and class 3 foods and drink.

Figure 1: Number of Units in Shop Use in Town Centre's



3.7 The current SG seeks to retain a level of class 1 retail provision on primary frontages and details appropriate uses for other units within the town centre boundaries. The trends shown in Figure 1 suggest we should consider a mix of uses that create vibrant and vital town centres.

Officer Feedback

3.8 Pre-draft engagement and consultation work was undertaken with colleagues within the planning teams in April 2017, including discussion at an internal Policy Working Group. The main areas of change suggested by officers based on their practice of using the document include:

- Considering how to protect class 1 shop uses outside of the primary frontages;
- Supporting a mix of uses to keep the vacancy rate of town centres low;
- Supporting class 4 (business) uses;
- Including findings from a series of 'Public Life Street Assessment' in the SG;
- Update references to the LDP and guidance;
- Add additional primary frontage to Tollcross town centre to retain retailing as the primary function in the town centre; and
- Recommend removing Gilmore Place from Tollcross town centre boundary in the next iteration of the LDP.

Consultation Summary

3.9 A formal public consultation period allowed service users an opportunity to suggest improvements to the SG. This lasted for six weeks from 17 July – 28 August 2017, including:

- Publication on the Council's Consultation Hub;
- Promoted on social media and blog; and
- Email to stakeholders.

3.10 30 responses were received across the three consultations in the period. A summary of responses is provided in Appendix 1. Responses were received from householders, architects, community councils and planners.

Proposed Changes

3.11 Following the period for consultation, the following changes are proposed for approval by Committee:

- Removal of aims and objectives which will not be delivered by the SG;
- Greater clarity in the purpose and use of the Public Life Street Assessment findings;
- Review wording of policy to ensure changes of use are an appropriate commercial or community use and do not have a detrimental impact on the vitality of viability of the town centre;
- Remove suggestion to amend Tollcross town centre boundary;
- Add 1 – 65 Home Street as a primary frontage in Tollcross; and
- Other minor amendments.

3.12 The proposed changes to the SG are shown in the ***bold italic*** text in Appendices 2, 3 and 4. Because these are reviews of existing SG, they are available as designed documents at this stage.

Conclusions

3.13 While there continues to be change in the use and composition of town centres the current policies in the SG remain relevant. As such, no fundamental changes are being made to the SG but it has been improved to give clarification on some areas and detail the findings of the Public Life Street Assessment undertaken on behalf of the Council.

Next steps

3.14 This report will be referred to the Housing and Economy Committee for approval, as the SG will be adopted as part of the statutory development plan. Following approval, the revised final versions of the SG will be submitted to Ministers, together with evidence of how representations have been taken into account. Following a period of 28 days, unless directed otherwise, the SG can be formally published and adopted as part of the development plan.

4. Measures of success

4.1 The vitality and viability of the three town centres are preserved and enhanced. A clear, consistent and adaptable policy context is provided to communities and businesses.

5. Financial impact

5.1 There are no direct financial impacts arising from this report.

6. Risk, policy, compliance and governance impact

6.1 There are no perceived risks associated with this report.

7. Equalities impact

7.1 The impacts of this report in relation to the Public Sector Equalities Duty and the ten key areas of rights have been considered. The report has no significant direct impact on the Council's three equalities duties. The SG will have positive impacts on rights. The process of preparing the SG enhances the rights to participation, influence and voice by allowing people to participate in the formation of policy. The Guidance will enhance the rights to health, physical security and standard of living.

8. Sustainability impact

8.1 The proposals in this report will:

- reduce carbon emissions because they support and provide local services in sustainable locations, reducing the need for travel;
- increase the city's resilience to climate change impacts because supporting town centres reduces the need to travel for services;
- help achieve a sustainable Edinburgh because town centres are places for social and economic interaction, and fostering their vitality and viability will protect their identity within our communities;
- help achieve a sustainable Edinburgh because it supports the town centres where many local businesses choose to locate; and
- help achieve a sustainable Edinburgh because they promote the continued use of shop units in beneficial use.

9. Consultation and engagement

9.1 A draft update of the Town Centre SG was available on the Council consultation hub for six weeks from 17 July – 27 August 2017. Responses to the consultation have been taken into account when finalising the document for Committee approval. These are summarised in Appendix 1.

10. Background reading/external references

10.1 Annual review of the guidance, report to Planning Committee 2 March 2017

10.2 www.edinburgh.gov.uk/supplementaryguidance

10.3 www.edinburgh.gov.uk/localdevelopmentplan

Paul Lawrence

Executive Director of Place

Contact: David Leslie, Service Manager and Chief Planning Officer

E-mail: david.leslie@edinburgh.gov.uk Tel: 0131 529 3948

11. Appendices

Appendix 1: Summary of Consultation Hub Responses

Appendix 2: Tollcross Supplementary Guidance

Appendix 3: Corstorphine Supplementary Guidance

Appendix 4: Gorgie/Dalry Supplementary Guidance

Appendix 1: Summary of Consultation Hub Responses

Aims and Objectives

- More should be done to tackle traffic/pollution and enhance active travel;
- Some of the aims and objectives cannot be delivered by the Supplementary Guidance; and
- General support for aims and objectives.

Public Life Street Assessment

- General agreement with findings;
- Little information on how the findings of the Public Life Street Assessment will be addressed; and
- Diagrams are difficult to read;

Proposed Amendments

- More should be done to address traffic pollution and enhance active travel;
- Supportive of a range of commercial and community uses town centres;
- Stronger statement should be given to not allowing units to change use to housing;
- Policies do not address findings of SWOT analysis; and
- Support retaining retail as the primary use.

Town Centre Boundary

- Respondents generally did not support any changes to the Corstorphine town centre boundary. However, it was suggested Kirk Loan be added to the boundary as many of the community facilities are there. As the purpose of the boundary is to assess change of use applications and there are few shops in this area it was felt the amendment would not bring any benefit.
- No amendments to the Gorgie/Dalry town centre boundary were proposed;
- There was a mixed response to the proposal to suggest removing Gilmore Place from the town centre boundary in the next Local Development Plan. As there is currently a low vacancy rate on the street it was felt changing the boundary would not bring any benefit.

Other Comments

- More needs to be done to address pollution and traffic issues across the three town centres;
- It is important to support improvements to public realm and active travel; and
- Support retailing retail as the primary use of town centres.

SUPPLEMENTARY GUIDANCE

SUPPLEMENTARY GUIDANCE

CORSTORPHINE TOWN CENTRE

NOVEMBER 2017

LOCAL DEVELOPMENT PLAN

Introduction

Corstorphine Town Centre is one of Edinburgh's nine town centres. Within these centres, the Council is committed to ensuring they continue to serve those who live, work, visit and shop there. One way it does this is by producing guidance setting out when a shop unit can change from a shop use to another use suited to a town centre. It is intended to frequently review this guidance to reflect changing shopping trends.

This document sets out when the Council will give planning permission for changing the use of a shop unit in Corstorphine Town Centre from a shop use to a non-shop use. It is prepared in accordance with Policy Ret 9: Alternative Use of Shop Units in Defined Centres of the Local Development Plan and applies to all units within the town centre.

Corstorphine Town Centre

Corstorphine Town Centre area is shown on the map at the back of the document. A mix of uses currently exists within the town centre including shops, cafes and pubs. **Where a unit is used as a shop, it is necessary to get planning permission to change to a non-shop use.**

Ensuring that Corstorphine Town Centre has a variety of shops is important in maintaining it as a destination for shopping. However, there are also benefits in allowing shops to change to non-shop uses that complement shop uses and make the best of the town centre's accessible location for the local community. Allowing non-shop uses may also help to address vacancies that have arisen due to changing behavioural patterns in shopping such as an increase in online shopping. It is therefore felt that, in certain areas, permitting a change of use to a service use such as an office or a cafe/ restaurant use would enhance the town centre. To prevent non-shop uses that detract from the streets' liveliness, changes to uses such as residential will not be permitted.

Aims and Objectives

This document will support the vitality of Corstorphine town centre as well as contributing to the success and vision of Edinburgh. The Guidance supports Corstorphine town centre in being inspired, connected, fair and thriving through

- Creating a thriving town centre through supporting a mix of uses, whilst retaining retailing as the primary function of the town centre
- Consider the contribution the use of units can make to placemaking
- Providing a flexible approach to change of uses to meet the demands of a growing economy and changing society and
- Contributing to the quality of life of Corstorphine residents and visitors.

What is a shop unit?

Premises opening directly onto the street and designed primarily for shop use. In some locations the shop unit can be above street level or at basement level but still have direct access and be visible from the street.

What is a shop use?

A unit used for the sale of goods (not hot food),e.g. post office, sale of tickets, travel agency, cold food for consumption off the premises, hairdressing, funeral parlour, launderette or dry cleaners.

All where the sale, display or service is mainly to members of the public. These types of use are grouped together and collectively called Class 1 Shops.

Types of non-shop use

Changing a shop to non-shop use is known as a "change of use" and will always require an application for planning permission. The non-shop uses which may be acceptable in Corstorphine town centre includes:

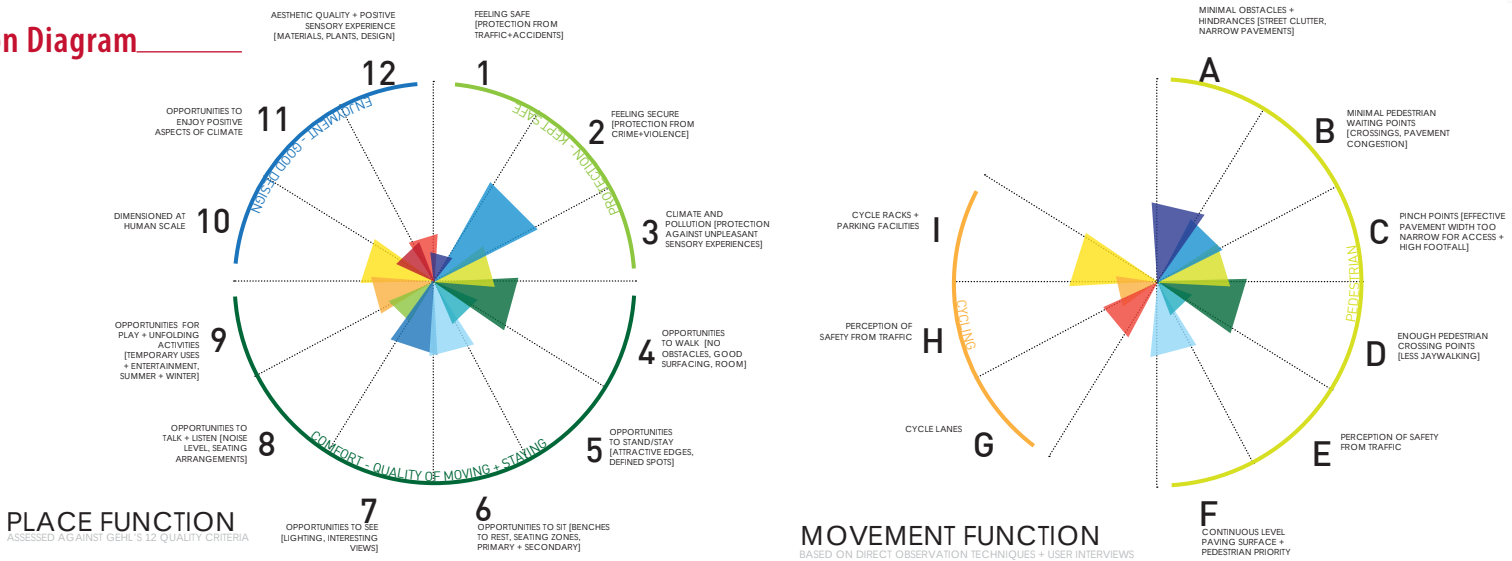
- Service Uses - lawyers, accountants, estate agents, health centres, surgeries of dentists, doctors and vets. (These types of use are grouped together and collectively called Class 2 Financial, professional and other services. Other services may also include tanning salons and pawn brokers).
- Food and Drink consumed on premises - restaurant, cafe, snack bar (These types of use are grouped together and collectively called Class 3 Food and Drink).

Some changes of use are allowed without planning permission, for example, a cafe (Class 3) being turned into a shop unit (Class 1). We have produced Guidance on what changes of use are permitted and when an application for planning permission will be required.

Key Findings

The review of the Supplementary Guidance has been informed by a 'public life street assessment' carried out by design consultants for the Council. Some of the findings are shown here:

Place Function Diagram



Overall Analysis Map

Key areas of conflict between pedestrians and traffic. Where pedestrians are trying to move freely between different parts of the town centre or cross the street but traffic or parked cars are proving a hazard or barrier.

Favourable microclimate (sun, mostly sheltered from wind)

Key positive views

Existing pedestrian crossings.

Existing public life - primarily relating to active shop fronts, bus stops, parks, benches or other gathering places conducive to staying activities.

Key walking / cycling connections to nearby green spaces.

Better prioritising of pedestrians needed at road junctions, driveways e.g. addition of raised tables, reduced corner radii, or increased pavement width, improved drop kerbs.

Potential for improved connection.

Barrier to urban connectivity

Parking, including loading bays and single yellow lines. Places cars regularly stop - creating a barrier restricting pedestrian connection with the opposite side of the road, and effectively prioritising car parking over bus lane, cycle route or wider pavement for pedestrians.

Increase visual and walkable connection between both sides of the road.

A Key location at which research was conducted [labelled A to D].

Potential opportunity for key improvement for public life

Key town centre area to enhance as a more pedestrian priority area for local shops and staying activities.

SWOT Analysis

Strengths

- Strong local community
- Well connected bus route
- Varied retail offering
- Perception of safety

Weaknesses

- High pollution levels
- Traffic congestion
- Uneven pavement surfaces
- Historic village separated from centre

Opportunities

- Re-instatement of community hub
- Improve pedestrian environment
- Increase seating
- Reduce pollution

Threats

- Car dominance
- Lack of places to meet
- Uneven surfaces

Policies

CT1 **Planning permission will be granted for the change of use of a unit in shop use to a non-shop use *that is an appropriate commercial or community use* on the following frontages provided the change will not result in more than one third of the total number of units in the frontage being in non-shop use:**

- **109-163 St John's Road**
- **1-12 Ormiston Terrace & 181-195 St John's Road**
- **243-295B St John's Road**

CT2 **Elsewhere within the defined Corstorphine Town Centre a change of use from a shop use to a non-shop use will be permitted provided the proposal is:**

- **Class 2 – Financial, professional or other services**
- **Class 3 – Food and drink uses**
- **An appropriate commercial or community use which would complement the character of the centre and would not be detrimental to its vitality and viability**

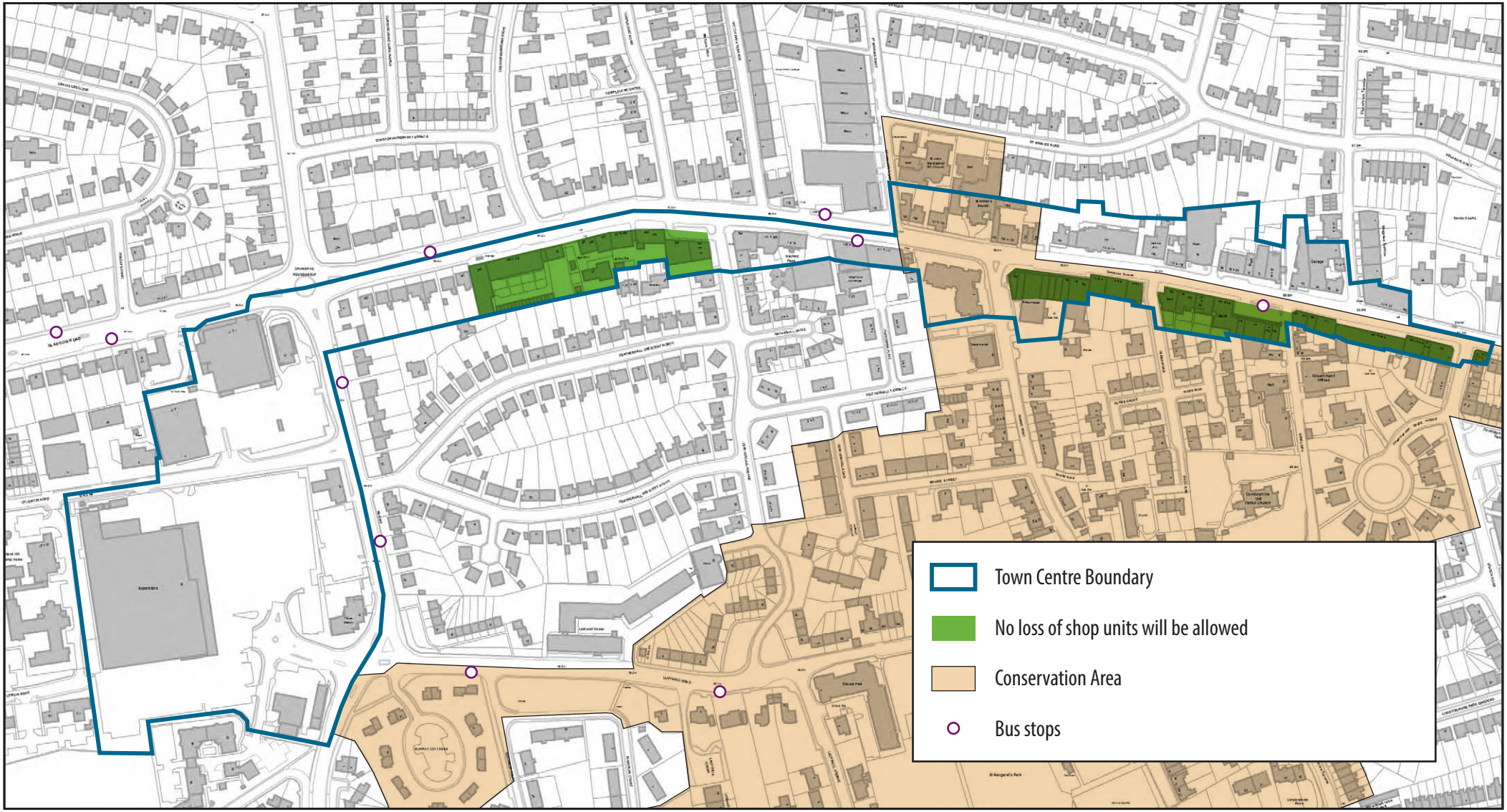
Other Relevant Information

Other relevant policies in the Local Development Plan include:

- **Ret 1** Town Centres First
- **Ret 3** Town Centres
- **Ret 7** Entertainment and Leisure Developments
- **Ret 9** Alternative Use of Shop Units in Defined Centres
- **Ret 11** Food and Drink Establishments
- **Des 13** Shopfronts
- **Env 3** Listed Buildings – Setting
- **Env 4** Listed Buildings – Alterations and Extensions
- **Hou 7** Inappropriate Uses in Residential Areas
- Guidance for Businesses
- Edinburgh Design Guidance

This document deals with the principles of changes of use for planning purposes. Food and drink, pub and hot-food takeaway uses will often require other consents and are subject to separate controls for alcohol, hours of operation and outdoor pavement seating. For more infomration on these see the Council's website on the One Door Approach to development consents.

Corstorphine Policies Map



SUPPLEMENTARY GUIDANCE

SUPPLEMENTARY GUIDANCE

CORSTORPHINE TOWN CENTRE

NOVEMBER 2017

LOCAL DEVELOPMENT PLAN

Further information

online: www.edinburgh.gov.uk/supplementaryguidance

email: localdevelopmentplan@edinburgh.gov.uk

SUPPLEMENTARY GUIDANCE

LOCAL DEVELOPMENT PLAN

SUPPLEMENTARY GUIDANCE

GORGIE / DALRY TOWN CENTRE

NOVEMBER 2017

Introduction

Gorgie/Dalry Town Centre is one of Edinburgh's nine town centres. Within these centres, the Council is committed to ensuring they continue to serve those who live, work, visit and shop there. One way it does this is by producing guidance setting out when a shop unit can change from a shop use to another use suited to a town centre.

This document sets out when the Council will give planning permission for changing the use of a shop unit in Gorgie/Dalry Town Centre from a shop use to a non-shop use. It is prepared in accordance with Policy Ret 9: Alternative Use of Shop Units in Defined Centres of the Local Development Plan and applies to all units within the town centre. It is intended to frequently review this guidance to reflect changing shopping trends.

Gorgie/Dalry Town Centre

Gorgie/Dalry Town Centre area is shown on the map at the back of the document. A mix of uses currently exists within the town centre including shops, cafes and pubs. **Where a unit is used as a shop, it is necessary to get planning permission from the Council to change to another use.**

Ensuring that Gorgie/Dalry Town Centre has a variety of shops is important in maintaining it as a destination for shopping. However, there are also benefits in allowing shops to change to non-shop uses that complement shop uses and make the best of the town centre's accessible location for the local community. Allowing non-shop uses may also help to address vacancies which have arisen due to changing behavioural patterns in shopping such as an increase in online shopping. It is therefore felt that, in certain areas, permitting a change of use to a service use such as an office or a cafe/ restaurant use would enhance the town centre.

Pubs and hot-food takeaway uses will also be considered if these are felt to be appropriate for a certain location in the town centre provided they do not lead to an unacceptable impact on living conditions for nearby residents. To prevent non-shop uses that detract from the streets' liveliness, changes to uses such as residential will not be permitted.

Aims and Objectives

This document will support the vitality of Gorgie/Dalry town centre as well as contributing to the success and vision of Edinburgh. The Guidance supports Gorgie/Dalry town centre in being inspired, connected, fair and thriving through:

- Creating a thriving town centre through supporting a mix of uses, whilst retaining retailing as the primary function of the town centre
- Consider the contribution the use of units can make to placemaking
- Providing a flexible approach to change of uses to meet the demands of a growing economy and changing society and
- Contributing to the quality of life of Gorgie/Dalry residents and visitors.

What is a shop unit?

Premises opening directly onto the street and designed primarily for shop use. In some locations the shop unit can be above street level or at basement level but still have direct access and be visible from the street.

What is a shop use?

A unit used for the sale of goods (not hot food),e.g. post office, sale of tickets, travel agency, cold food for consumption off the premises, hairdressing, funeral parlour, launderette or dry cleaners. All where the sale, display or service is principally to visiting members of the public. (These types of use are grouped together and collectively called Class 1 Shops)

Types of non-shop uses

Changing a shop to non-shop use is known as a "change of use" and will always require an application for planning permission. Non-shop uses where the Council will consider a change are:

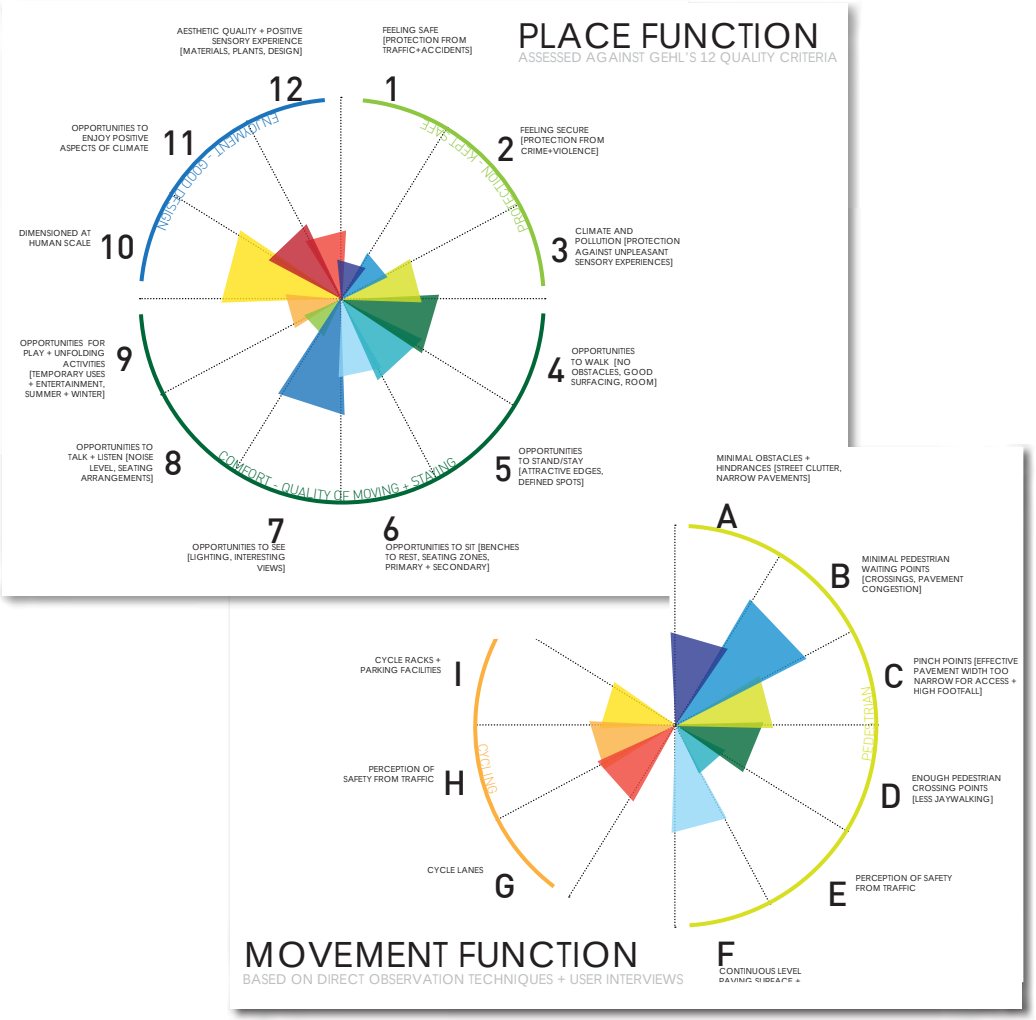
- Service uses - lawyers, accountants, estate agents, health centres, surgeries of dentists, doctors and vets (These types of use are grouped together and collectively called Class 2 Financial, professional and other services)
- Food and Drink consumed on premises - restaurant, cafe, snack bar (These types of use are grouped together and collectively called Class 3 Food and Drink)
- Pubs -sale and consumption of alcoholic beverages on premises
- Hot-food takeaways - Consumption of hot-food off premises

We have produced Guidance on what changes of use are permitted and when an application for planning permission will be required.

Key Findings

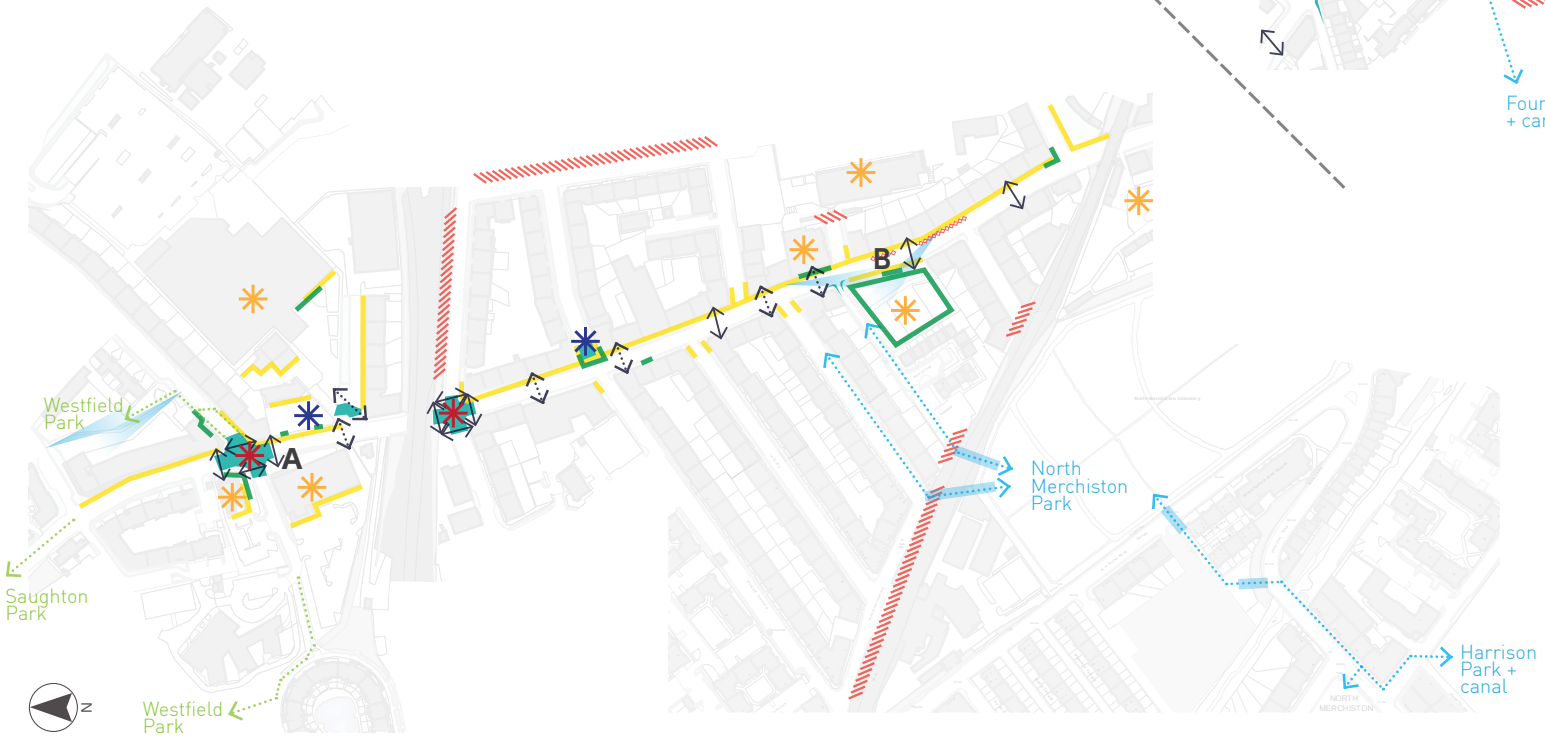
The Supplementary Guidance has been informed by a 'public life street assessment' carried out by design consultants for the Council. Some of the findings are shown below:

Place Function Diagram



Overall Analysis Map

- Popular destination locally
- Key areas of conflict between pedestrians and traffic. Where pedestrians are trying to move freely between different parts of the town centre or cross the street but traffic or parked cars are proving a hazard or barrier.
- Favourable microclimate (sun, mostly sheltered from wind)
- Key positive views
- Existing pedestrian crossings.
- Existing public life - primarily relating to active shop fronts, bus stops, parks, benches or other gathering places conducive to staying activities.
- Key walking / cycling connections to nearby green spaces and canal.
- Better prioritising of pedestrians needed at minor road junction e.g. addition of raised tables, reduced corner radii, increased pavement width, improved drop kerbs.
- Potential for improved connection.
- New foot/cycle bridge or crossing would enable improved connectivity.
- Barrier to urban connectivity e.g. railway line.
- Parking, including loading bays and single yellow lines. Places cars regularly stop - creating a barrier restricting pedestrian connection with the opposite side of the road, and effectively prioritising car parking over bus lane, cycle route or wider pavement for pedestrians.
- Increase visual and/or walkable connection between both sides of the road e.g. new pedestrian crossing.
- A — Key location at which research was conducted (labelled A to D).
- Potential opportunity for key improvement for public life



SWOT Analysis

Strengths

- Diverse small independent local businesses
- High footfall
- Good transport links
- Links to amenities and cycle routes

Weaknesses

- Lack of places to meet/gather
- Lack of green space
- Lack of dedicated cycle routes
- Fragmentation between Gorgie/Dalry

Opportunities

- Provide opportunities to meet socially
- Improve walking/cycling experience
- Integrate planting and street trees
- Enhance connectivity

Threats

- Car dominance
- Lack of green space
- Uneven pavements
- Street clutter

Policies

GD1 **Planning permission will be granted for the change of use of a unit in shop use to a non-shop use *that is an appropriate commercial or community use* on the following frontages provided the change will not result in more than one third of the total number of units in the frontage being in non-shop use:**

194-256 Gorgie Road

15-65 Dalry Road

18-78 Dalry Road

98-128 Dalry Road

GD2 **Elsewhere within the defined Gorgie/Dalry Town Centre a change of use from a shop use to a non-shop use will be permitted provided the proposal is:**

- **Class 2 – Financial, professional or other services**
- **Class 3 – Food and drink uses**
- **An appropriate commercial or community use which would complement the character of the centre and would not be detrimental to its vitality and viability.**

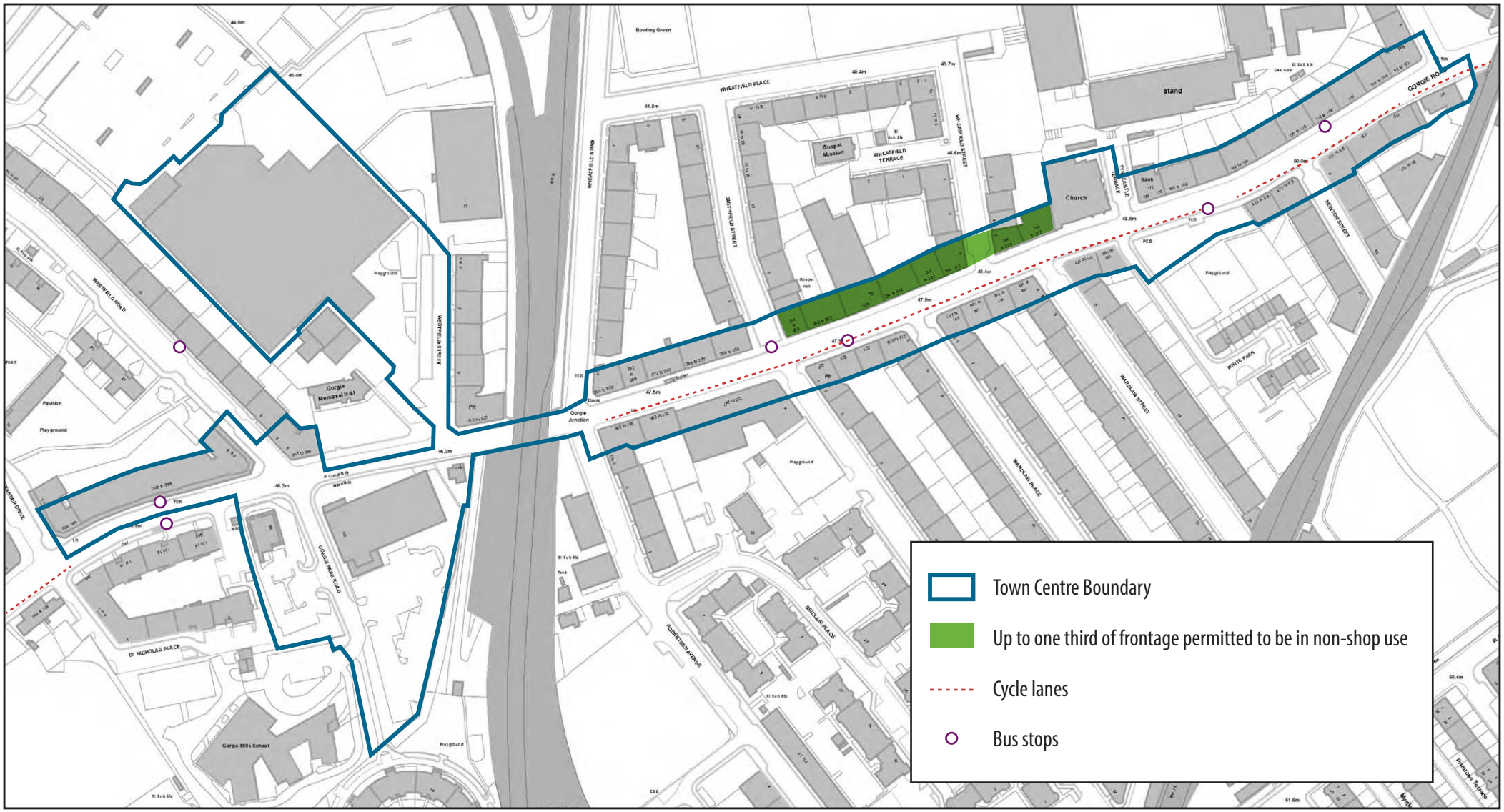
Other Relevant Information

Other relevant policies in the Local Development Plan include:

- Ret 1 Town Centres First
- Ret 3 Town Centres
- Ret 7 Entertainment and Leisure Developments
- Ret 9 Alternative Use of Shop Units in Defined Centres
- Ret 11 Food and Drink Establishments
- Des 13 Shopfronts
- Env 3 Listed Buildings – Setting
- Env 4 Listed Buildings – Alterations and Extensions
- Hou 7 Inappropriate Uses in Residential Areas
- Guidance for Businesses
- Edinburgh Design Guidance

This document deals with the principles of changes of use for planning purposes. Food and drink, pub and hot-food takeaway uses will often require other consents and are subject to separate controls for alcohol, hours of operation and outdoor pavement seating. For more information on these see the Council's website on the One Door Approach to development consents.

Gorgie Policies Map



Dalry Policies Map

SUPPLEMENTARY GUIDANCE

LOCAL DEVELOPMENT PLAN

SUPPLEMENTARY GUIDANCE

GORGIE / DALRY TOWN CENTRE

NOVEMBER 2017

SUPPLEMENTARY GUIDANCE

SUPPLEMENTARY GUIDANCE

TOLLCROSS TOWN CENTRE

NOVEMBER 2017

LOCAL DEVELOPMENT PLAN

Introduction

Tollcross Town Centre is one of Edinburgh's nine Town Centres. Within these centres, the Council is committed to ensuring they continue to serve those who live, work, visit and shop there. One way it does this is by guiding when a shop unit can change from a shop use to another use suited to a Town Centre. This document sets out when the Council will give planning permission for changing the use of a shop unit in Tollcross Town Centre.

This document sets out when the Council will give planning permission for changing the use of a shop unit in Tollcross Town Centre from a shop use to a non-shop use. It is prepared in accordance with Policy Ret 9 : Alternative Use of Shop Units in Defined Centres of the Local Development Plan and applies to all units within the town centre. It is intended to frequently review this guidance to reflect changing shopping trends.

Tollcross Town Centre

The Town Centre is shown on the map at the back of the document. A mix of uses currently exist including shops, offices, cafes and bars. **Where a unit is used as a shop, it is necessary to get planning permission from the Council to change to another use.**

The continued existence of a variety of shops is seen as critical to the health of Tollcross. However, there are also benefits in allowing shops to change to other uses that maximise the Town Centre's easily accessible location for the community. It is therefore felt that, in certain areas, permitting a change of use to a office or a cafe/ restaurant use would enhance the town centre.

To prevent non-shop uses that detract from the streets' liveliness, changes to uses such as residential are not acceptable. To prevent excessive concentration, no new hot food takeaways will be allowed. New cafes and restaurants must not lead to an unacceptable impact on living conditions for nearby residents.

Aims and Objectives

This document will support the vitality of Tollcross town centre as well as contributing to the success and vision of Edinburgh. The Guidance supports Tollcross town centre in being inspired, connected, fair and thriving through

- Creating a thriving town centre through supporting a mix of uses, whilst retaining retailing as the primary function of the town centre
- Consider the contribution the use of units can make to placemaking
- Providing a flexible approach to change of uses to meet the demands of a growing economy and changing society and
- Contributing to the quality of life of Tollcross residents and visitors.

What is a shop unit?

Premises opening directly onto the street and designed primarily for shop use. In some locations the shop unit can be above street level or at basement level but still have direct access and be visible from the street.

What is a shop use?

A unit used for the sale of goods (not hot food),e.g. post office, sale of tickets, travel agency, cold food for consumption off the premises, hairdressing, funeral parlour, launderette or dry cleaners. All where the sale, display or service is principally to visiting members of the public. (These types of use are grouped together and collectively called Class 1 Shops)

Types of non-shop uses

Changing a shop to non-shop use is known as a "change of use" and will always require an application for planning permission. Non-shop uses which may be acceptable in the Tollcross town centre include::

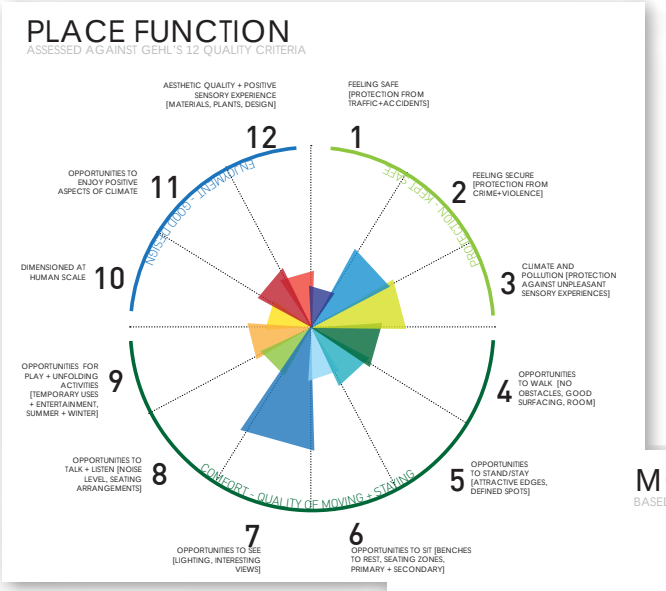
- Service uses - lawyers, accountants, estate agents, health centres, surgeries of dentists, doctors and vets *(These types of use are grouped together and collectively called Class 2 Financial, professional and other services)*
- Food and Drink consumed on premises - restaurant, cafe, snack bar *(These types of use are grouped together and collectively called Class 3 Food and Drink)*. Public houses and hotfood take-aways will not be considered acceptable.

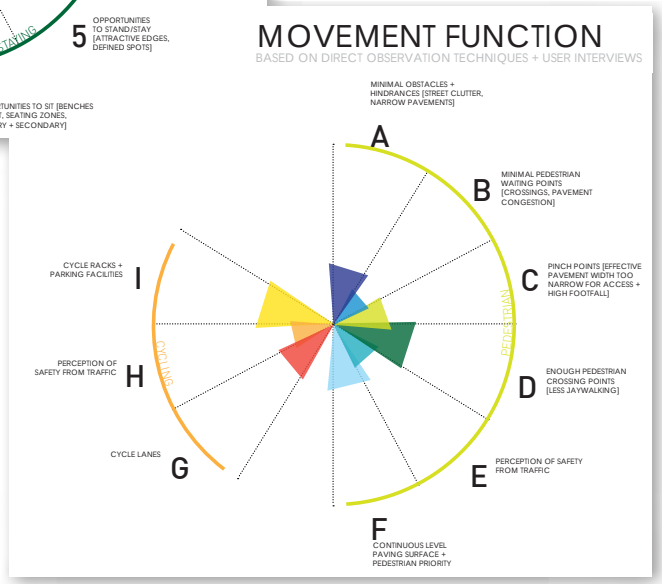
We have produced Guidance on what changes of use are permitted and when an application for planning permission will be required.

Key Findings

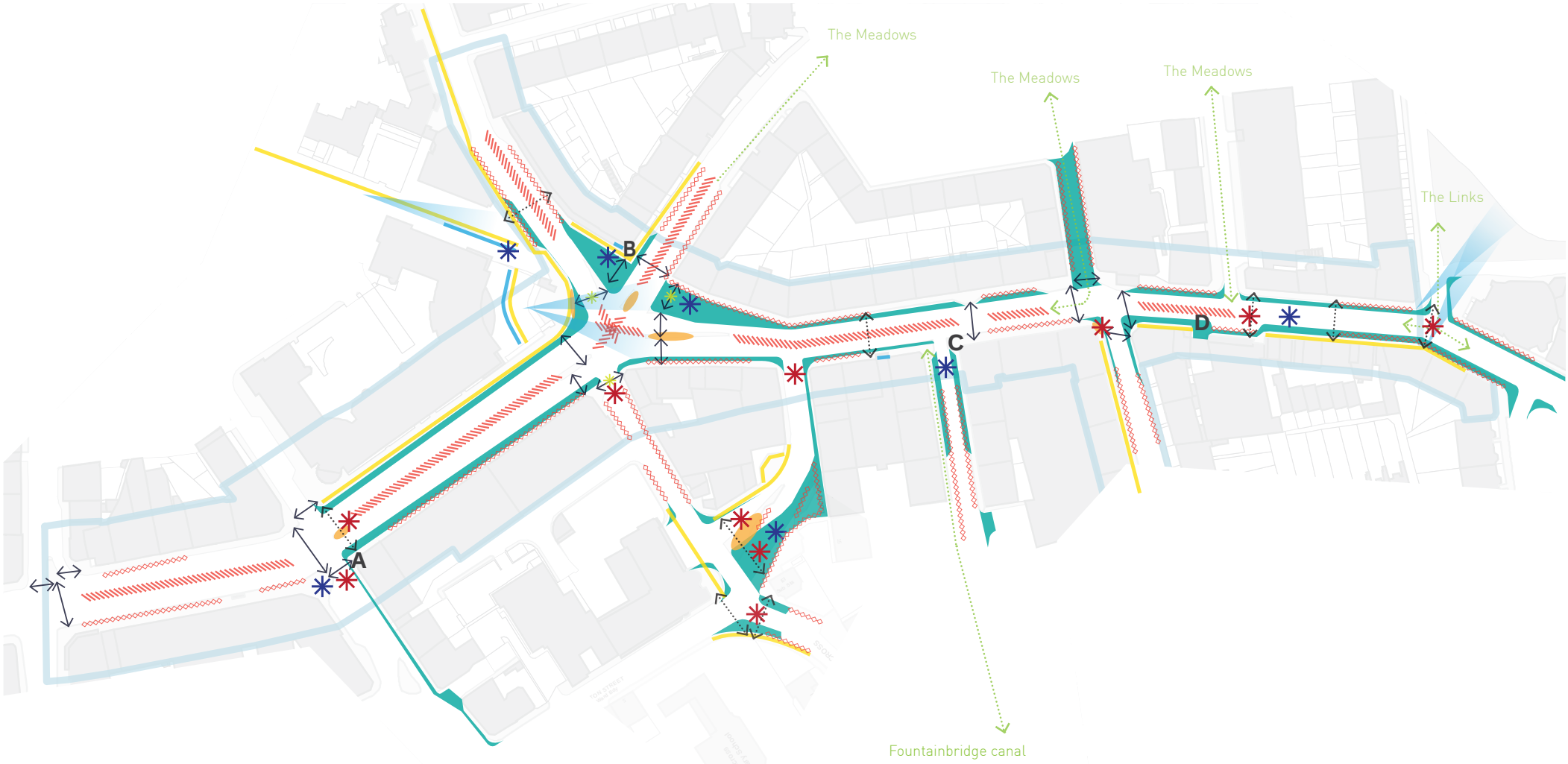
The Supplementary Guidance has been informed by a 'public life street assessment' carried out by design consultants for the Council. Some of the findings are shown below:

Place Function Diagram





Overall Analysis Map



Key areas of conflict between pedestrians and traffic. Where pedestrians are trying to move freely between different parts of the town centre or cross the street but traffic or parked cars are proving a hazard or barrier.

Favourable microclimate (sun, mostly sheltered from wind)

Key positive views

Existing pedestrian crossings.

Town centre boundary.

Existing public life - primarily relating to active shop fronts, bus stops, parks, benches or other gathering places conducive to staying activities.

Key walking / cycling connections to nearby green spaces and canal.

Road carriageway that could be used instead for wider pavement to better prioritise pedestrian experience e.g. addition of raised tables, reduced corner radii, increased pavement width, improved drop kerbs.

Barrier to urban connectivity e.g. road with multiple lanes

Places cars or coaches regularly park, including loading bays and single yellow lines, as well as unofficial locations cars/coaches/ taxis observed stopping regardless of legality. This creates a barrier restricting pedestrian visual and movement connection with the opposite side of the road, and effectively prioritises car parking over bus lane, cycle route or wider pavement for pedestrians.

Increase visual and walkable connection between both sides of the road / possible new pedestrian crossing.

A Key location at which research was conducted (labelled A to D).

Potential opportunity for key improvement for public life

Particularly long waiting times for pedestrian crossings.

Locations pedestrians particularly vulnerable (lack of protection from vehicles on traffic islands, narrow corners)

SWOT Analysis

Strengths

- Small scale active independent shops
- Proximity to larger open spaces
- High footfall
- Vibrant, young, diverse and multi-cultural community

Weaknesses

- Lack of planting and street trees
- Poor pedestrian priority at crossings
- Large bins and insufficient bike parking
- Uneven pavement surfaces

Opporunities

- Enhance pedestrian and cycle connections
- Addition of seating and street trees
- Opportunities for redesign of Tollcross junction
- De-clutter town centre

Threats

- Street clutter
- Lack of safe, easy, walking routes
- Uneven surfaces
- Traffic volume

Policies

TC1 The change of use of a shop unit to a non-shop use will not be permitted, (with the exception of the corner units where Class 3 Food and Drink uses are considered appropriate) on the following frontages: :

- 120–148 Lothian Road
- 2-48 Earl Grey Street
- 1-65 Home Street

TC2 Elsewhere within the defined boundary of Tollcross the change of use of a shop unit to a non-shop use will be permitted provided the proposal is:

a) Class 2 Financial, professional or other services

b) Class 3 Food and Drink uses

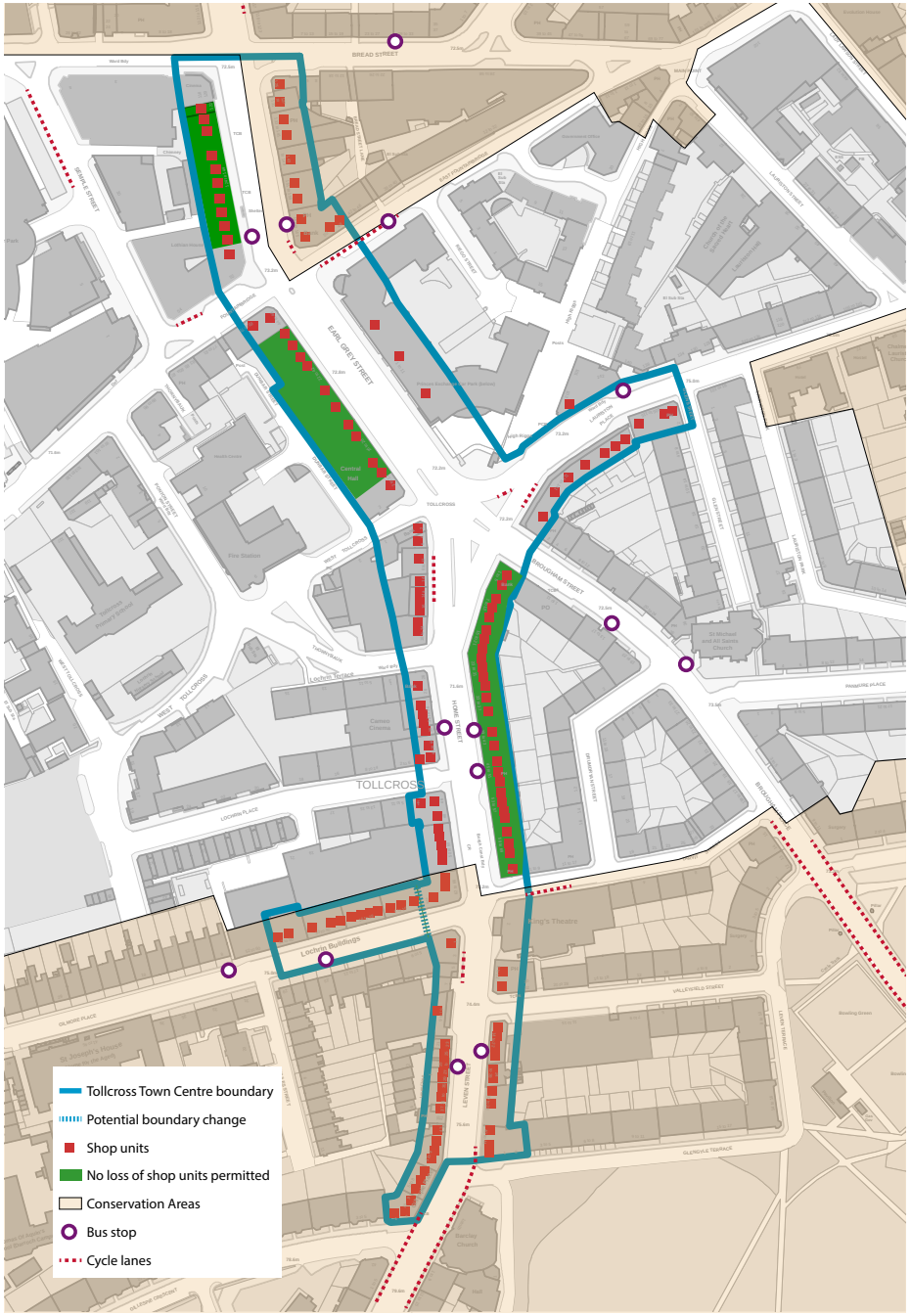
c) an appropriate commercial or community use which would compliment the character of the centre and would not be detrimental to its vitality and viability.

Other Relevant Information

Other relevant policies in the Local Development Plan include:

- Ret 1 Town Centres First
- Ret 3 Town Centres
- Ret 7 Entertainment and Leisure Developments
- Ret 9 Alternative Use of Shop Units in Defined Centres
- Ret 11 Food and Drink Establishments
- Des 13 Shopfronts
- Env 3 Listed Buildings – Setting
- Env 4 Listed Buildings – Alterations and Extensions
- Hou 7 Inappropriate Uses in Residential Areas
- Guidance for Businesses
- Edinburgh Design Guidance

This document deals with the principles of changes of use for planning purposes. Food and drink, pub and hot-food takeaway uses will often require other consents and are subject to separate controls for alcohol, hours of operation and outdoor pavement seating. For more information on these see the Council's website on the One Door Approach to development consents.



SUPPLEMENTARY GUIDANCE

Further information

online: www.edinburgh.gov.uk/supplementaryguidance

email: localdevelopmentplan@edinburgh.gov.uk

LOCAL DEVELOPMENT PLAN

Planning Committee

10.00am, Thursday, 12 October 2017

Supplementary Guidance: Nicolson Street/Clerk Street, Portobello, Stockbridge Town Centres

Item number	5.5
Report number	
Executive/routine	Executive
Wards	City Centre, Inverleith, Portobello/Craigmillar, Southside/Newington
Council Commitments	

Executive Summary

The Edinburgh Local Development Plan (LDP) was adopted on 24 November 2016. The LDP requires statutory Supplementary Guidance (SG) to be prepared for individual town centres. The SG will guide the balance of uses within the town centres. It will be used to determine planning applications for the change of use of shop units to non-shop uses and help deliver the Council's wider placemaking and sustainability aims.

The purpose of this report is to seek Committee approval of the finalised SG for Nicolson Street/Clerk Street, Portobello and Stockbridge Town Centres. The appended SG will be referred to the Housing and Economy Committee for approval prior to formal adoption as part of the development plan, supplementing the Edinburgh LDP.

EDINBVRGH
THE CITY OF EDINBURGH COUNCIL

Report

Supplementary Guidance: Nicolson Street/Clerk Street, Portobello, Stockbridge

1. Recommendations

1.1 It is recommended that Committee:

1.1.1 approves Appendix 1 as the finalised Supplementary Guidance (SG) for Nicolson Street/Clerk Street Town Centre;

1.1.2 approves Appendix 2 as the finalised SG for Portobello Town Centre; and

1.1.3 approves Appendix 3 as the finalised SG for Stockbridge Town Centre; and

1.1.4 refers all 3 to the Housing and Economy Committee for approval prior to adoption as part of the statutory development plan.

2. Background

2.1 Policy Ret 9 of the Edinburgh Local Development Plan (LDP) requires that statutory SG is prepared to set out criteria for assessing the proposals for the change of use of a shop unit to a non-shop use within the city centre retail core and town centres. Statutory SG is prepared under Section 22 of the Planning etc. (Scotland) Act 2006 and aims to deliver the policies and principles as set out in the LDP.

2.2 The SGs aim to deliver two objectives in Part 2, Section 6 (Shopping and Leisure) of the LDP:

- to maintain the existing and proposed distribution of centres throughout the city and sustain their vitality and viability; and
- to improve the appearance, quality and attractiveness of all centres of the development.

2.3 The LDP identifies nine town centres with their boundaries shown on the Proposals Map. Of the nine town centres, six SGs have already been adopted - City Centre, Corstorphine, Gorgie/Dalry, Tollcross, Bruntsfield/Morningside and Leith. Draft SG for Nicolson Street/Clerk Street, Portobello and Stockbridge was approved for consultation in March 2017. A review of Corstorphine, Gorgie/Dalry and Tollcross is underway and is the subject of a separate report.

2.4 The SGs demonstrate the Council's requirement to apply the Scottish Government's Town Centre First Policy and the desire to promote the town centres as the heart of the community and a hub for a range of activities.

2.5 Once adopted, they will form part of the statutory development plan.

2.6 It is intended to review the guidance regularly to take account of changes of use over time.

3. Main report

3.1 The three appended SGs (Appendix 1, 2 and 3) are similar to one another in structure and style, but some of their content differs as a reflection of the Town Centres distinct characteristics and the tailored processes. Each of the SGs set out:

3.1.1 a vision for the town centre

3.1.2 principles to be considered when submitting and assessing planning applications within the town centre

3.1.3 change of use policies.

3.2 The process of preparation has included:

3.2.1 analysing the results of shop surveys, including trends over time in the proportion of non-shop uses and vacancy rates;

3.2.2 assessing effectiveness of previous policies;

3.2.3 analysing a series of 'Public Life Street Assessments' carried out by consultants (HERE+NOW) and funded by the 'Smarter Choices Smarter Places' programme;

3.2.4 consideration of results from a Place Standard exercise within the Southside:

3.2.5 meetings with the relevant Locality teams and community councils; and

3.2.6 consideration of the responses to consultation on the draft SGs.

Responses to consultation

3.3 The draft SG for Nicolson Street/Clerk Street received 32 responses, Portobello received 60 responses and Stockbridge 272 responses.

3.4 Each of the draft SG set out a vision and principles to be applied in assessing applications for change of use in that particular Town Centre. There was broad support for the Vision and Principles set out in the draft SG for each of the Town Centres.

3.5 There was broad support for the change of use policy set out for each of the Town Centres which identifies primary shopping frontages where the proportion of non-shop uses should not exceed a set threshold.

3.6 Many of the comments received expressed concern about the occupiers of shops within the Town Centres, mainly the desire to restrict charity shops and national retailers, or a specific service within the shop use class e.g. hair and beauty. This issue is outwith the control of the statutory planning system.

3.7 The number of food and drink outlets was also a common concern. Generally the view was that there were too many of such uses. The policy in the SG aims to

ensure that within defined primary retail frontages the number of non-shop uses such as food and drink are limited to certain proportions, there-by limiting the number of these uses. The Council's separate non-statutory Guidance for Businesses identifies areas of restriction for hot food take-aways, which includes part of Nicolson Street/Clerk Street Town Centre. It must be recognised that a range of uses are essential to the vitality and viability of the town centre and food and drink outlets can add to that vitality. The approach of the SG allows increased flexibility in areas outwith defined frontages. In these areas, out with the defined retail frontages, non-shop use will be permitted provided proposals are for class 2 (financial, professional or other services), class 3 (food and drink – not including hot food take-ways) or other appropriate commercial, community or leisure uses. This frontage approach is intended to ensure a balance between the level of shopping provision across the centre as a whole while acknowledging the value of complementary uses.

3.8 There was broad support across the town centres for continuing to not allow conversion of shop units to residential use. For placemaking purposes it is important that ground floor uses help bring activity onto the street. Residential units at ground floor level tend to add little vitality to town centres.

3.9 The consultation suggested some potential changes to existing town centre boundaries as defined in the LDP Proposals Map. Within Nicolson Street/ Clerk Street there were two suggested changes. There was support for a change to include Nicolson Square to provide a consistent approach to the whole square, part of which is currently included. There was less support for a change to exclude the southern part of the existing town centre.

3.10 Suggestions to amend the Portobello Town Centre boundary – to the west to Figgate Bur/Fishwives Causeway, and to incorporate all shop units on the southside of Portobello High Street – were generally supported.

3.11 Within Stockbridge there were two suggested changes. There was general support for an extension of the boundary to include the north side of Raeburn Place although concerns were expressed that this area was not viewed as part of Stockbridge. There were similar concerns about the extension of the boundary to include North West Circus Place.

3.12 Procedurally there is no scope to make such changes to this LDP as it is recently adopted. However, these suggestions for changes to the town centre boundary will be considered during the preparation of LDP2.

The Finalised SG

3.13 Comments received have been considered in the finalisation of the SG. A summary of responses received and a response to these is set out at Appendix 4.

3.14 No substantive changes have been made to the draft SG. Wording of the Nicolson Street/Clerk street vision has been altered to reflect the desire to focus on active travel, definitions have been supplemented and graphical changes have been made to improve clarity.

3.15 The SGs will be used to determine planning applications for the change of use of shop units to non-shop uses, and by identifying a vision and principles for each of the town centres, they will also help to deliver the wider placemaking agenda alongside other Council and partner policies and plans.

Next steps

3.16 This report will be referred to the Housing and Economy Committee for approval, as the SG will be adopted as part of the statutory development plan. Following approval, the revised final versions of the SG will be submitted to Ministers, together with evidence of how representations have been taken into account. Following a period of 28 days, unless directed otherwise, the SG can be formally published and adopted as part of the development plan.

3.17 The adopted SGs will be published as designed documents, in a similar style to other SG.

4. Measures of success

4.1 The vitality and viability of the three town centres are preserved and enhanced. A clear, consistent and adaptable policy context is provided to communities and businesses.

5. Financial impact

5.1 There are no direct financial impacts arising from this report.

6. Risk, policy, compliance and governance impact

6.1 There are no perceived risks associated with this report.

7. Equalities impact

7.1 The impacts of this report in relation to the Public Sector Equalities Duty and the ten key areas of rights have been considered. The report has no significant direct impact on the Council's three equalities duties. The SG will have positive impacts on rights. The process of preparing the SG enhances the rights to participation, influence and voice by allowing people to participate in the formation of policy. The Guidance will enhance the rights to health, physical security and standard of living.

8. Sustainability impact

8.1 The proposals in this report will:

8.1.1 reduce carbon emissions because they support and provide local services in sustainable locations, reducing the need for travel;

8.1.2 increase the city's resilience to climate change impacts because supporting town centres reduces the need to travel for services;

8.1.3 help achieve a sustainable Edinburgh because town centres are places for social and economic interaction, and fostering their vitality and viability will protect their identity within our communities;

8.1.4 help achieve a sustainable Edinburgh because it supports the town centres where many local businesses choose to locate; and

8.1.5 help achieve a sustainable Edinburgh because they promote the continued use of shop units in beneficial use.

8.2 All three SGs have been considered through the Strategic Environment Assessment (SEA) screening process which has determined that there are no significant environmental impacts.

9. Consultation and engagement

9.1 The principle of preparing SG for town centres was consulted on through the LDP process. Pre-draft engagement took place with the relevant Locality teams and community councils.

9.2 A Place Standard exercise within the Southside informed the preparation of the Nicolson Street/Clerk Street SG. The exercise involved two public events and an online survey and provided an opportunity for people to put forward their views on the Southside as a place. A presentation was given to Southside Community Council during the consultation period. Portobello Community Council carried out a survey on relevant aspects of the town centre, which informed the preparation of the SG.

9.3 The consultation period on the draft SGs ran for six weeks between 18 April and 30 May 2017. Letters, emails and advertisement posters were sent to community councils, amenity bodies, and local businesses. During this time, the draft SG for Nicolson Street/Clerk Street, Stockbridge and Portobello were available on the Council's Consultation Hub.

9.4 A summary of the consultation responses are set out in Appendix 4.

10. Background reading/external references

10.1 www.edinburgh.gov.uk/localdevelopmentplan

10.2 www.edinburgh.gov.uk/supplementaryguidance

10.3 Supplementary Guidance: Nicolson Street/Clerk Street, Portobello, Stockbridge – drafts for consultation, Report to Planning Committee, 2 March 2017

Paul Lawrence

Executive Director of Place

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E-mail: d.leslie@edinburgh.gov.uk | Tel: 0131 529 3948

11. Appendices

11.1 Appendix 1 - Nicolson Street/Clerk Street Town Centre Supplementary Guidance

11.2 Appendix 2 - Portobello Town Centre Supplementary Guidance

11.3 Appendix 3 - Stockbridge Town Centre Supplementary Guidance

11.4 Appendix 4 – Summary of Consultation Responses

Nicolson Street/Clerk Street Town Centre

Supplementary Guidance

www.edinburgh.gov.uk/supplementaryguidance

November 2017

CONTENTS

1. Introduction

2. Nicolson Street/Clerk Street Town Centre

3. Vision and Principles

4. Change of use policies

5. Links to other policies and guidance

6. Definitions

1. INTRODUCTION

This Supplementary Guidance sets out the approach to the **change of use of shop units** within Nicolson Street / Clerk Street Town Centre.

Nicolson Street/Clerk Street is one of Edinburgh's nine town centres (including the City Centre) defined and protected in the Edinburgh Local Development Plan (LDP) as a hub for shopping, local services and as a leisure destination.

The LDP provides a framework for a tailored approach to assessing proposals for change of use applications in individual town centres. The Supplementary Guidance has been prepared in accordance with **Policy Ret 9: Alternative Use of Shop Units in Defined Centres** and applies to all shop units within the town centre.

The Supplementary Guidance aims to deliver two LDP objectives set out in Part 2, Section 6 (Shopping and Leisure) of the Plan:

- To maintain the existing and proposed broad distribution of centres throughout the city and sustain their vitality and viability; and
- To improve the appearance, quality and attractiveness of all centres.

This Supplementary Guidance will form part of the statutory development plan. Applications for change of use must be determined in accordance with the development plan unless material considerations indicate otherwise. To assist in interpreting the LDP the Council issues non-statutory guidance. Guidance for Businesses provides guidance on change of use. This is a material consideration in the determination of applications and should be considered alongside this Supplementary Guidance.

The Supplementary Guidance has been informed by a 'public life street assessment' carried out by design consultants for the Council, which explored how the town centre should evolve to maximise the potential for benefitting public life and a Place Standard exercise carried out within the Southside, which

includes the town centre of Nicolson Street/Clerk Street, to gain views of quality of place from residents and those who use the town centre. A health check has considered the centre's strengths, vitality and viability, weaknesses and resiliencies.

2. NICOLSON STREET/CLERK STREET TOWN CENTRE

Nicolson Street/Clerk Street Town Centre is located on a main arterial route leading from Edinburgh's historic Old Town through the inner suburb of the Southside. It extends for 1.7km from North Bridge south to the junction of Newington Place and Salisbury Place.

The Town Centre lies within the Conservation Areas of Old Town and Southside and contains a number of listed buildings. The northern section is located within the Old and New Towns of Edinburgh World Heritage Site. There are a number of prominent buildings and the proximity of Arthur's Seat and Salisbury Crags allow dramatic views throughout the area.

The area is densely populated with approximately 15,400 people within approximately 400 metres of the Town Centre. The University of Edinburgh has a major presence and reflecting the high student population more than half of the resident population is aged 16 to 24. This is much higher than that of Edinburgh as a whole.

It is a diverse lively area with a number of active evening uses including the Festival Theatre. There are three public squares within the town centre – Nicolson Square, St Patrick Square and Hunter Square.

There are a number of community cafes and churches providing a focus for the community. There is a strong sense of identity within the area. There are two active Community Councils and an established amenity group - The Southside Association.

Map 1: Nicolson Street/Clerk Street Town Centre

Shop and other town centre uses

The Town Centre consists of a mix of primarily smaller shops and eating places, bars and different types of takeaway combined with a few larger cultural institutions. Shop units range in size from relatively small shop units up to small supermarket sized units. The majority of units are located within traditional tenement buildings with residential units above. Residential is therefore a major town centre use.

National retailers are represented in the Town Centre, particularly in the South Bridge area. A number of these operators have multiple units along the length of the centre. There are also a number of independent operators.

The northern section of the Town Centre intersects with the Royal Mile. Around this location there are a number of hotels. This area is increasingly focussed on the service for visitors.

Eating places are well represented and spread out fairly evenly throughout the Town Centre. The area is well served with services such as hairdressers, pharmacies, opticians, banks and a post office. There is no dentist or doctors within the town centre boundary, although there are practices within the surrounding area.

The mix of uses has been monitored in city-wide shop surveys periodically undertaken since 1986. There has been a steady decline in class 1 (retail) use and a subsequent increase in class 2 (office), class 3 (food and drink) and pubs and hot food take-aways. Just under half of the shop units in the Town Centre are in retail use. Vacancy rate is low and footfall is high. Health check indicators point towards a relatively healthy centre overall. The analysis below summarises the strengths weaknesses, opportunities and threats.

STRENGTHS	WEAKNESSES	OPPORTUNITIES	THREATS
Strong sense of local identity	Narrow footpaths and pinch points	Improve cross connections	Traffic noise, volume and pollution
High footfall	Traffic noise and air pollution	Build on high footfall	Length of centre
Good public transport	Linear centre inhibiting wayfinding	Enhance spaces	Perceptions of threat in terms of anti-social behaviour
Access to natural space	Poor quality materials	Build on existing retail	
Diverse mix of shops and services	Integration of communities	Improve quality of materials	
Low vacancy rate	Perceived threat of anti-social behaviour	Improve conditions and facilities for cyclists	
		Safeguarded tram route	

3. VISION AND PRINCIPLES

The Public Life Street Assessment and health check highlight areas for potential improvement in the Town Centre, particularly relating to the movement and place function. The vision for Nicolson Street/Clerk Street is to:

ensure a mix of shopping and other services for residents and visitors

facilitate movement by active travel modes

enhance the appearance and comfort of the centre

The Supplementary Guidance goes some way to achieve the wider vision through the following principles, which should be considered when submitting and assessing a planning application for a change of use within Nicolson Street/Clerk Street Town Centre:

1. Supporting high quality shopfront design (see the Council's Guidance for Businesses and Listed Buildings and Conservation Area Guidance). Particular attention should be given to measures which could reduce anti-social behaviour such as gates on recessed doors and frontages that allow natural surveillance.
2. Ensuring active frontages to the street by permitting glazing which will allow for natural surveillance, whilst prohibiting the change of use from shop use to residential in ground floor units.
3. Supporting outdoor seating where pavements are wider.
4. Supporting class 3 food and drink uses around public squares and on corner sites where there is opportunity to activate the public street life and encourage people to spend time in the town centre.
5. Ensuring development makes a positive contribution to the public realm by meeting the Street Design Guidance and Edinburgh Design Guidance.
6. Incorporating and enhancing natural and built features where they can contribute positively to the Town Centre
7. Supporting additional cycle parking facilities at key points along the Town Centre.
8. Taking opportunities to remove street clutter and other redundant items identified in any relevant street audits prepared by the Council or Living Streets.
9. Ensuring appropriate arrangements are in place for storage of waste, internally and externally.

A number of programmes and plans have the potential to address some of the other issues:

- The Old Town Conservation Area Character Appraisal has recently been reviewed and identifies opportunities for enhancement.
- The World Heritage Site Management Plan is under review and will set out future actions within the site.
- A bus shelter replacement programme has recently taken place, including replacement bus shelters with advertising panels in the town centre. Future replacement programmes may present an opportunity to improve placement of shelters.
- Review of Air Quality Action Plan
- Road and footway investment – Capital Programme
- The Council and other stakeholders are currently progressing a Wayfinding system for the City and the intention would be to include town centres as part of the project.
- Quiet Routes – Edinburgh's local walking and cycling routes.
- A 20mph speed limit has applied to much of the town centre since July 2016. The remainder of the centre introduced a 20mph limit in February 2017. Reduced traffic speed will improve the sense of security for pedestrians and cyclists.
- A trade waste policy applies to the town centre that only allows trade waste to be presented on the street/outside premises for one-hour within set collection windows.
- A locality based approach to service delivery operates in Edinburgh. The town centre is part of the South East Locality and the South Central Neighbourhood Partnership area. The Locality Improvement Plan sets out a small area plan for the Southside Corridor which includes Nicolson Street/Clerk Street Town Centre. It includes actions to improve public spaces.

4. CHANGE OF USE POLICIES

The policies apply shop units.

What is a shop unit? Premises opening directly onto the street and designed primarily for shop use. In some locations the shop unit can be above street level or at basement level but still have direct access and be visible from the street.

Changing a shop unit to a non-shop use will always require planning permission.

What is a shop use? A unit used for the sale of goods (not hot food),e.g. post office, sale of tickets, travel agency, cold food for consumption off the premises, hairdressing, funeral parlour, launderette or dry cleaners.

All where the sale, display or service is principally to visiting members of the public.

Shop use is defined in the Town and Country Planning (Use Classes) (Scotland) Order 1997. These types of use are grouped together and collectively called class 1 shops.

Some other changes of use are permitted development, for example, a cafe (class 3) being turned into a shop unit (class 1). The Scottish Government Circular 1/1998 contains guidance on use classes.

To ensure that the retailing role of the centre is maintained while providing flexibility to allow a diverse mix of other uses a tiered approach will be applied. Separate polices are set out for defined Primary and Secondary retail frontages and elsewhere within the Town Centre.

A Primary Retail Frontage is a grouping of shops that has been identified as having a primarily retail focus. Within these areas the proportion of shop units in non-retail use is low. The policy will continue this focus while allowing an element of other uses which are appropriate to town centres and can add or maintain vitality and viability.

A Secondary Retail Frontage is a grouping of shops identified as an area where retailing should be protected but not at the same level as within the Primary Retail Frontage areas. The

Secondary Retail Frontages retain a majority of units in shop use (54% and 59%), however at lower levels than the Primary Retail Frontages. The policy aims to preserve the retail provision within these frontages around current levels ensuring that the majority of shop units are retained in retail use.

Outwith the areas defined in Policy NCTC1 and NCTC2 there is a wide range of uses which contribute to the vitality and viability of the Town Centre. The policy will provide a flexible approach which will allow appropriate uses, accepting that retailing and the role of town centres are changing, to ensure the vitality and viability of the town centre overall.

Policy NCTC1 Alternative Use of Shop Units - Primary Retail Frontages

In the Primary Retail Frontages defined in Table 1 and Map 2, the change of use of a shop unit from a shop use to a non-shop use will be permitted provided:

a) as a result of permitting the change of use, **no more than one third** of the total number of units will be in non-shop use; and
b) the proposal is for an appropriate commercial, community or leisure use which would complement the character of the centre and would not be detrimental to its vitality and viability.

Table 1

Primary Retail Frontages
36-76 Nicolson Street
78a-140 Nicolson Street
44-66 Clerk Street and 1-29 South Clerk Street
85-108 South Bridge

Policy NCTC2 Alternative Use of Shop Units - Secondary Retail Frontages

In the Secondary Retail Frontages, defined in Table 2 and map 2, the change of use of a shop unit from a shop use to a non-shop use will be permitted provided:

a) as a result of permitting the change of use, **no more than 45%** of the total number of units will be in non-shop use; and

b) the proposal is for an appropriate commercial, community or leisure use which would complement the character of the centre and would not be detrimental to its vitality and viability.

Table 2

Secondary Retail Frontages
47-87 Nicolson Street
37-85 Clerk Street and 2-10 South Clerk Street

Policy NCTC3 - Alternative use of shop units - elsewhere

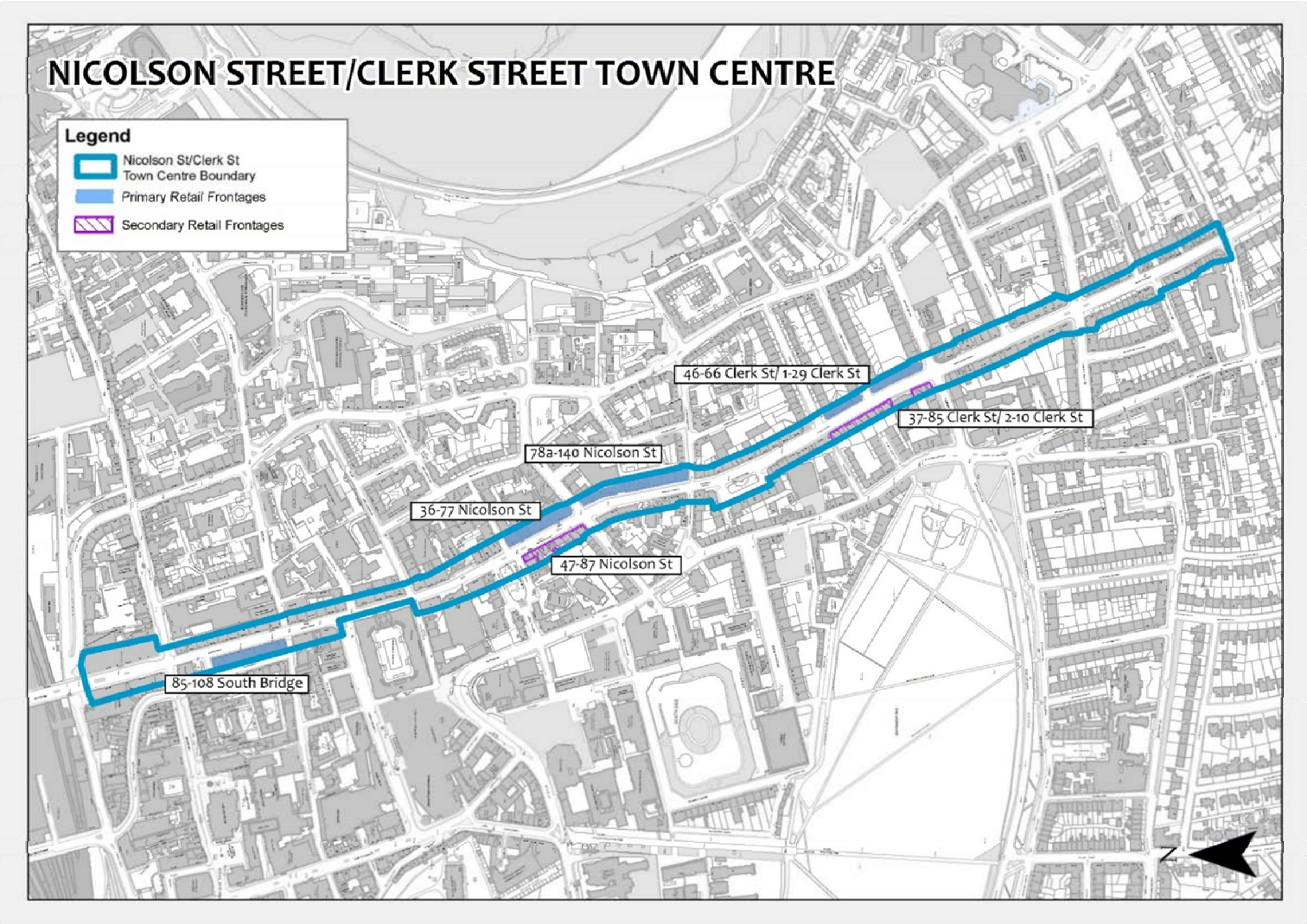
For those locations not within an identified frontage, but elsewhere within the Nicolson Street/Clerk Street Town Centre boundary, a change of use of a shop unit from a shop use to a non-shop use will be permitted provided a proposal is:

• Class 2 – financial, professional or other services

• Class 3 – food and drink uses

• An appropriate commercial, community or leisure use which would complement the character of the centre and would not be detrimental to its vitality and viability.

Map 2 Frontages



Residential use

For placemaking purposes it is important that ground floor uses help bring activity onto the street. Residential units at ground floor level tend to add little vitality to the town centre. Nicolson Street/Clerk Street already has a large population living within walking distance of the main shopping streets and within the town centre itself, changes from shop units to residential is not supported.

5. LINKS TO OTHER POLICIES AND GUIDANCE

Other relevant policies in the Edinburgh Local Development Plan include:

- Ret 1 Town Centres First
- Ret 3 Town Centres
- Ret 7 Entertainment and Leisure Developments
- Ret 11 Food and Drink Establishments
- Des 13 Shopfront
- Env 1 World Heritage Sites
- Env 3 Listed Buildings - Setting
- Env 4 Listed Buildings – Alterations and Extensions
- Env 5 Conservation Areas – Demolition of Buildings
- Env 6 Conservation Areas – Development

Policy Ret 3 generally supports shop uses in town centres. Policy Ret 7 supports leisure and entertainment facilities in town centres. Policies Ret 11 considers the impact on nearby residents for proposals such as public houses and hot-food takeaways. Des 13 supports improvements to shop fronts.

Guidance For Businesses – non-statutory guidance to assist businesses in preparing applications to change the use of a property as well as providing guidance on shopfront design.

One-Door Approach - Food and drink, public house and hot-food takeaway uses will often require other consents and are subject to separate controls by licensing for: alcohol; hours of operation and outdoor pavement seating. For more information on these, see the Council's website on the One Door Approach.

Edinburgh Street Design Guidance - guidance on street design to achieve coherence and co-ordination across the city.

Edinburgh Design Guidance - sets out the Council's expectations for the design of new development in Edinburgh.

Old Town and Southside Conservation Area Character Appraisal - describes what is special about the conservation area and helps in making decisions on proposals that affect the area's special character.

World Heritage Management Plan- sets out how the Outstanding Universal Value of the site will be protected. The management plan informs a separate action plan.

6. DEFINITIONS

Shop unit - As defined in the Edinburgh Local Development Plan (2016), a shop unit is a premises accessed directly onto the street and designed primarily for shop use.

Primary Retail Frontage - a group of shop units that has been identified as providing a focus for retail within the town centre.

Secondary Retail Frontage –a group of shop units identified as areas where retailing should be protected but not at the same level as within the Primary Retail Frontage areas.

Class 1 shop use - A unit used for the sale of goods to visiting members of the public, for example, post office, sale of tickets, cold food for consumption off the premises, and hairdressing. This is further defined in the Town and Country Planning (Use Classes) (Scotland) Order 1997.

Non-shop uses – Any use falling outwith the definition of Class 1 shop use. Examples of non-shop uses are:

- Service uses – e.g. lawyers, accountants, estate agents, health centres, tanning salons and pawn brokers.
- Food and drink – e.g. restaurant, cafe, snack bar.
- Commercial/business use – general office, light industry or research and development, which can be carried out without detriment to the amenity of any residential area.
- Community use – e.g. social and cultural activities
- Leisure use – e.g. cinema and gymnasium
- Other uses – e.g. betting shops, pay day loan shops, pubs and hot food takeaways.

Some changes of use are permitted development, for example, a cafe (Class 3) being turned into a shop unit (Class 1). The Scottish Government Circular 1/1998 contains guidance on use classes.

Portobello Town Centre

Supplementary Guidance

www.edinburgh.gov.uk/supplementaryguidance

November 2017

CONTENTS

1. Introduction

2. Portobello Town Centre

3. Vision and Principles

4. Change of use policies

5. Links to other policies and guidance

6. Definitions

1. INTRODUCTION

Portobello Town Centre is one of Edinburgh's nine town centres (including the City Centre Retail Core) defined, protected and promoted as a hub for a wide range of activities from shopping and providing local services and as a leisure destination in the Edinburgh Local Development Plan (LDP). This guidance sets out an approach to the **change of use of shop units** within Portobello Town Centre.

The LDP provides a framework for a tailored approach to assessing proposals for change of use applications for individual town centres. The Supplementary Guidance has been prepared in accordance with **Policy Ret 9: Alternative Use of Shop Units in Defined Centres**, in the LDP and applies to all shop units within the town centre. It aims to deliver two LDP objectives set out in Part 2, Section 6 (Shopping and Leisure) of the Plan:

- To maintain the existing and proposed broad distribution of centres throughout the city and sustain their vitality and viability; and
- To improve the appearance, quality and attractiveness of all centres.

This Supplementary Guidance forms part of the statutory development plan. Applications for change of use must be determined in accordance with the development plan unless material considerations indicate otherwise. To assist in interpreting the LDP the Council issues non-statutory guidance. Guidance for Businesses provides guidance on change of use. This is a material consideration in the determination of applications and should be considered alongside this Supplementary Guidance.

2. PORTOBELLO TOWN CENTRE

Portobello Town Centre (defined in Map 1) lies to the north east of the city centre and takes in Portobello High Street from Pipe Street to the west and ends at Pittville Street at Abercorn Park in the east. Portobello High Street is an arterial route into Edinburgh from the east and serves as the main shopping and commercial street for Portobello. The entire town centre falls within the Portobello Conservation Area. The promenade and beach play a key role in giving Portobello its unique setting and identity, and make Portobello a popular 'destination' for daytrips, especially in the summer months. It retains its village feel with an engaged community that promotes local initiatives such as the community buyout of the former Portobello Old

Parish Church, in Bellfield Street, and Brighton Park hosts a monthly market.

Shops and other town centre uses

Similar to Edinburgh's other town centres, the shop units are predominantly ground floor units under traditional tenemental housing or purpose built shop units with terraced housing to the rear. The shopfront design is of varying quality across the centre. The main anchor supermarket is located off Bath Street and is not visually connected to the main high street. The second main food retailer to enter is the new purpose built medium sized supermarket with car park located a short distance outwith the town centre boundary to the west.

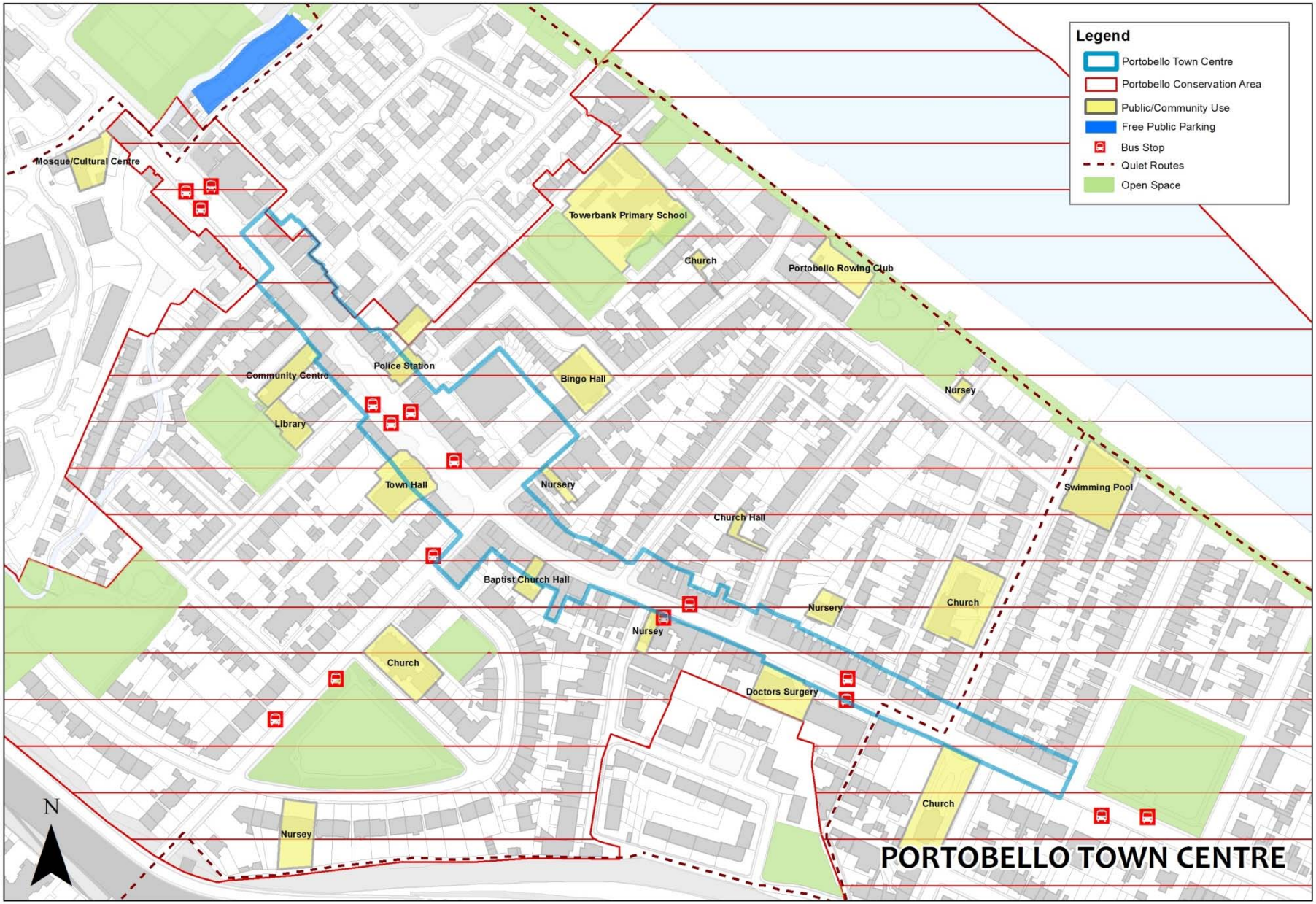
The town centre boundary excludes the southern side of the High Street east of Regent Street. This results in a number of shop units that are adjacent to the town centre, but outwith the scope of the retail polices that follow in this guidance. Changes of use would be assessed with LDP policy Ret 10: Alternative uses of shop units in other locations.

Strengths and weaknesses

To assess how the Town Centre functions in terms of pedestrian and cyclist movement and as a place to visit, a study called a public life street assessment was carried out by design consultants for the Council, and explored how the town centre should evolve to maximise the potential for benefitting public life. This study used a mixture of techniques, including direct observation (pedestrian counts, behavioural mapping and tracing studies), user interviews and land use surveys.

A health check has also been carried out to assess the Town Centre's strengths, vitality and viability, weaknesses and resilience.

Map 1: Portobello Town Centre



STRENGTHS	WEAKNESSES	OPPORTUNITIES	THREATS
Village feel with presence of civic buildings acting as architectural landmarks eg police station and town hall.	Poor wayfinding from the Promenade to the High Street.	Better links and connections between the High Street and Promenade, including improved wayfinding.	Traffic noise, volume and pollution.
Community capital – community run assets and monthly market.	Slightly high vacancy rate.	Better use of space outside Town Hall.	Lack of cycle lanes and parking.
High proportion of independent shops. Stable shop to non-shop ratio.	Limited crossing points, parts of the street feels one-sided.	Protection from climate and traffic.	
The Promenade and beach make Portobello a destination, and is an active travel route and alternative to the high street.	Narrowest section of the street between Brighton Place/Bath Street and Windsor Place, is perceived as a pinch point and an area of conflict between cyclists, buses and on-street parking.	Build on social capital and chance encounters by redressing the lack of spaces for unfolding activities and play, opportunities to stand and stay, and rest.	
Relatively minimal pedestrian congestion.			

3. VISION AND PRINCIPLES

The Public Life Street Assessment and health check highlight areas for improvement in the town centre, particularly relating to the movement and place function. The vision for Portobello is to create and promote:

- a place with an active public street life with a quality public realm that is comfortable for all users and thereby would encourage people to stay longer;
- streets and public realm that prioritises pedestrians and cyclist and thereby increases the ease of movement and increases footfall; and
- a mix of shopping and other town centre services that supports the resident community and creates a destination for visitors.

The Supplementary Guidance goes some way to achieve the wider vision through the following ten principles, which should be considered when submitting and assessing a planning application for a change of use within the Town Centre:

1. Supporting high quality shopfront design (see the Council's Guidance for Businesses and Listed Buildings and Conservation Area Guidance).
2. Ensuring active frontages to the street by permitting glazing which will allow for natural surveillance, create a visual interest on the street and encourage street users to linger, whilst prohibiting the change of use from shop use to residential in ground floor units. Supporting outdoor seating where pavements are wider and micro-climate is favourable.
3. Supporting Class 3 food and drink uses on corner units where there is an opportunity to activate the public street life.
4. Maximising opportunities for formal and informal outdoor seating incorporating shelter or shop front awnings at key points along the town centre.
5. Ensuring development makes a positive contribution to the public realm by meeting the Street Design Guidance and Edinburgh Design Guidance.
6. Incorporating and enhancing natural and built features where they can contribute positively to the Town Centre, for example the connections to the Promenade/beach.
7. Supporting additional cycle parking facilities at key points along the Town Centre.

8. Taking opportunities to remove street clutter and other redundant items identified in any relevant street audits prepared by the Council or Living Streets.
9. Ensuring appropriate arrangements are in place for storage of waste, internally and externally.

A number of other programmes and plans have the potential to address some of the other issues raised in the Public Life Street Assessments:

- A bus shelter replacement programme has recently taken place, including replacement bus shelters with advertising panels in the town centre. Future replacement programmes will present an opportunity to improve placement of shelters.
- The recently reviewed Portobello Conservation Area Character Appraisal provides the context to manage change that affects the conservation area's unique characteristics and set out opportunities for enhancement.
- Road and footway investment – Capital Programme
- The Council's Wayfinding Project. This could improve navigation, wayfinding and appreciation of assets such as the Promenade/beach.

- Quiet Routes – Edinburgh's local walking and cycling routes.
- A locality based approach to service delivery operates in Edinburgh. The town centre is within the North East Locality and the Locality Improvement Plan sets out the future priorities for the area and consider opportunities to enhance the local sense of identity and belonging.
- The Portobello area now benefits from a 20mph speed limit that aims to improve the sense of security for pedestrians and cyclists.
- Portobello has benefitted from the trade waste policy that only allows trade waste to be presented on the street/outside premises for one-hour within set collection windows. This has significantly reduced pavement clutter and improved pedestrian movement, especially at peak times of the day.

4. CHANGE OF USE POLICIES

Where a unit is used as a shop it is necessary to get planning permission from the Council to change to another use. In addition to the retail sale of goods, 'shop use' covers a variety of other similar uses where a service is provided principally to visiting members of the public e.g. post offices, travel agents, hairdressers, laundrettes, dry cleaners, etc. However, the planning system has limited control of what goods shops are selling, nor can it control which company occupies a shop.

The policies below (Policy PTC1 and Policy PTC2) set out when a shop unit can change from a shop use to a non-shop use. The policies apply to ground floor shop units only or basement/first floor units that are directly accessed from the pavement.

Frontages are used to ensure that a minimum percentage of shop units are retained in shop use to meet the basic shopping needs and provision of the walk-in population. Keeping this level of protection is balanced against the benefits of extending economic activity and footfall into the evening. Elsewhere in the town centre a flexible approach to appropriate changes of use applies. Corner units for example towards the eastern end of the centre with streets leading perpendicular to the Promenade, could capitalise on the outdoor street spaces, improving the public realm and providing for an active public life.

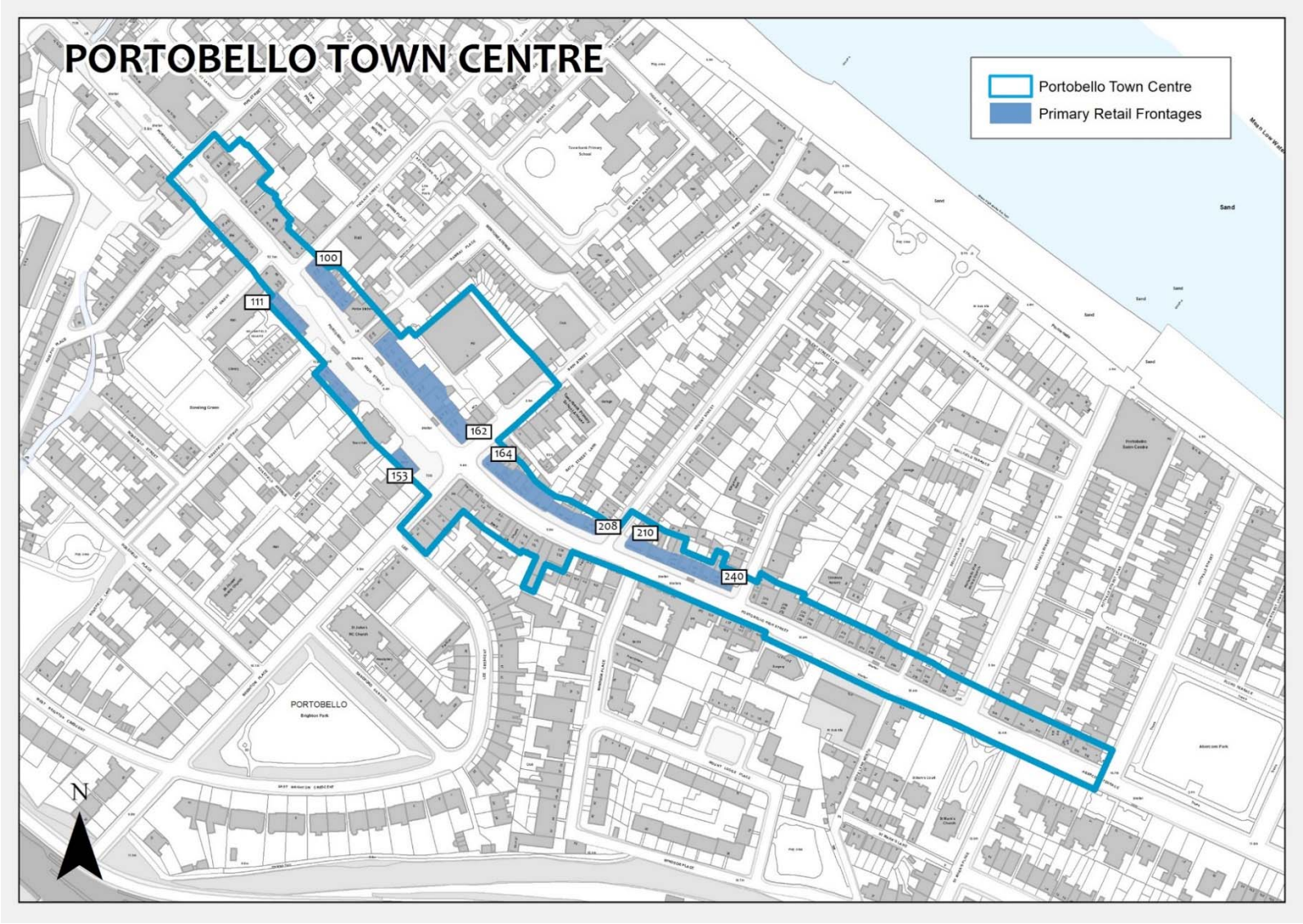
Policy PTC 1 – Alternative Use of Shop Units in Defined Frontages

In the frontages at defined in the table below (and in Map 2), the change of use of a shop unit to a non-shop use will be permitted provided:

a) as a result of permitting the change of use, **no more than one third** of the total number of units in the frontage will be in non-shop use; and
b) the proposal is for an appropriate commercial or community use which would complement the character of the centre and would not be detrimental to its vitality and viability.

Frontages
100 – 162 Portobello High Street
111 – 153 Portobello High Street
164 – 208 Portobello High Street
210 – 240 Portobello High Street

Map 2: Frontages



Policy PTC 2 – Alternative Use of Shop Units Elsewhere in Portobello Town Centre

For those locations not within a 'frontage', but elsewhere within the Portobello Town Centre boundary, a change of use from a shop to a non-shop use will be permitted provided a proposal is:

- Class 2 – financial, professional or other services
- Class 3 – food and drink uses
- An appropriate commercial or community use which would complement the character of the centre and would not be detrimental to its vitality and viability

Residential use

For placemaking purposes it is important that ground floor uses help bring activity onto the street. Residential units at ground floor level tend to add little vitality to the town centre. Portobello already has a significant - and growing - population living within walking distance of the main shopping streets and within the town centre itself, changing shop units to residential is not supported. However, opportunities should be considered for promoting residential use above shop units in any new development or redevelopment schemes within and on the edge of the town centre boundary.

5. LINKS TO OTHER POLICIES AND GUIDANCE

Other relevant policies in the Edinburgh Local Development Plan include:

- Ret 1 Town Centres First
- Ret 3 Town Centres
- Ret 7 Entertainment and Leisure Developments
- Ret 11 Food and Drink Establishments
- Des 13 Shopfront
- Env 3 Listed Buildings - Setting
- Env 4 Listed Buildings – Alterations and Extensions
- Env 5 Conservation Areas – Demolition of Buildings
- Env 6 Conservation Areas – Development

Policy Ret 3 generally supports shop uses in town centres. Policy Ret 7 supports leisure and entertainment facilities in town centres. Policies Ret 11 considers the impact on nearby residents for proposals such as public houses and hot-food takeaways. Des 13 supports improvements to shop fronts.

Guidance For Businesses – non-statutory guidance to assist businesses in preparing applications to change the use of a property as well as providing guidance on shopfront design.

One-Door Approach - Food and drink, public house and hot-food takeaway uses will often require other consents and are subject to separate controls by licensing for: alcohol; hours of operation and outdoor pavement seating. For more information on these, see the Council's website on the One Door Approach.

Edinburgh Street Design Guidance - guidance on street design to achieve coherence and co-ordination across the city.

Edinburgh Design Guidance - sets out the Council's expectations for the design of new development in Edinburgh.

Portobello Conservation Area Character Appraisal - describes what is special about the conservation area and helps in making decisions on proposals that affect the area's special character.

6. DEFINITIONS

Shop unit – As defined in the Edinburgh Local Development Plan (2016), a shop unit is a premises accessed directly onto the street and designed primarily for shop use.

Primary Retail Frontage - a group of shop units that has been identified as providing a focus for retail within the town centre.

Class 1 shop use - A unit used for the sale of goods to visiting members of the public, for example, post office, sale of tickets, cold food for consumption off the premises, and hairdressing. This is further defined in the Town and Country Planning (Use Classes) (Scotland) Order 1997.

Non-shop uses – Any use falling outwith the definition of Class 1 shop use. Examples of non-shop uses are:

- Service uses – e.g. lawyers, accountants, estate agents, health centres, tanning salons and pawn brokers.
- Food and drink – e.g. restaurant, cafe, snack bar.
- Commercial/business use – general office, light industry or research and development, which can be carried out without detriment to the amenity of any residential area.
- Community use – e.g. social and cultural activities
- Leisure use – e.g. cinema and gymnasium
- Other uses – e.g. betting shops, pay day loan shops, pubs and hot food takeaways.

Some changes of use are permitted development, for example, a cafe (Class 3) being turned into a shop unit (Class 1). The Scottish Government Circular 1/1998 contains guidance on use classes.

Stockbridge Town Centre

Supplementary Guidance

www.edinburgh.gov.uk/supplementaryguidance

November 2017

CONTENTS

1. Introduction

2. Stockbridge Town Centre

3. Vision and Principles

4. Change of use policies

5. Links to other policies and guidance

6. Definitions

1. INTRODUCTION

This Supplementary Guidance sets out the approach to the **change of use of shop units** within Stockbridge Town Centre.

Stockbridge is one of Edinburgh's nine town centres (including the City Centre) defined and protected in the Edinburgh Local Development Plan (LDP) as a hub for a wide range of activities from shopping, providing local services and as a leisure destination.

The LDP provides a framework for a tailored approach to assessing proposals for change of use applications in individual town centres. The Supplementary Guidance has been prepared in accordance with **Policy Ret 9: Alternative Use of Shop Units in Defined Centres** and applies to all shop units within the town centre.

The Supplementary Guidance aims to deliver two LDP objectives set out in Part 2, Section 6 (Shopping and Leisure) of the Plan:

- To maintain the existing and proposed broad distribution of centres throughout the city and sustain their vitality and viability; and
- To improve the appearance, quality and attractiveness of all centres.

This Supplementary Guidance forms part of the statutory development plan. Applications for change of use must be determined in accordance with the development plan unless material considerations indicate otherwise. To assist in interpreting the LDP the Council issues non-statutory guidance. Guidance for Businesses provides guidance on change of use. This is a material consideration in the determination of applications and should be considered alongside this Supplementary Guidance.

The Supplementary Guidance has been informed by a 'public life street assessment' carried out by design consultants for the Council, which explored how the town centre should evolve to maximise the potential for benefitting public life and a health check which has considered the centre's strengths, vitality and viability, weaknesses and resiliencies.

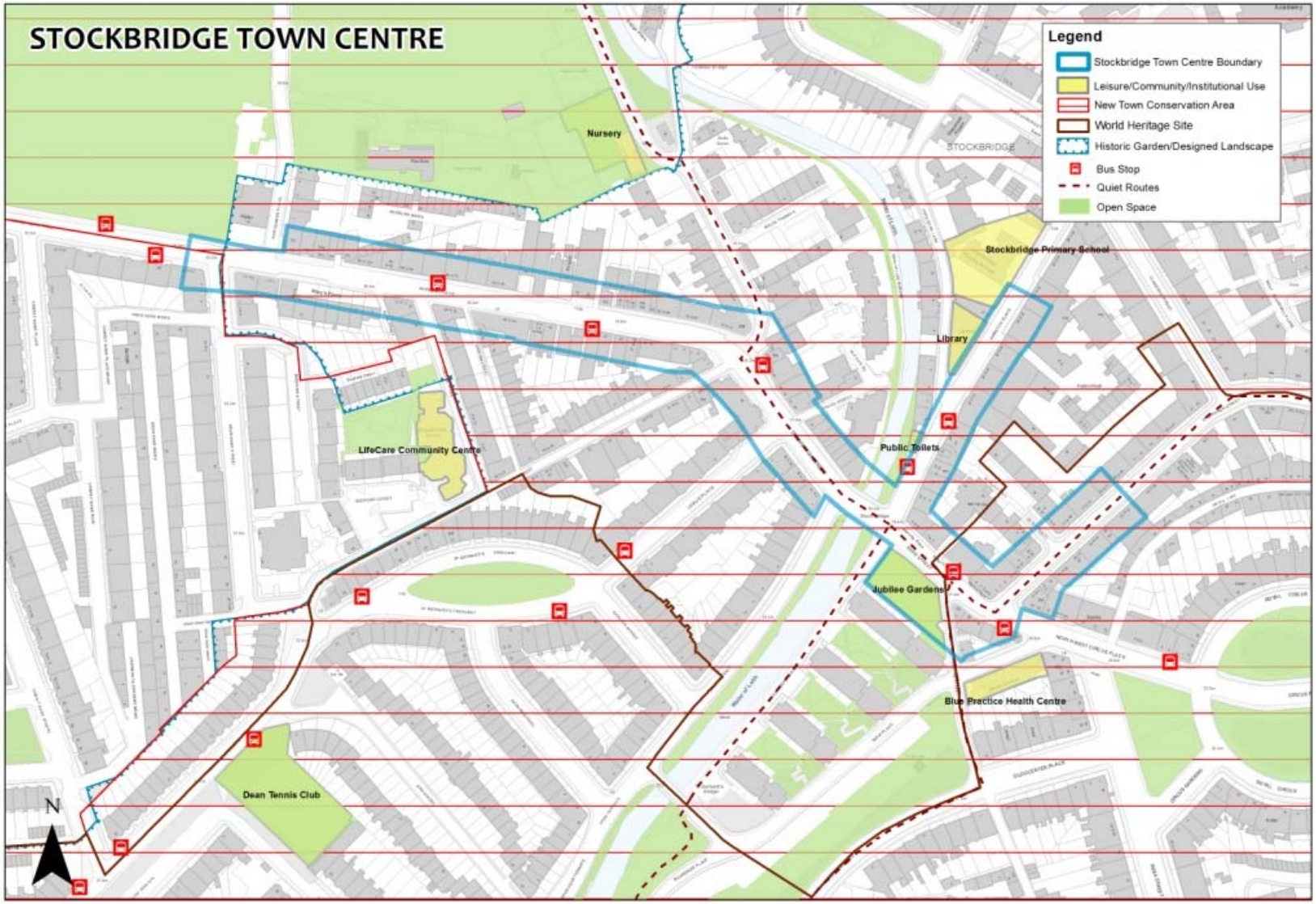
2. STOCKBRIDGE TOWN CENTRE

Stockbridge Town Centre is located north of the city centre. Originally a small outlying village, it was incorporated into the City of Edinburgh in the 19th century. The historical expansion of the New Town from around 1813 increased the demand for property, leading to the incremental replacement and development of Stockbridge village. Despite such historical changes, Stockbridge has retained much of its village character and atmosphere, comprising of small shop units and a variety of house types including low rise colonies and terraces. For this reason, it is not quite as densely populated as some of the other town centres (approximately 5,000 people within a walking distance of approximately 400m).

There are a number of listed buildings. The Town Centre lies within the New Town Conservation Area and the New Towns Garden and Dean Historic Garden/Designed Landscape Inventory Site. The southern part of the Town Centre along St Stephen Street, is located within the Old and New Towns of Edinburgh World Heritage Site. Within these designations, specific LDP policies apply to protect and enhance the appearance and setting of the city. It is within close proximity to the Water of Leith.

Jubilee Gardens, located within the Town Centre, is home to the popular Stockbridge Market; a central meeting place for public life every Tuesday and Sunday. It is a diverse and lively Town Centre with a strong identity, supported by a community council.

Map 1: Stockbridge Town Centre



Shops and other town centre uses

Stockbridge Town Centre consists of a mix of mostly smaller shops and eating places. There are also two small supermarket sized units. Similar to Edinburgh's other town centres, the shops and other uses are predominantly located in ground floor units under traditional tenements. The exceptions to this are Raeburn Place where single storey projections from terraces are common, and the northern side of Deanhaugh Street, where the majority of the units are single storey in height with no residential above.

National retailers are commonplace, particularly along sections of Deanhaugh Street and Raeburn Place. There are also a number of high-end independent specialist operators. These are particularly concentrated towards the southern end of the Town Centre, along streets such as St Stephen Street. Cafes and restaurants are well represented and spread out fairly evenly, resulting in a well distributed level of active evening uses. The area is also well served by services such as hairdressers, pharmacies, a post office, a bank, an opticians, and repair shops. There are no dentists or doctors within the town centre boundary itself, but practices are located within the surrounding area.

The mix of uses has been monitored in city-wide shop surveys periodically undertaken since 1986. The survey shows a steady decline in class 1 (retail) use and subsequent increase in other uses since 1986. The vacancy rate is low. Health check indicators point towards a relatively healthy centre overall. The analysis below summarises the strengths weaknesses, opportunities and threats.

STRENGTHS

Friendly village atmosphere and strong sense of community

Nearby parks, walking routes and green space

Jubilee Gardens and Stockbridge Market act as a central meeting place for public life

Low vacancy rate and diverse mix of shops and services

Positive architectural and historic character and features of interest

WEAKNESSES

Narrow pavements and prevalence of bollards hinder pedestrian movement

Priority of vehicles over pedestrians, cyclists and place function.

Parking has been prioritised throughout the town centre

Lack of cycle facilities including dedicated cycle lanes and enough cycle parking.

OPPORTUNITIES

Make the connection clearer to the Water of Leith to enhance wayfinding.

Remove bollards

Extend the public realm at key points along the Town Centre, for example at the entrance to Bernard's Row.

THREATS

Heavy traffic at weekday rush hour

Perception of drivers that it is an arterial route rather than a place for people.

Resistance from businesses/residents to reduce parking.

3. VISION AND PRINCIPLES

The Public Life Street Assessment and health check highlight areas for potential improvement in the Town Centre, particularly relating to the movement and place function. The vision for Stockbridge is to;

- increase the relative importance of pedestrian and cycle movement, whilst recognising the importance of Raeburn Place and Deanhaugh Street as important through traffic routes;
- promote and facilitate staying times by enhancing the character, identity, visual interest and comfort; and
- ensure a mix of uses to meet the needs and demands of the population.

The Supplementary Guidance goes some way to achieve the wider vision through the following 10 principles, which should be considered when submitting and assessing a planning application for a change of use within Stockbridge Town Centre;

1. Supporting high quality shopfront design (see the Council's Guidance for Businesses and Listed Buildings and Conservation Area Guidance for details).
2. Ensuring active frontages to the street by permitting glazing which will allow for natural surveillance, visual interest on the street and encourage street users to stay.
3. Supporting outdoor seating where pavements are wider and micro-climate is favourable, for example the junction of Raeburn Place and St Bernard's Row.
4. Supporting class 3 food and drink uses on corner units where there is an opportunity to activate the public street life.
5. Maximising opportunities for formal and informal outdoor seating incorporating shelter in the form of trees, planters or shop front awnings at key points along the town centre.
6. Ensuring development makes a positive contribution to the public realm by meeting the Street Design Guidance and Edinburgh Design Guidance.

7. Incorporating and enhancing natural and built features where they can contribute positively to the Town Centre, for example the Water of Leith.
8. Supporting additional cycle parking facilities at key points along the Town Centre.
9. Taking opportunities to remove street clutter and other redundant items identified in any relevant street audits prepared by the Council or Living Streets.
10. Ensuring appropriate arrangements are in place for storage of waste, internally and externally.

A number of other programmes and plans have the potential to address some of the other issues highlighted in the Public Life Street Assessment:

- A bus shelter replacement programme has recently taken place. Future replacement programmes will present an opportunity to improve placement of shelters.
- A review of The New Town Conservation Area Character Appraisal is underway. The appraisal manages change and will set out opportunities for enhancement.
- The World Heritage Site Management Plan is currently under review. It sets out how the Outstanding Universal Value (OUV) of the site will be protected. The management plan informs a separate action plan.
- Road and footway investment – Capital Programme.
- The Council's Wayfinding Project could improve navigation, wayfinding and appreciation of assets such as Water of Leith.
- A locality based approach to service delivery operates in Edinburgh. The Town Centre is within the North West Locality. Locality Improvement Plans set out future priorities for the area.
- QuietRoutes – Edinburgh's local walking and cycling routes.
- A 20mph speed limit has applied to much of the town centre since February 2017. Reduced traffic speed will improve the sense of security for pedestrians and cyclists.
- A trade waste policy applies in the town centre that only allows trade waste to be presented on the street/outside premises for one-hour within set collection windows.

4. CHANGE OF USE POLICIES

The policies apply shop units.

What is a shop unit? Premises opening directly onto the street and designed primarily for shop use. In some locations the shop unit can be above street level or at basement level but still have direct access and be visible from the street.

Changing a shop unit to a non-shop use will always require planning permission.

What is a shop use? A unit used for the sale of goods (not hot food),e.g. post office, sale of tickets, travel agency, cold food for consumption off the premises, hairdressing, funeral parlour, launderette or dry cleaners.

All where the sale, display or service is principally to visiting members of the public.

Shop use is defined in the Town and Country Planning (Use Classes) (Scotland) Order 1997. These types of use are grouped together and collectively called class 1 shops.

Some other changes of use are permitted development, for example, a cafe (class 3) being turned into a shop unit (class 1). The Scottish Government Circular 1/1998 contains guidance on use classes.

Separate policies are set out for defined Primary Retail Frontages and elsewhere within the Town Centre boundary. A Primary Retail Frontage is a group of shop units that has been identified as providing a focus for retail within the town centre. The identification and protection of Primary Retail Frontages will ensure that a minimum percentage of units are retained in shop use. The Primary Retail frontages are below the threshold set in Policy STC1 meaning that there is still potential for other uses to locate here should there be demand. This is critical to the continued health of the Town Centre.

Outwith the areas defined in Policy STC1, there are a wide range of uses. Policy STC2 provides a flexible approach which will allow appropriate uses, whilst accepting that retailing and the role of town centres are changing, to ensure vitality and viability of the town centre overall. This should allow for units to capitalise on the outdoor street spaces, improving the public realm and providing for an active public life.

Policy STC 1 – Alternative Use of Shop Units in Primary Retail Frontages

In the Primary Retail Frontages defined in the table below and Map 1**,** the change of use of a shop unit to a non-shop use will be permitted provided:

a) as a result of permitting the change of use, **no more than one third** of the total number of units in the Primary Retail Frontage will be in non-shop use; and

b) the proposal is for an appropriate commercial or community use which would complement the character of the centre and would not be detrimental to its vitality and viability.

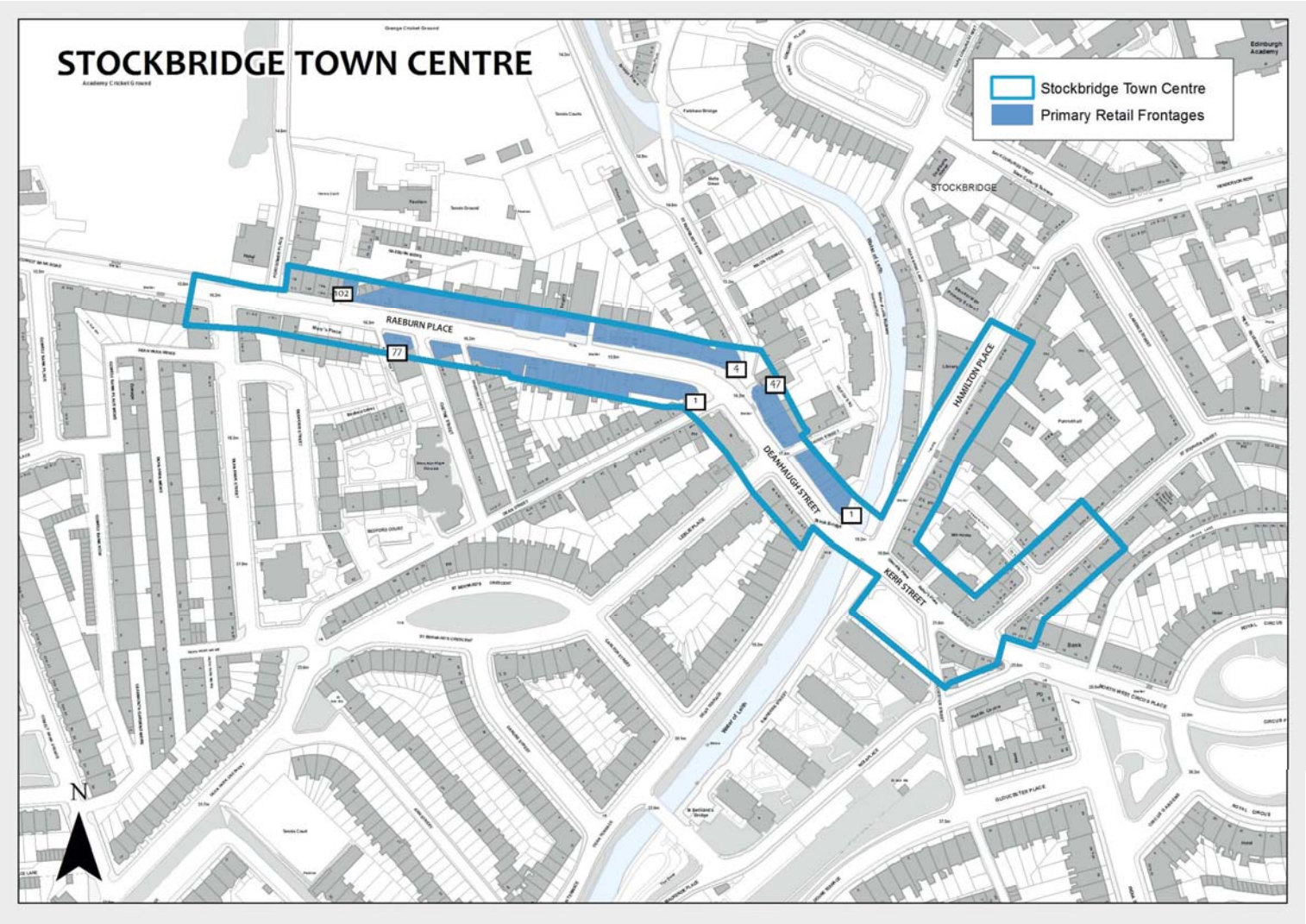
Primary Retail Frontages
4 - 102 Raeburn Place
1 - 47 Deanhaugh Street
1 – 77 Raeburn Place

Policy STC 2 – Alternative Use of Shop Units – Elsewhere

For those locations not identified as Primary Retail Frontage, but elsewhere within the Town Centre boundary, a change of use from a shop to a non-shop use will be permitted provided a proposal is:

- class 2 – financial, professional or other services
- class 3 – food and drink uses
- An appropriate commercial, community or leisure use which would complement the character of the centre, support the main shopping function, and would not be detrimental to its vitality and viability

Map 2 Frontages



Residential use

For placemaking purposes it is important that ground floor uses help bring activity onto the street. Residential units at ground floor level tend to add little vitality to the town centre. Stockbridge already has a large population living within walking distance of the main shopping streets and within the town centre itself, changes from shop use to residential is not supported.

5. LINKS TO OTHER POLICIES AND GUIDANCE

Other relevant policies in the Edinburgh Local Development Plan include:

- Ret 1 Town Centres First
- Ret 3 Town Centres
- Ret 7 Entertainment and Leisure Developments
- Ret 11 Food and Drink Establishments
- Des 13 Shopfront
- Env 1 World Heritage Sites
- Env 3 Listed Buildings - Setting
- Env 4 Listed Buildings – Alterations and Extensions
- Env 5 Conservation Areas – Demolition of Buildings
- Env 6 Conservation Areas – Development
- Env 7 Historic Gardens and Designed Landscapes

Policy Ret 3 generally supports shop uses in town centres. Policy Ret 7 supports leisure and entertainment facilities in town centres. Policies Ret 11 considers the impact on nearby residents for proposals such as public houses and hot-food takeaways. Des 13 supports improvements to shop fronts.

Guidance For Businesses – non-statutory guidance to assist businesses in preparing applications to change the use of a property as well as providing guidance on shopfront design.

One-Door Approach - Food and drink, public house and hot-food takeaway uses will often require other consents and are subject to separate controls by licensing for: alcohol; hours of operation and outdoor pavement seating. For more information on these, see the Council's website on the One Door Approach.

Edinburgh Street Design Guidance - guidance on street design to achieve coherence and co-ordination across the city.

Edinburgh Design Guidance - sets out the Council's expectations for the design of new development in Edinburgh.

New Town Conservation Area Character Appraisal - describes what is special about the conservation area and helps in making decisions on proposals that affect the area's special character.

World Heritage Management Plan- sets out how the Outstanding Universal Value of the site will be protected. The management plan informs a separate action plan.

6. DEFINITIONS

Shop unit - As defined in the Edinburgh Local Development Plan (2016), a shop unit is a premises accessed directly onto the street and designed primarily for shop use.

Primary Retail Frontage - a group of shop units that has been identified as providing a focus for retail within the town centre.

Class 1 shop use - A unit used for the sale of goods to visiting members of the public, for example, post office, sale of tickets, cold food for consumption off the premises, and hairdressing. This is further defined in the Town and Country Planning (Use Classes) (Scotland) Order 1997.

Non-shop uses – Any use falling outwith the definition of Class 1 shop use. Examples of non-shop uses are:

- Service uses – e.g. lawyers, accountants, estate agents, health centres, tanning salons and pawn brokers.
- Food and drink – e.g. restaurant, cafe, snack bar.
- Commercial/business use – general office, light industry or research and development, which can be carried out without detriment to the amenity of any residential area.
- Community use – e.g. social and cultural activities
- Leisure use – e.g. cinema and gymnasium
- Other uses – e.g. betting shops, pay day loan shops, pubs and hot food takeaways.

Some changes of use are permitted development, for example, a cafe (Class 3) being turned into a shop unit (Class 1). The Scottish Government Circular 1/1998 contains guidance on use classes.

Appendix 4 Summary of Consultation Responses

Draft Nicolson Street/Clerk Street Town Centre Supplementary Guidance March 2017

32 responses were received. This included one community council, one consultant and 30 individuals.

Questions/Issues	Council Response
The Vision Agree – 81% Disagree – 19% Most respondents agreed with the Vision. Most of those who did not agree felt that active travel was not properly reflected or prioritised within the vision. Others who did not agree stated that only certain aspects of the Vision were good and that: there was no requirement to encourage people to spend time on the street (as set out in the Vision); more importance should be given to providing shops that are needed and providing a good environment and allow commercial enterprises to look after themselves; and more should be done to enforce good design and maintain buildings and improving green infrastructure and biodiversity should also be included. Some of those who agreed with the vision also commented that active travel should be the priority and that easing movement on the street would be welcomed. Particular issues of A-boards and bus shelters were mentioned. Other comments called for air, quality, noise and safety to be priorities alongside appearance and comfort.	The wording of the Vision has been changed to reflect the desire to focus on active travel modes. While the Vision is intended to be read as a whole and bullets are not listed in any order of priority it is clear from response that priority is implied. The Vision is therefore now presented in diagrammatic form to reflect the equal importance of the three elements. Encouraging people to spend time in the town centre can add to its vitality and viability. As part of the change to the presentation of the Vision this specific reference has been removed. This does not change the aim of the Vision. The scope of the Vision “to enhance the appearance and comfort of the centre” would include enforcement of design and building maintenance. The Vision is to ensure a mix of shopping and services. The planning system can only control the Use Class of the shop units e.g. whether it is a shop or professional service and not the type of shop. There is existing Council policy on A-boards which controls number and placement of A-boards and general guidance is provided in the Edinburgh Street Design Guidance. Part of the Vision is to enhance the appearance and comfort of the town centre- this could include air quality, noise, safety, green infrastructure and biodiversity.
Principles Agree - 91% Disagree – 9%	

Most respondents agreed with the Principles. One respondent who did not agree stated that people were not mentioned. Another questioned if seating related to commercial uses or public benches and that there was a need to widen pavements, have continuous footways and segregated cycle lanes. Another respondent stated that storage of waste and street clutter are the top priorities and expressed doubt that public life could be activated and that if main problems were addressed the area would become more attractive and that the reference to visitors neglected the fact that the area is primarily a local shopping street for residents. Concern was also expressed that in past decisions views of the community have not been taken into account. One respondent questioned how the principles addressed changes to the physical environment. Another respondent supported the principles but not more Class 3. Comments from five respondents related to the need for additional cycle infrastructure with greater cycle priority given to cycling and more cycle parking. Other comments: • Need to reduce car use in the city centre • Give priority to local businesses • Use key locations as Council assets. • Provide planting • Outdoor seating and advertising boards block pavements. • Need to have regard to role as route into city. • Outdoor seating should not be encouraged on narrow pavements. • High quality shop front design should be encouraged. • Consider the Place Standard • Consider installing solar bins	The scope of the guidance is to control the change of use of shop units to non-shop uses. Within this scope the principles set out will be considered in assessing applications. They are intended to aim towards improving the town centre for the benefit of people. The Principles are intended to be read as a whole and are not listed in any order of priority. Numbering provides a reference for assessing applications. Principles support class 3 use in those locations where they may bring benefit to vitality of the town centre and the principle on outdoor seating is related to commercial properties and those in the public realm. Where related to commercial premises tables and chairs are controlled by permits which take account of space available for movement. The principles do not specifically reference visitors (this is included in the Vision). The Place Standard exercise carried out in the Southside has influenced the Principles. The Principles are intended to ensure that positive improvements to the public realm - which would include planting are considered. A number of the comments relate to issues which are addressed by existing Council policy or guidance. There is existing Council policy on trade waste and A-boards and the Council's Guidance for Businesses sets out the expectations for quality shop fronts. Other issues are outwith the scope of the guidance. The planning system cannot control the type of occupier and there is no scope for the introduction of solar bins through this guidance. .
Extend Boundary around Nicolson Square	

Agree – 84% Disagree – 16% Most respondents agreed that a change should take place. Those who did not agree stated that they wished the buildings on the west side of the square to remain primarily residential and questioned why it is felt to be inappropriate for residential properties to be at ground floor level.	The units around Nicolson Square meet the description of shop units and form an extension of the main shopping street. Extending the boundary to include this area would provide a consistent approach to policy for the entire square and protect it for appropriate town centre uses. For placemaking purposes it is important that ground floor uses help to bring activity onto the street. Generally, residential units at ground floor level tend to add little vitality to the town centre. Procedurally there is no scope to make changes to the town centre boundary through this SG. However, these suggestions for changes to the town centre boundary will be considered during the preparation of the next LDP
Change boundary at East/West Preston Street Agree – 47% Disagree – 53% There was a mixed response to this suggestion. Those who disagreed stated that Newington Road is an existing shopping street and should remain this way and that that city centre should be extended and the area proposed to be excluded is an integral part of the town centre. That the consequences of relaxation were not known but that it was recognised that this part of the street is less attractive to businesses and the neighbourhood would be improved if they were restored to front garden but in the absence of positive action this could cause blight.	The proposed change would remove the southernmost part of the existing town centre. At the time of the survey only 4 of 41 units were vacant. Removing this area from the town centre boundary would allow other uses including residential where appropriate. While the area has a different character from other parts of the town centre it maintains the appearance of a town centre due to the nature of the units. The vacancy rate does not indicate any particular difficulty for viability of town centre uses in this location. Procedurally there is no scope to make changes to the town centre boundary through this SG. However, these suggestions for changes to the town centre boundary will be considered during the preparation of the next LDP.
Frontage Approach Agree – 78%	

Disagree – 22% Most respondents agreed with the frontage approach. Of those who disagreed a variety of comments were made: provision should be demand led, there should not be shops for the sake of shops and there should be diversity to allow a shift to the circular economy; there are no good shops so no point requiring more and more concerned that they should be in some use; increasing proportions of Class 3 could cause blight; more concerned about retaining historic shopfronts and should focus restrictions on specific types of use. Doubt was expressed that due to past experience proportions would not be controlled. Comments from those who agree were that residents should be considered; that there were too many take-aways; local shops should be given priority; that the number of supermarkets should be restricted and it was important to retain as many shops as possible. One respondent agreed with the approach but stated that each change of use application should be assessed on its own merits to allow changes which do not fall within a single use class.	Town centres play an important role in providing shopping for local people. The frontage approach is intended to ensure a minimum percentage of units are retained in shop use to meet these basic shopping needs. It recognises that a range of uses are necessary to provide a vital and viable town centre and tries to ensure a balance between maintaining a level of shopping provision and avoiding being over restrictive by allowing other appropriate uses. The frontage policy allows for class 3 café uses outwith the defined frontages and within those defined frontages where the minimum proportion of shop use is provided. The Principles support high quality shop front design and refer to Council Guidance for Businesses which supports retention and restoration of traditional shopfronts. The planning system can only control the class of use not the occupier therefore prioritising local shops and restricting national retailers are not within its control. The Supplementary Guidance once adopted will form part of the development plan. Applications for change of use are required to be determined in accordance with the development plan unless there are material considerations which indicate otherwise.
Removal of 1-52 South Bridge as defined frontage Agree – 82% Disagree - 18% Most respondents agreed that the frontage should not be included in the supplementary guidance. Comments were made by four of these respondents: should be demand led; should not forget the people who live in the area; makes sense in short term but should be monitored; and need to encourage better ethnic cafes. Those who disagreed stated that is was a	There was little support for identifying 1-52 South Bridge as a frontage. This has not been identified in the finalised Supplementary Guidance. The Supplementary Guidance will be reviewed regularly and if the policy is not having the desired effect of ensuring a balance of shop uses and non-shop uses, restrictions on further changes of use would be considered. The approach in the Supplementary Guidance requires that no more than one

difficult judgement to make; should not encourage more charity and tourist shops, already high number of cafes and important to retain shops to provide diversity; and should not be a collection of bars and restaurants.	third of shop units within 85-108 South Bridge (opposite side of street) are in non-shop use, retaining a significant proportion of units in the area in shop use. The planning system can only control the class of use not the occupier.
Primary Frontage Groups of units Agree – 91% Disagree – 9% Most respondents agreed that the groupings indicated should be defined as Primary Frontage. Those who agreed stated that it should not encourage more charity and tourist shops and that should remember people living in the area. Respondents who disagreed stated that retail should be limited to those playing a role towards moving to a circular economy; need to retain retail use and that if there is no way to prevent unduly high proportions of Class 3 businesses the definitions don't matter. An error was pointed out in the numbering of one of the primary frontages.	The policy would retain at least two thirds of the shop units in shop use thereby protecting the retail element within the area. Beyond the two thirds threshold the policy allows flexibility recognising that there are benefits of a wide range of uses in adding to the vitality and viability of the town centre. The planning system can only control the use class and not the occupier of units. The Supplementary Guidance sets out a minimum proportion of shop units but beyond this any use of units for class 3 or other use would be determined against the requirement for the use to be an appropriate commercial use which would complement the character of the area and would not be detrimental to its vitality and viability. The Supplementary Guidance once adopted will form part of the development plan. Applications for change of use are required to be determined in accordance with the development plan unless there are material considerations which indicate otherwise. There is an error in the numbering of the Primary Frontage in Clerk Street and this has been corrected.
Primary Frontage No more than one-third Agree – 87% Disagree – 13% Most respondents agreed with the limit of no more than one-third of units in non-shop use. Only a few comments were received. Of	The proportion of shop units in shop use within the identified Primary Frontages is

those who agreed one respondent commented that one-third may be too much and another that that this was a nice idea but that it is not enforced in practice. One respondent qualified their answer by stating that a flexible approach is needed to assess each application on its own merits to allow changes which do not fall within a single use class One respondent who disagreed stated that provision should be demand led.	currently 10-30%. The policy will continue to protect these frontages that are currently concentrated on retail use while allowing an element of other uses which are appropriate to town centres and can add and maintain vitality and viability. Retaining two thirds of the units in shop use is therefore considered an appropriate level to achieve this. The Supplementary Guidance once adopted will form part of the development plan. Applications for change of use are required to be determined in accordance with the development plan unless there are material considerations which indicate otherwise.
Secondary Frontage- Groupings Agree – 87% Disagree – 13% Most respondents agreed that the groupings indicated should be defined as Secondary Frontages. Some respondents were unclear of the terminology. Only a few comments were received. Of those who disagreed one respondent stated that retail frontages should be defined in line with the requirements of moving towards a circular economy. Another stated that the shops in the defined frontages are a particularly diverse group which brings benefits to the local area, rather than just another supermarket	The Supplementary Guidance provides a definition of frontages within a footnote. To make it clearer this has been included within the main text of the document. The definition as Secondary Frontage recognises that these areas play an important part in providing a retail function but that the current level of retail provision is below that of the Primary Frontages. It aims to preserve this function by aiming to maintain the retail provision around current levels and ensure that the majority of shop units within the frontages are retained in retail use. The planning system can only control the use class of the property and not the occupier.
Secondary Frontage - No more than 45% in non-shop use Agree – 87% Disagree – 13% Most respondents agreed with the 45% limit on non-shop uses. Few comments were received. Of those who disagreed one commented that 45% was too high. Another that the policy	The definition as Secondary Frontage recognises that these areas play an important part in providing a retail function but that the current level of retail provision is below that of the Primary Frontages. It aims to preserve this function by maintaining retail

only recognises that non-shop use has already reached high levels and that some of the new cafes are valuable additions to the neighbourhood and some are not, for example chains selling unhealthy foods and that opinions of residents should be taken account of and that it is more important to avoid loss of independent businesses than to dictate what kind they must be. Of those who agreed one respondent qualified their answer by stating that a flexible approach is needed to assess each application on its own merits to allow changes which do not fall within a single use class	provision around current levels. The 45% limit on non-shop uses should ensure that the majority of shop units within the frontages are retained in retail use. The planning system can only control the use class of the shop units and not the occupier.
Additional frontages Yes – 31% No – 69% The following additional frontages were suggested by respondents: • the whole centre • Retail frontages facing St. Patrick's Square The other respondents who said that other areas should be included as frontage did not indicate which areas these were. One respondent who did not think there should be other areas included as frontage stated that dwelling units at street level add to diversity and reduce vacant properties.	• The policy aims to provide flexibility while protecting the retail function of the town centre to provide for local shopping needs. It allows for a diversity of complimentary uses where appropriate. Applying the frontage approach to the entire town centre would remove this flexibility and could lead to increased vacancy levels. • The suggested frontage is located between two sections of Primary Frontage. It is considered that the identification of these Primary Frontages provides sufficient retail protection and concentration of retail uses with this area. The policy allows more flexibility within St Patrick Square than the areas of Primary Frontage and allows a higher level of complimentary uses to the retail function of these protected areas. This is considered to provide the appropriate balance within the centre overall. For placemaking purposes it is important that

	ground floor uses help bring activity onto the street. Residential uses at ground floor level tend to add little vitality to the town centre.
Other frontages policy Agree – 81% Disagree – 19% Most respondents agreed with the approach outwith defined frontages. Of those who disagreed four respondents considered there are too many food and drink units, Another that the policy applies a blanket approach and they questioned if a density approach to change of use application could be applied. One respondent asked that it be made easier for people to shop locally and to improve short term parking. Also to encourage small businesses to display their stock online. Comments from those who agreed were that: the use of cultural premises in the area should be encouraged; food and drink should only be allowed if adequate off road storage of waste is provided; there should be no student housing and as retailing increasingly becomes more about the overall 'experience' it is imperative to continue to increase the flexibility for non-retail uses in centres. One respondent stated that: there should be a requirement for any changes to be part of creating a circular economy; food and drink changes should only be permitted where there is a commitment to providing healthy, locally sourced, low environmental impact products and a separate Class should be considered for enterprises contributing directly to circular economy. One respondent stated that the policy would mean replacing shops with take-aways and hairdressers.	The frontage approach allows an appropriate balance between retaining the retail function of the town centre and allowing other appropriate uses. Outwith defined frontages the policy provides a flexible approach which recognises that food and drink uses can add to the vitality and viability of town centres. The approach overall provides protection while allowing flexibility to allow a range of complimentary uses. Policy Ret 11 of the Edinburgh Local Development Plan controls the change of use of shop units to food and drink establishments where they may be detrimental to the area. The policy requires that shop units (ground floor) are retained for appropriate commercial, community or leisure uses which would not be detrimental to the vitality and viability of the town centre. Any use, including student housing would be considered in the context of this policy. The planning system can only control the Use Class of a property and not the occupier. Use classes are set out in legislation. Within a use class it would not be possible to control the type of shop as changes could be made to any use within that class without the need for planning permission. The Supplementary Guidance does not contain an active policy to change the use of shop units from their retail function. It aims to protect the retail function of the town centre by setting out minimum levels of shop use within defined areas of the town centre while providing flexibility to recognise that a range of complimentary uses are required within the town centre. The provision of parking is outwith the scope of the guidance.

Residential Use Agree – 84% Disagree – 16% Most respondents agreed that residential use should not be supported in shop units. One respondent agreed that the policy should not support change to residential use but that a system should be developed to relocate businesses in Newington Road to the more northern part of the street to allow restoration of gardens. Another stated that a mechanism to allow a change of use within certain scenarios should be considered (e.g. unit vacant and actively marketed for a significant period of time). Of those who disagreed one respondent stated there shouldn't be measures put in place that actively drive out the working class from the city centre. Another stated that residential units at ground floor level add to diversity and are more vital than an empty unit. Two respondents raised the issue of requirement for ground floor accommodation for disabled people. One of these asked that should a restriction on residential use be applied that the exclude any residential premises to be adapted for disabled / elderly.	Uses which bring activity to the street are important. The policy protects ground floor units for this purpose. It is to be expected that vacancies will arise within shop units but a longer term view of the impact on the town centre needs to be taken. The Supplementary Guidance does not include an active policy to convert residential units to other uses. The policy applies to ground floor shop units.
Other Comments 15 respondents made further comments. Some comments related to issues outwith the town centre boundary. The most common theme related to the condition of surfaces in the town centre and movement. • Reduce car use in the city centre • Reduce the dominance of vehicular traffic and improve experience for walking and cycling. • Long-term goal should be zero private transport and as little space taken up by vehicles as possible. • Noise and air pollution make the street unpleasant and difficult to move along for shoppers and other pedestrians and cyclists.	The policy set out in the Supplementary Guidance controls the change of use of shop units. Principles are included which should be considered when submitting and assessing planning applications. These include ensuring a positive contribution to the public realm and reference is made to Edinburgh Street Design and Edinburgh Design Guidance. Principles also include supporting additional cycle parking, taking opportunities to remove street clutter, and ensuring appropriate arrangements are in place for storage of waste. Changes to road layouts and maintenance of the surfaces are outwith the scope of the guidance. The policy in the Supplementary Guidance restricts change of use to non-shop uses –

• Reduce road to one lane in each direction with the pavements extended into the current right hand lanes, ideally incorporating a segregated cycle-lane on each side. • Reduce traffic and to increase the amount of space available for people to pause without breathing in fumes. • Invest in pedestrian environment through maintenance and enhanced crossing facilities. • Surface improvements required around Scotmid store, and remove car park space and railings at junction • More radical review of road space could cut down on the cars and improve the area • Main problem is crowded pavements and the balance between pedestrian use and traffic. The impact of food and drink outlets was mentioned by 3 respondents. One of these requested a restriction on this use. Another that food and drink units should have adequate storage for waste. The other respondent expressed concern that increasing the proportion of Class 3 use may blight the area by creating a situation in which only landlords (with cash) can buy flats due to difficulties securing mortgages for properties above Class 3 use. Other comments were: • Light touch without too much interference • Demolish out of town malls • Need to recognise that the centre of Edinburgh is distinctive because people live there. • Dominance of national supermarkets will result in more vacancies in future therefore residential and office use should be considered.	which includes class 3 food and drink uses- in the defined frontages. Policy Ret 11 of the Edinburgh Local Development Plan controls the change of use of shop units to food and drink establishments where they may be detrimental to the area. Residential use at ground floor level is not supported as it adds little to vitality and viability. Class 2 office uses and other appropriate commercial uses are permitted within frontages if they are within the threshold of non-shop uses. Outwith these defined areas there is no set threshold. The Council cannot control occupancy with buildings which it does not own.

• Council powers should be used to aim for 100% occupancy rate during summer with the focus on promoting local businesses.	

Draft Portobello Town Centre Supplementary Guidance March 2017

60 responses were received. This included one amenity society.

Questions/Issues	Council Response
Do you agree with the vision for the town centre? Agree – 90% Disagree 10% The majority responded positively to the SG's vision and a number of comments relating to the vision were made: • Attraction of visitors a priority • Must also meet the basic shopping needs of residents • Enforcement of retail policies is required • Improve shop front design • Concern that pavement tables and chairs would impact on the blind, wheelchair users, prams, mobility scooters • To be a destination, better transport/parking management required including provision for disabled parking • Streets need to be safer • Divert traffic from the high street, use Edinburgh Suburban railway, better signage to by-pass • Create park walkway along Figgate Burn from High Street to Promenade Of those who disagreed, the concerns raised included: • Special treatment for cyclists • Shops lose business due to lack of	No changes to the vision proposed. The vision is wide-ranging and aspirational, its delivery and ability to address the other comments made here is reliant on a range of Council services and the Locality team.

parking • Reducing cars won't increase footfall • Prioritises able bodied pedestrians, more recognition of access for all/wheelchair users • Recognise that Portobello is a thoroughfare and key public transport route.	
Do you agree with the Principles? Agree – 95% Disagree – 5% Comments and suggestion made in support of the Principles include: • The intentions of the guidance needs to be understood corporately and the intentions in this planning document are not always fully understood by all in the Council and a more managed, holistic approach needs to be taken to improving the public realm and more importantly maintaining it. For instance staff at the local office removed seating from a town centre area because of a few concerns about youths gathering there. The intention of one department is undermined by the actions of another department. • Improved route to and more facilities on the Promenade. • Shop design improvements: more accessible design, reflect design in other successful centres e.g. Stockbridge and needs to be followed up with effective development management. • Principles help ambience for pedestrians, encourage cycling, removing clutter especially important. • Waste storage design important. • Until traffic is reduced, the high street	No changes to the principles proposed. The SG has been prepared in consultation with the North East Locality and other Council services and to address the issue raised in the Principles, a corporate approach is required. The route of the South Suburban railway is

will not be a welcoming place. • Utilise the suburban rail network, especially as pressure on the roads in Portobello will increase as sites in East Lothian develop. • Better cycle parking, however, this is of little use when it is a difficult place to safely and enjoyably cycle to. • Outdoor seating should not impact on pushchair or wheelchair users. • Don't need more cafes and bars. Comments from those who disagreed with the Principles include: • Doesn't agree with principle 2 regarding large glazing for food premises. • Street waste storage bins seem to be increasing. • Enough food outlets (contributing litter) and too many hair and beauty uses. • High quality shop design with accessible access required.	safeguarded in the Local Development Plan.
Changes to the town centre boundary – east of 207 Portobello High Street Agree with suggestion - 88% Disagree with suggestion – 12% **There is general support for this proposed extension to the town centre, and other comments include:** • Logical but if new parking restrictions and permits will move problem outwards. • Although pavement is narrow here, the shops are well patronised. One comment against the proposal was made, as follows: • No, without proper enforcement of planning policy, any extension of the town centre will only dilute and	Any changes to this boundary are required to be made through future review of the Local Development Plan (LDP). Comments on this section will be relayed during the preparation of the next LDP.

weaken the town centre. Real effort should be made to ensure the units in the primary frontages are within the limits of the retail policy. Other general points and suggestions include: • Consider extending north down Bath Street. • Consider extending south further up Brighton Place as it is a key entry point to the centre and important part of the conservation area. • Why visit a beach town if access to the Promenade is poor? **Changes to the town centre boundary – west end /King's Road end of Portobello** Agree with suggestion – 85% Disagree with suggestion – 15% Although there is a clear majority in support of this proposal, with one comment agreeing that linking the new Aldi would be good to make it feel part of whole town centre, there were comments opposing this idea: • No, other than the supermarket, nothing at this end warrants inclusion. Pointless as there is a substantial residential zone that prevents the extension. • Greater clarity required to understand the proposed extension. Should it include the new supermarket and new development? • Potentially reduces the viability of the existing centre as a hub for shops and services. Given poor protection of shops in the current centre, unlikely that the units proposed to be included will be given additional protection. Potential redevelopment of the 5-aside football pitches, may shift the town westwards, especially if shops are provided underneath residential. There is no visual connection between the new	

supermarket and the existing town centre. Use of the large car parking is not advertised for linked trips. The constant number of Class 1 shop units hides the fact that many are charity shops or bakeries that act as takeaways or cafes.	
Using frontages Agree – 80 Disagree 20% High support for the existing approach to defining frontages within the town centre. A range of comments were received on retail generally, not specifically on the principle of identifying frontages: • Prefer units in use than left empty. • Relax the policy. • Need more varied businesses, specialist shops. • Restrict the number of low quality units, charity shops, takeaways, hair and beauty. • Restrict non-shop uses to support independent shops and that all shopping needs can be met in the town centre on foot. • Access should be improved when designing alterations to shopfronts. • Re-look at proportion in food and drink use. Primary reason for restricting food should be to prevent nuisance and loss of amenity to local residents than trying to enforce a mix of shops. • Control is essential to protect the viability and vitality of the town centre. Range of shops in Class 1 shop use distorts what the range of goods are available for everyday shoppers in the centre, for example charity shops, hairdressers. More support required for Class 1 retail	Continue the use of frontages in the SG. The planning system cannot control the type of occupier. Residential amenity is a material planning consideration in determining planning applications where there may be issues of odour, ventilation, late opening times etc. Outwith the scope of this guidance.

in form of lower business rates and rents (where owned by Council).	
Defining frontages – individual groups of addresses Agree – 95% Disagree – 5% The majority agreed with the proposed addresses for defined frontages comments include : • Yes, these frontages relate to the primary retail outlets that maintain the town centre. • Yes, they are the heart of Portobello, close to other town centre uses such as the town hall, library and police station. Having a nucleus of useful retail shops reduces need to travel. The easier, convenient to access the centre, combined with good number of useful and diverse shops, the more sustainable it is. Issue remains that charity shops for example are Class 1 Shop. Still there were comments on the type and detailed character of the shops: • Reduce number of charity/beauty/barber shops. • Quality of shops important. • Design of shopfronts integral to character of Portobello. • Include south side of Brighton Place up to Lee Crescent and south side of the High Street running east form the cross, maybe as far as Windsor Place, should be included.	Continue to use same frontages. Many of the comments relate to the type of service or goods provided by businesses. However, the planning system does not control the details of goods or services other than by the definitions in the Use Class Scotland Order. The Use Class Order is primary legislation and any change to the way a charity shop is classed, would have to be done through an amendment to this primary legislation. The planning system can only control the use class of a property and not the occupier. Use classes are set out in legislation. Within a use class it would not be possible to control the type of shop as changes could be made to any use within that class without the need for planning permission. No changes to the proposed frontages.
Defining Frontages – amount in non-shop use: Do you agree that no more than one third in non-shop use?	Continue the use of the frontages using the proposed thresholds.

Agree – 80% Disagree – 20% Majority support the proposed permitted amount of non-shop uses in the frontages, stating that: • Yes, otherwise as a retail destination it would die. Enforcement needs to take action when limits are breached. • Better to be used than left empty. • Yes but has to be led by demand, no use if left empty. • Yes, maintain healthy balance, but third might be high. The comments and reasons for not supporting the proposed amount include: • No, Need more bistros, reduce to 20%. • No, good shops don't last, there isn't the interest. Plus crippling business rates. Need good quality chains, not Aldi, to send the right message. • Some guidelines should be in place, with a discretionary band below an upper limit. Planners, with the help of community views, could have some discretion. • No, suggests no more than one quarter in non-shop use, but accept one third if properly enforced.	The planning system cannot control the type of occupier. The policies need to be clear and easy to use. The planning process of determining applications has a discretionary element, if a material planning consideration is present.
Elsewhere in the TC, do you agree with the approach to allow flexibility and permit change of use to Class 2, 3 or other appropriate town centre uses? Agree – 90% Disagree – 10% Most agreed that elsewhere a more relaxed approach could be taken and commented that this would help protect core frontages. However, some hoped only if the right quality maintained with no more charity shops, and	No changes to the proposed policy. The planning system cannot control the type of occupier.

let the community regenerate. Others stated that there is already enough food and drink outlets and that Class 2 service providers of more value to the town. Once again the issue of the large number of hairdressers/barbers was raised and suggested that this use accounts for the amount of Class 1 uses. Others stated: • No, don't agree with frontage approach, the town centre's character should be considered as a whole with consistent approach across the town. Harder to manage but more flexible approach could help. • No, strict limits on the number of types of premises should be imposed. As many of the uses listed would not improve vitality and viability of the high street.	
Do you agree that change of use of shop units to residential use should not be permitted in the town centre boundary? Agree – 85% Disagree – 15% Some thought that there may be some circumstances where it could be allowed for example, impose a time limit and prove how long a property has been vacant; if percentage in shop use doesn't change and if it could create an accessible home. Many run down shops could be better in residential use. Those that agreed stated that allowing residential use shows a failure in the town centre, resulting in a lack of vitality with no evening uses, and highlighted that it is difficult to achieve a good design in such conversions.	Continue the proposed policy to resist converting shops units into residential use. This suggested approach would rely on how the shop unit has been actively marketed for sale or let.
Other comments A range of other comments on the challenges and opportunities of Portobello. Comments on the street environment included the conflict between cyclists and pedestrians, potential for minor junctions off	A number of issues raised are outwith the scope of the Supplementary Guidance. Comments received have been shared internally with other Council services.

the High Street to be resurfaced to give pedestrian priority. Provide segregated bike paths to reduce traffic speed. Improve active traffic routes from Northfield and the Durhams. The King's junction is a barrier to cycling and walking into Portobello. To relieve traffic congestion in the town centre suggestions include, divert to and have better signage for to Harry Lauder Way; reuse the South Suburban railway. Accessibility should be integrated into the design at all stages. Care that the policies don't lose the Portobello's distinctive character. Allow more commercial opportunities to support the Prom and more 'high end' housing to support the high street generally, while protecting the skyline. No more community centres needed, better to convert to housing. Remove reference to finding an alternative location for the monthly market as this has previously been explored but no better location found. Guidance needs practical measures to improve the appearance, quality and attractiveness of the town centre. Portobello has declined in quality and variety of useful shops due to competition from nearby supermarkets.	

Summary of Consultation Responses – Draft Stockbridge Town Centre Supplementary Guidance March 2017

272 responses were received. This included one community council, one residents association, 34 business interests and 236 individuals.

Questions/Issues	Council Response
The Vision Agree –82% Disagree – 18% Most respondents agreed with the Vision. Of those who agreed a small number	The Vision intends to facilitate all movement. It recognises the importance of Raeburn Place and Deanhaugh Street for vehicle

commented on cycling. Half of these stating that there should be less emphasis on cycling and half that there should be more provision. The importance of traffic was highlighted, however some commented that the area did not need to be a through route. The need for short term parking to allow drivers to stop and shop was raised along with the need for residents parking. There was support for a mix of uses but the number of charity shops was a particular concern. The improvement of pedestrian movement was also a reason for supporting the Vision. Amongst those who did not support the Vision the emphasis on pedestrians and cyclists was considered to be too great. Traffic was also an issue. Most of those commenting on this issue did not consider that the town centre should be a through route. There was concern that improving provision for pedestrians and cyclists could mean a reduction in parking provision and this was considered to be more of an issue than pedestrian/cyclist movement. A number of those who did not support the vision stated that the area was fine as it is. Other points made: • Trade waste regulations not enforced. • Vision is meaningless. • Important to focus on character and identity of the area. • Maintenance of facilities vital.	movement. It aims to increase the importance of cycling and pedestrians in line with the Council's Transport 2030 Vision. The Vision as presented includes enhancement of the character and identity of Stockbridge. Most respondents agree with the Vision. The Vision as presented remains unchanged.
Principles Agree - 87% Disagree – 13% Most respondents agreed with the Principles,	Outdoor seating is encouraged on wider

although there was a mixed response from some in that some were supported while others were not. A number of comments were made on outdoor seating. Where this was supported it was considered that it would encourage people to stay in the town centre and be beneficial. One respondent suggested minimising parking to provide space for outdoor seating. Where outdoor seating was not supported concerns were that it would take away space for cars, lessen pavement space, create additional clutter, create waste issues, cause night time disturbance to residents and that there was sufficient seating already. The reference to the junction of Raeburn Place and St Bernard's Row had mixed support with most who commented on this stating that it does not offer a good opportunity. There was support for the principle to take opportunities to remove street clutter and in particular bins, bollards and A boards. The issue of the impact of street clutter on disabled persons was raised. One comment did not support removal of bollards as these were considered to offer protection to pedestrians. A contradiction between the principle of removing street clutter and opportunities for outdoor seating was raised. Comments relating to cycling mostly did not support the provision of additional facilities- these were considered to be a waste of resources and space with one respondent commenting that not many people cycle in Stockbridge and that there were already places to secure bikes. One response stated that a cycle lane would help cyclists. A number of comments were made on the principle of ensuring appropriate arrangement for waste. Comments supported this principle and concerns were that bins takes up too much space, are unsightly and there is a need for enforcement.	pavements. Where related to commercial premises tables and chairs are controlled by permits which take account of space available for movement. The Principles extend to non-commercial seating. Removing street clutter would not necessarily contradict with opportunities for outdoor seating. There may be opportunities to rationalise existing street furniture/signage, remove unnecessary items and utilise street furniture for more than one purpose including seating. The junction of Raeburn Place and St Bernard's Row was identified in the Public Life Street Assessment carried out by HERE+NOW as providing an opportunity for outdoor seating. It is a spacious location with a positive sunny microclimate on good weather days. A lack of cycling facilities was identified in the Public Life Street Assessment carried out by HERE+NOW. The principle to support additional facilities supports the vision to increase cycle movement and is in line with the Council's Active Travel Action Plan objective to increase the numbers of people in Edinburgh walking and cycling, both as means of transport and for pleasure. The Principles support de-cluttering which would include removal of unnecessary street furniture including bins. There is existing Council policy on trade waste. Principles for siting domestic waste and recycling are set out in the Edinburgh Street Design Guidance. Class 3 food and drink uses can add to the vitality of town centres. The frontage approach is designed to ensure that a minimum level of shopping provision is provided and thereby protecting the level of these uses in defined areas. Corner sites are particularly suited to such uses as they bring an opportunity to activate public street life. Principles support high quality shop front design as set out in the Council's guidance for Businesses.

There was a mixed response to the principle of supporting Class 3 food and drink units on corner sites. Most of those commenting felt that there are enough food and drink outlets, however one respondent commented that they wanted to encourage these uses. There was support for high quality shop front design. One respondent commented that they supported the provision of active frontages, which could preclude residential, as retaining shops would sustain the liveliness of the area. Others commented that change from commercial to residential should be allowed while another commented that such changes do not look good. Other comments: • Limit number of charity shops. • Promote real shops. • Consider how change of use fits with vision. • Need to ensure quality and character. • Stockbridge a village – not a town. • Removal of shop fronts on Raeburn. Place and restoration to garden use. • Need to address pressure from traffic to realise principles. • Need to ensure adequate parking. • Principles seem restrictive. • Provision of green infrastructure would help create a sense of place.	Uses which bring activity to the street are important. The policy set out in the SG policy protects ground floor units for this purpose. The planning system can only control the use class of a property and not the occupier. Use classes are set out in legislation. Within a use class it would not be possible to control the type of shop as changes could be made to any use within that class without the need for planning permission. The Principles will be applied in the determination of applications for change of use these are intended to meet the Vision. Principles require that development meets the Council's Edinburgh Design Guidance, this includes addressing landscaping. Stockbridge is defined as a town centre in the Local Development Plan. This recognises its role in providing shopping and services in an accessible location. Within the defined town centre policy is intended to retain shop units for appropriate commercial, leisure or community uses. Loss of units to restore garden ground are best controlled through a change in the town centre boundary. Any changes to this boundary are required to be made through future review of the LDP. Principles are wide ranging and will apply to proposals where appropriate. Not all principles will be relevant to each proposal. Traffic and parking are outwith the scope of the Supplementary Guidance.
Extend boundary to include north side of Raeburn Place (Edinburgh Academicals Site) Agree – 70% Disagree – 30% Most respondents agreed with the proposed change.	There is an active planning consent

A number of respondents expressed support for the extension of the town centre but not for the consented development. There was concern that the consented development has not yet gone ahead and that it may have a different look and feel. Amongst those supporting the change respondents stated that development should be in keeping with surroundings, should not lose residential properties, that there should be pavement improvements and it would be important to retain trees. Considered that development of the area will create an important anchor and more shops will encourage growth and would like to see independent shops developed in the area. The mix of shops should be maintained and dominance of licensed premises avoided. One respondent was uncertain and stated that if there was evidence of a requirement for more shops this should be allowed. Area should be included so that appropriate guidance can be applied and same scrutiny applied as current Stockbridge town centre, Those who did not support the change stated that this area was not part of Stockbridge, that the location is out of centre and that a clearly defined area is needed to market Stockbridge. The change would stretch out the town centre too far and reduce the village feel. The amount of green space would be reduced and change the character of the area. Parking resulting from development in this area was a concern. The view was expressed that there are already enough shops in Stockbridge and not enough capacity to support additional shops and that the area will be occupied by chain stores. The area is designated as open space and should remain so and inclusion within the town centre would reduce the level of protection for residents and make it easier for a range of town centre uses to get	(12/03567/FUL) which includes retail/commercial units at ground floor level. Implementation of this consent would impact on the suitability of including this area within the town centre boundary. The current Town Centre boundary includes units in Dean Park Terrace which are a continuation of units on Raeburn Place. The current boundary excludes 3 commercial units on the East Side of Dean Park Terrace. Inclusion of these units would provide a sensible boundary to the Town Centre. Procedurally there is no scope to make changes to the town centre boundary through this SG. However, these suggestions for changes to the town centre boundary will be considered during the preparation of the next LDP. 104 and 106 Raeburn Place are included within the current Town Centre Boundary. They are not part of an identified Primary Retail Frontage where a more restrictive policy applies to changes from shop use to non-shop use.

planning permission. Other comments: • Implications of including this area within the boundary were not clear. • Raeburn Hotel and shops in Dean Park Street should also be included. • 104 and 106 Raeburn Place not marked as shops.	
Extend boundary to include 1-8 North West Circus Place Agree – 77% Disagree – 23% Most respondents agreed with the extension. There was confusion expressed by some as to what was being proposed. Those who did not support this extension considered that the area is part of the New Town, not a natural extension and that is would change the look of the street. That there were already sufficient shops and the town centre was adequate as it is. Inclusion within the town centre would reduce the level of protection for residents and make it easier for a range of town centre uses to get planning permission. The area needs to stay concentrated to minimise its possible gradual disintegration. Those who supported the extension stated that this already felt like part of the town centre, there are individual shops which promote the area as being different, nicest part of village and should be a model for the remainder. Other comments: • Heath centre should be included. • Too many food outlets • Noise pollution is an issue • Extend new paving into North Circus Place and Kerr Street. • Should not result in more charity shops	The inclusion of this area would extend the boundary of the current Town Centre to include the adjacent area currently occupied by commercial uses despite not being subject to the town centre policy and would protect these units for such use. The extension could be argued to provide a more definable boundary for the town centre by including these units which meet the description of shop units after which the use changes to residential. A shop unit on the opposite side of North Circus Place – No. 35 could also be included as it is continuation of the units on this side of North West Circus Place. Procedurally there is no scope to make changes to the town centre boundary through this SG. However, these suggestions for changes to the town centre boundary will be considered during the preparation of the next LDP.
Frontage Approach	

Agree –82% Disagree – 18% Most respondents supported the approach. Some confusion was expressed over implications/explanation. Amongst those who support the approach the need to prevent further food and drink outlets was the main reason. Concern was expressed about the number of charity shops and the need to limit these. While supporting the approach one respondent stated that each unit should be considered on its own merits and a flexible approach should be taken. Amongst those who did not support the approach charity shops were a concern and food and drink outlets preferred to charity shops as they are considered to encourage more footfall. Independent shops should be encouraged and a restriction placed on high street chains. Approach considered to be a box ticking exercise rather than taking a holistic view of the town centre. Intervention not important in a thriving market. Need should follow demand. Should encourage a wide variety of uses. Use should be determined on a case by case basis. Better to have maximum occupancy than place restrictions. Should avoid bookmakers and gambling outlets. Approach considered to prevent smaller retailers expanding into adjacent stores. Other Comments: • Shortage of buildings for childcare • Business rates	To address the confusion over the use of the term frontage the Supplementary Guidance has been changed. The term Primary Retail Frontage has been used to describe the areas where a more restrictive policy will apply. This reflects their primary focus on shop use. A definition has been included within the definitions section. The planning system can only control the use class of a property and not the occupier. Use classes are set out in legislation. Within a use class it would not be possible to control the type of shop as changes could be made to any use within that class without the need for planning permission. Town centres play an important role in providing shopping for local people. The frontage approach is intended to ensure a minimum percentage of units are retained in shop use to meet these basic shopping needs. It recognises that a range of uses are necessary to provide a vital and viable town centre and tries to ensure a balance between maintaining a level of shopping provision across the centre as a whole and avoiding being over restrictive by allowing other appropriate uses. The frontage approach allows increased flexibility in those areas outwith the defined frontages where each case will be considered on its own merits. Scottish Planning Policy states that where a town centre strategy indicates that further provision of particular activities would undermine the character and amenity of centres or the well-being of communities, policies to prevent such over-provision and clustering should be in place. There are no indications that this would be the case in Stockbridge. The SG policy requires proposals to be for an appropriate commercial, community or leisure use which would complement the character of the centre. Applications for uses including betting shops would be considered individually against this criteria.

	The policy would not prevent retailers from expanding shop use into adjacent units. Depending on the individual circumstances use for childcare may fall within the definition of an appropriate commercial use. Business rates are outwith the scope of the guidance.
Defined frontages Agree – 86% Disagree - 14% Most respondents supported the defined frontages. Amongst those who commented there was some confusion expressed over what frontages meant and what the definition of a shop is. Some comments questioned the need to identify frontages and highlighted that south facing units may be more suited to non-shop uses. Also that there is a need to be more inclusive rather than defining boundaries. A numerical approach to the visual impact of shops was questioned and it was considered that each unit should be considered under its own merits. The approach was not considered to be working as there were felt to be fewer shops in these areas. Some comments related to charity shops and a desire to restrict these and some additionally that their preference would be for more food and drink uses than charity shops while others asked for no more pubs. Suggestions were made for additional frontages: • Raeburn House Hotel and the southern side of Raeburn Place. • South side of Deanhaugh Street, Kerr Street and the first stretch of Hamilton Place • North West Circus Place and the new development at the Accies ground. • Hamilton Place and St Stephen Street.	To improve clarity over the meaning of frontages the defined frontages have been renamed Primary Retail Frontage to reflect that they are the primary areas for retail provision and distinguish them from the other shop frontages within the town centre. A definition has also been included within the text and in the definitions section. Shop use is defined within the definitions section of the Supplementary Guidance. The town centre provides a mix of uses and this is essential to ensuring its vitality and viability. However provision of shopping is a key part of a town centre's function and a frontage approach is considered an appropriate means of protecting this function while allowing for a certain level of complementary uses. Within the identified Primary Retail Frontages the proportion of shops in non-shop use is below the 33% threshold. Legislation does not distinguish between the types of shops therefore it is not possible to restrict the occupiers of shops through the planning system. The frontage approach would restrict the number of non-shop uses such as pubs if the threshold of non-shop uses were to be exceeded by the proposal. Policy Ret 11 of the Edinburgh Local Development Plan controls the change of use of shop units to pubs where they may be detrimental to the area. The Supplementary Guidance applies to the town centre only. The town centre is defined

Other points raised: • Removal of shop premises built in front gardens of villas on Raeburn Place should be promoted. • Should require owners of shops to give up leases if they do not open. • Approach would be a waste of time • If vacancies are low should not have allowed development at Edinburgh Academicals.	in the proposals map of the Local Development Plan (LDP). The adopted LDP does not include the Edinburgh Academical Ground or Raeburn House Hotel within the town centre boundary and only part of North West Circus Place is included. The draft Supplementary Guidance suggested that this area could be considered for inclusion in the town centre. Any changes to this boundary are required to be made through future review of the LDP. It is therefore not possible within the current Supplementary Guidance to define these areas as frontages. At the time of survey in 2016 the percentage of units in non-shop use within the stretch of North West Circus Place which is currently included in the town centre was 50%. This is in well in excess of the 33% non-shop use which would be applied if it were defined as Primary Retail Frontage. Defining the area as Primary Retail Frontage would require that there could be no change from a shop unit to another use until such time as there was an increase in the overall number of units in shop use. This is considered to be overly restrictive and inflexible and as the use of shop units is dependent on the market there is a risk that it could lead to vacancies. The southern part of Raeburn Place (1-77) is already included as Primary Retail Frontage within the Supplementary Guidance. The Raeburn House Hotel falls between the existing town centre boundary and an area proposed in the draft SG for potential inclusion in this boundary. The appropriateness of its inclusion should be assessed as part of the next LDP process. Extending frontages to include the south side of Deanhaugh Street, Kerr Street and the first stretch of Hamilton Place is considered to be overly restrictive and could impact on vitality and viability of the town centre by preventing complementary uses as supported by Scottish Planning Policy. Hamilton Place and St Stephen Street are side streets extending from the main thoroughfare. At present the proportion of non-shop uses is 40% and 54% respectively. This is in in excess of the 33% non-shop use which would be applied if it were these areas

	were defined as Primary Frontage. Primary Retail Frontages contain 77 units of a total of 170 units in the town centre. This is 45% of the centre. The Primary Retail Frontages as defined are considered to provide an appropriate balance between ensuring retail provision and allowing complementary uses. Vacancies within the centre are low indicating a relatively healthy centre. The Supplementary Guidance will be reviewed regularly and if the policy is not having the desired effect then further restrictions on change of use would be considered. The policy is intended to retain shop units within the defined town centre for appropriate commercial, leisure or community uses. Loss of units to restore garden ground are best controlled through a change in the town centre boundary. Any changes to this boundary are required to be made through future review of the LDP. The operation of shops is outwith the scope of the planning system therefore lease requirements cannot be addressed through this guidance.
One Third non-shop use Agreed – 72% Disagree – 28% Most respondents agreed with one-third non-shop use. Amongst both those who said they agreed and those who did not there were some suggested variations in the percentage to be applied: • Should be 40% • Should be 50% • Should be less • 20-25% would better protect shops. • With move to online shopping unrealistic to expect 33%. • Should apply to the whole town centre. Other comments were that it is important to keep variety/balance and some flexibility should be allowed on a case by case basis	The defined Primary Retail Frontages are below the 33% non-shop use threshold. Continuation of this threshold will ensure protection of the retail function and still allow for a mix of other uses. Increasing the proportion of non-shop use could erode the retail function. The policy applies only to the defined Primary Retail Frontages and outwith these areas, but within the town centre boundary, a more flexible approach applies which would allow for higher levels of alternative uses should they be considered appropriate to the town centre. Decreasing the proportion of non-shop use to 20% would be below the levels currently

and if demand is for other things then this should be encouraged. A preference for occupancy rather than thresholds was expressed. The acceptability of 33% was considered to be dependent on the occupier of the shop. A number of comments related to charity shops. It was considered that it would be better to have something contributing to the economy rather than charity shops. Charity shops should not be included as shops and restrictions on their numbers should be considered. Preponderance of charity shops suggests that there is scope for some further conversion to higher quality uses and would rather have pubs/restaurants than charity shops. Others considered that there were too many/enough pubs and another that restaurants and cafes should be considered as shops. Other comments received: • Shop owners should be assisted. • Development of the Edinburgh Academicals ground will destroy shops. • Should not allow shops to become residential units.	within the defined frontages. Applying such a level is considered to be overly restrictive and would prevent any changes from shop use. The definition of shops is set out nationally in the Use Class Order. Within a use class it would not be possible to control the specific use as changes could be made to any use within that class without the need for planning permission. The Supplementary Guidance does not support change of use of shop units which are in shop use to change to residential.
Outwith Frontages Agree – 84% Disagree – 16% Most respondents agreed with the approach suggested to those areas outwith identified frontages. Comments received included that the approach was okay as long as it genuinely contributes to vitality. All areas should be frontage, no change is needed and should be more restrictive with no more chain stores. It was considered by some that there were too many food or drink uses and restrictions should be applied but also a comment that more class 3 uses and community/leisure would be welcomed. Office or residential use considered	The frontage approach allows an appropriate balance between retaining the retail function of the town centre and allowing other appropriate uses. The approach overall provides protection while allowing flexibility to allow a range of complementary uses. Applying the policy of 33% non-shop use to the entire centre is considered to be overly restrictive and it is not possible to control the occupier of shops through the planning system. Outwith Primary Retail Frontages the policy provides a flexible approach which recognises that food and drink uses can add to the vitality and viability of town centres. Policy Ret 11 of the Edinburgh Local Development Plan controls the change of use of shop units to food and drink

appropriate. Class 2 contribute little and should not be included, and there is an abundance of available offices. Emphasis should be on Class 2 rather than Class 3. Concern that units are turned into offices and then converted to flats. Sufficient food and drink and professional services. Should be more shops rather than restaurants. Detrimental to lose shop frontages to financial, professional or other services and food and drink uses. Food and drink should not be limited by number but should be restricted to local businesses. There should be fewer charity shops and appropriate uses should not include charity shops. Should exclude betting shops and brothels and there should be no more chain stores and independent retailers/enterprise encouraged. Appropriate leisure uses would complement- small cinema suggested. The appearance of shop units was mentioned in some comments: Shop fronts should be in keeping with the area; openness of facades important; and acceptability of use would be dependent on design and layout. Other comments: • Class 3 uses should be responsible for litter. • Shortage of premises suitable for childcare. • Cannot allow food premises to open up and then close. • Change of use regulations ignored. • Lack of support for development of Edinburgh Academical ground.	establishments where they may be detrimental to the area. Class 2 uses include a range of services e.g. doctors, dentists, beauticians and estate agents which are considered appropriate for town centres. The Supplementary Guidance does not support change of use of shop units to residential. The planning system can only control the use class of a property and not the occupier. Use classes are set out in legislation. Within a use class it would not be possible to control the specific use as changes could be made to any use within that class without the need for planning permission. It is therefore not possible to control the number of charity shops though this guidance. Scottish Planning Policy states that where a town centre strategy indicates that further provision of particular activities would undermine the character and amenity of centres or the well-being of communities, policies to prevent such over-provision and clustering should be in place. There are no indications that this would be the case in Stockbridge. The Supplementary Guidance requires proposals to be for an appropriate commercial, community or leisure use which would complement the character of the centre. Applications for uses including betting shops and leisure uses would be considered individually against this criteria. The principles set out in the Supplementary Guidance support high quality shop front design and active frontages. The Supplementary Guidance does not preclude use of units for childcare, either within the defined frontages if the threshold is being met and in any case outwith the defined frontages, if they are determined to meet the criteria set out in the supplementary guidance and other relevant policy.
Change of use to residential Agree – 85%	

Disagree – 15% Most respondents agreed that shop units should not be converted to residential. Those who disagreed commented that done well residential can be part of town centre and more attractive than some other uses and that the village feel requires a focus on residential. The area was considered to be active already and would be balanced by residential. Should be restriction but not a total ban and should be determined on a case by case basis and units should not be used for short term lets. Residential should be considered due to shortage of housing options. Those who agreed that residential use should not be supported stated that the shopping area needs to be kept for shops otherwise it will not be viable. The area would not be well served by ground floor residential and it could cause existing shops to be non-viable by reducing number of shops. The appearance of residential was of concern and the view expressed that the current level of housing in the area is sufficient and schools are oversubscribed. Removal of shop premises built in front gardens of villas on Raeburn Place should be promoted providing the space is properly restored to historical garden use.	For placemaking purposes it is important that ground floor uses help bring activity onto the street. Residential units at ground floor level tend to add little vitality to the town centre. Stockbridge already has a large population living within walking distance of the main shopping streets and within the town centre itself. The policy is intended to retain shop units within the defined town centre for appropriate commercial, leisure or community uses. Loss of units to restore garden ground are best controlled through a change in the town centre boundary. Any changes to this boundary are required to be made through future review of the Local Development Plan.
Other Comments Many of the comments were related to traffic with mixed views. Comments made were that through traffic is the biggest problem and the document does not address problems caused by dominance of traffic and a more holistic approach to changing behaviours so people use cars less is needed. However the view was also expressed that the role as through route must be kept as a priority and do not want measures to further reduce traffic flow. Policies around traffic reduction need to change to promote free flowing motoring and accept people will not convert to cycling or	A number of the issues raised are outwith the scope of the supplementary guidance. Comments received have been shared internally with other Council services. In response to the specific points raised relating to the Supplementary Guidance: • It is not possible to control the number of charity shops or national retailers through the Supplementary Guidance. The planning system can only control the use class of a property and not the occupier. Use classes are set out in legislation.

walking. A reduction in traffic speed, parked cars and a simplified and attractive public realm critical. Issue of delivery vans causing obstruction. It was commented that pavement cafes are undeliverable while the route continues to be a main thoroughfare. One comment expressed support for a one way system and another suggested that scheduling of buses would be a simple way to improve traffic safety. It was suggested that Raeburn Place was closed to through traffic with the use of smart bollards and a shared pedestrian/cycle surface created. A further suggestion was that a 'mini-holland' approach to Raeburn Place might serve to reduce motor vehicle flows, while providing a safe space to cycle and more room for people to linger. One comment expressed annoyance at the inability to access Stockbridge from Trinity due to closure of St Bernard's Row. Should consider combining cycleways with green infrastructure and shared spaces considered good for safety and vibrancy. A number of comments were also made in relation to parking. It was considered that Stockbridge needs more affordable parking and spaces to encourage people from out of town shopping. There was support for short-term parking and disabled parking and a view that there is limited on street metered parking. That resident parking should be increased and concern that parking on Hamilton Place makes it effectively a single track road. One respondent stated that parking should be banned and another that loading bays should be provided. Some specific suggestions were made on parking: • change the length of parking allowed at East Fettes Avenue • restrict car parking to one side of Leslie Place • explore options for off-street shopper car park. Comments were also received on pedestrians and crossings. It was considered by some that footpaths are in poor repair and improvements in street surfaces should be extended. Suggestion	Within use class it would not be possible to control the specific use as changes could be made to any use within that class without the need for planning permission. • The Supplementary Guidance does not preclude use of units for childcare or soft play, either within the defined frontages if the threshold is being met and in any case outwith the defined frontages, if they are determined to meet the criteria set out in the supplementary guidance and other relevant policy. • The vision is to ensure a mix of uses to meet the needs and demands of the population. The Supplementary Guidance provides a flexible approach which allows a range of uses which could include arts, cinema, theatre, galleries and community centres. • The level of intervention is considered to be appropriate. The frontage approach allows an appropriate balance between retaining the retail function of the town centre and allowing other appropriate uses. The approach overall provides protection while allowing flexibility to allow a range of complimentary uses. • The map identifies the Academical ground as open space. Reference on page 8 does not state that the ground is public. It states that "the area also benefits from having some community, leisure and public uses located within and in close proximity, "and cites Edinburgh Academical Sport Ground as an example of a leisure use. • Glenogle swim Centre is outwth the town centre boundary but in close proximity. It has been included finalised SG in the examples of uses close to the town centre.

that improvement to pavement surface at Leslie Place should be a priority. There should be more priority to cyclists and pedestrians with bike stands a priority but also that cycling is given too much prominence. There were mixed views expressed on a pedestrian crossing at Leslie Place and Deanhaugh Street which has some support but also a comment that there is no need for additional crossing facilities as existing lights are sufficient to allow crossing and a comment that making Leslie Place a one way street would provide an alternative. It was considered that good pedestrian access between frontages is desirable but the absence of a pulsed flow arrangement risks increasing pollution. An additional crossing place at the bottom of Cheyne Street was suggested and the crossing at the start of Hamilton place considered dangerous. One respondent called for no more crossings and another commented that the crossing times were inadequate. Some comments were received relating to obstructions on the pavement. The placement of the bus stop outside Hectors and in Hamilton Place considered to be poor and a bus shelter needed in Leslie Place. It was suggested that the number and location of bus stops was rationalised. The south side of Raeburn Place considered to be narrow and unpleasant and issues of dog fouling. Consideration should be given to widening the south side of Raeburn Place. Bollards should be retained to avoid vehicles mounting the pavements but also the removal of bollards would benefit pedestrians. One respondent commented that bins and narrow pavements restrict pedestrian flow and not bollards. It was suggested that commercial bins and wheely bins be removed from streets. More tree/flower planting, good public art and traffic restrictions was supported. Some support was expressed for external seating and a suggestion of benches and plants along Saunders Street. Trade waste, communal waste, A boards and illegal parking were issues along with maintenance of railings. Low quality shop design and signage were	

highlighted and it was suggested that areas are provide for fly posting. Comments were also received relating to the need to keep Stockbridge as an area of independent retailers and give it a unique identity and brand. That the village like atmosphere of Stockbridge should be maintained and that it is not a town centre. Town Centre needs to be concentrated to minimise gradual disintegration. There is a need for innovation and development in the area. Should focus on enhancing food, delis, green grocers, bakers etc. Arts, cinema, theatre, galleries and community centres are lacking in the vision. Should prohibit large scale retailing and chain stores and restrict large commercial development to more sensitive use. A number of comments expressed concern over the number of charity shops. It was considered that there are too many restaurants and there should be a limit on the number of pubs and restaurants as shoppers may be less likely to visit Stockbridge if it is perceived as a place to eat and drink rather than shop. But also that there should be more pubs and restaurants with outdoor seating. A suggestion was made to consider a soft play facility and a desire expressed to utilise a unit for childcare purposes. It was considered by some that there is no need for change and interference is not needed. Should consider each idea on its overall merits. Do not wish to see micro management. Should simplify rules to promote trade and choice. Businesses should not be subsidised. Changes driven by needs of businesses not residents. Area has blossomed without support. Support would further enhance the area. Rates are too high. Further comments: • Improvements in Stockbridge have been a waste of money and improvements should be made to Princes Street and Leith.	

• Glenogle public swimming pool should have been listed as one of the amenities of the area. • Question why Edinburgh Academical Ground is listed as a public amenity. • Concern about development consent at Edinburgh Academical and threat to town centre. • Loss of control within the Stockbridge area. • Views of residents should have more weight than those outwith. • Document should go further to articulate it is a place for people. • Would like to see Housing Associations encouraged into the area.	

Planning Committee

10.00am, Thursday, 12 October 2017

Scotland's Geodiversity Charter 2017

Item number	5.6
Report number	
Executive/routine	Routine
Wards	All

Executive Summary

The purpose of this report is to seek Committee's approval for the Council to sign Scotland's Geodiversity Charter 2017 and support the vision and actions for local authorities within the Charter.

EDINBVRGH
THE CITY OF EDINBURGH COUNCIL

Report

Scotland's Geodiversity Charter 2017

1. Recommendations

1.1 It is recommended that the Committee:

1.1.1 approves the vision and actions for local authorities within the Charter; and

1.1.2 agrees to sign the Charter.

2. Background

2.1 In June 2012, the Scottish Geodiversity Forum produced Scotland's first Geodiversity Charter for the period 2012-2017. This was recognised the vital contribution geology makes to the economic, social, cultural and environmental frameworks. The Charter was drawn up to ensure protection of geology for future generations.

2.2 Public bodies, commercial business, landowners and managers, academics, teachers, voluntary organisations and individuals signed the Charter to support its vision and deliver its actions. The Council was one of the signatories.

2.3 The Charter has now been updated to cover the period 2017-2022 and signatories are being asked to reaffirm their support by re-signing the Charter.

3. Main report

Geodiversity

3.1 Geodiversity (rocks, landforms, soil and natural geomorphological processes) is an integral part of the natural environment. Following the launch of the Scotland Geodiversity Charter in June 2012 there has been good progress in raising the profile of geodiversity. As a consequence, there has been increased engagement with local authorities to encourage better awareness of local geodiversity.

3.2 The Council, with the support of Lothian and Borders GeoConservation Group and Edinburgh University, has produced a geodiversity audit of 30 sites which are afforded a level of policy protection through the Edinburgh Local Development Plan 2016, policy Env 15 Sites of Local Nature Conservation Importance. These include Blackford Hill, Craigleith Quarry and Ellens Glen.

Sites are also promoted through various websites and social media to encourage public enjoyment and understanding of geodiversity

3.3 In recognition of its continued effectiveness, the Charter has been updated for the period 2017-2022. The original vision has not changed as it is still considered fit for purpose. However, actions for various groups including local authorities have been updated. (See Appendix 1). The Council is requested to agree to these actions and sign up to the new Charter.

4. Measures of success

4.1 The Scottish Geodiversity Forum will periodically monitor the Charter over the five-year period 2017-2022. The Council will provide evidence of how it has contributed to the vision and actions for local authorities, as required through participation as a member of the Lothians and Borders Geoconservation Group.

5. Financial impact

5.1 There are no financial implications of signing this Charter.

6. Risk, policy, compliance and governance impact

6.1 The Charter encourages the promotion and management of Scotland's geodiversity and better integration of geodiversity into policy and guidance, consistent with the economic, social, cultural and environmental needs of Scotland. By signing the Charter, the Council demonstrates it commitment to the sustainable use of its geological resources.

7. Equalities impact

7.1 No infringements of rights or negative impacts on equalities have been identified. The aim of the Charter is to enable the people of Edinburgh to understand and enjoy the City's important geological sites.

8. Sustainability impact

8.1 The Charter aims to ensure the protection of Scotland's geodiversity and people's understanding of it. These outcomes support more sustainable use of Scotland's important geological resources.

9. Consultation and engagement

9.1 The Scottish Geodiversity Forum has been leading the consultation on the new Charter. The renewed Charter will be launched at a Conference in November 2017. The Council will be represented at the conference and will be sharing its experience of producing an audit of local geodiversity sites.

10. Background reading/external references

10.1 Scotland Geodiversity charter 2017-22 draft text for signatories

10.2 Scotland's Geodiversity Charter 2012-2017

10.3 Edinburgh's Geological Sites

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11. Appendices

Appendix 1 Scotland's Geodiversity Charters Vision and Aims

Appendix 1 - Scotland Geodiversity Charter - Vision and Actions for Local Authorities

<table>
<tr><td colspan="2">Geodiversity Charter - Vision
Geodiversity is recognised as an integral part of the environment, economy, heritage and future development, to be safeguarded and managed appropriately for this and future generations. There is commitment to maintain and enhance geodiversity, recognising its contribution to Scotland's:

• natural heritage, valued landscape and sea bed features;
• habitats and species, and many essential benefits it provides for society;
• adaptation to change in climate and sea level through sustainable management of land and water at landscape /ecosystem scale based on the principles of working and natural processes;
• sustainable economic development;
• historical and cultural intellectual growth and creative expression;
• public health, quality of life and national well-being and its role in reconnecting people with the natural heritage.</td></tr>
<tr><td>First Charter 2012-17</td><td>Draft updated Charter 2017-22</td></tr>
<tr><td>Aim. Ensure that due consideration, management, enhancement and promotion of geodiversity and Local Geodiversity Sites are an integral part of decision making, and support action by local communities to achieve this.</td><td>Aim. Ensure that due consideration, management, enhancement and promotion of geodiversity and Local Geodiversity Sites are an integral part of decision making, and support action by local communities to achieve this. You can:</td></tr>
<tr><td>Action 1. Acknowledge the value and importance of geodiversity in policy and guidance documents at national and local level, including national planning policy and Local Plans, and policies and guidance for biodiversity, nature conservation, climate change, tourism, landscape, greenspace, land & water management and marine conservation, and seek advice from appropriate expert bodies and agencies in decision making where appropriate.</td><td>Action 1. Promote Scotland's geodiversity as an asset that provides a sense of place for local communities and adds value to visitor experience and enjoyment</td></tr>
</table>

Appendix 1 - Scotland Geodiversity Charter - Vision and Actions for Local Authorities

Action 2. Promote Scotland's geodiversity as a tourism asset that adds value to visitor experience and enjoyment.	**Action 2.** Acknowledge the value and importance of geodiversity in policy and guidance at national and local level, and seek advice from appropriate expert bodies and agencies indecision making.
Action 3. Form partnerships with local geoconservation groups to audit geodiversity sites and develop geodiversity action plans, and involve local communities in collating information about sites of interest (e.g. former quarries, building stones).	**Action 3.** Form partnerships with local geoconservation groups to audit geodiversity sites and develop geodiversity action plans, and involve local communities in collating information about sites of interest.
Action 4. Encourage developers to allow access to temporary exposures to record and sample, and to contribute borehole and other factual geological data to the British Geological Survey.	**Action 4.** Encourage developers to allow access to temporary exposures to record and sample, and to contribute borehole and other factual geological data to the British Geological Survey.
Case study: Edinburgh Local Biodiversity Action Plan (2010-2015). The Local Biodiversity Action Plan includes five geodiversity actions linked with 17 targets. These focus on the identification of Local Geodiversity Sites, monitoring site condition, promoting their use for education and public awareness, and developing skills and resources to support the work of Lothian and Borders Geoconservation Group.	**Case study: Designation of Local Geodiversity Sites in the Lothians** Lothian and Borders Geoconservation has worked with City of Edinburgh Council, West Lothian Council and the British Geological Survey to identify 80 sites with important local geodiversity. The City of Edinburgh Council designated 30 geodiversity sites as Local Nature Conservation Sites in the Edinburgh Local Development Plan adopted in 2016. West Lothian Council have listed 51 West Lothian Geodiversity Sites (WLGS) in Supplementary Guidance that supports the West Lothian Local Development Plan.

Planning Committee

10.00am, Thursday, 12 October 2017

Community engagement in planning

Item number	6.1
Report number	
Executive/routine	Routine
Wards	All
Council Commitments	

Executive Summary

On 17 August 2017 the Planning Committee requested that a report be submitted on proposals for expanding community engagement in the planning system. This is to include the involvement of children and young people, hard to reach groups and the use of technology. This report sets out the scope for a review of engagement, current practices, issues and opportunities going forward. A report back to Planning Committee, within two committee cycles, will set out more detailed options for improving engagement in planning.

This report responds, in part, to the request by Committee.

EDINBVRGH
THE CITY OF EDINBURGH COUNCIL

Report

Community engagement in planning

1. Recommendations

1.1 It is recommended that the Committee:

1.1.1 Notes the content of the report in terms of the scope for a review of community engagement in planning;

1.1.2 Agree to commence with scoping out a process to establish a youth planning forum; and

1.1.3 To note the updates and that a further report setting out detailed proposals for engagement would be submitted to a meeting of the Committee within two cycles.

2. Background

2.1 Since 2015, there has been an ongoing review of the Scottish planning system. A key aspect of the review has been how the planning system can empower people to decide the future of their places. This Council has commented on the various stages of the review including sharing its experience of aspects of community engagement to date. There will be further opportunity to promote ideas for change as the Scottish Government's detailed proposals emerge.

2.2 The recent position statement on the progress of the review was reported to Planning Committee on 17 August 2017. At this Committee, it was requested that this Council, work towards improving engagement in planning and in particular with children and young people and hard to reach groups. The opportunities offered by technological and digital solutions are also to be considered. This report, in part, responds to the request by Planning Committee.

3. Main report

Community engagement in planning

3.1 The Scottish Government review of planning from the outset has been clear on the need to improve engagement in the planning process. The independent review paper (May 2016) refers to 'collaboration rather than conflict – inclusion and empowerment.'

3.2 The subsequent Scottish Government position statement (June 2017) states that '*targeted changes to the existing requirements for engagement to ensure that children and young people are specifically encouraged to get more involved in planning'* will be brought forward. It is within this context that this Council is taking early steps to improve the levels of community engagement. More details on the Scottish Government's proposals are expected at the turn of the year.

Engagement in the Scottish planning system

3.3 Two recent studies were commissioned by the Scottish Government to inform the case for greater involvement of young people and children and the wider community in the planning system.

3.4 The Barriers to community engagement: research study (May 2017) noted that there is support for the greater engagement with communities in the planning process. However, the development sector and planning authorities raised concerns about the implications for timescales and resources.

3.5 A key issue as to why there is a lack of engagement, was seen in part due to the gap between the rhetoric and having an actual influence on planning decisions. People who have engaged, do not feel they have been listened to and there is a lack of trust in the system.

3.6 The Planning review – Young Scot survey (June 2017) noted that young people would like to be more involved in the planning process but feel that information is not as accessible as it could be and that their views are not taken on board.

Existing practice in Edinburgh

3.7 There a variety of ways for people to get involved in planning in Edinburgh. Some of these are required by planning legislation and others are delivered in line with Government advice and good practice. The main channels are summarised below.

3.8 Community representation

3.8.1 The planning service makes use of number of groups and processes to involve communities in the planning process. This includes community councils, the Edinburgh Civic Forum, the Neighbourhood Partnerships and the Planning Concordat.

3.8.2 The planning service provides training to community councillors across the year on the various aspects of the planning process. These sessions are generally well received by the community councils. Detailed online advice is provided for community councils including the steps set out in the Planning Concordat.

3.9 Development planning and non-statutory policy preparation

3.9.1 There are a number of stages in the preparation of the local development plan where people can get involved. The Development Plan Scheme is published to explain the engagement opportunities and progress with the plan. In the context of the current development plan, the length of time to

prepare the plan and the complexity of issues may have in themselves been barriers to maintaining engagement.

3.9.2 Engagement on other non-statutory policies, processes and conservation area character appraisals tend to take the form of online surveys, drop-in events and presentations to community groups.

3.10 Development management - planning applications

3.10.1 This aspect of the development process is where community interest can be most heightened. The prospect of a significant physical or land use change is most commonly when communities and individuals get involved in the planning process. For major planning applications, a Proposal of Application Notice (PAN) can be the first stage of engagement in the application process. With the community engagement undertaken by the developer or their agent, levels of engagement can vary.

3.11 PAS (Planning Aid for Scotland)

3.11.1 The planning service has previously used PAS to undertake workshops with school children on the response to the Scottish Government review of planning. A project is currently progressing with PAS due to deliver further engagement with children and young people on preparation for engagement on the main issues for the next local development plan.

3.12 Royal Town Planning Institute (RTPI) ambassadors

3.12.1 Nine planning staff are registered as ambassadors with the professional institute. To date, one event has been held with school children. The intention is to continue and develop these ambassador roles.

3.13 Place standard

3.13.1 The planning service has made use of the place standard tool in a number of engagement exercises since its launch in 2015. This has included community events in Queensferry, the South Side and Corstorphine.

3.13.2 A place standard event was held in Corstorphine with young people. With no high school building in the immediate area, McDonalds allowed the use their car park for the event. A session using the place standard in Queensferry was also held specifically for young people.

3.13.3 Earlier this year, Firrhill secondary school experienced a live planning project as part of their work placement - pupils created a concept/design for the new Ross Bandstand in Princes Street Gardens, including a site analysis and the use of the Place Standard to support their assessments.

3.14 Forth Bridge Story writing competition

3.14.1 The planning service helped organise this writing competition with school pupils as part of the designation of the Forth Bridge as a World Heritage Site and the construction of the new bridge.

3.15 2050 Edinburgh City Vision

3.15.1 The planning service was represented at an event earlier this year with school children to get their views on the proposed Vision. This event provides a good first phase of 2050 Vision exercise to be used as a foundation for the targeted community engagement on planning issues.

3.16 Edinburgh Quality Indicators

3.16.1 The Council has been running the quality indicators programme for a number of years to help measure the quality of new buildings and spaces. This has involved online surveys, using videos and drop-in sessions at local libraries. It is accepted that there are a number of limitations with this process in that it only provides a baseline level of information, can only focus on a selection of buildings in local areas with it difficult to link the outcomes to changes in policies.

3.17 Digital participation

3.17.1 The planning service already makes use of a number of digital tools to help engage a wide range of people. This includes the planning portal, the Council website, the consultation hub and social media such as Twitter, a planning blog and Instagram.

3.17.2 This Council is represented on the Scottish Government Digital Task Force which has recently been set up to lead and shape broad and transformational aspirations, as well ideas and innovation.

3.17.3 The service is aware of issues with digital exclusion and makes information available in different formats to help address this issue. Communication is a key component in improved engagement – getting this right is critical to the engagement process. Providing information is only the first stage in delivering improved engagement.

Issues to explore

3.18 The opportunities exist to do more to improve engagement and to deliver more meaningful involvement in the planning process. As a growing and changing city, the service recognises the importance and benefits that good community engagement can bring – both in the preparation and understanding of the various planning processes. In reality, limitations on resource and timescales are a constraint on what the service can deliver. The following are areas for further exploration which will inform options going forward.

3.18.1 Define what is meant by community, hard to reach groups, children and young people in the Edinburgh context to help understand the needs of these groups.

3.18.2 Define opportunities for a joined up approach with other Council services to engage children/young people and hard to reach groups.

3.18.3 Consider the role of the Place Standard tool and the Council's Consultation Framework in encouraging participation.

3.18.4 Explore the role of the Locality Teams in community engagement and how Locality Improvement Plans can be part of the placemaking process.

3.18.5 Seek views from representatives in diversity and equality groups in the built environment sector.

3.18.6 Set out the key stages of the planning and development processes and explore the potential for a service wide 'community engagement plan'.

3.18.7 Review examples of PANs which have been submitted as a key part of the development process to identify examples of good practice.

3.18.8 Review whether procedural changes within the planning process will be enough to involve more people or is legislative change needed.

3.18.9 Evaluate benefits of engagement within development planning and development management processes and consider measures to achieve better outcomes.

3.18.10 Other areas to explore will be whether the service or other Council services, have the skills, tools and resources required to undertake improved levels of engagement. This will include want technological / digital solutions are available to us.

3.19 Next steps

3.19.1 The PAS partnership with the planning service will continue to progress with a project delivered this financial year. This will be used to feed in to the next local development plan and provide a learning opportunity on how we engage.

3.19.2 The above issues will be scoped out in full and in consultation with other Council services, we will start the process to establish a 'youth planning forum' – exploring the format, resource and aims and objectives.

4. Measures of success

4.1 This report sets out the scope for a fuller review of engagement and opportunities going forward. The measure of success will be an improved engagement programme which better informs the decision-making process and results in better outcomes for the City. Exploring measures of success will be included in the subsequent report to committee.

5. Financial impact

5.1 There are no direct financial impacts as a result of this scoping report. The next report will set out what resources may be required to deliver improved engagement processes.

6. Risk, policy, compliance and governance impact

6.1 The report represents a positive action being taken by the Council in relation to overall Council objectives in terms of securing better outcomes for Edinburgh.

7. Equalities impact

7.1 This report sets out a number of issues and opportunities to explore in relation to improving engagement in the planning process. The next step is to develop the opportunities based on delivering better on the ground development which is informed by increased and enhanced participation and engagement.

8. Sustainability impact

8.1 The impact of this update report in relation to the three elements of the Climate Change (Scotland) Act 2009 Public Bodies Duties has been considered, and the outcome is summarised below:

8.1.1 The proposals in this report will have no impact on carbon emissions because the report sets out a scope for the review of engagement in the planning process;

8.1.2 The proposals in this report will have no effect on the city's resilience to climate change impacts because the report sets out the scoping for a review of engagement in the planning system; and

8.1.3 The proposals in this report will help achieve a sustainable Edinburgh because they are working towards promoting meeting diverse needs of all people in existing and future communities, promoting equality of opportunity and facilitating the delivery of sustainable economic growth.

9. Consultation and engagement

9.1 The content of this report has been informed by the engagement undertaken by the Scottish Government and Young Scot on the barriers to community engagement in planning. Both reports are informed by surveys and focus groups with community groups, businesses and individuals.

9.2 Further engagement and consultation will be undertaken as part of the process to develop the options. The project with PAS to engage young people will help to develop the proposals for engaging young people in the planning process.

10. Background reading/external references

10.1 Planning Committee, 17 August 2017, Scottish Government Review of Planning – update and position statement

10.2 The Planning review – Young Scot survey (June 2017)

10.3 Barriers to community engagement: research study - Scottish Government (May 2017)

10.4 Scottish Government, Review of the Scottish Planning System

10.5 Empowering planning to deliver great places - an independent review of the Scottish planning system (31 May 2016)

10.6 Review of Planning – Scottish Government Response (11 July 2016)

10.7 National Standards for Community Engagement

10.8 Planning Advice Note 3/2010 Community Engagement

10.9 Community Councils and the Planning System The City of Edinburgh Council website

10.10 Edinburgh Local Development Plan Scheme The City of Edinburgh Council website

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11. Appendices

Nil